

**THE CITY OF TORONTO**

**Clerk's Department**

**Minutes of the Works and Utilities Committee**

**Wednesday, June 17, 1998**

The Works and Utilities Committee met on Wednesday, June 17, 1998, in Committee Room A, 2nd Floor, Metro Hall, Toronto, commencing at 9:40 a.m.

Members Present:

Councillor Betty Disero, Chair  
Councillor Gerry Altobello  
Councillor Lorenzo Berardinetti  
Councillor Ila Bossons  
Councillor Sandra Bussin  
Councillor Tom Jakobek  
Councillor Jack Layton  
Councillor Bill Saundercook  
Councillor Sherene Shaw  
Councillor David Shiner  
Councillor Michael Walker

Regrets:

Mayor Mel Lastman

Also Present:

Councillor Judy Sgro

**Confirmation of Minutes.**

On motion by Councillor Berardinetti, the Minutes of the meeting of the Works and Utilities Committee held on May 20, 1998, were confirmed.

**91. Industrial Waste Surcharge Agreement -**

**Canada Custom Slaughtering Inc.**

The Committee had before it a report (May 6, 1998) from the Commissioner of Works and Emergency Services recommending that staff be authorized to enter into an Industrial Waste Surcharge Agreement with Canada Custom Slaughtering Inc., 2306 St. Clair Avenue West, under terms and conditions satisfactory to the City Solicitor and the Commissioner of Works and Emergency Services.

The Committee recommended to Council the adoption of the aforementioned report.

**This item was subsequently reopened.  
(Refer to Minute No. 105)**

**92. Compliance Program with Monetary Concession -  
Nu-Way Potato Products Limited.**

The Committee had before it a report (June 2, 1998) from the Commissioner of Works and Emergency Services recommending that a Compliance Program with monetary concession be granted to Nu-Way Potato Products Limited, as described therein, to allow for payment of their reassessed surcharge less 50 percent of the increase for two years, subject to Nu-Way Potato Products Limited's investment of the avoided surcharge payment in the purchase and installation of an on-site pretreatment system.

The Committee recommended to Council the adoption of the aforementioned report.

**(Clause No. 9, Report No. 6)**

**93. Water Main - Jane Street Between  
Lawrence Avenue West and Harding Avenue.  
(Ward 6 - North York Humber)**

The Committee had before it a report (May 25, 1998) from the Commissioner of Works and Emergency Services recommending that:

- (1) the Commissioner of Works and Emergency Services be authorized to design, tender and administer the construction of a 300 mm diameter sub-trunk water main on Jane Street from Lawrence Avenue West to Harding Avenue at an estimated cost of \$350,000.00, funded from the Sewer and Water Development Charges Fund;

- (2) the tendering for the construction of the proposed 300 mm diameter water main in Recommendation No. (1) above be subject to either the zoning by-law coming into force for the commercial development proposed by Loblaw's at 1675 Jane Street (File UDZ-97-49) or registration of the plan of subdivision by Romeo DiBattista in Trust (File UDSB-1232) at 665 Trethewey Drive, whichever comes first; and
- (3) the appropriate City officials be authorized and directed to take action to give effect thereto.

The Committee recommended to Council the adoption of the aforementioned report.

**(Clause No. 5, Report No. 6)**

**94. Restoration and Maintenance Works within  
Watercourse South of Citation Drive  
from Bayberry Crescent to Burbank Drive.  
(Ward 12 - Seneca Heights)**

The Committee had before it a report (May 25, 1998) from the Commissioner of Works and Emergency Services recommending that:

- (1) an amount of \$300,000.00 be authorized for restoration and maintenance works required within the watercourse (Citation Drive) from Bayberry Crescent to Burbank Drive in North York's easement;
- (2) the funding be from the 1998 Capital Budget Item for Sanitary and Storm Sub-Trunk Sewers (North York); and
- (3) the appropriate City officials be authorized and directed to take the necessary action to give effect thereto.

The Committee recommended to Council the adoption of the foregoing report.

**(Clause No. 6, Report No. 6)**

**95. Exemption from Charges for Sewer Improvements.**

The Committee had before it a communication (April 24, 1998) from Councillor Frank Faubert, Scarborough Highland Creek, referred by the Chair of the Budget Committee, respecting a request for an exemption from charges for sewer improvements; and requesting that consideration be given to exemptions for such sewer surcharges for homeowners with septic systems.

On motion by Councillor Berardinetti, the Committee referred the aforementioned communication to the Commissioner of Works and Emergency Services for a report thereon to the Committee.

(Commissioner of Works and Emergency Services; c: Councillor Frank Faubert; General Manager, Water and Wastewater Services - June 17, 1998)

**(Clause No. 10(c), Report No. 6)**

**96. Class Action - Keele Valley Landfill Site.**

The Committee had before it a report (June 2, 1998) from the City Solicitor respecting the status of the class action lawsuit initiated by John Hollock, a resident of Maple, with respect to the operations of the Keele Valley Landfill Site; and recommending that Council ratify steps taken by any staff to obtain leave to appeal the decision to certify this action, and to authorize the appeal.

The Committee recommended to Council the adoption of the aforementioned report.

**(Clause No. 4, Report No. 6)**

**97. Household Hazardous Waste Cost-Sharing Model.**

The Committee had before it a report (June 3, 1998) from the Interim Functional Lead for Solid Waste Management providing information about the formation of an industry-government Steering Committee to develop a cost-sharing model for expenses involved with management of household hazardous waste (HHW) received at municipal depots; advising that through the implementation of the proposed model, the City of Toronto may be able to recuperate a major portion of its expenditures for the off-site treatment of HHW received at its facilities, thus reducing the total cost of its HHW program; and recommending that this report be received for information.

The Committee received the aforementioned report.

**(Clause No. 10(d), Report No. 6)****98. Strategic Action Plan to Reduce Carbon Dioxide (CO<sub>2</sub>) Emissions in the New City of Toronto.**

The Committee had before it a report (June 15, 1998) from the Commissioner of Works and Emergency Services respecting a Strategic Action Plan for the reduction of carbon dioxide emissions for the new City.

The Commissioner of Works and Emergency Services requested the permission of the Committee to withdraw the aforementioned report and to submit a revised report, which was granted.

The Committee then had before it a revised report (June 16, 1998) from the Commissioner of Works and Emergency Services respecting programs and other initiatives planned for the reduction of carbon dioxide (CO<sub>2</sub>) emissions, as documented in the Strategic Action Plan for the new City of Toronto, including the City-owned Building Retrofit Program; energy efficiency and conservation standards for new and existing buildings; Better Buildings Partnership; major Works facilities improvements; development of a District Energy System; and land use/transportation initiatives; forwarding a reduction summary for greenhouse gas emissions for 1997; and recommending that the report be received for information.

The Committee also had before it a communication (June 17, 1998) from the City Clerk advising that the Environmental Task Force at its meeting held on June 16, 1998, had before it the report dated June 16, 1998, from the Commissioner of Works and Emergency Services respecting initiatives to reduce carbon dioxide (CO<sub>2</sub>) emissions; and advising that the Task Force supports the expansion of the former City of Toronto's Strategic Action Plan for the reduction of carbon dioxide emissions across the new City of Toronto.

The Committee received the aforementioned report and communication.

**(Clause No. 10(e), Report No. 6)****99. Preferred Respondent to Request for Proposals for a Mixed Waste Recycling and Organics Processing Facility.**

The Committee had before it a report (June 15, 1998) from the Interim Functional Lead for Solid Waste Management advising that following completion of the technical and financial evaluation process, Stone and Webster Canada Ltd., in association with Canada Composting Inc., has been identified as the preferred respondent to the Request for Proposals for a Mixed

Waste Recycling and Organics Processing Facility at the Dufferin Transfer Station, and that a report with recommendations for an award of contract will be brought forward to the July 15, 1998 meeting of the Committee; further advising that an initial public meeting was held prior to issuance of the RFP to obtain public input on the project requirements, and a second set of public meetings is planned for June 16, 1998; and recommending that this report be received for information.

The Committee received the aforementioned report.

**(Clause No. 10(f), Report No. 6)**

**100. Consumers Gas - Development and Maintenance of Below-Ground Infrastructure.**

The Committee had before it a communication (April 16, 1998) from Mr. Matthew Akman, Municipal Relations, Consumers Gas, requesting the opportunity to present the perspective of Consumers Gas and other major private utilities to the Works and Utilities Committee respecting the development and maintenance of below-ground infrastructure in the City of Toronto, in particular a One-Call-One-Locate system for buried pipe, wires and cable, and improvements in the Road Reinstatement process.

The Committee referred the aforementioned communication to the Commissioner of Works and Emergency Services for a report thereon to the Committee.

(Commissioner of Works and Emergency Services; Mr. Matthew Akman - June 17, 1998)

**(Clause No. 10(h), Report No. 6)**

**101. Toronto Hydro - Amalgamation Status Report.**

The Committee had before it a communication (June 10, 1998) from the President and Chief Executive Officer, and the Commission Chair, Toronto Hydro-Electric Commission, providing a brief synopsis of the Toronto Hydro-Electric Commission's amalgamation efforts to date, and reporting on the utility's progress in the harmonization of hydro rates across the City and the status of its capital spending and cutbacks; and forwarding a copy of a booklet entitled "Toronto Hydro's Strategic Plan for 1998."

The Committee received the aforementioned communication.

(Mr. John N. Brooks, President and Chief Executive Officer, Toronto Hydro-Electric Commission - June 17, 1998)

**(Clause No. 10(i), Report No. 6)**

**102. Disposal of Discarded Household Items.**

Councillor Jakobek moved that the Commissioner of Works and Emergency Services be requested to arrange a presentation to the Committee at its next meeting, scheduled to be held on July 15, 1998, on locations and other options for disposal of discarded household items, such as clothing, computers, etc., on a regular basis.

Councillor Bussin moved that the Commissioner of Works and Emergency Services be requested to examine the feasibility of disposal of discarded household items at frequent intervals, for example through curbside collection.

Upon the question of the adoption of the foregoing motions, they were carried.

(Commissioner of Works and Emergency Services; c: General Manager, Solid Waste Management Services - June 17, 1998)

**(Clause No. 10(j), Report No. 6)**

**103. Utilization of Landfill Gas.**

The Committee had before it a communication (May 15, 1998) from Mr. Gregory M. Vogt, Vice-President, Eastern Power, requesting the opportunity to make a brief presentation to the Committee to provide an update on the operations of Eastern Power.

Mr. Gregory M. Vogt, Vice-President, Eastern Power, appeared before the Committee in connection with the foregoing matter.

On motion by Councillor Bossons, the Committee:

- (1) referred the aforementioned communication to the Commissioner of Works and Emergency Services with a request that he submit a report to the Committee on the deputation by Eastern Power; and
- (2) requested the City Solicitor to comment on the timelines which the City would likely have to respect due to the various provincial regulatory processes that would apply to mixed waste recycling projects.

(Commissioner of Works and Emergency Services; Mr. Gregory M. Vogt; City Solicitor; c: General Manager, Solid Waste Management Services - June 17, 1998)

**(Clause No. 10(a), Report No. 6)**

**104. Industrial Waste Surcharge Agreements -  
Suspension of Discharge During Heavy Rainfall Events.**

The Committee had before it a report (June 16, 1998) from the Commissioner of Works and Emergency Services responding to the request of the Committee at its meeting on May 20, 1998, that the Commissioner of Works and Emergency Services submit a further report on whether a clause can be inserted in Industrial Waste Surcharge Agreements to permit the City to request companies to suspend discharging overstrength effluents at particular times; advising that while the City could pass by-laws to restrict the rights of companies or even homeowners to discharge into the sewer system, there are many legal, practical and economic issues that would have to be considered before any particular provisions could be adopted, and that in particular, a by-law requiring those industries who have entered into Industrial Waste Surcharge Agreements to install holding tanks to assist in the combined sewer overflow problem might not be valid; and recommending that the report be received for information.

On motion by Councillor Shiner, the Committee:

- (1) received the aforementioned report; and
- (2) requested that the Commissioner of Works and Emergency Services and the City Solicitor develop and submit options for a program which would allow the City to request and/or require industries which discharge waste to the sewers, by defined volume, concentration parameters or thresholds, to suspend discharge during heavy rainfall events in order to reduce lake contamination, and that such report also address the transition stage which would be required to



implement such a program, including outreach and education of businesses.

(Commissioner of Works and Emergency Services; City Solicitor; c: General Manager, Water and Wastewater Services - June 17, 1998)

**(Clause No. 10(g), Report No. 6)**

**105. Industrial Waste Surcharge Agreement -  
Canada Custom Slaughtering Inc.  
(Refer to Minute No. 91)**

On motion by Councillor Saundercook, the Committee reopened its consideration of the report dated May 6, 1998, from the Commissioner of Works and Emergency Services respecting authority to enter into an Industrial Waste Surcharge Agreement with Canada Custom Slaughtering Inc.

On motion by Councillor Saundercook, the Committee recommended to Council the adoption of the aforementioned report, with the understanding that the subject agreement may be changed in the future as a result of the implementation of any options arising from the report requested from the Commissioner of Works and Emergency Services with respect to suspension of the discharge of waste to sewers during heavy rainfall events. (Refer to Minute No. 104.)

**(Clause No. 8, Report No. 6)**

**106. Banning of Wine and Spirit Containers from  
the Blue Box Program and Landfill Sites.**

The Committee had before it a report (June 15, 1998) from the Interim Functional Lead for Solid Waste Management respecting the direction of City Council at its meeting on April 28 and May 1, 1998, to ban Liquor Control Board of Ontario containers from the City's Blue Box program and landfill sites effective September 1, 1998; forwarding a draft deposit/return by-law for wine and spirit containers, effective January 1, 1999, which requires vendors of wine and spirit containers to implement a deposit/return system as a condition of their business licences; noting that the drafting of a deposit/return by-law for other beverage containers has been deferred pending the outcome of the wine and spirit container initiative; and recommending that the communications program to encourage Toronto residents to

return wine and spirit containers to the point of purchase be deferred until such time as a deposit/return system for wine and spirit containers is operational.

The Committee also had before it a report (June 1, 1998) from the City Solicitor commenting on the legal implications of the Council direction at its meeting held on April 28 and May 1, 1998, by its adoption of Clause No. 1 of Report No. 3A of The Works and Utilities Committee, as amended, wherein Council directed that all Liquor Control Board of Ontario (LCBO) containers be banned from the City's Blue Box program and landfill sites effective September 1, 1998; concluding that contrary to the opinion expressed by Mr. Power in his communication dated April 20, 1998, which was before City Council, municipalities cannot ban LCBO containers from the Blue Box program without contravening provincial regulation; and recommending that this report be received for information, and forwarded to City Council for its information and further direction on the banning of LCBO containers from the Blue Box program given the conclusion of this report.

The Committee also had before it a communication (June 17, 1998) from Councillor Judy Sgro, North York Humber, requesting that:

- (1) the Committee consider implementing the draft communications plan as outlined therein;
- (2) staff be asked to cost out the various components of the plan for the next Council meeting; and
- (3) materials be vetted through a communications sub-committee of the Works and Utilities Committee.

The Committee also had before it the following communications:

- (i) (June 16, 1998) from Mr. W. Douglas Symington, Director - Public Affairs, Consumers Packaging Inc., advising that Consumers Glass opposes the proposal to remove wine and spirit glass containers from the Blue Box; and requesting that City staff be directed to examine options to drive costs out of the existing recycling system; and
- (ii) (June 16, 1998) from Mr. Kenneth J. Mulhall, Vice President, Environmental Affairs, Loblaw Companies Limited, advising, on behalf of the various Ontario grocery retailers of Loblaw Companies Limited, which include Loblaws, Zehrs, Fortinos, Your Independent Grocer, valu-mart and No Frills, that Loblaw Companies Limited does not support the City's plan to impose an illegal ban on wine and spirit bottles from the Blue Box and landfill.

The following persons appeared before the Committee in connection with the foregoing matter:

- Mr. Joseph P. Hruska, Vice-President, Municipal Development, CSR: Corporations Supporting Recycling, and filed a submission with respect thereto;
- Mr. Gord Perks, Toronto Environmental Alliance;
- Mr. Usman Valiante, General Science Works;
- Ms. Linda Lynch, Environment Watch; and
- Councillor Judy Sgro, North York Humber.

Councillor Bossons, on behalf of Councillor Sgro, moved that a communications strategy as outlined in the aforementioned communication dated June 17, 1998, from Councillor Sgro, to encourage consumers to return wine and spirit containers to the Liquor Control Board of Ontario, be adopted; and that the Commissioner of Works and Emergency Services be requested to submit a report directly to Council for its meeting on July 8, 1998, on the cost and details of such a communications strategy.

Councillor Shiner moved that:

- (1) the by-law appended to the aforementioned report dated June 15, 1998, from the Interim Functional Lead for Solid Waste Management be adopted, subject to deleting the date of "1st day of January, 1999" as the date the by-law shall come into force and inserting in lieu thereof "1st day of September, 1998";
- (2) Council reaffirm its decision to remove wine and spirit containers from the Blue Box program effective September 1, 1998;
- (3) the Commissioner of Works and Emergency Services be requested to contact the LCBO for locations on their property where the City can station bulk lift containers for the recycling of wine and spirit bottles;
- (4) if the LCBO refuses to co-operate, the Commissioner of Works and Emergency Services be requested to report to the Committee on locations near LCBO outlets where recycling containers for wine and spirit bottles may be stationed;
- (5) the Commissioner of Works and Emergency Services be requested to report to the next meeting of the Committee, scheduled to be held on July 15, 1998, on a plan to implement the bulk lift collection of wine and spirit containers at or near LCBO outlets;
- (6) once the foregoing is implemented, the City of Toronto bill the LCBO for the cost of this service effective September 1, 1998; and

- (7) Brewers Retail be requested to assist in receiving wine and spirit containers at their outlets.

Councillor Saundercook moved that the Commissioner of Works and Emergency Services be requested to submit a report to the next meeting of the Committee on methods of improving collection of all materials at curbside.

Councillor Walker moved that the Commissioner of Works and Emergency Services be requested to submit a report to the next meeting of the Committee on removing coloured glass from the Blue Box program, and how such policy could be incorporated into a communications program.

Upon the question of the adoption of the foregoing motion by Councillor Walker, it was carried.

Upon the question of the adoption of the foregoing motion by Councillor Bossons, on behalf of Councillor Sgro, it was carried.

Upon the question of the adoption of the foregoing motion by Councillor Saundercook, it was carried.

Upon the question of the adoption of part (1) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (3) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (4) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (5) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (6) of the foregoing motion by Councillor Shiner, it was carried.

Upon the question of the adoption of part (7) of the foregoing motion by Councillor Shiner, it was carried.

The following is the action therefore taken by the Committee:

The Committee:

- (1) recommended to Council that:
  - (i) Council reaffirm its decision to remove wine and spirit containers from the Blue Box program effective September 1, 1998;
  - (ii) the by-law appended to the report dated June 15, 1998, from the Interim Functional Lead for Solid Waste Management be adopted, subject to deleting the date of "1st day of January, 1999" as the date the by-law shall come into force and inserting in lieu thereof "1st day of September, 1998";
  - (iii) a communications strategy as outlined in the communication dated June 17, 1998, from Councillor Judy Sgro, to encourage consumers to return wine and spirit containers to the Liquor Control Board of Ontario, be adopted; and requested the Commissioner of Works and Emergency Services to submit a report directly to Council for its meeting on July 8, 1998, on the cost and details of such a communications strategy;
  - (iv) the Commissioner of Works and Emergency Services be requested to contact the LCBO for locations on their property where the City can station bulk lift containers for the recycling of wine and spirit bottles;
  - (v) if the LCBO refuses to co-operate, the Commissioner of Works and Emergency Services be requested to report to the Committee on locations near LCBO outlets where recycling containers for wine and spirit bottles may be stationed;
  - (vi) the Commissioner of Works and Emergency Services be requested to report to the next meeting of the Committee, scheduled to be held on July 15, 1998, on a plan to implement the bulk lift collection of wine and spirit containers at or near LCBO outlets;
  - (vii) once the foregoing is implemented, the City of Toronto bill the LCBO for the cost of this service effective September 1, 1998; and
  - (viii) Brewers Retail be requested to assist in receiving wine and spirit containers at their outlets; and

- (2) requested the Commissioner of Works and Emergency Services to submit a report to the next meeting of the Committee on:
  - (i) removing coloured glass from the Blue Box program, and how such policy could be incorporated into a communications program; and
  - (ii) methods of improving collection of all materials at curbside.

(Commissioner of Works and Emergency Services; c: City Solicitor;  
Councillor Judy Sgro; General Manager, Solid Waste Management Services;  
All Interested Parties - June 17, 1998)

**(Clause No. 1, Report No. 6)**

**107. Agreement for Additional Water Supply  
for the Region of York.**

The Committee had before it a report (June 3, 1998) from the Interim Functional Lead for Water and Wastewater recommending that authority be granted to execute an agreement for the supply of water to the Regional Municipality of York, essentially in accordance with the report provided as an appendix to this report, and that the appropriate officials give effect thereto.

The Committee also had before it a report (June 3, 1998) from the Interim Functional Lead for Water and Wastewater providing information with regard to the Region of York's long-term water supply strategy, and further opportunities for partnership with the City of Toronto; advising that additional infrastructure is required to meet water supply demands as a result of planned growth while incorporating water efficiency measures within the City of Toronto and York Region, and that a Joint Optimization Study will be undertaken in partnership with the Region of York to establish the most effective manner of meeting York Region's long-term water demands; further advising that Toronto staff will be providing input during the Environmental Assessment process for York's Durham West long-term supply alternative; and recommending that this report be received for information.

The Committee also had before it a report (June 2, 1998) from the City Solicitor respecting the preparation of a new agreement for additional water supply to the Region of York, and responding to the request of the former Metropolitan Council for a report on the implications of the proposal that the agreement with York be in perpetuity; advising that a statutory limitation exists that the contract with York cannot exceed twenty years, and that while there can be further renewal periods upon expiry of the initial and subsequent renewal periods, one or more of the parties would have the discretion to renew the contract or renegotiate; and recommending that this report be received for information.

The Committee also had before it the following communications:

- (i) (May 12, 1998) from the Regional Clerk, Region of York, forwarding a copy of Clause No. 4 contained in Report No. 9 of the Transportation and Works Committee, headed "Aurora, Newmarket and East Gwillimbury Water Servicing Issues", which was adopted, without amendment, by the Council of the Regional Municipality of York on May 7, 1998, together with related Clauses respecting the Region's Long-Term Water Strategy;
- (ii) (June 15, 1998) from Ms. Jean Martin, East Gwillimbury Watch, respecting the supply of water to the Region of York and issues related to development pressures in the "905" region; and advising that a careful study should be made of the issue before entering into such agreements with York Region; and
- (iii) (June 16, 1998) from Ms. Margaret Blair, Lakeside Area Neighbourhoods Association, expressing concern with respect to the supply of water to the Region of York; and requesting that a body be set up to assess the cost and impacts on the City of financing York's expansion before proceeding with any partnership.

The following persons appeared before the Committee in connection with the foregoing matter:

- Ms. Karey Shinn, Chair, Safe Sewage Committee, and submitted a communication with respect thereto;
- Ms. Elizabeth Borek, Lakeside Area Neighbourhoods Association;
- Mrs. Lois James, Scarborough, Ontario, and filed a submission with respect thereto;
- Ms. Debra Kyles, Kleinburg, Ontario; and
- Ms. Karen Buck, Toronto, Ontario, and filed a submission with respect thereto.

The Committee deferred consideration of the foregoing matter until later in the meeting.

**(Refer to Minute No. 109)**

The Committee recessed at 12:30 p.m. for lunch.

The Committee reconvened at 2:15 p.m.

Members Present:

Councillor Betty Disero, Chair  
Councillor Gerry Altobello  
Councillor Lorenzo Berardinetti  
Councillor Ila Bossons

Councillor Sandra Bussin  
Councillor Tom Jakobek  
Councillor Jack Layton  
Councillor Bill Saundercook  
Councillor Sherene Shaw  
Councillor David Shiner  
Councillor Michael Walker

**108. Implementation of a 100 Percent Biosolids Beneficial Reuse Program at the Main Treatment Plant.**

The Committee had before it a report (June 16, 1998) from the Commissioner of Works and Emergency Services recommending that:

- (1) a Biosolids Multi-Stakeholder Committee for the City of Toronto be established immediately to facilitate ongoing public consultation and involvement in the ending of incineration at the Main Treatment Plant, with all meetings advertised and open to the public, and with the following membership:
  - (i) three City of Toronto Councillors (Chair of the Works and Utilities Committee and one Councillor from each of the two wards containing the Main Treatment Plant, with the other two Ward Councillors serving as alternates);
  - (ii) six representatives from the Neighbourhood Liaison Committees (two each from Main Treatment Plant, Humber Treatment Plant, and Highland Creek Treatment Plant Committees);
  - (iii) one environmental group representative;
  - (iv) one representative from Safe Sewage Committee;
  - (v) one public health representative;
  - (vi) two representatives from local industry in the Port Area; and
  - (vii) one unionized staff representative from the Main Treatment Plant;
- (2) the Commissioner of Works and Emergency Services be authorized to provide secretariat support to the Biosolids Multi-Stakeholder Committee, including the annual provision of \$15,000.00 to support the activities of the Committee;



- (3) a Technical Advisory Committee be established immediately to provide technical advice on all aspects of the biosolids program, to obtain outside technical advice as required, to review and develop recommendations on all documents related to the notification, short-listing and selection of proponents for beneficial reuse of biosolids from the treatment plants, with the following membership:
  - (i) Chair of the Works and Utilities Committee (Chair);
  - (ii) one representative from the Biosolids Multi-Stakeholder Committee;
  - (iii) General Manager of Water and Wastewater Services;
  - (iv) one university representative with expertise in a discipline related to biosolids;
  - (v) two representatives from municipalities that have successfully implemented a biosolids beneficial use program; and
  - (vi) one representative with expertise in biosolids regulations;
- (4) the Commissioner of Works and Emergency Services be authorized to provide funding up to a maximum of \$400,000.00 for technical consultants in 1998, and \$100,000.00 in each of 1999 and 2000, to support staff and the Technical Advisory Committee;
- (5) the Commissioner of Works and Emergency Services be authorized to select and retain consultants as needed to assist staff and the Technical Advisory Committee;
- (6) the Commissioner of Works and Emergency Services be authorized to:
  - (i) retain a Project Manager at an estimated 1998 cost of \$50,000.00, with annual expenditures thereafter of \$100,000.00 to manage ceasing of incineration at the Main Treatment Plant and implementation of a 100 percent beneficial use program for the biosolids;
  - (ii) extend and expand the current land application program as an interim measure subject to satisfactory resolution of outstanding issues related to odour control and shipping facilities;
  - (iii) advertise internationally for Expressions of Interest from proponents with direct experience in beneficial reuse of biosolids, with the financial and organizational capabilities to provide a biosolids management program for up to 53,000 dry tonnes per year within a time frame of one to two years for design, construction, and initiation of operations;
  - (iv) advertise internationally for Expressions of Interest from proponents with the financial and organizational capabilities to design/build biosolids loading facilities, odour control facilities, and heat generation facilities within a time frame of one to two years for design construction and initiation of operations;

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- (v) develop Requests for Proposals for approval by the Technical Advisory Committee and review by the Biosolids Multi-Stakeholder Committee to be issued in October 1998 to proponents short-listed from the Expression of Interest process;
  - (vi) reimburse up to five short-listed proponents up to \$50,000.00 each for their costs in preparing detailed proposals for beneficial use of biosolids at the treatment plants;
  - (vii) report to the Works and Utilities Committee with recommendations on proponents to construct facilities and assume responsibility for beneficial use programs in February 1999; and
  - (viii) seek approval of the Budget Review Group for the 1998 expenditures identified and to include the projected 1999 expenditures in the Department's 1999 budget request;
- (7) the Commissioner of Works and Emergency Services report to the September meeting of the Works and Utilities Committee on the Source Control Program including recommendations on resources, targets, on the role of pollution prevention programs and on the potential impact on sewage quality of programs to reduce combined sewage and stormwater; and
- (8) the Commissioner of Works and Emergency Services report to the September meeting of the Works and Utilities Committee:
- (i) with a detailed schedule for ceasing incineration at the Main Treatment Plant including specific annual targets for monitoring progress;
  - (ii) the utilization of the Humber and Highland Creek Treatment Plants and their implications on the operation of the Main Treatment Plant; and
  - (iii) on any outstanding items raised in the motions tabled at the Works and Utilities Committee's May 20, 1998 meeting.

The Committee also had before it the following communications:

- (i) (June 15, 1998) from Ms. Sarah Miller, Coordinator, Canadian Environmental Law Association, urging the Committee to ensure that decisions respecting alternatives to incineration of sewage sludge at the Main Treatment Plant are guided by four key principles, namely, that the City of Toronto take responsibility for the waste it generates by: refusing to export contamination to other parts of the Great Lakes Basin ecosystem; reducing contamination at the source; ensuring that the "beneficial

uses” of sludge derive from a safe product; and maintaining public sector responsibility and jurisdiction over all aspects of sewage treatment; and

- (ii) (June 16, 1998) from Dr. Stephen Connell, Toronto, Ontario, raising questions with respect to the construction of a biosolids truck loading facility at the Main Treatment Plant and a study undertaken in 1994 by Gore and Storrie; the attendance of a biosolids consultant at the meeting of the Committee on May 20, 1998; and the intentions of the Commissioner of Works and Emergency Services regarding planning for the wastewater system.

The following persons appeared before the Committee in connection with the foregoing matter:

- Mr. Moe Zolghadr, ZORIX Consultants Inc., representing Harbour Remediation & Transfer Inc.;
- Mr. Jim Chisholm, Chair, CUPE Local 79, Environment Committee, and Coordinator, Works Best Practices;
- Ms. Karen Buck, representing the Main Treatment Plant Neighbourhood Liaison Committee, and Citizens for a Safe Environment, and filed submissions with respect thereto;
- Mr. Peter Smith, Toronto, Ontario;
- Mr. Jody P. Amblard, President, Associated Industrial Controls Ltd., and filed a submission with respect thereto;
- Ms. Karey Shinn, Chair, Safe Sewage Committee, and filed a submission with respect thereto;
- Ms. Joyce McLean, Toronto, Ontario, and filed a submission with respect thereto;
- Mr. Colin Lambert, National Director, Health and Safety Branch, CUPE - National;
- Mr. Peter Leiss, Executive Vice-President, Toronto Civic Employees' Union, Local 416 - CUPE, and filed a submission with respect thereto;
  
- Mr. Hamish Wilson, Toronto, Ontario;
- Ms. Debra Kyles, Kleinburg, Ontario; and
- Ms. Peg Lush, Toronto, Ontario.

A. Councillor Layton moved that:

- (1) the submission by Ms. Joyce McLean be referred to the Commissioner of Works and Emergency Services for consideration in his report on the new sewer use by-law; and to the Environmental Task Force;

- (2) the Commissioner of Works and Emergency Services be requested to arrange a briefing with regard to Harbour Remediation & Transfer Inc. for interested Councillors prior to the meeting of Council on July 8, 1998;
- (3) Harbour Remediation & Transfer Inc. (HR&T) not be permitted to award any contracts until after the July 8, 1998 Council approval of the selected process; and that the Commissioner of Works and Emergency Services be requested to submit a full report on the process and the selected contractor to Council for its meeting on July 8, 1998;
- (4) the Commissioner of Works and Emergency Services be requested to report to Council on July 8, 1998, on the results of the briefing of Councillors, and confirm that he and the staff are fully satisfied with the solution in all aspects, in particular to address the situation at Falconbridge including investigation of the experience to date and on any concerns arising in that community;
- (5) the Commissioner of Works and Emergency Services be requested to consider the suggestions made with respect to the membership of the proposed committees, and report to Council on July 8, 1998, on such suggestions;
- (6) the Commissioner of Works and Emergency Services be requested to consider whether the Technical Advisory Committee should be separate from the Biosolids Multi-Stakeholder Committee, or whether such committees could be folded together;
- (7) some of the technical advisors be independent; and that the Commissioner of Works and Emergency Services be requested to report to Council on July 8, 1998, clarifying how this will be accomplished;
- (8) the aforementioned report dated June 16, 1998, from the Commissioner of Works and Emergency Services be amended by adding thereto the following additional Recommendation No. (6)(ix):
  - “(ix) the Expressions of Interest and Requests for Proposals be developed with such proposals not precluding the City’s ability to select public sector or private sector operation of the facilities or some combination thereof;” and

- (9) the aforementioned report dated June 16, 1998, from the Commissioner of Works and Emergency Services be amended by deleting from Recommendation No. (6)(vii) the words “and assume responsibility for beneficial use programs in February 1999”.
- B. Councillor Walker moved that the Commissioner of Works and Emergency Services be requested to submit a report to Council for its meeting on July 8, 1998, on whether there is any validity in the concerns raised during the deputations by Ms. Joyce McLean and Mr. Jim Chisholm with respect to the environmental impact of biosolids on agricultural land.
- C. Councillor Bossons moved:
- (1) the adoption of the aforementioned report dated June 16, 1998, from the Commissioner of Works and Emergency Services, subject to expanding the membership of the Technical Advisory Committee to include more technical representation;
  - (2) that proponents responding to the Expressions of Interest be requested to comment on whether their facilities could be sited at the Main Treatment Plant;
  - (3) that the Commissioner of Works and Emergency Services be requested to report to Council for its meeting on July 8, 1998, on the acreage of mine tailings that is available and capable of receiving lime-treated biosolids, with comments from the Ministry of the Environment; and
  - (4) that the technical advisory process be undertaken in partnership with the Ministry of the Environment.
- D. Councillor Jakobek moved that the aforementioned report dated June 16, 1998, from the Commissioner of Works and Emergency Services be amended by:
- (1) amending the membership of the Biosolids Multi-Stakeholder Committee to provide for two Union representatives, with the Commissioner of Works and Emergency Services to determine the appropriate Unions to be represented; and
  - (2) deleting Recommendation No. (6)(vii) and inserting in lieu thereof the following:

“(vii) report to the Works and Utilities Committee with recommendations on the proposals submitted for the construction and operation of facilities to support beneficial use programs in February 1999, such proposals to include public operation options;”.

E. Councillor Bussin moved that:

- (1) the Commissioner of Works and Emergency Services be involved in the bid process for odour control equipment for HR&T; and
- (2) the Commissioner of Works and Emergency Services be requested to report to Council on Federal Ministry of Agriculture and Food studies on the effects of hazardous chemicals in soil and sewage sludge.

Upon the question of the adoption of part (1) of the foregoing motion D. by Councillor Jakobek, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion D. by Councillor Jakobek, it was carried.

Upon the question of the adoption of the foregoing motion E. by Councillor Bussin, it was carried.

Upon the question of the adoption of the foregoing motion B. by Councillor Walker, it was carried.

Upon the question of the adoption of part (1) of the foregoing motion C. by Councillor Bossons, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion C. by Councillor Bossons, it was carried.

Upon the question of the adoption of part (3) of the foregoing motion C. by Councillor Bossons, it was carried.

Upon the question of the adoption of part (4) of the foregoing motion C. by Councillor Bossons, it was carried.

Upon the question of the adoption of part (1) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (2) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (3) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (4) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (5) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (6) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (7) of the foregoing motion A. by Councillor Layton, it was carried.

Upon the question of the adoption of part (8) of the foregoing motion A. by Councillor Layton, it was carried.

Having regard for the action taken by the Committee, part (9) of the foregoing motion A. by Councillor Layton was declared redundant.

The following is the action therefore taken by the Committee:

The Committee:

(A) recommended to Council:

(1) the adoption of the report dated June 16, 1998, from the Commissioner of Works and Emergency Services, subject to the following amendments:

(i) deleting Recommendation No. (6)(vii) and inserting in lieu thereof the following:

“(vii) report to the Works and Utilities Committee with recommendations on the proposals submitted for the construction and operation of facilities to support beneficial use programs

in February 1999, such proposals to include public operation options;”

- (ii) adding thereto the following additional Recommendation No. (6)(ix):
    - “(ix) the Expressions of Interest and Requests for Proposals be developed with such proposals not precluding the City’s ability to select public sector or private sector operation of the facilities or some combination thereof;”
  - (iii) amending the membership of the Biosolids Multi-Stakeholder Committee to provide for two Union representatives, with the Commissioner of Works and Emergency Services to determine the appropriate Unions to be represented; and
  - (iv) expanding the membership of the Technical Advisory Committee to include more technical representation;
- (2) Harbour Remediation & Transfer Inc. (HR&T) not be permitted to award any contracts until after the July 8, 1998 Council approval of the selected process; and requested that the Commissioner of Works and Emergency Services submit a full report on the process and the selected contractor to Council for its meeting on July 8, 1998;
  - (3) the Commissioner of Works and Emergency Services be involved in the bid process for odour control equipment for HR&T;
  - (4) proponents responding to the Expressions of Interest be requested to comment on whether their facilities could be sited at the Main Treatment Plant;
  - (5) some of the technical advisors be independent; and requested the Commissioner of Works and Emergency Services to report to Council on July 8, 1998, clarifying how this will be accomplished;
  - (6) the technical advisory process be undertaken in partnership with the Ministry of the Environment;



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- (B) further requested the Commissioner of Works and Emergency Services to:
- (i) arrange a briefing with regard to Harbour Remediation & Transfer Inc. for interested Councillors prior to the meeting of Council on July 8, 1998;
  - (ii) report to Council on July 8, 1998, on the results of the briefing of Councillors, and confirm that he and the staff are fully satisfied with the solution in all aspects, in particular to address the situation at Falconbridge including investigation of the experience to date and on any concerns arising in that community;
  - (iii) consider the suggestions made with respect to the membership of the proposed committees, and report to Council on July 8, 1998, on such suggestions;
  - (iv) consider whether the Technical Advisory Committee should be separate from the Biosolids Multi-Stakeholder Committee, or whether such committees could be folded together; and
  - (v) further report to Council for its meeting on July 8, 1998, on the following:
    - (a) whether there is any validity in the concerns raised during the deputations by Ms. Joyce McLean and Mr. Jim Chisholm with respect to the environmental impact of biosolids on agricultural land;
    - (b) Federal Ministry of Agriculture and Food studies on the effects of hazardous chemicals in soil and sewage sludge; and
    - (c) the acreage of mine tailings that is available and capable of receiving lime-treated biosolids, with comments from the Ministry of the Environment; and
- (C) referred the submission by Ms. Joyce McLean to the Commissioner of Works and Emergency Services for consideration in his report on the new sewer use by-law; and to the Environmental Task Force.

(Commissioner of Works and Emergency Services; Environmental Task Force; c: General Manager, Water and Wastewater Services; All Interested Parties - June 17, 1998)

**(Clause No. 2, Report No. 6)**

**109. Agreement for Additional Water Supply  
for the Region of York.  
(Refer to Minute No. 107)**

The Committee resumed its consideration of the matter of the agreement for the supply of additional water to the Region of York.

Councillor Layton moved that the Commissioner of Works and Emergency Services be requested to:

- (1) explore with the Commissioner of Urban Development and Planning Services opportunities to address sprawl issues flowing from existing Official Plans through this agreement; and
- (2) report to the Committee on:
  - (i) the progress in considering the proposal by Councillor Layton to meet the Region of York's water needs through conservation investment in Toronto;
  - (ii) strengthening water efficiency provisions in the proposed agreement in order to lock in requirements and processes to achieve efficiencies in Toronto and in York Region;
  - (iii) the increased sewage treatment that would result from this agreement, and how such increase would be met;
  - (iv) a clear outline of the relationship which would result between the City of Toronto and the private sector partner that has been engaged by York Region to supply their water; and
  - (v) all issues raised during the deputations.

Councillor Jakobek moved that consideration of the aforementioned reports be deferred until the next meeting of the Committee, scheduled to be held on

July 15, 1998; and that the foregoing motion by Councillor Layton be referred to the Commissioner of Works and Emergency Services.

Upon the question of the adoption of the foregoing motion by Councillor Jakobek, it was carried.

(Commissioner of Works and Emergency Services; City Solicitor; c: Councillor Jack Layton; General Manager, Water and Wastewater Services; All Interested Parties - June 17, 1998)

**(Clause No. 10(b), Report No. 6)**

**DEFERRED**

**110. Quotation for Liquid Chlorine.**

The Committee had before it a joint report (June 16, 1998) from the Chief Financial Officer and Treasurer and the Commissioner of Works and Emergency Services recommending that:

- (1) the quotations as noted below for the supply and delivery of liquid chlorine, used as a disinfecting agent in drinking water by the Water Supply Division at the F.J. Horgan Filtration Plant, the R.C. Harris Filtration Plant, the Island Filtration Plant, and the R.L. Clark Filtration Plant; and for chlorination of final effluent by the Water Pollution Control Division at the Humber Treatment Plant, the Highland Creek Treatment Plant and the Main Treatment Plant, for the period ending December 31, 1998, in accordance with specifications, be accepted, being the lowest quotations received:
  - (a) Netchem Incorporated for approximately 1,165 tonnes in 907.2 kg containers in the amount of \$1,115,662.25 including Goods and Services Tax and all other charges (Ontario Retail Sales Tax exempt); and
  - (b) Prairiechem Incorporated for approximately 336 tonnes in 49.89 tonne rail cars in the amount of \$152,796.00 including Goods and Services Tax and all other charges (Ontario Retail Sales Tax exempt);
- (2) the appropriate officials be authorized to complete the necessary contract documents; and
- (3) the Commissioner of Works and Emergency Services and the Chief Financial Officer and Treasurer submit a further report to the next meeting of this Committee with regard to a possible revision to the period of the contract.

The Committee also had before it the following communications:

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- (1) (June 16, 1998) from Mr. Jassie Khurana, Netchem Inc., expressing concerns with respect to the delay in the award of the contract for the supply of liquid chlorine to Netchem Inc.; and
- (2) (June 17, 1998) from Mr. Harv Beazley, Regional Sales Manager (Ontario), HCI Stanchem Inc., stating that there are serious omissions within the report respecting the quotation for liquid chlorine supply.

Mr. Paul Khurana, President, and Mr. Jassie Khurana, Government Relations, Netchem Inc., appeared before the Committee in connection with the foregoing matter.

At this point in the proceedings, Councillor Jakobek moved that the Committee now recess to meet privately to consider legal matters respecting the aforementioned quotation for liquid chlorine, and respecting the Blue Box container material processing contract, in accordance with subsection 55(7) of the Municipal Act, which was carried.

The Committee recessed at 5:20 p.m. to meet in camera.

Members Present:

Councillor Betty Disero, Chair  
Councillor Gerry Altobello  
Councillor Ila Bossons  
Councillor Sandra Bussin  
Councillor Tom Jakobek  
Councillor Jack Layton  
Councillor Bill Saundercook

The Committee deferred consideration of the matter of the quotation for liquid chlorine until later in the meeting.

**(Refer to Minute No. 112)**

**111. Blue Box Container Material Processing Contract.**

The Committee had before it a report (June 16, 1998) from the General Manager, Solid Waste Management Services, respecting the impact of the implementation of a deposit/return system on Blue Box container material processing requirements; and recommending that staff be authorized not to proceed with the finalization of a contract for either the supply of Blue Box container material processing capacity, or the design, construction and operation of a material recovery facility at the Dufferin Transfer Station.

The Committee also had before it a confidential report (June 16, 1998) from the General Manager, Solid Waste Management Services, respecting the Blue Box container material processing contract.

Mr. Blair McArthur, Vice-President, and Mr. Scott Wolfe, General Manager, Miller Waste Systems, and Mr. Ivan Fleischmann, Miller Thomson, Barristers and Solicitors, appeared before the Committee, in camera, in connection with the foregoing matter, and filed a confidential submission with respect thereto.

The Committee reconvened at 6:40 p.m. in public session.

Members Present:

Councillor Betty Disero, Chair  
Councillor Gerry Altobello  
Councillor Ila Bossons  
Councillor Tom Jakobek  
Councillor Jack Layton  
Councillor Bill Saundercook

Councillor Layton moved:

- (1) the adoption of the aforementioned report dated June 16, 1998, from the General Manager, Solid Waste Management Services; and
- (2) that the Commissioner of Works and Emergency Services be requested to quickly take steps to develop an immediate strategy to enhance the visual appearance and odour control at the Commissioners Street facility.

Councillor Bossons moved that the Commissioner of Works and Emergency Services be requested to submit a report to the Committee on alternative material processing capacity.

Upon the question of the adoption of the foregoing motions, they were carried.

(Commissioner of Works and Emergency Services; c: General Manager, Solid Waste Management Services; Mr. Blair McArthur, Miller Waste Systems - June 17, 1998)

**(Clause No. 3, Report No. 6)**

**112. Quotations for Liquid Chlorine.  
(Refer to Minute No. 110)**

The Committee resumed its consideration of the matter of the acceptance of quotations for liquid chlorine.

On motion by Councillor Jakobek, the Committee:

- (1) recommended to Council:
  - (i) the adoption of the report dated June 16, 1998, from the Chief Financial Officer and Treasurer and the Commissioner of Works and Emergency Services, subject to amending the period of the contract to end on June 30, 1999; and
  - (ii) that in the event the market prices for chlorine change for the suppliers in 1999, the Chief Financial Officer and Treasurer and the Commissioner of Works and Emergency Services be requested to report back to the Committee on the impact to the suppliers; and
- (2) referred the entire matter and the issue of pricing to the City Auditor, with a request that he submit a report to the appropriate committee on the issue of chemical pricing.

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(City Auditor; c: Chief Financial Officer and Treasurer; Commissioner of Works and Emergency Services; Mr. Jassie Khurana; Mr. Harv Beazley - June 17, 1998)

**(Clause No. 7, Report No. 6)**

The Committee adjourned its meeting at 6:45 p.m.

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Chair.