

THE CITY OF TORONTO

City Clerk's Division

Minutes of the Works and Utilities Committee

Meeting No. 3

Wednesday, March 24, 1999

The Works and Utilities Committee met on Wednesday, March 24, 1999, in Committee Room 2, 2nd Floor, City Hall, Toronto, commencing at 9:35 a.m.

Members Present:

	<u>9:35 a.m.-12:40 p.m.</u>	<u>2:10 p.m.-5:25 p.m.</u> (In Camera 4:50 p.m.-5:20 p.m.)
Councillor Betty Disero, Chair	x	x
Councillor Gerry Altobello		x
Councillor Lorenzo Berardinetti	x	x
Councillor Ila Bossons	x	x
Councillor Sandra Bussin		x
Councillor Tom Jakobek		x
Councillor Jack Layton	x	x
Councillor Bill Saundercook		x
Councillor Sherene Shaw		x
Councillor Michael Walker		x

Regrets:

Councillor David Shiner

Also Present:

Councillor Doug Holyday

Members were present for some or all of the time period indicated.

Confirmation of Minutes.

On motion by Councillor Bossons, the Minutes of the meeting of the Works and Utilities Committee held on February 10, 1999, were confirmed.

3.1 Provision of Litter Bins with Advertising.

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services providing draft terms of reference for a Request for Proposals for the provision of litter bins with advertising, in response to the request of Council at its meeting on February 2, 3 and 4, 1999; advising that discussions are underway with the Finance Department as to whether issuing an RFP at this time for advertising on litter bins fits in with the development of the Corporate Sponsorship Program recently approved by Council; and recommending that this report be received for information.

On motion by Councillor Layton, the Committee received the aforementioned report.

The item was subsequently reopened for further consideration.

On motion by Councillor Saunderook, the Committee directed that the Commissioner of Works and Emergency Services be requested to amend the draft terms of reference embodied in the aforementioned report by:

- (1) deleting the last sentence in No. (9) of the draft terms of reference; and
- (2) striking out No. (17).

(Commissioner of Works and Emergency Services - March 24, 1999)

(Clause No. 12(a), Report No. 4)

The Works and Utilities Committee considered the following Items respecting the Solid Waste Management Marketplace Engagement Process together:

- Minute No. 3.2: Results of Consultation Program;
- Minute No. 3.3: Greater Toronto Area Memorandum of Understanding;
- Minute No. 3.4: Prohibition Against Lobbying; and
- Minute No. 3.5: Request for Expressions of Interest.

3.2 Solid Waste Management Marketplace Engagement Process - Results of Consultation Program.

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services providing an account of the consultation activities regarding the Solid Waste Management Marketplace Engagement Process conducted from December 1998 to March 1999 following the public issue of the Stage One (Draft) Planning Document; forwarding a comprehensive summary of the consultation feedback and input received during the course of the consultation regarding the Planning Document, including responses, set out in Appendix AA, and recommending that this report be received for information.

Mr. Lawson Oates, Manager, Strategic Planning, Solid Waste Management Services, Works and Emergency Services, gave a presentation to the Committee with respect to Toronto's Solid Waste Management Marketplace Engagement Process, and submitted a copy of his presentation.

Mr. Robert Mansell, Tory Tory DesLauriers and Binnington, was present at the meeting of the Committee and responded to questions from the Members.

The following persons appeared before the Committee in connection with the Solid Waste Management Marketplace Engagement Process:

- Mr. R.A. McCaig, President, Green Lane Environmental Group Ltd., and submitted material with respect thereto;
- Ms. Karen Buck, and submitted material with respect thereto;
- Mr. Bob Webb, Republic Services, Inc., and submitted material with respect thereto;
- Mr. Gregory M. Vogt, Eastern Power;
- Ms. Gina Gignac and Mr. Karl Bartlett, Toronto Civic Employees' Union, Local 416, and submitted material with respect thereto;
- Mr. Scott Wolfe, General Manager, Miller Waste Systems, and Mr. Gordon E. McGuinty, President, Notre Development, representing Rail Cycle North; and
- Mr. George Paturalski, Vice-President - Market Development, Browning Ferris Industries.

On motion by Councillor Berardinetti, the Committee received the aforementioned report.

(Commissioner of Works and Emergency Services; c: All Interested Parties -
March 24, 1999)

(Clause No. 12(b), Report No. 4)

3.3 Solid Waste Management Marketplace Engagement Process - Greater Toronto Area Memorandum of Understanding.

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) Council authorize the entering into of the Memorandum of Understanding (attached as Appendix A to this report) setting out a protocol for the co-operation between the City of Toronto and the Regional Municipalities of Peel, York, and Durham leading to potential decisions for a shared solution or partnership in securing solid waste disposal capacity; and
- (2) Council receive the respective conditions related to participation (listed as Appendix B to this report) as adopted by the Regional Municipalities of Peel, York, and Durham, as per Clause No. 9 of the Memorandum of Understanding.

The Committee also had before it a report (March 23, 1999) from the Commissioner of Works and Emergency Services recommending that, in addition to the authority to enter into the Memorandum of Understanding as set out in the report dated March 15, 1999, Council also authorize the Commissioner of Works and Emergency Services to cease information sharing with any of the Greater Toronto Area participants (Regional Municipalities of Peel, York and Durham) during the negotiations phase as set out in the Memorandum of Understanding, in the event that negotiations may be adversely affected because of concurrent negotiations by the participants as referenced in any of the conditions appended to the Memorandum of Understanding.

The Committee also had before it the following communications:

- (i) (January 28, 1999) from the Regional Clerk, Region of York, advising that the Council of the Regional Municipality of York on January 28, 1999, adopted, as amended, the appended Clause No. 1 contained in Report No. 1 of the Commissioner of Transportation and Works, headed "Long-Term Solid Waste Disposal Shared Solution for the Greater Toronto Area - Memorandum of Understanding", that by the adoption of the aforementioned clause, Regional Council has authorized the execution of a Memorandum of Understanding with the City of Toronto regarding a potential Greater Toronto Area partnership to secure long-term solid waste disposal capacity, subject to the particular concerns pertaining to York Region as noted in the text of this report being adequately addressed; and that Regional Council had endorsed the Region's preliminary diversion rates and corresponding disposal quantities for incorporation into the City of Toronto's Request for Expressions of Interest document; and

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- (ii) (February 1, 1999) from the Regional Clerk, Region of Durham, advising that the Works Committee of Regional Council considered the matter of planning for long-term solid waste disposal capacity, and that at a meeting held on January 27, 1999, Council adopted the following recommendations of the Committee:
- A(a) that Council Correspondence #98-563 (WRC-18-98) be received for information; and
- (b) that the Region of Durham enter into a Memorandum of Understanding regarding a potential Greater Toronto Area partnership to secure long-term waste disposal capacity and that the Memorandum include the following conditions specific to the Region of Durham:
- (i) that no new landfill site(s) be established in the Region of Durham;
- (ii) that Energy from Waste or Refuse Derived Fuel facilities be considered;
- (iii) that new emerging waste disposal technologies be considered; and
- (iv) that the Region may conduct separate negotiations with any service provider for short-term regional waste disposal services while Toronto is negotiating with top qualified proponents for long-term waste disposal services.@

Mr. Lawson Oates, Manager, Strategic Planning, Solid Waste Management Services, Works and Emergency Services, gave a presentation to the Works and Utilities Committee with respect to Toronto's Solid Waste Management Marketplace Engagement Process, and submitted a copy of his presentation.

Mr. Robert Mansell, Tory Tory DesLauriers and Binnington, was present at the meeting of the Works and Utilities Committee and responded to questions from the Members.

The following persons appeared before the Works and Utilities Committee in connection with the Solid Waste Management Marketplace Engagement Process:

- Mr. R.A. McCaig, President, Green Lane Environmental Group Ltd., and submitted material with respect thereto;
- Ms. Karen Buck, and submitted material with respect thereto;
- Mr. Bob Webb, Republic Services, Inc., and submitted material with respect thereto;

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- Mr. Gregory M. Vogt, Eastern Power;
- Ms. Gina Gignac and Mr. Karl Bartlett, Toronto Civic Employees= Union, Local 416, and submitted material with respect thereto;

- Mr. Scott Wolfe, General Manager, Miller Waste Systems, and Mr. Gordon E. McGuinty, President, Notre Development, representing Rail Cycle North; and
- Mr. George Paturalski, Vice-President - Market Development, Browning Ferris Industries.

On motion by Councillor Berardinetti, the Committee recommended to Council the adoption of the aforementioned reports.

(Clause No. 1, Report No. 4)

**3.4 Solid Waste Management Marketplace Engagement Process -
Prohibition Against Lobbying.**

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) the Request for Expressions of Interest in the Solid Waste Management Marketplace Engagement Process for solid waste disposal, diversion, and new and emerging technologies, contain a requirement, as set out in Appendix AA@ attached to this report, prohibiting respondents from lobbying Council members and staff;
- (2) the prohibition against lobbying be effective from the date of the issuance of the Request for Expressions of Interest until a contract(s) is reached at the conclusion of the subsequent Request for Proposals phase, or the process is discontinued; and
- (3) in conjunction with the implementation of the prohibition against lobbying as contained in Appendix AA@, Council adopt the following protocol:
 - (i) should Members of Council wish to receive information from any respondent(s), then the request shall be made through the designated official as defined in Appendix AA@, and
 - (ii) in the event of any alleged breach of the requirement against lobbying, Council shall be the arbiter of the effect of such a breach.

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Mr. Lawson Oates, Manager, Strategic Planning, Solid Waste Management Services, Works and Emergency Services, gave a presentation to the Committee with respect to Toronto's Solid Waste Management Marketplace Engagement Process, and submitted a copy of his presentation.

Mr. Robert Mansell, Tory Tory DesLauriers and Binnington, was present at the meeting of the Committee and responded to questions from the Members.

The following persons appeared before the Committee in connection with the Solid Waste Management Marketplace Engagement Process:

- Mr. R.A. McCaig, President, Green Lane Environmental Group Ltd., and submitted material with respect thereto;
- Ms. Karen Buck, and submitted material with respect thereto;
- Mr. Bob Webb, Republic Services, Inc., and submitted material with respect thereto;
- Mr. Gregory M. Vogt, Eastern Power;
- Ms. Gina Gignac and Mr. Karl Bartlett, Toronto Civic Employees' Union, Local 416, and submitted material with respect thereto;
- Mr. Scott Wolfe, General Manager, Miller Waste Systems, and Mr. Gordon E. McGuinty, President, Notre Development, representing Rail Cycle North; and
- Mr. George Paturalski, Vice-President - Market Development, Browning Ferris Industries.

Councillor Berardinetti moved the adoption of the aforementioned report.
(Redundant)

Councillor Saundercook moved that:

- (1) consideration of the aforementioned report be deferred until the special meeting of the Committee to be called with respect to the matter of the Request for Expressions of Interest for the Solid Waste Management Marketplace Engagement Process; and
- (2) the Commissioner of Works and Emergency Services be requested to submit to the Committee further information with respect to the four examples of cities referred to in the presentation where a prohibition against lobbying has been successfully implemented.

(Carried)

Councillor Layton moved that the Chair of the Committee be requested to submit to the Committee a more detailed proposal for the scheduling of standard deputations. (Carried)

(Councillor Betty Disero, Chair, Works and Utilities Committee; Commissioner of Works and Emergency Services; c: All Interested Parties - March 24, 1999)

(Clause No. 12(c), Report No. 4)

3.5 Solid Waste Management Marketplace Engagement Process - Request for Expressions of Interest.

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) Council endorse provisions contained in the Solid Waste Management Marketplace Engagement Process Request for Expressions of Interest regarding the inclusion of:
 - (i) options for 5, 10, 15, and 20-year timeframes for provision of disposal capacity (or an amount beyond five years which is not a multiple of 5);
 - (ii) the right of Toronto to engage in a subsequent tender for the haulage component from our transfer stations by third party haulers in order to broaden the potential marketplace response for the transport component;
 - (iii) the right of Toronto to maintain a role for its public sector employees in the haulage component of the project, based on the existing levels of staff and equipment involved in the haulage of waste from Toronto's transfer stations to the Keele Valley Landfill Site;
 - (iv) a preferred customer clause to ensure that the disposal price(s) charged to Toronto remain competitive over the contract timeframe; and
 - (v) disposal facilities that are certified to receive only solid waste from the Industrial, Commercial, and Institutional sectors in order to broaden the potential marketplace response for the City's disposal needs;

and, subject to the approval of Recommendation No. (1), further recommending that:

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- (2) the attached Solid Waste Management Marketplace Engagement Process Request for Expressions of Interest be approved for issuance on April 26, 1999; and
- (3) the workplan for Proctor & Redfern Limited be amended to include the following work tasks:
 - (i) development of a separate haul tender process to be incorporated into the contracting out methodology and development of a protocol to utilize Toronto public sector employees in the haulage component;
 - (ii) project management of the preferred customer clause in the Request for Expressions of Interest and Request for Proposals;
 - (iii) project management related tasks regarding the inclusion of waste disposal sites certified to accept only waste originating from the Industrial, Commercial, and Institutional sectors; and
 - (iv) the approved budget for Proctor & Redfern Limited be adjusted by the addition of \$95,395.85, inclusive of GST, to fund the additional workplan items listed in Recommendation No. 3 (i), (ii) and (iii), with funds to be drawn from the contingency allowance previously approved by Council on October 2, 1998.

Mr. Lawson Oates, Manager, Strategic Planning, Solid Waste Management Services, Works and Emergency Services, gave a presentation to the Committee with respect to Toronto's Solid Waste Management Marketplace Engagement Process, and submitted a copy of his presentation.

Mr. Robert Mansell, Tory Tory DesLauriers and Binnington, was present at the meeting of the Committee and responded to questions from the Members.

The following persons appeared before the Committee in connection with the Solid Waste Management Marketplace Engagement Process:

- Mr. R.A. McCaig, President, Green Lane Environmental Group Ltd., and submitted material with respect thereto;
- Ms. Karen Buck, and submitted material with respect thereto;
- Mr. Bob Webb, Republic Services, Inc., and submitted material with respect thereto;
- Mr. Gregory M. Vogt, Eastern Power;
- Ms. Gina Gignac and Mr. Karl Bartlett, Toronto Civic Employees' Union, Local 416, and submitted material with respect thereto;

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- Mr. Scott Wolfe, General Manager, Miller Waste Systems, and Mr. Gordon E. McGuinty, President, Notre Development, representing Rail Cycle North; and
- Mr. George Paturalski, Vice-President - Market Development, Browning Ferris Industries.

A. Councillor Layton moved that:

- (1) (a) all terminology be changed by adding the word **Resource** after the words **solid waste** wherever they appear in the City's waste resource management process; and further, that the title to be used to describe the entire process be: **Integrated Solid Waste Resource Management Process**;
- (b) the overall objective of the process adopt the following mission statement:

The City of Toronto's Integrated Solid Waste Resource Management Process be designed to be flexible enough to incorporate new, environmentally sustainable technologies that will move the City towards its ultimate goal of >Zero Waste=, that is, a strategy based on maximizing, and
- (2) City Councillors attending the Federation of Canadian Municipalities Annual Conference who are Members of the Works and Utilities Committee (and others if possible) be requested to report back to the Committee on their investigations of the City of Halifax program which is achieving high levels of diversion through separate collection of compostable waste resources; that City staff investigate this system with Halifax staff and prepare a full report for special presentation to the Works and Utilities Committee meeting on Wednesday, June 16, 1999, and that a team of appropriate Halifax officials (including an elected official) be invited to participate, as guests of the City, at such meeting to describe their experiences; and that funds for the delegation's expenses be provided from the project budget;
- (3) in order to enhance the potential for diversion from disposal, the maximum limits on the size of proposals in the **proven diversion capacity** (currently limited to 250,000 tonnes/year) and the **new and emerging technologies** (currently limited to 100,000 tonnes/year) be increased; and that the

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Commissioner of Works and Emergency Services be requested to submit a further report to the Committee with options for alternative limits or no limits, with the corresponding wording for amendments which would give effect to these options;

- (4) the Commissioner of Works and Emergency Services be requested to submit a report directly to Council at its next meeting on April 13, 1999, on the following proposals and requests for information including any recommendations which flow therefrom:
- (a) that the Commissioner of Works and Emergency Services develop an evaluation system for the Request for Expressions of Interest to include a complete list of criteria and recommended weighting of the criteria in the evaluation process for approval by the Works and Utilities Committee and City Council;
 - (b) that the Commissioner of Works and Emergency Services include, in the evaluation process, criteria which would address the following:
 - (i) local economic impacts and local economic development potentials; and
 - (ii) greenhouse gas reduction potential and performance;
 - (c) that the Commissioner of Works and Emergency Services report on the following:
 - (i) harmonizing and/or clarifying the definitions of **A**proven waste resource diversion@, **A**proven waste resource disposal@ and **A**new, emerging and innovative technologies@ as proposed in the Mandatory Qualification Criteria for these categories;
 - (ii) the possibilities of **A**performance based criteria@rather than or in combination with **A**prescriptive criteria@ throughout this process; and

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- (iii) provisions which could ensure that all greenhouse gas emission reductions, including downstream reductions, would remain in the ownership of the City; and
- (5) requested the Commissioner of Works and Emergency Services to submit a report to the Committee at the time of the Request for Proposals on the possibilities for provision of flexibility in the City's collection strategies which would allow optimization of diversion within proposals.

Councillor Disero appointed Councillor Berardinetti Acting Chair, and vacated the Chair.

- B. Councillor Disero moved that the Commissioner of Works and Emergency Services be requested to report directly to Council at its meeting on April 13, 1999, on parts (1)(a) and (b) of the foregoing motion A. by Councillor Layton.

Councillor Disero resumed the Chair.

- C. Councillor Saundercook moved that:

- (1) staff draft Requests for Proposals in as broad terms as possible to permit flexibility, innovation and creativity of responses; and
- (2) in order to obtain the best disposal prices possible for the City by committing sufficient volumes, the RFP process allow all respondents to make their longest term commitments.

- D. Councillor Jakobek moved that:

- (1) the Commissioner of Works and Emergency Services be requested to revise the Request for Proposals to ensure that there is an opportunity for the private sector to provide the City with Expressions of Interest based on fluctuating tonnage or number of years and openings at which point the City can reduce its minimum tonnage;
- (2) the reports requested in part (4) of the foregoing motion A. by Councillor Layton and a report on the foregoing motion C. by Councillor Saundercook be submitted to the Works and Utilities Committee for consideration prior to being forwarded to Council; and

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(3) when this matter is again considered by the Works and Utilities Committee, the process and the staff process that is involved be tabled as part of these recommendations.

E. Councillor Berardinetti moved that the foregoing motion by Councillor Jakobek be amended to provide that, if possible, a special meeting of the Committee be convened at the call of the Chair prior to the next meeting of Council scheduled to be held on April 13, 1999, to resolve outstanding issues; and that consideration of the aforementioned report be deferred until that time.

Upon the question of the adoption of the foregoing motion E. by Councillor Berardinetti, in amendment to the foregoing motion D. by Councillor Jakobek, it was **carried**.

Upon the question of the adoption of the foregoing motion D. by Councillor Jakobek, as amended, it was **carried**.

Upon the question of the adoption of the foregoing motion B. by Councillor Disero, it was **lost**.

The Committee voted unanimously that all other requests for reports be adopted for submission to the special meeting of the Committee.

Upon the question of the adoption of part (1)(a) of the foregoing motion A. by Councillor Layton, it was **carried**.

Upon the question of the adoption of part (1)(b) of the foregoing motion A. by Councillor Layton, it was **carried**.

Upon the question of the adoption of part (2) of the foregoing motion A. by Councillor Layton, it was **carried**.

Upon the question of the adoption of part (3) of the foregoing motion A. by Councillor Layton, it was **carried**.

The following is the action therefore taken by the Committee:

The Committee:

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- (1) deferred consideration of the aforementioned report, if possible to a special meeting of the Committee to be convened at the call of the Chair prior to the next meeting of Council scheduled to be held on April 13, 1999, to resolve outstanding issues;
- (2) adopted the following recommendations and tabled such recommendations until the report is again considered by the Committee:
 - (i) that all terminology be changed by adding the word **Resource** after the words **Solid Waste** wherever they appear in the City's waste resource management process; and further, that the title to be used to describe the entire process be: **Integrated Solid Waste Resource Management Process**;
 - (ii) that the overall objective of the process adopt the following mission statement:

The City of Toronto's Integrated Solid Waste Resource Management Process be designed to be flexible enough to incorporate new, environmentally sustainable technologies that will move the City towards its ultimate goal of >Zero Waste=, that is, a strategy based on maximizing@, and
 - (iii) that in order to enhance the potential for diversion from disposal, the maximum limits on the size of proposals in the **Proven diversion capacity** (currently limited to 250,000 tonnes/year) and the **new and emerging technologies** (currently limited to 100,000 tonnes/year) be increased; and that the Commissioner of Works and Emergency Services be requested to submit a further report to the Committee with options for alternative limits or no limits, with the corresponding wording for amendments which would give effect to these options;
- (3) requested that City Councillors attending the Federation of Canadian Municipalities Annual Conference who are Members of the Works and Utilities Committee (and others if possible) report back to the Committee on their investigations of the City of Halifax program which is achieving high levels of diversion through separate collection of compostable waste resources; that City staff investigate this system with Halifax staff and prepare a full report for special presentation to the Works and Utilities Committee meeting on Wednesday, June 16, 1999, and that a team of

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appropriate Halifax officials (including an elected official) be invited to participate, as guests of the City, at such meeting to describe their experiences; and that funds for the delegations expenses be provided from the project budget;

- (4) requested the Commissioner of Works and Emergency Services to revise the Request for Proposals to ensure that there is an opportunity for the private sector to provide the City with Expressions of Interest based on fluctuating tonnage or number of years and openings at which point the City can reduce its minimum tonnage;
- (5) requested that when this matter is again considered by the Works and Utilities Committee, the process and the staff process that is involved be tabled as part of these recommendations;
- (6) requested the Commissioner of Works and Emergency Services to submit a report to the Committee on the following proposals and requests for information including any recommendations which flow therefrom:
 - (a) that the Commissioner of Works and Emergency Services develop an evaluation system for the Request for Expressions of Interest to include a complete list of criteria and recommended weighting of the criteria in the evaluation process for approval by the Works and Utilities Committee and City Council;
 - (b) that the Commissioner of Works and Emergency Services include, in the evaluation process, criteria which would address the following:
 - (i) local economic impacts and local economic development potentials; and
 - (ii) greenhouse gas reduction potential and performance;
 - (c) that staff draft Requests for Proposals in as broad terms as possible to permit flexibility, innovation and creativity of responses;
 - (d) in order to obtain the best disposal prices possible for the City by committing sufficient volumes, that the RFP process allow all respondents to make their longest term commitments; and
 - (e) that the Commissioner of Works and Emergency Services report on the following:

- (i) harmonizing and/or clarifying the definitions of **A**proven waste resource diversion[@], **A**proven waste resource disposal[@] and **A**new, emerging and innovative technologies[@] as proposed in the Mandatory Qualification Criteria for these categories;
 - (ii) the possibilities of **A**performance based criteria[@] rather than or in combination with **A**prescriptive criteria[@] throughout this process; and
 - (iii) provisions which could ensure that all greenhouse gas emission reductions, including downstream reductions, would remain in the ownership of the City; and
- (7) requested the Commissioner of Works and Emergency Services to submit a report to the Committee at the time of the Request for Proposals on the possibilities for provision of flexibility in the City's collection strategies which would allow optimization of diversion within proposals.

(Commissioner of Works and Emergency Services; Members of Council; c: All Interested Parties - March 24, 1999)

(Clause No. 12(d), March 24, 1999)

3.6 Greenhouse Gas Emissions Reduction Trading.

The Works and Utilities Committee had before it a report (March 11, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) the Commissioner of Works and Emergency Services be authorized to enter into negotiations with interested buyers of Emissions Reduction Credits in order to determine if a receptive market currently exists for the trading of selected greenhouse gas Emissions Reduction Credits, and report to the Works and Utilities Committee on the subsequent actions that the City should take with respect to this matter;
- (2) the principles proposed by the International Council for Local Environmental Initiatives (ICLEI) in its report to the City and the Toronto Atmospheric Fund (TAF) dated November 24, 1998, be used as a guide during negotiations pertaining to Recommendation No. (1) above; and

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- (3) the appropriate City officials be authorized and directed to take the necessary action to give effect thereto.

The Committee also had before it the following communications:

- (i) (March 12, 1999) from Mr. Jeb Brugmann, Secretary General, International Council for Local Environmental Initiatives, and Mr. Philip Jessup, International Director, Cities for Climate Protection, respecting the carbon trading potential for greenhouse gas emissions reductions, and providing additional information; and advising that potential further revenue possibilities from the evolving international carbon trading market may arise from the policies and programs being regularly considered; and
- (ii) (March 19, 1999) from the Toronto Environmental Alliance providing comments on the report from the Commissioner of Works and Emergency Services with respect to greenhouse gas emissions reduction trading, and making further recommendations with respect thereto.

On motion by Councillor Bossons, the Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 2, Report No. 4)

3.7 1999 Operating Budget Review.

The Works and Utilities Committee had before it the 1999 Operating Budget for the following:

- Works and Emergency Services:
- Solid Waste Management;
 - Support Services;
 - Technical Services; and
 - Water and Wastewater.

The Committee also had before it a communication (March 5, 1999) from the City Clerk advising that the Budget Committee has completed its preliminary review; and attaching a communication (March 5, 1999) from Councillor Tom Jakobek, Chair, Budget Committee, together with a synopsis of the preliminary recommendations of the Budget Committee.

The Chief Administrative Officer gave a presentation to the Committee in connection with the 1999 Operating Budget, and submitted a copy of his presentation.

The following persons appeared before the Committee in connection with the foregoing matter:

- Mr. John Bray, Executive Director, Ontario Waste Management Association, and submitted material with respect thereto;
- Ms. Shelley Petrie, Toronto Environmental Alliance, and submitted material with respect thereto; and
- Councillor Doug Holyday, Markland Centennial.

On motion by Councillor Bossons, the Committee:

- (1) recommended to the Budget Committee the adoption of the aforementioned programs embodied in the 1999 Operating Budget under the purview of the Works and Utilities Committee; and
- (2) requested that the Budget Committee review and reconsider the issue of public recycling igloos referred to in the synopsis of the recommendations of the Budget Committee under Solid Waste Management.

(Budget Committee; c: Commissioner of Works and Emergency Services - March 24, 1999)

(Clause No. 12(e), Report No. 4)

3.8 Promotional Funding and Guidelines for Environment Days.

The Works and Utilities Committee had before it a report (March 8, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) the Works and Emergency Services Department maintain its current practice of providing Councillors with up to \$1,000.00 per ward to promote their Environment Day event, rather than providing funding to each ward on a per capita basis, during the months of April through October 1999;
- (2) to be eligible for funding, promotion of an Environment Day must include one or more of the following: an Environment Day ad in a community newspaper, a 2-page or larger Environment Day ad in a Councillor's constituency newsletter, or an Environment Day flyer distributed door-to-door;
- (3) each ad, newsletter or flyer must contain the following information: Host Councillor's names, date, location, time, list of items to be dropped off, picked up or purchased at an event, prices, contact numbers and a Works and Emergency Services word mark; and
- (4) to guarantee reimbursement of funds for advertising in a community newspaper or constituency newsletter(s) or for distributing a flyer, the arrangements for the promotions should be made by Works and Emergency Services communications staff or a copy of the ad or flyer along with the print or distribution invoice must be provided to Works and Emergency Services communications staff.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 3, Report No. 4)

**3.9 Household Hazardous Waste Program;
Implementation of Pilot Project for Used Battery Collection.**

The Works and Utilities Committee had before it a report (March 8, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) a one-year pilot project to collect used batteries from City employees at City Hall be implemented; and
- (2) additional hazardous waste drop-off sites at public places such as fire stations not be pursued at this time.

Councillor Berardinetti moved that the Commissioner of Works and Emergency Services be requested to submit a report to the Committee in September 1999 on the status of the pilot project at City Hall, and on new locations for extension of the project. **(Carried)**

Councillor Layton moved the adoption of the aforementioned report. **(Carried)**

(Commissioner of Works and Emergency Services - March 24, 1999)

(Clause No. 5, Report No. 4)

3.10 Operating Agreement for Commissioners Street Material Recovery Facility (Ward 25).

The Works and Utilities Committee had before it a report (March 15, 1999) from the Commissioner of Works and Emergency Services recommending that authority be granted to enter into an amending agreement with Canadian Waste Services Inc. for the operation and maintenance of the Material Recovery Facility located at 400 Commissioners Street for a period of two years commencing January 1, 1999 and concluding December 31, 2001, subject to termination on 60 days= notice and pursuant to the terms and conditions of the previous operation and maintenance agreement which expired on December 31, 1998.

On motion by Councillor Layton, the Committee:

- (1) recommended to Council the adoption of the aforementioned report; and
- (2) requested the Commissioner of Works and Emergency Services to consult with the Ward Councillors for the area, Councillors Bussin, Jakobek, Layton and McConnell, on the impact of the opening of the Dufferin Material Recycling Facility on the Commissioners Street Material Recycling Facility, and to report thereon to the Committee in the fall.

(Commissioner of Works and Emergency Services; c; Councillor Sandra Bussin; Councillor Tom Jakobek; Councillor Jack Layton; Councillor Pam McConnell - March 24, 1999)

(Clause No. 4, Report No. 4)

3.11 Consulting Services - General Administration and Site Supervision for Western Beaches Storage Tunnel - Phase II.

The Works and Utilities Committee had before it a report (March 4, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) authority be granted to amend the existing engineering services agreement with the joint consulting firms of CH2M Gore & Storrie Limited and MacViro Consultants Inc. for review of detailed design calculations and drawings proposed by the design/build contractor, and general administration and site services during construction for Phase II of the Western Beaches Storage Tunnel, by an additional amount of \$650,000.00 including the Goods and Services Tax and including a contingency allowance of \$120,000.00, to cover extended services during construction for Phase I and Phase II, if necessary and as authorized by the Commissioner of Works and Emergency Services, all in accordance with the terms of the existing engineering agreement; and
- (2) the appropriate City officials be authorized to take the necessary action to give effect thereto.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 8, Report No. 4)

3.12 Additional Expenditures for Extra Work on Capital Projects Currently in Progress.

The Works and Utilities Committee had before it a report (March 8, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) additional expenditures in the amount of \$307,141.80 including Goods and Services Tax be authorized for the performance of necessary additional work on water and wastewater

contracts, as described therein and in accordance with the estimates listed in Appendix B attached thereto; and

- (2) the appropriate City officials be authorized to take the necessary action to give effect thereto.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 10, Report No. 4)

3.13 Thackeray Landfill Gas Utilization Project.

The Works and Utilities Committee had before it a report (March 11, 1999) from the Commissioner of Works and Emergency Services recommending that the Commissioner of Works and Emergency Services be authorized to issue a Request for Expressions of Interest and subsequent Request for Proposals for the utilization of landfill gas at Thackeray Landfill Site.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 11, Report No. 4)

3.14 Vehicle Emission Testing (All Wards).

The Works and Utilities Committee had before it a report (February 11, 1999) from the Commissioner of Works and Emergency Services recommending that:

- (1) the Ministry of the Environment mandatory vehicle emissions inspection and maintenance program, to be known as ADrive Clean®, initiated for full operation by April 1, 1999, for cars and light duty trucks and by mid-1999 for heavy duty trucks, be re-endorsed; and
- (2) the Commissioner of Works and Emergency Services report further early in year 2000 on the experience of the provincial program and whether the City of Toronto should consider carrying out independent testing of the effectiveness of the Drive Clean Program, at that time.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 7, Report No. 4)

On motion by Councillor Saundercook, the Works and Utilities Committee met privately to give consideration to the following report having regard that the subject matter deals with a confidential legal matter, in accordance with Section 55.7 of the Municipal Act.

3.15 Garbage Packers.

The Works and Utilities Committee had before it a confidential report (March 8, 1999) from the General Manager, Solid Waste Management Services, respecting garbage packers.

Councillor Jakobek moved that the Commissioner of Works and Emergency Services be requested to submit a report to the Committee on the leasing of vehicles with multiple compartments for a one-year period. **(Lost)**

Councillor Saundercook moved that the aforementioned report be received. **(Lost)**

Councillor Bossons moved the adoption of the aforementioned confidential report. **(Carried)**

(Clause No. 6, Report No. 4)

3.16 Operation of Commissioners Street Transfer Station. (Ward 25)

The Works and Utilities Committee had before it a report (March 8, 1999) from the Commissioner of Works and Emergency Services responding to requests for information tabled at the last meeting of the Committee with respect to the operation of the Commissioners Street Transfer Station; commenting on the hopper management approach/issue of overloaded trucks; door closure

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strategy; outdoor storage of recyclables; tracking of garbage down ramps; diversion of waste from the Commissioners Street Transfer Station; capacity and utilization of the transfer station network; and air quality standards; and recommending that this report be received for information.

On motion by Councillor Layton, the Committee:

- (1) referred the aforementioned report to the Commissioners Street Transfer Station Public Liaison Committee, with a request that the Public Liaison Committee monitor changes in operating procedures at the transfer station and be invited to submit their comments to the Works and Utilities Committee at the appropriate time; and
- (2) requested the Commissioner of Works and Emergency Services to canvass members of the Public Liaison Committee on the design of the catch basin.

(Commissioner of Works and Emergency Services; Commissioners Street Transfer Station Public Liaison Committee - March 24, 1999)

(Clause No. 12(f), Report No. 4)

3.17 1998 Residential Waste Diversion.

The Works and Utilities Committee had before it a report (March 8, 1999) from the Commissioner of Works and Emergency Services providing a detailed background of the City of Toronto's 1998 residential waste diversion; advising that in 1998, approximately 245,900 tonnes of residential waste were diverted from landfill through the City's waste reduction and recycling programs, representing a residential diversion rate of 25 percent, which is slightly higher than the 24 percent diversion rate achieved in 1997; noting that the main increase in tonnage was realized in the fibre portion of the recyclable stream; further advising that staff will continue to improve and increase recovery in current programs and implement other diversion programs where feasible; and recommending that this report be received for information.

The Committee referred the aforementioned report to the Toronto 3Rs Sub-Committee for its information.

(Commissioner of Works and Emergency Services; Toronto 3Rs Sub-Committee - March 24, 1999)

(Clause No. 12(g), Report No. 4)

3.18 LCBO Funding for Glass Recycling.

The Works and Utilities Committee had before it a report (March 5, 1999) from the Commissioner of Works and Emergency Services advising the Committee of the Liquor Control Board of Ontario's funding commitment of \$953,111.00 to offset Toronto's 1998 glass recycling costs, and that the City Clerk has submitted the necessary form to the LCBO advising that the City complies with the conditions for eligibility to receive the funding from the LCBO for 1998; and recommending that this report be received for information.

The Committee received the aforementioned report.

(Clause No. 12(h), Report No. 4)

3.19 Beverage Container Reuse and Recycling.

The Works and Utilities Committee had before it a communication (March 8, 1999) from Councillor Jack Layton, Don River, forwarding an Executive Summary of a report entitled "Beverage Container Reuse and Recycling in Canada", dated November 1998, prepared by the Container Recycling Institute; and noting that in Ontario, only 40 percent of beverage containers require producer responsibility, compared to over 90 percent in every other province.

The Committee also had before it a communication (March 24, 1999) from Councillor Jack Layton, Don River, recommending that staff research the following issues and report back to the Works and Utilities Committee on:

- (1) the cost to the City for handling plastic soft drink containers that come from vending machines; and
- (2) the licensing provisions available to the City to require soft drink vending machine operators to either operate two-way vending machines or else place a reverse vending machine in proximity to vending machines.

On motion by Councillor Layton, the Committee referred the aforementioned communications to the Commissioner of Works and Emergency Services with a request that staff research the following issues and report back to the Committee by June 1999 on:

- (1) the cost to the City for handling plastic soft drink containers that come from vending machines; and

- (2) the licensing provisions available to the City to require soft drink vending machine operators to either operate two-way vending machines or else place a reverse vending machine in proximity to vending machines.

(Councillor Jack Layton; Commissioner of Works and Emergency Services - March 24, 1999)

(Clause No. 12(i), Report No. 4)

**3.20 Anaerobic Digesters and Boiler Building Extension
at the Highland Creek Treatment Plant -
Contract No. MW9804WP, Tender No. 152-98 (East Toronto).**

The Works and Utilities Committee had before it a report (March 11, 1999) from the Commissioner of Works and Emergency Services recommending that Contract No. MW9804WP for the construction of anaerobic digesters and boiler building extension at the Highland Creek Treatment Plant be awarded to the lowest tenderer, Bondfield Construction Company Limited, for the Total Lump Sum Price of \$25,884,000.00, including all taxes and charges.

The Committee recommended to Council the adoption of the aforementioned report.

(Clause No. 9, Report No. 4)

**3.21 Contract No. EB9980WS, Tender No. 24-1999 -
Watermain Cleaning and Cement Mortar Lining
on Various Streets (Ward 2).**

The Works and Utilities Committee had before it a report (March 12, 1999) from the Commissioner of Works and Emergency Services recommending that Contract No. EB9980WS, Tender No. 24-1999, for watermain cleaning and cement mortar lining on various streets be awarded to the lowest bidder, Main Rehabilitation Company Limited, in the total amount of \$1,928,568.00, including all taxes and charges.

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The Committee awarded the contract as recommended in the aforementioned report, in accordance with By-law No. 57-1998, the Interim Purchasing By-law, as amended.

(Commissioner of Works and Emergency Services - March 24, 1999)

(Clause No. 12(j), Report No. 4)

The Works and Utilities Committee adjourned its meeting at 5:25 p.m.

Chair.