THE CITY OF TORONTO

Clerk's Department

Minutes of the Urban Environment and Development Committee

Meeting No. 2

Monday, February 8, 1999.

The Urban Environment and Development Committee met on Monday, February 8, 1999, in Committee Room 1, 2nd Floor, City Hall, Toronto, commencing at 9:30 a.m.

Members Present:

Councillor Joe Pantalone, Chair Councillor Ron Moeser, Vice-Chair Councillor Frank Faubert Councillor Irene Jones Councillor Blake F. Kinahan Councillor Peter Li Preti Councillor Pam McConnell Councillor Howard Moscoe Councillor Judy Sgro Councillor Mario Silva Councillor Mike Tzekas

Confirmation of Minutes.

On motion by Councillor Moscoe, the Minutes of the meeting of the Urban Environment and Development Committee held on January 11, 1999 were confirmed.

1.1 Proposed Amendments to By-law No. 60-1998 - The Carbon Monoxide Detector By-law (All Wards)

The Committee had before it the report (January 6, 1999) from the City Clerk forwarding the action of City Council on December 16 & 17, 1998 respecting Clause 5 of Report No. 14 of The Urban Environment and Development Committee, headed "Proposed Amendments to By-law No. 60-1998 - 'The Carbon Monoxide Detector By-law' (All Wards), which Council struck out and referred back to the Urban Environment and Development Committee for further consideration.

The Committee also had before it the following communications/reports:

- (January 29, 1999) from the Fire Chief and Commissioner of Works and Emergency Services recommending that proposals contained in this report for revisions to the Carbon Monoxide Detector By-Law be endorsed and referred to staff to prepare an amending By-Law.
- (December 10, 1998) from Mr. Robert M. Prentice, Director of Corporate Services/Town Clerk Town of Newmarket requesting support of the following Resolution which was adopted by the Town of Newmarket Council on December 7, 1998:

WHEREAS the use of carbon monoxide alarms has been proven to contribute to the reduction of carbon monoxide poisoning;

AND WHEREAS the incidence of carbon monoxide poisoning within buildings and its threat to the health and safety of the residents of Ontario has been clearly recognized by many municipalities through the introduction of public awareness campaigns and the adoption of different municipal by-laws requiring installation of detectors;

AND WHEREAS the Ontario Building Code currently only requires the installation of carbon monoxide detectors in new houses where there is a solid fuel burning device such as a fireplace or a wood burning stove and does not apply to homes built prior to 1994;

AND WHEREAS the use of carbon monoxide detectors in all buildings is an effective method to protect the residents of Ontario from the threat of carbon monoxide poisoning;

THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE TOWN OF NEWMARKET AS FOLLOWS:

THAT the Province of Ontario be requested to amend the Ontario Building Code to require the installation of carbon monoxide detectors in all residential dwelling units;

- (December 16, 1998) from Ms. Sandra Pavan, Beacon Hill Tenants Association requesting that building standards be enforced in her apartment building.
- (December 16, 1998) from Mr. Wilfrid Worland, Director, Asset Management Branch, Metropolitan Toronto Housing Authority requesting clarification on the City of Toronto's municipal by-law No. 60-1998 - standards on carbon monoxide detector installations.

The Deputy Fire Chief gave a presentation.

On motion by Councillor Moscoe, the Committee recommended to Council:

- (1) That the following proposals contained contained in the report (January 29, 1999) from the Fire Chief to revise the Carbon Monoxide Detector By-law be endorsed, and that authority be granted for the introduction of the necessary bill in Council to give effect thereto:
 - (a) multi-unit residential buildings should be exempted from the requirements for carbon monoxide (CO) alarms with the following exceptions:
 - multi-unit residential buildings with common fuel-fired forced air heating systems - all dwelling units within such buildings that are heated by a common fuel-fired central system should be required to have CO alarms;
 - (ii) multi-unit residential buildings with fuel-fired appliances in some or all of the suites - all dwelling units within such buildings that have any fuel-fired fireplaces, ranges, heating equipment, etc. should be required to have CO alarms;
 - (iii) multi-unit residential buildings where fuel-fired appliance rooms share common walls with dwelling units or are located directly above or below dwelling units, such dwelling units should be required to have CO alarms;
 - (iv) multi-unit residential buildings with attached garages - dwelling units sharing common walls with garages or that are located directly above garages should be required to have CO alarms;

- (v) multi-unit residential buildings with fuel-fired appliances in rooms that are part of the building should have carbon monoxide alarms located in the room containing the fuelfired appliance. The alarm should be connected in such a way that building supervisory staff are notified when the alarm is actuated; and
- (b) maintenance requirements for all fuel-fired equipment (heating, cooking, etc.) should be made a part of the By-Law requirements. Appropriate maintenance standards as recommended by the Technical Standards and Safety Authority be referenced in the By-Law;
- (c) in the "Definitions" section, the term "Boarding or Lodging House" should be revised to read "Boarding, Lodging or Rooming House" to match the terminology used in both the Fire and Building Codes;
- (d) in the definition of "Boarding or Lodging House", the criteria that determines whether a particular building is affected should be changed. The phrase "for gain" should be changed to the Fire Code criteria "in return for remuneration or the provision of services or both";
- (e) the term "electrically powered" in the definition of "Carbon Monoxide Detector" should be changed. A phrase such as "connected to the primary electrical supply for the building" is more accurate;
- (f) the term "multiple occupancies" in Item 4 should be changed to "multiple dwelling units";

(g)	revise the By-Law to require that carbon monoxide alarms conform to the most recent version of any of three available standards;
(h)	revise the By-Law to require additional carbon monoxide detectors in boarding, lodging and rooming houses;
(i)	revise the By-Law to confirm application to group homes, nursing homes and similar places of residence and to require protection for the occupants of hotels, hospitals, and similar places of temporary accommodation;
(j)	revise the By-Law to clarify the responsibilities of owners and occupants of dwelling units with respect to the installation, maintenance and testing of carbon monoxide alarms;
(k)	revise the By-Law to clarify the audibility requirements for carbon monoxide alarms;

Councillor Moeser assumed the Chair.

On motion by Councillor Pantalone, the Committee:

(2) recommended to Council that the resolution from the Town of Newmarket contained in the communication (December 10, 1999) from the Director of Corporate Services/Town Clerk be endorsed subject to amending the first paragraph by adding the word "existing" before the word "residential", so as to read:

> "That the Province of Ontario be requested to amend the Ontario Building Code to require the installation of carbon monoxide detectors in all existing residential dwelling units"; and

that the Minister of Municipal Affairs and Housing be so advised of Council's endorsement; and

(3) recommended to Council that the Fire Chief be requested to communicate with all Fire Chiefs in Ontario to urge them to put pressure on the Province of Ontario to ensure that the

installation of Carbon Monoxide Detectors is included in the Ontario Building Code.

Councillor Pantalone resumed the chair.

On motion by Councillor McConnell, the Committee requested the Fire Chief and the Chief Building Official, to report to the Urban Environment and Development Committee on the implementation of enforcing the by -law with regards to multi-residential buildings.

On motion by Councillor Moeser, the Committee deferred consideration of the following Motion placed by Councillor Moscoe pending an in-camera report from the Fire Chief on this matter:

"That Nadine International be struck from the City's list of potential bidders".

(Fire Chief; Chief Building Official; cc: Commissioner of Works and Emergency Services, City Solicitor - February 15, 1999)

(Clause No. 1, Report No. 3)

2.2 The Framework for the New Official Plan for Toronto

The Committee had before it the report (January 25, 1999) from the Commissioner of Urban Planning and Development Services recommending that:

- (1) Council endorse the framework outlined in this report, the work program, process, timing and communication strategy for developing a new Official Plan for the City of Toronto;
- (2) Council approve the establishment of an Official Plan Council Reference Group to guide the process. The Council Reference Group is to be chaired by the Chair of the Urban Environment and Development Committee and should be comprised of 6 members of Council;
- (3) the appropriate City Officials be authorized and directed to take the necessary action to give effect thereto.

Paul Bedford, Executive Director Chief Planner, Urban Planning and Development Services, gave a presentation.

On motion by Councillor Moscoe, the Committee recommended to Council that:

- (1) Council endorse the framework outlined in the report (January 25, 1999) from the Commissioner of Urban Planning and Development Services;
- (2) an Official Plan Council Reference Group be established to guide the process, such Group to be comprised of 7 members of Council, one of whom shall be the Chair of the Urban Environment and Development Committee who will Chair the Group, and that the City Clerk be requested to canvass members of Council for their interest and submit the names of interested persons to the Striking Committee; and
- (3) appropriate City Officials be authorized and directed to take the necessary action to give effect thereto.

Councillor Moeser assumed the chair.

On motion by Councillor Pantalone, the Committee referred the following motions placed at the Committee to the Commissioner of Urban Planning and Development Services with a request that she report directly to Council for its meeting on March 2, 1999 on these motions and provide appropriate recommendations:

"Moved by Councillor Moeser:

- (a) that the Official Plan Council Reference Group be renamed the "Official Plan Council Task Force" and that the City Clerk be requested to provide administrative support to this Task Force;
- (b) that the Commissioner of Urban Planning and Development Services prepare a pamphlet for distribution to interest groups and forward a copy to the next meeting of the Urban Environment and Development Committee;

(c)	that an additional fourth lens be included in the framework for the Official Plan as follows:	
	- waterfront and green space	
"Mo	ved by Councillor Moscoe:	
(d)	that the Official Plan and related material be written in plain language;	
(e)	that an additional fifth lens be included in the framework for the Offical Plan as follows:	
	- areas where the City wants to spark transformation	
(f)	that the Culture Plan be fully integrated into the Official Plan;	
(g)	that the Official Plan include the development of a working philosophy for public transit;	
(h)	that the City's school-boards be included in some meaningful way in the development of the Official Plan;	
Moved by Councillor Pantalone:		
(i)	that the 5 th point contained in	

 (i) that the 5th point contained in the list on page 9 of the report (January 25, 1999) from the Commissioner of Urban Planning and Development Services under the paragraph headed "Format and Scope of the Plan" be amended by adding the words "and accessible to persons with disabilities", so as to read:

"ensure new development will enhance public streets, open space, and be environmentally compatible, and accessible to persons with disabilities"

Councillor Pantalone resumed the chair.

Councillor Anne Johnston and Councillor Lindsay-Luby appeared before the Urban Environment and Development Committee in connection with the foregoing matter.

(Commissioner of Urban Planning and Development Services - February 12, 1999)

(Clause No. 2, Report No. 3)

2.3 Official Plan Policies and Related By-laws Regarding The Conversion to Condominium and Demolition of Rental Housing, and Status of Condition Survey of High-rise Rental Stock (All Wards)

The Committee had before it the report (January 6, 1999) from the City Clerk forwarding the action of City Council on December 17 & 18, 1998 respecting Clause No. 2 of Report No. 14 of The Urban Environment and Development Committee, headed "Official Plan Policies and Related By-laws Regarding the Conversion to Condominium and Demolition of Rental Housing (All Wards)", whereby Council directed that the Clause be struck out and referred back to the Urban Environment and Development Committee for further consideration at its meeting to be held on February 8, 1999, and the holding of a statutory public meeting if necessary, having regard that the Committee has requested further reports on this matter.

The Committee also had before it the following communications/reports:

- (January 21,1999) from the Commissioner of Urban Planning and Development Services recommending:
 - (1) Council adopt new official plan policies to regulate the conversion to condominium and demolition of rental housing by adding either the new policies presented as Option A, or Option B, to the Metropolitan Toronto Official Plan:

Option A:

Section 3.2.3 Conversion and Demolition of Rental Housing

It is the policy of Council:

- 135.1 to preserve, maintain and replenish the supply of residential buildings, and particularly rental buildings, across the City of Toronto by restricting the demolition of residential property and the conversion of rental units to condominium, by discouraging the conversion of rental units to equity cooperative, and by encouraging new rental housing production.
- 135.2 to restrict the conversion to condominium of any building, or any *related group of buildings*, including equity cooperatives, containing six or more rented residential units as it would be premature and not in the public interest, unless the vacancy rate in the City of Toronto, as reported by Canada Mortgage and Housing Corporation, for private rental apartments and townhouses, respectively, has been at or above 2.5 percent for the preceding two year reporting period.
- 135.3 despite policies 135.1, 135.2, and 135.4, to consider allowing the conversion of buildings containing six or more rented residential units only where:
 - (a) the rents that were actually charged for each unit in the building or *related group of buildings* one year prior to the application, were at or above the average high-end rent level by unit type as prescribed by Council from time to time, and based on Canada Mortgage and Housing Corporation reports; and
 - (b) at least 66 percent of the tenanted households have expressed their support in writing for the conversion application in a manner prescribed by Council.
- 135.4 to seek the retention of rented residential units, except where the whole or part of a building which contains such units is in the opinion of the Chief Building Official structurally unsound, and to consider, where appropriate, acquiring or leasing a property where such units are at risk of being demolished.
- 135.5 (a) when considering redevelopment applications involving the demolition of rented residential units, to seek the replacement of the demolished rental units

with rental units of a similar number, type, size, and level of affordability in the new development, and/or alternative arrangements, which in the opinion of Council are consistent with the intent of this policy; and

 (b) when considering such applications in the context of an increase in height and/or density, to secure such replacement units and/or alternative arrangements through an appropriate legal agreement under Section 37 of the Planning Act.

Option B

Should Council chose to provide an exemption for equity cooperatives under specific circumstances, it is recommended that policies 135.1, 135.2, 135.4 and 135.5 of Option A be adopted, and policy 135.3 be replaced with the following:

- 135.3 (a) despite policies 135.1, 135.2, and 135.4, to consider allowing the conversion of buildings containing six or more rented residential units only where:
 - (i) the rents that were actually charged for each unit in the building or *related* group of buildings one year prior to the application, were at or above the average high-end rent level by unit type as prescribed by Council from time to time, and based on Canada Mortgage and Housing Corporation reports; and
 - (ii) at least 66 percent of the tenanted households have expressed their support in writing for the conversion application in a manner prescribed by Council; and
 - (b) despite policies 135.1, 135.2 and 135.4, to consider allowing the conversion of equity co-operative buildings containing six or more rented residential units: which were legally created prior to June 17, 1998; where 50 percent or less of the units are tenanted; and

where 66 percent of each of the tenant and shareholder-occupied households have expressed their support in writing for the conversion application in a manner prescribed by Council.

- (2) Council adopt the following changes to support and bring effect to the proposed policies set out in (1) above:
 - (a) add the following definitions under the Glossary of Terms, Section 1.4.4 of the Metropolitan Toronto Official Plan:

"related group of buildings"

buildings that are under the same ownership and on the same parcel of land as defined in the Planning Act.

"rented residential units"

means premises used for rented residential purposes, and includes premises that have been used for rented residential purposes and are vacant.

(b) delete the following sections dealing with conversions:

sections 2.5.6, 4.5.3, 4.5.4 and 4.5.5 in the East York Official Plan;

sections 2.2.13 and 11.15.2 and the words "or conversion of existing rental accommodation" in sections 11.15.3 and 11.15.4 in the Etobicoke Official Plan;

sections 2.6.2 and 2.6.3 in Part C.4 of the North York Official Plan;

section 6.18 in the Toronto Official Plan; and section 9.7(b) and item 6. in Part (B) in Appendix I of the York Official Plan;

(c) deleting the following sections dealing with demolitions:

section 2.6.3 in Part C.4 of the North York Official Plan;

(3)

(4)

	section 2.2.15 in the Etobicoke Official Plan; section 9.8 in the York Official Plan; section 6.19 in the City of Toronto Official Plan; and sections 4.10 and 4.10.1 in the East York Official Plan;	
(d)	deleting the following sections dealing with the replacement of housing:	
	section 2.6.4 in Part C.4 of the North York Official Plan; and section 2.2.16 in the Etobicoke Official Plan; and	
(e)	making any related technical amendments to the Official Plans listed in Recommendations Nos. (2)(a), (b), (c), (d) and (e) to reflect the amendment and deletion of the sections.	
Upon adoption of the Official Plan policies outlined in Recommendation Nos. (1) and (2), Council delegate the responsibility for hearing deputations on condominium conversion applications to meetings of the respective Community Councils and authorize the amendment of the Procedural By-law as necessary, and repeal the interim policies and procedures that Council adopted in Clause no. 4 of Report no. 7 of the UEDC on June 3, 4 and 5, 1998;		
Council adopt the application, notice and meeting requirements for condominium conversion and demolition applications detailed in Appendix A;		
Counc	il adopt as policy that for any official plan	

- (5) Council adopt as policy that for any official plan amendment application and/or zoning by-law application that, if approved would result in the demolition of rented residential units, at minimum notice shall be given in accordance with:
 - (a) Subsections 2.(2) 1. and 2.(2) 2. of Ontario Regulation 198/96 as amended by Ontario Regulation 506/98 (notice of public meeting for official plan amendment by mail to owners within 120 metres and posting a notice on the

subject property visible from a public road); and/or

(b) Subsections 3.(2)1. and 3(2)2. of Ontario Regulation 199/96 as amended by Ontario Regulation 507/98 (notice of public meeting for zoning by-law by mail to owners within 120 metres and posting a notice on the subject property visible from a public road); and

the applicant shall be requested to post a notice of the application in a manner prescribed by the City in a central area of the property.

- (6) Council resolve that for the purposes of defining "high-end rental units" in accordance with Policy No. 135.3 (refer to Recommendation No. (1)) the factor of 1.5 times the City's average rent (by bedroom size) as detailed in Appendix B shall be used.
- (7) Urban Planning and Development Services staff be requested to review the demolition control by-laws of the former municipalities with respect to, among other matters, the scope and coverage of the various bylaws, as well as the delegation procedures, conditions, penalties and enforcement issues, and report back to the Committee on harmonizing the by-laws;
- (8) As an interim measure, Council enact a by-law in the form of the attached draft Bill (Appendix C) which designates the former City of Scarborough as a demolition control area pursuant to section 33 of the Planning Act, requires Council to approve the issuance of demolition permits for residential properties containing six or more units, and delegates to the Chief Building Official the authority to issue demolition permits for residential properties containing five or fewer dwelling units;
- (9) Authority be granted to apply to the Province for special legislation on demolition control substantially in the form of the draft Private Bill contained in Schedule A of Appendix D which would extend the

former City of Toronto's special legislation to all of the new City;

- (10) The appropriate City officials be authorized to undertake any necessary action to give effect thereto, including preparing and introducing any necessary bills and giving notice of the public meeting.
- (January 25, 1999) from the Commissioner of Community and Neighbourhood Services responding to the Committee's request for a report on preliminary study results which assessed the physical condition of high rise rental buildings in the (former) City of Toronto; providing preliminary information about the Condition study and implications for policies outlined in the foregoing Conversion to Condominium and Demolition of Rental Housing report; informing the Committee that a presentation of the final Condition study results will be made to Community and Neighborhood Services, spring, 1999 and that a process is under way to develop a consolidated, harmonized Property Standards By-law to replace those of the six former municipalities and a corresponding set of uniform practices, and recommending that this report be received for information.
- (January 20, 1999) from N. Jane Pepino, Q.C., Barrister & Solicitor, Aird & Berlis forwarding clients' concerns to the proposed Official Plan Policies and Related By-laws regarding Conversion to Condominium and Demolition of Rental Housing.
- (December 16, 1998) from Ms. Cynthia A. MacDougall, Barrister & Solicitor, McCarthy Tetrault forwarding clients' concerns to the proposed Official Plan Policies and Related By-laws regarding Conversion to Condominium and Demolition of Rental Housing.
- (February 2, 1999) from N. Jane Pepino, Q.C., Barrister & Solicitor, Aird & Berlis cancelling her previous request to be listed as a deputant for this item.
- (February 4, 1999) from N. Jane Pepino, Q.C., Aird & Berlis advising of their client's objection to the application of any proposed Official Plan policies to its property at 2-10 Wingreen Court in the Don Mills and Lawrence area.
- (February 3, 1999) from Jeff Usher, President, Greater Toronto Home Builders' Association

- (February 4, 1999) from Phyllis Dutchak, Strathcona Mews Limited
- (February 8, 1999) from Councillor Lorenzo Berardinetti
- (February 8, 1999) from Peggy Moulder, Property Manager, Gloucester Gate Residences Co-Ownership

Barbara Leonhardt, Director, Policy and Research, Urban Planning and Development Services gave a presentation on the Official Plan Policies regarding the conversion to condominiums and demolition of rental housing.

The following persons appeared before the Urban Environment and Development Committee in connection with the foregoing matter:

- David S. Alexandor, Q.C., Alexandor & Associates
- Peter Stewart
- Jim Davison
- Phil Connell
- Ainslie Shuve
- Phyllis Dutchak
- Peggy Moulder, Property Manager, Gloucester Gate Residences Coownership
- Paulette Sander, Board of Directors, Co-op 78 Warren Road
- Kim Beckman, Davies Howe Partners
- Victor Armstrong, 550 Management
- Kenneth Hale, on behalf of Tenants Advocacy Group
- Richard Kuchynski, Director of Planning and Development, Goldlist Properties Inc.
- Councillor Johnston
- Councillor Mihevc
- Councillor Davis

On motion by Councillor McConnell, the Committee recommended:

- to Council the adoption of the report (January 21, 1999) from the Commissioner of Urban Planning and Development Services be adopted subject to:
 - (a) adopting Option B in Recommendation (1);
 - (b) amending Recommendation 135.3 (a) (ii) in Option B in Recommendation (1) by deleting the word ";and" at the end of that section, and inserting the word ";or", so as to read:

"135.3 (a)	(ii)	at least 66 percent of the t e n a n t e d h o u s e h o l d s have expressed their support in writing for the c o n v e r s i o n application in a m a n n e r
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- (2) to Council that a maintenance protection enforcement strategy be developed to preserve and enhance the rental housing stock and protect tenants from neglected maintenance.
- (3) requested the Commissioner of Urban Planning and Development to report directly to Council for its meeting on March 2, 1999 with a recommended date for the conversion of those units that may be included in the exemption category as outlined in Option B of the foregoing report in order to impose a time limited exemption; and
- (4) received the report (January 25, 1999) from the Commissioner of Community and Neighbourhood Services which responded to Committee's request for a report on preliminary study results which assessed the physical condition of high rise rental buildings in the (former) City of Toronto

On motion by Councillor Moscoe, the Committee recommended to Council that:

- (1) all planning reports involving applications for demolition be required to detail any outstanding work orders against the property;
- (2) notification of applications involving demolition of rental units be extended to all tenants and that an application fee be adjusted to cover the costs thereof;

(3) the Province of Ontario be requested to prohibit the demolition of rental housing;

(Commissioner of Urban Planning and Development Services; cc: Commissioner of Community and Neighbourhood Services - February 11, 1999)

(Clause No. 3, Report No. 3)

2.4 Proposal to 'Bury' The F.G. Gardiner Expressway Below Grade Between Dufferin Street and The Don River: Concept Review

The Committee had before it the joint report (January 25, 1999) from the Commissioner of Urban Planning and Development and the Commissioner of Works and Emergency Services recommending that, in light of the concerns raised in the joint report from the Commissioner of Urban Planning and Development Services and the Commissioner of Works and Emergency Services, the Urban Environment and Development Committee be requested to provide guidance to staff regarding the direction to follow with respect to the proposal to reconstruct the F.G. Gardiner Expressway below grade.

The Committee also had before it the following communications/reports:

- Revised Map 2 for substitution in the joint report (January 25, 1999) from the Commissioner of Urban Planning and Development and the Commissioner of Works and Emergency Services
- (February 2, 1999) from James Alcock, Director and Transportation Planner, Citizens' Transportation Alliance
- (February 8, 1999) from the Ontario Trucking Association
- (February 8, 1999) from Joan Doiron, co-chair, Toronto Pedestrian Committee
- (Undated) from Deniz Yazici

Rod McPhail, Director, City Planning, Transportation, Urban Planning and Development Services, made a presentation to the Committee.

The following persons appeared before the Urban Environment and Development Committee in connection with the foregoing matter:

- Mitch Patten, Vice President, Corporate Affairs, Canadian Highways International Corporation
- Stephen Laskowski, Assistant Manager, Government Relations, Ontario Trucking Association
- Cathy Nasmith, Co-chair, Task Force on the Lakeshore Gardiner Corridor

- Bruce Bryer
- Kevin Walters
- Vince Bresher, Representative, Labourers International Union of North America Local 183
- Joan Doiron, Member, Task Force on the Lakeshore Gardiner Corridor
- Ben Smith Lea, Niagara Neighbourhood Association
- James Alcock, Citizens Transportation Alliance
- Deniz Yazici
- Councillor Chris Korwin -Kuczynski
- Councillor Tom Jakobek
- Councillor Dennis Fotinos

Councillor Moeser assumed the chair.

On motion by Councillor Pantalone, the Committee deferred consideration of the joint report (January 25, 1999) from the Commissioner of Urban Planning and Development Services and the Commissioner of Works and Emergency Services to the May 17, 1999 meeting of the Committee, and requested the Commissioner of Urban Planning and Development Services and the Commissioner of Works and Emergency Services to report to that meeting on:

(1) the following motions which were placed at the Committee:

"By Councillor Silva:

"(a) that Council be requested to approve, in principle, the proposal to bury the Gardiner Expressway subject to positive findings of the proposal;

by Councillor McConnell:

- (b) that in order to accomplish a significant model shift toward public transit, further investigation include full integration of transit improvements and integrated road and transit fee structures;
- (c) that the Commissioner of Urban Planning and Development and the Commissioner of Works and Emergency Services continue to discuss the CHIC proposal with the proponents so long as:

	(i)	the proposal is, in the opinion of the Commissioners, likely to contribute to an improved ability for the public to access and use the waterfront area;	
	(ii)	the proposal, in the opinion of the Commissioners, is unlikely to result in unmanageable level of disruption to the traffic flow in the City;	
	(iii)	the proposal, in the opinion of the Commissioners, contributes to the stated transportation goals of the City of Toronto in areas including air quality, transit usage and pedestrian friendly environments; and	
	(iv)	the proposed toll policy, in the opinion of the Commissioners, works to promote the City's objectives and is subject to adequate controls to ensure that it continues to promote City objectives;	
by Co	uncillor	Moscoe:	
(d)	that the Commissioners begin a process to determine if the community is prepared to accepts tolls to travel downtown;		

- (e) that the Commissioners explore the possibility and costs of an electronic toll system on the centre core lane of the Queen Elizabeth Way;
- (f) that the Commissioners consider the possibility of introducing a modest toll from the 427 to the Humber on the centre core lane and that funds raised be utilized in a central transportation fund and for improvements along the lakeshore corridor";
- (2) suggestions and comments expressed by the public with respect to this matter;

(3) the infrastructure west of Dufferin Street and what actions need to be started in order to upgrade it in an urban friendly manner;

The above recommendations carried on the following division of votes:

Yeas: Councillors Pantalone, Moeser, Li Preti, Silva, Faubert, Kinahan and McConnell - 7

Nays: Councillors Jones and Moscoe - 2

Councillor Pantalone resumed the chair.

On motion by Councillor Silva, the Committee also requested the Commissioner to report on:

- (4) a detailed proposal and cost analysis for the retention of the expertise necessary to address the technical feasibility of redeveloping the Gardiner Expressway and the expertise necessary to assist staff in drafting an Request for Proposals for the re-development of the Gardiner Expressway;
- (5) the economic impact of redeveloping the Gardiner, such report to also be forwarded to the Economic Development Committee;
- (6) a list of objectives to meet the City's transportation, transit, environmental, economic and cultural needs along the waterfront and the City in general;

On motion by Councillor Li Preti, the Committee also requested the Commissioner to report on:

(7) an analysis of the economic costs involved in the construction exercise of burying the Gardiner; and

On motion by Councillor Moeser, the Committee requested:

(8) a breakdown of the \$1 million costs estimated to formulate the proposal call.

A motion by Councillor Moscoe, that this matter be referred to the Greater Toronto Services Board for consideration, lost on the following division of votes: Yeas: Councillors Kinahan, Jones and Moscoe - 3

Nays: Councillors Pantalone, Moeser, Li Preti, Silva, Faubert, McConnell - 6

(Commissioner of Urban Planning and Development Services; Commissioner of Works and Emergency Services; cc: Interested Persons - February 12, 1999)

(Clause No. 11(a), Report No. 3)

On motion by Councillor Silva, the Committee extended the adjournment time of 6:00 p.m. until the remainder of the items on the agenda were dealt with.

2.5 Summary Of Winter Operations - January 1999

The Committee had before it the report (January 25, 1999) from the Commissioner of Works and Emergency Services providing an outline of the activities undertaken by Transportation Services staff in preparation for the 1998-1999 winter road maintenance season, the courses of action taken during the severe winter storms in the first two weeks of January, 1999, and the actions taken subsequent to those storms and recommending that:

- (1) this report be received for information; and
- (2) the Commissioner of Works and Emergency Services prepare a detailed report for the March 31, 1999 meeting of Urban Environment and Development Committee recommending a comprehensive winter maintenance plan for the City

The Committee also had before it the following communications/reports:

- (January 6, 1999) from Councillor Saundercook, Chair, York Community Council requesting that Councillor Saundercook and Alana Butcher, Acting Executive Director of the George Syme Seniors' Centre appear before the Economic Development Committee to speak about the Snowlink program in the former City of York.
- (November 23, 1998) from the City Clerk forwarding the action of the Toronto Pedestrian Committee on November 19, 1998, and recommending that:

- (1) Toronto City Council support the public funding for sidewalk clearance throughout the new City; and
- (2) Joan Doiron, Co-Chair, be authorized to depute this matter at the Urban Environment and Development Committee.
- (January 5, 1999) from Councillor Berardinetti, Chair Scarborough Community Council recommending policies and procedures be established City-wide for snow removal
- (February 3, 1999) from the City Clerk forwarding the York Community Council recommendation, that an amount of \$25,000.00 be transferred to the appropriate budget of the Works and Emergency Services that funds the Snow Link Program, to provide for the increased costs associated with this program.
- (February 5, 1999) from the General Manager, Transportation Services Division recommending that a comprehensive winter amintenance plan for the City, to be submitted by the Commissioner of Works and Emergency Services to the March 31, 1999 meeting of the Urban Environment and Development Committee, address seniors and disabled persons sidewalk snow removal.
- (February 8, 1999) from Mayor Mel Lastman recommending that this report be forwarded to the Chair of the Greater Toronto Services Board and request the Commissioner of Works and Emergency Services to explore this opportunity and report back to the Committee as soon as possible.

The following persons appeared before the Urban Environment and Development Committee in connection with the foregoing matter:

- Ms. Alana Butcher, Acting Executive Director of the George Syme Seniors' Centre
- Councillor Saundercook
- Councillor Jakobek
- Councillor Adams

Councillor Moeser assumed the chair.

On motion by Councillor Pantalone, the Committee:

(1) received the report (January 25, 1999) from the Commissioner of Works and Emergency Services for information;

(2)	requested the Commissioners of Works and Emergency
	Services to report further with a detailed report
	recommending a comprehensive winter maintenance plan for
	the City, for consideration at a special joint meeting of the
	Urban Environment and Development Committee and the
	Works and Utilities Committee;

- (3) requested the Commissioner of Works and Emergency Services to also report to the special meeting on:
 - (a) when the written order was given to begin snow removal during the recent snow storm, and why it was given so late;
 - (b) when was the order given to utilize all existing staff, in particular the issue cited by CUPE 416 that staff from Parks Division were available to assist in snow removal, but were not used until later in the second week;
 - (c) when and how the decision was made to cancel garbage collection during the recent snowstorm and why it was cancelled on the same day as the pick-up;
 - (d) provide specifics of where the equipment was utilized and why, in some cases (for example the Lakeshore), it was not utilized for the conditions the equipment was designed for;
 - (e) why the transit routes along Queen Street East, Gerrard Street and Eglinton Avenue from Laird Drive to Yonge Street were not cleared;
 - (f) why former Metro streets and arterial roads on which street cars could not operate because of the snow, were not given the same priority for snow removal as others;
 - (g) provide a list of contractors which were brought in to assist with the snow clearing, list the equipment they brought and the exact dates they were engaged;

	(h)	why parking permit holders in Ward 26 - East Toronto, were ticketed despite having nowhere to park their vehicles because of the heavy snow fall;
	(i)	identification of unit costs of the former City of Toronto program for seniors and disabled persons;
	(j)	results of consultation with community care and access workers, such as Meals on Wheels and nursing home visitors, to gain their perspective on how to proceed;
	By Co	ouncillor Moscoe:
	(k)	on capital costs of obtaining snow-rid equipment for all areas where wind row clearing is possible;
	(1)	the capital and operating costs of a universal sidewalk ploughing/sanding/salting program throughout the City with an emphasis on mechanical equipment;
	(m)	in consultation with the Chief Administrative Officer, on how efficiencies in the works operations might be applied to improvements in winter maintenance;
	(n)	when contractors from the former municipalities of North York and Scarborough were brought in to assist with snow removal in other parts of the City;
	By Co	ouncillor Jones:
	(0)	on the damage to roads and curbs caused by snow ploughs;
On m	otion by	Councillor Pantalone, the Committee:
(4)	referr	ed the communication (February 3, 1999) from the Ci

(4) referred the communication (February 3, 1999) from the City Clerk forwarding the action taken by York Community Council on January 20, 1999 with respect to the Snow Link Program, to the Budget Committee for consideration; and

(5) referred all remaining material to the Special Joint Meeting.

Councillor Pantalone resumed the chair.

(Commissioner of Works and Emergency Services; cc: Administrator, Works and Utilities Committee, Interested Persons - February 15, 1999; Budget Committee - February 15, 1999)

(Clause No. 11(b), Report No. 3)

2.6 Rapid Transit Connection Between Pearson International Airport and Union Station

The Committee had before it a report (January 7, 1999) from the Commissioner of Urban Planning and Development Services summarizing Council's motions regarding the planning of a rapid transit connection to Pearson International Airport and providing an update to the report on this issue dated November 27, 1998 from the Commissioner of Urban Planning and Development Services, and recommending that Council receive this report for information.

The Committee also had before it the following communications/reports:

- (January 14, 1999) from the Chair, Urban Environment and Development Committee inviting the Minister of Transport, the Honourable David Collonette, to give a presentation to the Committee's February 8, 1999 meeting
- (November 27, 1998) from the Commissioner of Urban Planning and Development Services providing an update on the status of the responses from the federal and provincial governments with respect to the proposal for a rapid transit connection between Pearson International Airport and Union Station, and recommending that consideration of this matter be deferred until the Urban Environment and Development Committee meeting in January 1999 in order to allow additional time for responses from the Provincial and Federal Governments.
- (October 9, 1998) from the City Clerk forwarding the communication addressed to the Minister of Transport enclosing a copy of Clause No. 1 of Report No. 10 of The Urban Environment and Development Committee, headed "A Rapid Transit Connection Between Pearson International Airport

and Union Station", which was adopted, as amended, by the Council of the City of Toronto at its meeting held on October 1 and 2, 1998; and drawing the Minister's attention to the amendment by Council found at the beginning of the Clause, viz:

"It is further recommended that:

- (1) the federal Minister of Transportation be invited to make a presentation respecting this matter to the next meeting of the Urban Environment and Development Committee to be held on November 2, 1998; and
- (2) the Commissioner of Urban Planning and Development Services be requested to submit a report to Council in November 1998, if possible, or in December 1998, with an update on whether there has been any movement from the provincial or federal governments with respect to the foregoing matter, so that Council can be informed on the progress of this project."
- (November 17, 1998) from Mr. Richard C. Ducharme, Managing Director, GO Transit responding to Council's action taken on October 1 and 2, 1998 (Clause 1 of Report 10 of the Urban Environment and Development Committee refers) in which GO Transit was requested to provide a preliminary cost estimate for upgrading the Weston Corridor to accommodate all-day GO Service from Union Station to a new station in the area of the Woodbine Racetrack and advising that improvements associated with this service would include a rail/rail grade separation at West Toronto; track additions (full extent of additions required subject to detailed analysis), and; a new station at the Woodbine Race Track. The preliminary cost estimate for these improvements is in the order of \$100 million. This estimate is also based on the assumption that no major platform improvements/changes at Union Station would be required to accommodate this service.
- (January 28, 1999) from Councillor Jack Layton, Don River Ward, recommending:

That the new City of Toronto Council formally endorse the creation of a direct rail link between downtown Toronto and the Pearson International Airport;

That the Mayor and Members of Council form a lobbying team to work with the Minister of Transport, David Collenette, to achieve this objective; That Councillors sitting on the City's energy agencies, Toronto Hydro and Toronto District Energy Corporation, initiative an exploration of the possibilities for electrification of the rail link with power to be provided by a co-generation facility;

That the two City Council appointees to the Greater Toronto Airport Authority be requested to play a leadership role in achieving a direct rail link between Toronto's downtown and the Pearson International Airport.

- (February 4, 1999) from Harve Sokoloff forwarding a copy of a letter to the Honourable David Collonette

Councillor Moeser assumed the chair.

On motion by Councillor Pantalone, the Committee recommended to Council that:

- the Mayor and Members of Council form a lobbying team to work with the Minister of Transport to achieve the objective of creating a direct rail link between downtown Toronto and Pearson International Airport;
- (2) City Councillors appointed to the City's energy agencies, Toronto Hydro and the Toronto District Heating Corporation, initiate an exploration of the possibilities for electrification of the rail link with power to be provided by a co-generation facility; and
- (3) the two City Council appointees to the Greater Toronto Airport Authority be requested to play a leadership role in achieving a direct rail link between downtown Toronto and the Pearson International Airport.

Councillor Pantalone resumed the chair.

On motion by Councillor Moscoe, the Committee:

- (1) received the report (January 7, 1999) from the Commissioner of Urban Planning and Development Services; and
- (2) requested the Commissioner of Urban Planning and Development Services to report to the Urban Environment and Development Committee on passenger data with respect to Pearson International Airport and provide estimates of the

anticipated number of trips expected between the airport and downtown via a direct rail link.

(Commissioner of Urban Planning and Development Services - February 12, 1999)

(Clause No. 4, Report No. 3)

2.7 Contract EB9807RD, Reconstruction of Prince Edward Drive North from Bloor Street West to Dundas Street West, Kingsway - Humber Ward - Additional Expenditures for Increased Work

The Committee had before it the report (January 7, 1999) from the Commissioner of Works and Emergency Services and Chief Financial Officer and Treasurer requesting Council's authorization for additional necessary expenditures to cover the cost of increased activities, as a result of changed conditions during the reconstruction of Prince Edward Drive from Bloor Street to Dundas Street, in the Etobicoke District, and recommending that:

- (1) additional expenditures in the amount of \$92,500.00, including Goods and Services Tax, be authorized for the construction of additional contract item work on Contract EB9807RD for the reconstruction of Prince Edward Drive from Bloor Street to Dundas Street, in the Etobicoke District; and
- (2) the appropriate City officials be authorized to take the necessary action to give effect thereto.

On motion by Councillor Moscoe, the Committee recommended to Council the adoption of the joint report (January 7, 1999) from the Commissioner of Works and Emergency Services and the Chief Financial Officer and Treasurer.

(Clause No. 5, Report No. 3)

2.8 Russell Hill Subway Train Accident on August 11, 1998 - Due Diligence Checklist Update

The Committee had before it the communication (December 4, 1998) from Mr. William Buffett, Assistant General Secretary, Toronto Transit Commission forwarding, for the information of the City of Toronto, Report No. 28 of the Toronto Transit Commission, titled "Russell Hill Subway Accident of August 11, 1998 - Due Diligence Checklist Update, which provided a status report on the progress toward

closing the Coroner's Jury Recommendations and the TTC's Internal Team Recommendations.

On motion by Councillor Moscoe, the Committee received the report (December 4, 1998) from the Assistant General Secretary, Toronto Transit Commission.

(Vincent Rodo, General Secretary, Toronto Transit Commission - February 16, 1999)

(Clause No. 11 (c), Report No. 3)

2.9 Rail Safety Oversight

The Committee had before it the report (December 4, 1998) from the General Secretary, Toronto Transit Commission forwarding Report No. 24 of the Toronto Transit Commission titled "Rail Safety Oversight" and recommending that the Urban Environment Committee and City Council approve the proposal to use the Rail Safety Audit Program provided by the American Transit Association as the independent audit element for the TTC public safety process.

On motion by Councillor Moscoe, the Committee recommended to Council that the proposal to use the Rail Safety Audit Program provided by the American Public Transit Association be approved as the independent audit element for the Toronto Transit Commission public safety oversight process.

(Clause No. 6, Report No. 3)

2.10 Installation of Traffic Control Signs at O'Connor Drive at Northridge Avenue; O'Connor Drive at Glenwood Crescent; and O'Connor Drive at Four Oaks Gate (Ward 1 - East York)

The Committee had before it the report (December 21,1998) from the City Clerk forwarding the recommendations of the East York Community Council from its meeting on December 9, 1998, that:

- (1) traffic signals be installed at the intersection of O'Connor Drive and Glenwood Crescent in the year 1999;
- (2) the Commissioner of Works and Emergency Services be requested to conduct a review of traffic along Glenwood Crescent six months after the installation

of the traffic lights to determine the degree of traffic infiltration during a.m. and p.m. rush hours and report such findings to this Community Council;

- (3) the Commissioner of Works and Emergency Services be requested to submit a report to the East York Community Council on the following:
 - (a) the feasibility of using red lights in place of amber lights at crosswalks; and
 - (b) the system that is currently used in the City of Vancouver;
- (4) the Toronto Police Services Board be requested to increase radar enforcement along O'Connor Drive;
- (5) the Commissioner of Works and Emergency Services be requested to "square off" the corner of O'Connor Drive and Glenwood Crescent; and
- (6) the traffic control signals be installed at the intersection of O'Connor Drive and Four Oaks Gate.

The Committee also had before it the following communications/reports:

- (February 5, 1999) from the General Manager, Transportation Services Section
- (February 2, 1999) from Peter Krakus supporting the installation of a traffic light at the intersection of Glenwood and O'Connor.
- (February 3, 1999) from Kevin Smart requesting deferral of this matter until after the next meeting of the East York Community Council
- (February 4, 1999) from Katherine and Darryl Parsons objecting to the installation of traffic lights
- (February 5, 1999) from Frank A. Tulipano
- (February 5, 1999) from Dino Giardetti
- (February 2, 1999) from Geoff and Rochelle Tupling
- (February 5, 1999) from Dr. & Mrs. B.J. Reilly
- (undated) from Mr. & Mrs. Sterrett
- (February 5, 1999) from Pam and Greig Holliday
- (undated) from Brian Bates
- (February 5, 1999) from Laila Rintamaki

The following persons appeared before the Urban Environment and Development Committee in connection with the foregoing matter:

- Ken Bott
- Cheri Aitken
- Kathy Parsons

- Ms. Rima Sterrett
 - Councillor Michael Prue
- Councillor Case Ootes

On motion by Councillor Moscoe, the Committee recommended to Council that:

- (1) the Police Chief be requested to increase radar enforcement along O'Connor Drive;
- (2) the Boards of Education be requested to increase education with respect to pedestrian crossovers and community safety zones.

On motion by Councillor Tzekas, the Committee referred the report (February 5, 1999) from the General Manager, Transportation Services Division and Recommendations (1), (2), (4), (5) and (6) of the East York Community Council contained in the communication (December 21, 1998) from the City Clerk to East York Community Council to enable further community consultation to take place.

On motion by Councillor Moscoe, the Committee requested the Commissioner of Works and Emergency Services to report to East York Community Council on the following:

- (1) the feasibility of using red lights in place of amber lights at crosswalks;
- (2) the system that is currently used in the City of Vancouver;

Councillor Moeser assumed the chair.

On motion by Councillor Pantalone, the Committee requested the Commissioner to include in his report:

- (3) the possibility of creating a centre lane at the intersection of O'Connor Drive and Glenwood Crescent to act as a holding lane; and
- (4) if lights are to be installed, that studies be conducted three months before and three months after the installation, on westbound Glenwood from Reyleigh to Glen Gammon, and southbound on St. Columba, from 7.00 a.m. to 9.00 a.m.

Councillor Pantalone resumed the chair.

(Commissioner of Works and Emergency Services - February 15, 1999; East York Community Centre; cc: Interested Persons - February 16, 1999)

(Clause No. 7, Report No. 3)

2.11 Temporary Traffic Regulations for the Construction of the Sheppard Subway -Yonge Station (North York Centre)

The Committee had before it the report (January 25, 1999) from the General Manager, Transportation Services recommending that authority be granted for the introduction of traffic regulations as outlined in Appendix 1 of the foregoing report.

The Committee also had before it the Construction Update # 1 re Sheppard-Yonge Station.

On motion by Councillor Moscoe, the Committee recommended to Council the adoption of the report (January 25, 1999) from the General Manager, Transportation Services.

(Clause No. 8, Report No. 3)

2.12 Revised Terms of Reference for the Toronto Cycling Committee

The Committee had before it the report (January 22,1999) from the City Clerk recommending that the Terms of Reference of the Toronto Cycling Committee be amended by inserting the following with regard to Community Cycling Advisory Groups, as recommended in the communication dated January 16,1999, from Mr. Jack Becker, Co-Chair, Toronto Cycling Committee.

"(13) Community Cycling Advisory Groups:

The Toronto Cycling Committee encourages the creation of and will work with local residents to establish) Community Cycling Advisory Groups to represent the interests of cyclists within communities, focusing on local needs and priorities, bringing such interests and needs to the Toronto Cycling Committee, and promoting the Toronto Cycling Committee's initiatives and programs as they apply to any community.

The location and frequency of Community Cycling Advisory Group meeting shall be at the discretion of the Chair of each Community Cycling Advisory Group. Composition and membership shall be determined by each Community Cycling Advisory Group.

The City Clerk will provide Secretariat support to arrange meeting rooms for Community Cycling Advisory Groups. Community Cycling Advisory Groups shall have limited support from other City staff, only as is requested specifically for an agenda item by any community Cycling Advisory Group and as agreed to by staff.

The number of Communist Cycling Advisory Groups may vary from time to time, as supported by the public within each community of the City of Toronto.

Groups wishing to fill the role of a Community Cycling Advisory Group shall apply to the Toronto Cycling Committee to be recognized. The Toronto Cycling Committee shall be responsible for monitoring the activities of any Community Cycling Advisory Group on an ongoing basis to ensure that the role of a Community Cycling Advisory Group is being met, otherwise the recognition shall be withdrawn."

On motion by Councillor Moscoe, the Committee recommended to Council the adoption of the recommendation of the Toronto Cycling Committee contained in the report (January 22, 1999) from the Clerk.

(Clause No. 9, Report No. 3)

2.13 January 13, 1999 Snowstorm Impact on TTC Operations

The Committee had before it the report (February 1, 1999) from Vincent Rodo, General Secretary, Toronto Transit Commission recommending:

- (1) That City of Toronto Council be requested to provide additional project approval of \$870,000 for the procurement of the following equipment, noting no increase in budget approval is requested:
 - Six rail non-powered single truck equipped with snowblower, brushes, deicing and compressed air equipment (approximately \$850,000 Total) (See Appendix B for drawing); and
 - Two spare snowblower units (\$20,000 Total).

- (2) That City of Toronto Council take action as soon as possible to increase fines for obstructing the TTC streetcar rights-of-way to \$500 from \$20 and amend all necessary by-laws;
- (3) That City of Toronto Council be requested to consult with the TTC in the development of a snow emergency plan; and
- (4) That City of Toronto Council consider implementing a universal municipal sidewalk clearing program for the City of Toronto, including front and rear door access at TTC bus stops.
- (5) Request the City of Toronto Works Department to have the functioning of the TTC as its top priority in relation snow clearing and removal during snow emergencies.

On motion by Councillor Moscoe, the Committee referred the report (February 1, 1999) from the General Secretary, Toronto Transit Commission to the Commissioner of Works and Emergency Services for report back to the Committee;

(Commissioner of Works and Emergency Services; cc: Vincent Rodo, General Secretary, Toronto Transit Commission - February 15, 1999)

(Clause No. 11(d), Report No. 3)

2.14 Seating of Committee Members

The Committee had before it the report (February 5, 1999) from the City Clerk recommending that the Committee approve the seating plan, attached to the foregoing communication, for meetings of the Urban Environment and Development Committee and forward the plan to the City Clerk.

On motion by Councillor Kinahan, the Committee made one revision to the proposed seating plan for members of the Urban Environment and Development Committee which was presented to the Committee and forwarded the plan, as revised, to the City Clerk.

(Jeff Abrams, Director, Secretariat, Printing and Distribution - February 16, 1999)

(Clause No. 11(e), Report No. 3)

2.15 Noise By-law Exemption for Next Phase of Humber Bridges Project

The Committee had before it the report (February 3, 1999) Commissioner of Works and Emergency Services recommending that approval be granted for a noise by-law exemption for work under the Humber Bridges project.

On motion by Councillor Jones, the Committee recommended to Council the adoption of the report (February 3, 1999) from the Commissioner of Works and Emergency Services.

(Clause No. 10, Report No. 3)

The Committee adjourned its meeting at 6:40 p.m.

Chair.