

THE CITY OF TORONTO

Clerk's Department

Minutes of the Community and Neighbourhood Services Committee

Thursday, December 3, 1998

The Community and Neighbourhood Services Committee met on Thursday, December 3, 1998, in Committee Room A, 2nd Floor, Metro Hall, Toronto, commencing at 9:40 a.m.

Members Present:

Councillor Chris Korwin-Kuczynski, Chair
Councillor Elizabeth Brown, afternoon only
Councillor Raymond Cho
Councillor Gordon Chong
Councillor Olivia Chow
Councillor Rob Davis
Councillor Michael Feldman
Councillor John Filion
Councillor Joan King
Councillor Michael Prue

Regrets:

Councillor George Mammoliti

Also Present:

Councillor Irene Jones
Councillor Pam McConnell

Confirmation of Minutes.

On motion by Councillor Chow, the Minutes of the meeting of the Community and Neighbourhood Services Committee and the Minutes of the joint meeting of the Community and Neighbourhood Services Committee and Emergency and Protective Services Committee held on November 5, 1998, were confirmed.

165. Defining Child Poverty in the

City of Toronto.

The Committee had before it a report (November 20, 1998) from the Commissioner of Community and Neighbourhood Services responding to the request of the Community and Neighbourhood Services Committee to provide a report on various approaches to defining and describing levels of poverty; and recommending that the report be received for information.

The Committee received the aforementioned report.

(Commissioner of Community and Neighbourhood Services - December 3, 1998)

(Clause No. 10(c), Report No. 12)

**166. Children and Youth Action Committee -
Changes to Membership and Quorum.**

The Committee had before it a communication (November 5, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, recommended that:

- (1) the quorum for the Children and Youth Action Committee be reduced to nine members, representing 25 percent of the membership; and
- (2) Trustees Elizabeth Boyd and Nora Donovan be appointed to the Children and Youth Action Committee as alternate representatives of the Toronto Catholic District School Board.

(Clause No. 8, Report No. 12)

167. Children and Youth Action Committee - Workplan.

The Committee had before it a communication (November 5, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, recommended that its workplan be endorsed.

On motion by Councillor Chow, the Committee endorsed the aforementioned workplan.

(Children and Youth Action Committee; Councillor Olivia Chow; Child and Youth Advocate; Commissioner of Community and Neighbourhood Services; c. General Manager, Children's Services Division - December 3, 1998)

(Clause No. 10(d), Report No. 12)

168. Report Sponsored by the Caledon Institute of Social Policy, Entitled "Early Years Project".

The Committee had before it a communication (November 5, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, had before it a report (October, 1998), entitled "Early Years Project", from Ms. Julie Mathien, which was sponsored by the Caledon Institute of Social Policy, and wherein it recommended that:

- (i) City Council endorse the recommendations contained in the report sponsored by the Caledon Institute of Social Policy regarding the Early Years Project, which read as follows:
 - (1) the Federal Government take leadership in establishing a federal/provincial partnership to fund, implement and evaluate demonstration school-based integrated early childhood education programs for kindergarten-aged children; New Brunswick, because of its recent experience implementing kindergarten, and Quebec, due to its innovative early childhood reform, can provide particular provincial expertise;
 - (2) local and provincial jurisdictions responsible for curriculum and program continue to respect child development and the wishes of parents and practitioners regarding the content of early childhood education programs;
 - (3) regardless of new models, provincial and local jurisdictions with responsibility for education and child care, take steps to encourage communication and co-ordination between kindergarten and child care programs, especially those that share children; and

- (4) provincial and local jurisdictions recognize that early childhood education programs require minimum number of trained staff to ensure quality and make the necessary regulatory and funding changes. Further, that they co-operate in providing "cross-over" in-service training in early childhood education at levels appropriate to both teachers and child care staff; and
- (ii) the Child Care Research Committee be requested to examine a follow up study focussing on different jurisdictional models for child care, and design a communication strategy to promote the results of the study; and that the findings of the study be used as background for any future consultation on child care.

On motion by Councillor Chong, the Committee referred the aforementioned communication to the Commissioner of Community and Neighbourhood Services for a report thereon to the Community and Neighbourhood Services Committee.

(Commissioner of Community and Neighbourhood Services; c. Councillor Olivia Chow, Child and Youth Advocate - December 3, 1998)

(Clause No. 10(e), Report No. 12)

**169. Implementation of the Ontario Works Program
as it Relates to Children.**

The Committee had before it a communication (November 5, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, recommended that:

- (1) Council direct the City Clerk to file a formal request under the Municipal Freedom of Information and Protection of Privacy Act for the actual costs of tracking and verifying the expenditure costs of informal child care under the Ontario Works Program; and
- (2) the Commissioner of Community and Neighbourhood Services be requested to report back to the Children and Youth Action Committee on the City of Toronto's costs of administering informal child care under the Ontario Works Program.
On motion by Councillor King, the Committee received the aforementioned communication, having regard that a further report is forthcoming from the Commissioner of Community and Neighbourhood Services.

(Commissioner of Community and Neighbourhood Services; c. General Manager, Children's Services Division - December 3, 1998)

(Clause No. 10(f), Report No. 12)

170. School Based Child Care Fact Sheet.

The Committee had before it a report (November 5, 1998) from the Commissioner of Community and Neighbourhood Services advising that, due to the recent announcement by the Provincial Premier regarding “a solution to school closure threats”, it may not be necessary for the Community and Neighbourhood Services Department to continue providing updates on the school closure issue on a monthly basis; and noting that the Department will keep the Committee advised of the full impact of the Premier’s announcement, and of any resulting change in the current status of the child care programs located in school facilities.

The Committee received the aforementioned report.

(Commissioner of Community and Neighbourhood Services - December 3, 1998)

(Clause No. 10(g), Report No. 12)

171. Appointment of Councillor Jane Pitfield to the Advisory Committee on Homeless and Socially Isolated Persons.

The Committee had before it a report (November 6, 1998) from the City Clerk recommending that consideration be given to a request from Councillor Jane Pitfield indicating her interest in being appointed to the Advisory Committee on Homeless and Socially Isolated Persons.

On motion by Councillor King, the Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 6, Report No. 12)

172. Health and Safety Allocations for Hostels.

The Committee had before it a report (November 20, 1998) from the Commissioner of Community and Neighbourhood Services respecting Health and Safety Allocations for Hostels; and recommending that:

- (1) Toronto Hostel Services be authorized to administer 100 percent provincial funds to hostels for minor capital needs;

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- (2) the allocations, totalling \$30,785.97, shown in this report be approved;
- | | | |
|-----|---|------------------|
| (a) | Council Fire
(smoke room, walk-in refrigerator) | \$16,000.00 |
| (b) | Sojourn House
(bunk beds, ladders, sink, mattresses, paint | 2,117.40 |
| (c) | Youth Without Shelter
(fire inspection work) | 1,005.57 |
| (d) | YMCA House
(two furnaces) | <u>11,663.00</u> |
| | Total | \$30,785.97 |
- (3) 80 percent of these amounts be advanced to the hostels as soon as required, with the remaining 20 percent released after the work is completed and appropriate expenditure documents have been submitted; and
- (4) the appropriate City officials be authorized and directed to take the necessary action to give effect thereto.

On motion by Councillor Prue, the Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 7, Report No. 12)

**173. Increase in Mortgage Insurance Premiums
for Existing Rental Housing.**

The Committee had before it a communication (November 18, 1998) from the City Clerk advising that the Council Strategy Committee for People Without Homes on November 16, 1998, recommended the adoption of a report (October 30, 1998) from the Commissioner of Community and Neighbourhood Services regarding a recent decision of Canada Mortgage and Housing Corporation to increase the fees and premiums to insure mortgages on existing rental housing, and wherein it was recommended that:

- (1) City Council express to the Federal Minister Responsible for the Canada Mortgage and Housing Corporation its strong opposition to the increase in mortgage insurance premiums for existing rental housing announced for January 1, 1999, and request that the increase be rescinded given the potential negative impact on affordability of rental housing; and
- (2) City Council strongly urge the Federal Minister Responsible for the Canada Mortgage and Housing Corporation to reduce mortgage insurance premiums for new rental housing in order to encourage the construction of new multi-residential rental housing.

On motion by Councillor King, the Committee recommended to Council the adoption of the recommendation of the Council Strategy Committee for People Without Homes embodied in the aforementioned communication.

(Clause No. 5, Report No. 12)

174. Pesticide Use.

The Committee had before it a communication (November 26, 1998) from Councillor Jack Layton, Chair, Environmental Task Force, attaching Clause No. 1 of Report No. 13 of The Board of Health, headed "Phasing Out Pesticide Use in the City of Toronto"; and recommending that the Community and Neighbourhood Services Committee endorse the recommendations of the Board of Health.

On motion by Councillor Prue, the Committee referred the aforementioned communication to the Commissioner of Community and Neighbourhood Services for a report thereon directly to Council for its meeting on December 16, 1998, for consideration with the Board of Health report on this matter.

(Commissioner of Community and Neighbourhood Services; Councillor Jack Layton - December 3, 1998)

(Clause No. 10(I), Report No. 12)

175. Update on the Strategy to Create Affordable Housing and Demonstration Projects.

The Committee had before it a communication (November 18, 1998) from the City Clerk advising that the Council Strategy Committee for People Without Homes on November 16, 1998, recommended the adoption of a report (November 12, 1998) from the Commissioner of Community and Neighbourhood Services providing an update on the strategy to create affordable housing and demonstration projects, and wherein it was recommended that:

- (1) the Council Strategy Committee recommend to Council that the Lawrence/Allen Road (Ward 8) site continue to be held from sale and the Commissioner of Community Services be requested to report back by April 1999 on the results of the proposal call for transitional housing, as outlined in this report;
- (2) the Council Strategy Committee recommend to Council that the two City-owned sites on Grand Avenue (Ward 2) continue to be held from sale; and that the Commissioner of Corporate Services be requested to expedite the soil remediation study now underway, and based on results of that study, the Commissioner of Community and Neighbourhood Services be requested to report back by April 1999 on the results of a proposal call for affordable rental and ownership housing as outlined in this report;
- (3) the Council Strategy Committee recommend to Council that the Legion Road (Ward 2) site be released for sale, given that it is not suitable or feasible for affordable housing development;
- (4) Council confirm the decision of the Council of the former City of Toronto of October 28, 1996, that the City-owned site at 419-425 Coxwell Avenue (Ward 26) and 331 Bartlett Avenue North (Ward 21) will continue to be used for affordable housing purposes and any proceeds from sale will be returned to the Social Housing Reserve Fund, as the site was obtained under Section 36 (now 37) density bonusing provisions of the Planning Act; and
- (5) Council confirm the decision of the Council of the former City of Toronto of October 28, 1996, that the City-owned sites at 156 Munro Street (Ward 25) and 30 St. Lawrence Street (Ward 25) be used for affordable housing purposes; the City-owned site at 275 Ontario Street (Ward 25) continue to be retained by the City; and any proceeds from sale of these sites be returned to the Land Banking Fund of the former City of Toronto to help retire the debenture debt related to that fund.

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Councillor Irene Jones, Lakeshore-Queensway, appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter.

On motion by Councillor King, the Committee:

- (1) recommended to the Corporate Services Committee the adoption of the recommendation of the Council Strategy Committee for People Without Homes embodied in the aforementioned communication from the City Clerk; and
- (2) directed that the Commissioner of Community and Neighbourhood Services and the Commissioner of Urban Planning and Development Services be requested to report to the Corporate Services Committee for its meeting on December 7, 1998, if possible, or directly to Council on December 16, 1998, on:
 - (a) the feasibility of a community design concept use for the northerly Grand Avenue site referred to in Recommendation No. (2) of the report of the Commissioner of Community and Neighbourhood Services;
 - (b) the need for open space on the southerly Grand Avenue site;
 - (c) an underpass for the Legion Road site; and
 - (d) dedication of the Legion Road site to the Toronto and Region Conservation Authority for open space.

(Corporate Services Committee; Commissioner of Community and Neighbourhood Services; Commissioner of Urban Planning and Development Services; Councillor Irene Jones; c. Ms. Joanne Campbell, General Manager, Shelter, Housing and Support Division - December 3, 1998)

(Clause No. 10(i), Report No.12)

**176. 1999-2003 Capital Works Program -
Community and Neighbourhood Services.**

The Committee had before it the following 1999-2003 Capital Works Programs:

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Community and Neighbourhood Services Department:

- Homes for the Aged;
- Shelter Housing and Support;
- Social Services; and

Library Services.

The Committee also had before it the following reports:

- (November 9, 1998) from the Chief Administrative Officer respecting the 1999-2003 Capital Works Program; providing an overview of the Capital Budget process; and summarizing the various issues and challenges currently faced by the City;
- (November 11, 1998) from the Chief Financial Officer and Treasurer proposing a preliminary capital financing plan for the 1999-2003 Capital Works Program; and
- (November 26, 1998) from the Commissioner of Community and Neighbourhood Services and the Chief Financial Officer and Treasurer respecting the Homes for the Aged 1999-2003 Capital Works Program; and recommending that the Site Redevelopment Project be approved as part of the 1999-2003 Capital Works program of the Homes for the Aged Division, with 1999 cash flow in the amount of \$2.0 million.

Councillor Pam McConnell, Don River, appeared before the Community and Neighbourhood Services Committee in connection with the Library Services 1999-2003 Capital Works Program and the inclusion of the design of the St. Jamestown Public Library in the 1999 Program.

On motion by Councillor King, the Committee recommended to the Budget Committee:

- (1) the adoption of the following 1999-2003 Capital Works Programs:

Community and Neighbourhood Services Department:

- Homes for the Aged;
- Shelter Housing and Support;
- Social Services; and

Library Services;

- (2) the adoption of the attached joint report dated November 26, 1998, from the Commissioner of Community and Neighbourhood Services and Chief Financial Officer and Treasurer recommending that the Site Redevelopment Project be approved as part of the 1999-2003 Capital Works Program of the Homes for the Aged Division, with 1999 cash flow in the amount of \$2.0 million; and
- (3) that, should the design of the St. Jamestown Recreation Centre be approved for inclusion in the Economic Development 1999 Capital Works Program by City Council during the Capital budget process, \$150,000.00 also be included in the Library Services 1999 Capital Works Program for the design of the St. Jamestown Public Library.

(Budget Committee; c. Commissioner of Community and Neighbourhood Services; City Librarian; Councillor Pam McConnell, Don River - December 3, 1998)

(Clause No. 10(a), Report No. 12)

**177. Children and Youth Action Committee -
Request for Funds for Toronto Public Library Initiative.**

The Committee had before it a communication (November 5, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, recommended that:

- (1) funds in the amount of \$4,000.00 be authorized to cover the cost of printing 20,000 copies of a poster to encourage parents to read to their children; and
- (2) funds in the amount of \$3,000.00 be authorized for the project "Reaching Out With Young Voices" to encourage street youth to write their stories for publication in a booklet to be published in 1999;

and noting that funds are available in the Children and Youth Action Committee's budget.

Councillor Chris Korwin-Kuczynski orally suggested that this project should be a one-time expenditure, and that in future the funds for this type of program should be included in the Library Services budget.

On motion by Councillor Chong, the Committee:

- (1) recommended to Council the adoption of the recommendation of the Children and Youth Action Committee embodied in the aforementioned communication from the City Clerk; and
- (2) directed that the City Librarian be requested to report to the Community and Neighbourhood Services Committee on the number of street youth that take advantage of the "Reaching Out With Young Voices" program.

(Ms. Josephine Bryant, City Librarian; c. Commissioner of Community and Neighbourhood Services - December 3, 1998)

(Clause No. 9, Report No. 12)

178. Update on Municipal Spending for Provision of Benefits to Non-Social Assistance Recipients.

The Committee again had before it a report (October 19, 1998) from the Commissioner of Community and Neighbourhood Services providing an update on the continuation of benefits for non-social assistance recipients and the financial implications thereof; indicating that the Community and Neighbourhood Services Department estimates that the cost to Toronto of replacing benefits previously available to non-social assistance recipients under Special Assistance and Supplementary Aid will be approximately \$1.526 million at 100 percent municipal cost-sharing for the period May to December 1998, and based on 1998 expenditures the projected 1999 costs will be \$1.964 million; and recommending that:

- (1) in accordance with the new Ontario Works regulations, the Municipality discontinue the provision of benefits under Special Assistance and Supplementary Aid to non-social assistance recipients;
- (2) City Council continue to advocate to the Province that the Assistive Devices Program be modified to cover the full costs of medical items formerly covered through Special Assistance and Supplementary Aid; and

- (3) the appropriate City officials be authorized and directed to take the necessary action to give effect thereto.

On motion by Councillor Chow, the Committee:

- (1) recommended to Council the adoption of the aforementioned report; and
- (2) directed that Mayor Mel Lastman and the Chair of the Community and Neighbourhood Services Committee be requested to follow up, by telephone, the outcome of the issues raised in their previous communication to the Minister of Community and Social Services and the Minister of Health regarding Special Assistance and Supplementary Aid, and to report thereon directly to Council for its meeting on December 16, 1998.

(Commissioner of Community and Neighbourhood Services; Mayor Mel Lastman; Councillor Chris Korwin-Kuczynski, Chair, Community and Neighbourhood Services Committee - December 3, 1998)

(Clause No. 2, Report No. 12)

179. National Child Benefit Supplement Reinvestment Plan.

The Committee had before it the following report and communications:

- (November 18, 1998) from the Commissioner of Community and Neighbourhood Services responding to the request of the Community and Neighbourhood Services Committee to explore alternative options for the reinvestment of Municipal social assistance savings resulting from the implementation of the National Child Benefit Supplement (N.C.B.S.) in Toronto; and recommending that:
- (1) City Council endorse the Region of York's resolution requesting that "the Minister of Community and Social Services rescind the decision to consider the National Child Benefit Supplement as income thereby deducting the supplements from social assistance", and communicate this position to the Minister;
- (2) should Recommendation No. (1) not be approved by the Province, and within the current Federal-Provincial framework agreement for the National Child Benefit, the City's savings from the implementation of the National Child Benefit be reinvested to develop a combined strategy consisting of:

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- (i) provision of child care alternatives and service supports for children of low income families including those families making the transition from Ontario Works into sustainable employment; and
 - (ii) a shelter fund to address the high shelter costs of families with children;
 - (3) the Commissioner report back to the Community and Neighbourhood Services Committee on an implementation plan to carry out the proposed reinvestment strategy;
 - (4) pending provincial confirmation of the actual City savings and review of the City's reinvestment priorities, the N.C.B.S. savings accrued be retained and designated in a reserve for future spending in accordance with the approved reinvestment plan;
 - (5) City Council strongly encourage the Province to address shelter issues facing Ontario Works clients through the creation of a shelter supplement program; and
 - (6) the appropriate City officials be authorized and directed to take the necessary action to give effect thereto;
- (November 4, 1998) from the City Clerk advising that the Children and Youth Action Committee on October 26, 1998, considered the report dated October 22, 1998, of the Commissioner of Community and Neighbourhood Services regarding the proposed reinvestment strategy for Municipal Savings resulting from the implementation of the National Child Benefit, and recommended to the Community and Neighbourhood Services Committee that City Council remind the Federal Government of the commitment to end child poverty in the year 2000;
- (December 2, 1998) from the City Clerk advising that the Children and Youth Action Committee on November 23, 1998, recommended that the Community and Neighbourhood Services Committee find a way of keeping the National Child Benefit Savings in the pockets of social assistance recipients with children and further requested that this money not be clawed back from the families;
- (December 2, 1998) from Ms. Anne Dubas, President, Canadian Union of Public Employees, Local 79, urging the Community and Neighbourhood Services Committee to endorse the Region of York's resolution and to work with other municipalities in efforts to convince the Province to reverse its clawback of the National Benefit; and

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- (December 2, 1998) from Ms. Maria de Wit, Chair, Child Care Advisory Committee of Toronto, outlining the position adopted by the Advisory Committee at its meeting on December 2, 1998.

The following persons appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter:

- Ms. Sue Cox, Daily Bread Food Bank; and submitted a paper, entitled “Hunger Hardship and Children in Toronto”;
- Ms. Debbie Bridge, L.A.M.P., and Mr. Gavin MacLeod;
- Mr. Colin Hughes, Metro Campaign 2000; and submitted a brief in regard thereto;
- Ms. Sue Collis, Ontario Coalition Against Poverty;
- Mr. Mike Howard;
- Ms. Vicki McPhee, Riverdale for Kids;
- Ms. Cheryl MacDonald, Toronto Coalition for Better Child Care; and
- Ms. Michelle Adams; and submitted a brief in regard thereto.

Councillor Chow moved that:

- (1) the report of the Commissioner of Community and Neighbourhood Services be adopted, subject to amending Recommendation No. (2) to read as follows:
 - “(2) if the Province disallows the City of Toronto’s strategy and the requested legal opinion prevents the City from granting money directly back to families on social assistance, the City develop a combined strategy whereby:
 - (i) the reinvestment of Municipal social assistance savings resulting from the implementation of the National Child Benefit Supplement would go directly to all families on social assistance through a shelter fund that requires the least intrusive administrative measures; and
 - (ii) child care alternatives and service supports for children of low income families, including those

families making the transition from Ontario Works into sustainable employment, be provided”; and

- (2) the City Solicitor be requested to provide a legal opinion on the City’s proposed strategy with respect to the National Child Benefit Supplement, in order to determine whether the City is able to develop its own child income program.

Councillor King moved that City Council request the Association of Municipalities of Ontario to seek endorsement from its entire membership of the Region of York’s resolution, and to pressure the Provincial Government to change its policy with regard to the National Child Benefit Supplement.

Councillor Filion moved that the following new (iii) be added to Recommendation No. (2):

“(iii) any other enhanced reinvestment strategies, such as school nutrition programs, continue to be considered.”

Upon the question of the adoption of the foregoing motion by Councillor Chow, it was carried.

Upon the question of the adoption of the foregoing motion by Councillor Filion, it was carried.

Upon the question of the adoption of the foregoing motion by Councillor King, it was carried.

The following is a summary of the action taken:

“The Committee:

- (1) recommended to the Budget Committee:
 - (a) the adoption of the attached report dated November 18, 1998, of the Commissioner of Community and Neighbourhood Services, subject to amending Recommendation No. (2) to read as follows:
 - “(2) if the Province disallows the City of Toronto’s strategy and the requested legal opinion prevents the City from granting money

directly back to families on social assistance, the City develop a combined strategy whereby:

- (i) the reinvestment of Municipal social assistance savings resulting from the implementation of the National Child Benefit Supplement would go directly to all families on social assistance through a shelter fund that requires the least intrusive administrative measures;
 - (ii) child care alternatives and service supports for children of low income families, including those families making the transition from Ontario Works into sustainable employment, be provided; and
 - (iii) any other enhanced reinvestment strategies, such as school nutrition programs, continue to be considered; and
- (b) that City Council request the Association of Municipalities of Ontario to seek endorsement from its entire membership of the Region of York's resolution; and to pressure the Provincial Government to change its policy with regard to the National Child Benefit Supplement; and
- (2) requested the City Solicitor to provide a legal opinion on the City's proposed strategy with respect to the National Child Benefit Supplement, in order to determine whether the City is able to develop its own child income program."

(Budget Committee; City Solicitor - December 3, 1998)

(Clause No. 10(b), Report No. 12)

180. Occupancy Update on Shelters.

The Committee had before it a report (November 20, 1998) from the Commissioner of Community and Neighbourhood Services providing a brief occupancy update for the emergency shelter system.

The Committee also had before it the following communications:

- (November 24, 1998) from Mr. John Clarke, Provincial Organizer, Ontario Coalition Against Poverty, requesting the opportunity to appear before the Committee with

respect to matters related to the barring practices of homeless shelter facilities in Toronto;

- a fact sheet from the Community Services Department providing an update on the opening dates of emergency shelter beds being added to the shelter system; and
- a copy of the Hostel Standards.

The following persons appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter:

- Mr. John Clarke, Provincial Organizer, Ontario Coalition Against Poverty;
- Ms. Wendy Forest;
- Mr. Gaetan Heroux;
- Mr. Karl Schmidt;
- Mr. Mark Grieveson; and
- Mr. Peter Rosenthal.

A. Councillor Feldman moved that the Commissioner of Community and Neighbourhood Services be requested to:

- (a) develop a Charter of Rights for Shelters providing a clear explanation of what the client might expect and what is expected of the client;
- (b) undertake full consultation with all interested parties in the development of the Charter of Rights; and
- (c) ensure the Charter of Rights is posted in a prominent location in each shelter facility.

B. Councillor Chow moved that:

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- (1) the Commissioner of Community and Neighbourhood Services be requested to:
 - (a) establish a clear policy that standardizes specific rules across the City of Toronto on the barring regulations; noting that, whilst barring should be used as a last resort, safety should be a top priority for shelters;
 - (b) provide an annual report to the Community and Neighbourhood Services Committee on situations that caused barring of clients, especially those that are barred permanently, to ensure that operators implement the policy;
 - (c) report to the Community and Neighbourhood Services Committee on what measures can be put in place to enhance the quality of life for both residents and staff; and
 - (d) ensure that shelter policies are implemented evenly by operators; and
- (2) the Committee express its appreciation to all staff involved in bringing hostels on stream for December and January.

Councillor Korwin-Kuczynski appointed Councillor Chow Acting Chair and vacated the Chair.

C. Councillor Korwin-Kuczynski moved that:

- (1) the Commissioner of Community and Neighbourhood Services be requested to provide a confidential report to the Chair of the Community and Neighbourhood Services Committee on the issues raised in the deputation by Mr. Karl Schmidt; and
- (2) the Chair of the Community and Neighbourhood Services Committee be requested to send an expression of appreciation to the Canadian Armed Forces for their assistance in providing Fort York Armoury as an emergency hostel.

Councillor Korwin-Kuczynski resumed the Chair.

Upon the question of the adoption of the foregoing motions A. B. and C. by Councillors Feldman, Chow and Korwin-Kuczynski respectively, they were carried.

The following is a summary of the action taken by the Committee:

“The Committee recommended that:

- (1) the Commissioner of Community and Neighbourhood Services be requested to:
 - (a) develop a Charter of Rights for Shelters providing a clear explanation of what the client might expect and what is expected of the client;
 - (b) undertake full consultation with all interested parties in the development of the Charter of Rights;
 - (c) ensure the Charter of Rights is posted in a prominent location in each shelter facility;
 - (d) establish a clear policy that standardizes specific rules across the City of Toronto on the barring regulations; noting that, whilst barring should be used as a last resort, safety should be a top priority for shelters;
 - (e) provide an annual report to the Community and Neighbourhood Services Committee on situations that caused barring of clients, especially those that are barred permanently, to ensure that operators implement the policy;
 - (f) report to the Community and Neighbourhood Services Committee on what measures can be put in place to enhance the quality of life for both residents and staff; and
 - (g) ensure that shelter policies are implemented evenly by operators;
- (2) the Commissioner of Community and Neighbourhood Services be requested to provide a confidential report to the Chair of the Community and Neighbourhood Services Committee on the issues raised in the deputation by Mr. Karl Schmidt;
- (3) the Chair of the Community and Neighbourhood Services Committee be requested to send an expression of appreciation to the Canadian Armed Forces for their assistance in providing Fort York Armoury as an emergency hostel; and

- (4) its appreciation be expressed to all staff involved in bringing hostels on stream for December and January.”

(Commissioner of Community and Neighbourhood Services; All Interested Parties; c. General Manager, Shelter, Housing and Support Division - December 3, 1998)

(Clause No. 10(h), Report No. 12)

The Committee recessed for lunch at 12:55 p.m.

The Committee reconvened at 2:25 p.m.

Members Present:

Councillor Chris Korwin-Kuczynski, Chair
Councillor Elizabeth Brown
Councillor Raymond Cho
Councillor Gordon Chong
Councillor Olivia Chow
Councillor Rob Davis
Councillor Michael Feldman
Councillor Michael Prue

**181. Reform of Social Housing Programs -
Final Report of the Social Housing Committee.**

The Committee had before it a report (November 18, 1998) from the Commissioner of Community and Neighbourhood Services respecting the Final Report of the Social Housing Committee; and recommending that Council:

- (1) write to the Minister of Municipal Affairs and Housing with respect to the following comments on the Report of the Social Housing Committee:
- (a) endorse the Social Housing Committee’s Final Report and encourage the Provincial Government to proceed quickly with implementing the reform proposals so that the devolution of administrative responsibility for social housing to municipalities can proceed;

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- (b) note that the costs of administering social housing have not been fully included in the download number; indicate that, given the size of the portfolio, these costs will be considerable in the City of Toronto, and seek a commitment for provincial funding for these administrative costs when the responsibility is transferred;
 - (c) re-emphasize Council's position that administration of unilateral federal housing programs not be transferred to municipalities;
 - (d) advise that, in the City's view, benchmarks for housing provider operating costs must be in place before operating loans are set and that the process for establishing these benchmarks should begin immediately and be done in partnership between the Provincial government, municipalities and housing providers;
 - (e) specifically commend the Committee for its recommendations that technical audits be conducted to determine the adequacy of capital reserves, that these reserves be "topped-up" by the Province as required, and that the Province establish and fund new capital reserves for the Ontario Housing Corporation stock;
 - (f) caution that, while strategies for accelerated loan repayment to municipalities and capturing a portion of housing provider surpluses may be desirable, the City has some concern about the potential for significantly increased municipal administrative costs and creating disincentives for housing providers to operate efficiently; and
 - (g) emphasize that for social housing reform to succeed the new program must be designed and implemented in partnership between housing providers, municipalities and the Provincial Government, and identify the City of Toronto's interest in being an active participant in the design and implementation process; and
- (2) authorize the appropriate City officials to take the necessary steps to give effect to Recommendation No. (1).

The Committee had before it a communication (December 3, 1998) from Mr. Vance Latchford and Mr. Cliff Martin, The Public Housing Fightback Campaign, submitting recommendations for consideration with the report of the Commissioner of Community and Neighbourhood Services.

Mr. Cliff Martin, The Public Housing Fightback Campaign, appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter; and submitted the following documents:

- The Public Housing Fightback Campaign's Submission to the Social Housing Committee, September 1998;
- letter (November 23, 1998) addressed to The Honourable Alfonso Gagliano, Minister Responsible for Public Works and Government Services; and
- the "Response of the OHC Board to the Discussion Paper on Social Housing Reform" presented to the Social Housing Committee on September 28, 1998.

On motion by Councillor Chong, the Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 4, Report No. 12)

182. Amalgamation of the City of Toronto Non-Profit Housing Corporation and The Metropolitan Toronto Housing Company Limited under the name of "Toronto Housing Company Inc."

The Committee had before it a report (November 23, 1998) from the Chief Operating Officer of the Housing Companies respecting the amalgamation of the City of Toronto Non-Profit Housing Corporation (Cityhome) and The Metropolitan Toronto Housing Company Limited (MTHCL) under the name of "Toronto Housing Company Inc. as of January 1, 1999; and recommending that:

- (1) as the governing body of the sole shareholder of both The City of Toronto Non-Profit Housing Corporation and The Metropolitan Toronto Housing Company Limited, Council approve, by way of special resolution, the agreement providing for the amalgamation of the two companies under the name of "Toronto Housing Company Inc." ("THC") as of January 1, 1999, in accordance with the Amalgamation Agreement constituting Attachment I to the report dated November 13, 1998, from the Chief Operating Officer of the Housing Companies to the Boards of Directors thereof, subject to the concurrence of Canada Mortgage and Housing Corporation and the Ministry of Municipal Affairs and Housing;
- (2) authority be granted to enter into a Memorandum of Agreement between the City and the new housing company following amalgamation, in the form set forth as Attachment II of the Chief Operating Officer's said report;
- (3) City officials be directed to work with the Chief Operating Officer to prepare a Memorandum of Understanding, defining the working relationship between THC staff and City staff, as well as purchase-of-service arrangements between City departments and THC;

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- (4) the City be authorized to accept the transfer to it of the single share in the amalgamated corporation arising from the conversion of the issued and outstanding shares of Cityhome and MTHCL under the Amalgamation Agreement; and
- (5) the appropriate City officials be authorized to take the necessary steps to give effect to Recommendations Nos. (1) to (4).

The following persons appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter:

- Ms. Sandy Nimmo, Tenants Associations Council of Toronto; and submitted a brief in regard thereto; and
- Dr. John Metson, Chair, Board of Directors, City of Toronto Non-Profit Housing Corporation and The Metropolitan Toronto Housing Company Limited.

Councillor Chong moved that the report dated November 23, 1998, of the Chief Operating Officer be adopted, subject to:

- (1) amending the composition of the Board of Directors of the Toronto Housing Company Inc., as follows:
 - 3 tenants;
 - 3 Members of Council; and
 - 5 citizens;
- (2) the tenant and citizen appointments being processed through the City's Nominating Committee, with input from the Board of Directors, and the Members of Council being recommended by the Striking Committee, with all appointments being recommended to Council no later than its March 2, 1999, meeting;

and further that all supporting documentation be amended to give effect thereto.

Councillor Prue moved that part (1) of the foregoing motion by Councillor Chong be amended to provide that the composition of the Board of Directors be as follows:

- 5 tenants;
- 3 Members of Council; and
- 3 citizens.

Councillor Chow moved that:

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- (1) part (1) of the foregoing motion by Councillor Chong be amended to provide that consideration be given to representatives of the Ontario Non-Profit Housing Association and the Greater Toronto Apartment Association; and
- (2) the Memorandum of Agreement be amended to include the establishment of safeguards to ensure that all sales of property are approved by City Council.

Upon the question of the adoption of the foregoing motion by Councillor Prue, it was lost.

Upon the question of the adoption of part (1) of the foregoing motion by Councillor Chow, it was lost.

Upon the question of the adoption of part (1) of the foregoing motion by Councillor Chong, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion by Councillor Chong, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion by Councillor Chow, it was carried.

The following is a summary of the action taken by the Committee:

“The Committee recommended to Council the adoption of the report dated November 23, 1998, from the Chief Operating Officer, subject to:

- (1) amending the composition of the Board of Directors of the Toronto Housing Company Inc., as follows:
 - 3 tenants;
 - 3 Members of Council; and
 - 5 citizens;
- (2) the tenant and citizen appointments being processed through the City’s Nominating Committee, with input from the Board of Directors, and the Members of Council

being recommended by the Striking Committee, with all appointments being recommended to Council no later than its March 2, 1999, meeting;

- (3) amending the Memorandum of Agreement to include the establishment of safeguards to ensure that all sales of property are approved by City Council;

and further that all supporting documentation be amended to give effect thereto.”

(Clauses No. 3, Report No. 12)

183. Establishment of a Capital Revolving Fund for Affordable Housing and the Social Housing Reserve Fund.

The Committee had before it a communication (November 23, 1998) from the Corporate Secretary, The City of Toronto Non-Profit Housing Corporation and The Metropolitan Toronto Housing Company Limited, advising that the Board of Directors of the Housing Companies on November 23, 1998, recommended the adoption of a report (November 16, 1998) from the Chief Operating Officer wherein it recommended that Council approve the following:

- (1) the establishment of a Capital Revolving Fund for Affordable Housing using proceeds from the Social Housing Reserve Fund which are not required by the new housing company;
- (2) the amount of \$5,670,000.00 in the Social Housing Reserve Account be transferred to the Capital Revolving Fund when approved by City Council. Any profit earned from the sale of units in the Pooled Investment Fund on the date of transfer will also be transferred to the Capital Revolving Fund;
- (3) the amount of \$1,100,000.00 be retained in the Social Housing Reserve Fund account currently being managed by Cityhome to be used to subsidize budget shortfalls in future years; and
- (4) the interest income earned on the Social Housing Reserve Fund during the year of 1998 be transferred to revenue as approved in the 1998 Operating Budget.

The Committee also had before it a joint report (December 1, 1998) from the Commissioner of Community and Neighbourhood Services and the Chief Financial Officer and Treasurer on the establishment of the Capital Revolving Fund for Affordable Housing; and recommending that:

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- (1) the City establish a Capital Revolving Fund for Affordable Housing and redesignate the Social Housing Reserve Fund of the former City of Toronto for this purpose;
- (2) the Capital Revolving Fund for Affordable Housing be managed as a restricted reserve fund, consistent with the requirements of Section 37 of the Planning Act;
- (3) the Commissioner of Community and Neighbourhood Services and the Chief Financial Officer and Treasurer be responsible for making recommendations to Council about allocation of funds from the Capital Revolving Fund to non-profit organizations including Cityhome/Metropolitan Toronto Housing Company Limited, per the management plan outlined in this report, and restricted to the following purposes:
 - (i) proposal development funding for affordable housing projects;
 - (ii) project development assistance including forgivable loans and repayable loans;
 - (iii) project financing (e.g., second mortgage loans); and
 - (iv) other activities related to improving the quality and quantity of affordable housing supply in the City of Toronto;
- (4) the \$1,288,776.72 received from the Province of Ontario as partial settlement of the former City of Toronto and Cityhome's claim against the Province arising out of the cancellation of non-profit housing projects be allocated as follows:
 - (i) \$214,186.23 to Corporate Services to cover legal costs associated with the claim;
 - (ii) \$7,813.00 to Cityhome to cover expenses related to the claim; and
 - (iii) \$1,066,777.49 (plus accumulated interest) to the proposed Capital Revolving Fund for Affordable Housing;
- (5) the Commissioner of Community and Neighbourhood Services and the Chief Financial Officer and Treasurer report back on options for ongoing funding of the Capital Revolving Fund for Affordable Housing, if adopted;
- (6) the Commissioner of Community and Neighbourhood Services and the Chief Financial Officer and Treasurer report back on final management guidelines for the Fund;
- (7) Council write to the Minister of Municipal Affairs and Housing and the Federal Minister responsible for Canada Mortgage and Housing advising that Council has established a Capital Revolving Fund to support Affordable Housing, and to request that the Province of Ontario and Government of Canada participate in supporting development of affordable housing in the City of Toronto by contributing to this Fund; and

- (8) authorize and direct appropriate City officials to take the necessary actions to implement these recommendations.

The Committee recommended to the Budget Committee and the Strategic Policies and Priorities Committee the adoption of:

- (i) the recommendation of the Board of Directors of the City of Toronto Non-Profit Housing Corporation and the Board of Directors of The Metropolitan Toronto Housing Company Limited embodied in the aforementioned communication dated November 23, 1998, from the Corporate Secretary respecting the Social Housing Reserve Fund and the establishment of a Capital Revolving Fund; and
- (ii) the aforementioned joint report dated December 1, 1998, from the Commissioner of Community and Neighbourhood Service and the Chief Financial Officer and Treasurer on the establishment of the Capital Revolving Fund for Affordable Housing.

(Budget Committee - December 3, 1998)

(Clause No. 10(k), Report No. 12)

**184. Payment of Former City of Toronto
Daycare Grants.**

The Committee had before it a revised report (December 1, 1998) from the Commissioner of Community and Neighbourhood Services advising that, as part of amalgamation, the former City of Toronto Daycare Grants Program was transferred to the Children's Services Division of the Community and Neighbourhood Services Department; and recommending that:

- (1) a total payment of \$556,946.00 from the former City of Toronto Daycare Grant funds be made immediately to 87 of the 99 child care centres considered for funding in the amounts identified in Appendix I of this report;
- (2) the Daycare Grants Program be reviewed in 1999 with the intent of streamlining and harmonizing how child care centres are funded and the Department recommend funding strategy changes to Council early in 1999; and

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- (3) the appropriate City officials be authorized to take the necessary action to give effect thereto.

The Committee also had before it the following communications:

- (December 3, 1998) from Councillor Pam McConnell, Don River, in favour of delivering the daycare grants at last year's funding levels;
- (December 3, 1998) from Ms. Janine Cote-Wilkinson, Le Petit Chaperone Rouge, urging that their grant be maintained at the 1997 level; and
- (Undated) from Mr. Rick Nankisoor, West End Parents' Daycare Centre, appealing their daycare grant.

The following persons appeared before the Community and Neighbourhood Services Committee in connection with the foregoing matter:

- Ms. Elaine Levy, WoodGreen Community Centre; and submitted a brief in regard thereto;
- Ms. Grace St. John, Bowmore Road Community Day Care;
- Ms. June Hall, Main Square Day Care Centre;
- Ms. Beryl Espley, Supervisor, Matthew John Day Care Centre;
- Ms. Becky Thompson, Boulton Avenue Child Care;
- Ms. Cheryl Degras, Pat Shultz Child Care Centre;
- Ms. Jennine Manning, Garrison Creek Community Daycare;
- Ms. Pat Costello, Childspace Daycare Corporation;
- Ms. Cheryl MacDonald, Toronto Coalition for Better Child Care;
- Ms. Catherine Schulz, Canadian Union of Public Employees, Local 2484; and
- Ms. Lianie Morano, Wychwood Tigers Daycare.

Councillor Davis moved that the Committee:

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- (1) recommend to Council that the child care centres referred to in Appendix 1 receive Daycare Grants at their 1997 level, up to an accumulated amount of \$750,920.00; and
- (2) the Commissioner of Community and Neighbourhood Services be requested to report to the Community and Neighbourhood Services Committee on how the changes to the formula might affect the daycare grants in the future.

The Chair appointed Councillor Chow Acting Chair and vacated the Chair.

Councillor Chris Korwin-Kuczynski moved that part (1) of the foregoing motion by Councillor Davis be amended by adding the words “on a one-time basis only” after the word “level”.

Councillor Chris Korwin-Kuczynski resumed the Chair.

Upon the question of the adoption of the foregoing motions by Councillors Korwin-Kuczynski and Davies, they were carried.

The following is a summary of the action taken by the Committee:

“The Committee:

- (1) recommended to Council that the child care centres referred to in Appendix 1 receive Daycare Grants at their 1997 level on a one-time basis only, up to an accumulated amount of \$750,920.00; and
- (2) directed that the Commissioner of Community and Neighbourhood Services be requested to report to the Community and Neighbourhood Services Committee on how the changes to the formula might affect the daycare grants in the future.”

(Commissioner of Community and Neighbourhood Services; All Interested Parties; c. General Manager, Children’s Services Division - December 3, 1998)

(Clause No. 1, Report No. 12)

185. Update on Eviction Prevention Strategies.

The Committee had before it a communication (November 18, 1998) from the City Clerk advising that the Council Strategy Committee for People Without Homes on November 16, 1998, directed that the report (November 12, 1998) from the Commissioner of Community and Neighbourhood Services providing a status report on the three eviction prevention programs currently being delivered with City of Toronto funding be forwarded to the Community and Neighbourhood Services Committee for information.

On motion by Councillor Davis, the Committee received the aforementioned communication; and further directed that the Commissioner of Community and Neighbourhood Services be requested to submit the final report on the success of the three programs, referred to in her report, to the Community and Neighbourhood Services Committee.

(Commissioner of Community and Neighbourhood Services; c. General Manager, Shelter, Housing and Support Division - December 3, 1998)

(Clause No. 10(j), Report No. 12)

The Committee adjourned its meeting at 3:55 p.m.

Chair.