

THE CITY OF TORONTO

City Clerk's Division

Minutes of the Community Services Committee

Meeting No. 8

Friday, July 28, 2000

The Community Services Committee met on Friday, July 28, 2000, in Committee Room 1, 2nd Floor, City Hall, Toronto, commencing at 9:45 a.m.

Members Present:

	<u>9:45 a.m. - 11:40 a.m.</u>
Councillor Brad Duguid, Chair	x
Councillor Olivia Chow	x
Councillor Norman Gardner	x
Councillor Norman Kelly	x
Councillor Chris Korwin-Kuczynski	x
Councillor Michael Walker	x

Regrets:

Councillor Irene Jones
Councillor Peter Li Preti
Councillor Joe Mihevc
Councillor Michael Prue

Members were present for some or all of the time period indicated.

**8.1 Establishment of Late Night Entertainment
Event Protocol (Including Raves).**

The Committee had before it the following reports and communications:

- (i) (July 25, 2000) from the Commissioner of Urban Development Services and the Commissioner of Community and Neighbourhood Services responding to the directions of the Community Services Committee on July 13, 2000, to:

- co-ordinate the responses from the Toronto Police Services Board, Toronto Fire

Community Services Committee Minutes
Friday, July 28, 2000

Services, Toronto Ambulance Services, and any other appropriate Departments with respect to their recommended protocol for entertainment events on City and private property;

- submit a comprehensive report and recommendations thereon to a special meeting of the Community Services Committee, to be held prior to the August 1, 2000, meeting of City Council; and
- report to the proposed special meeting of the Community Services Committee on the estimated costs of implementation of the protocol as it relates to the average Rave event;

advising that the information regarding the Toronto Police Service is anticipated to be available following the July 27, 2000, meeting of the Toronto Police Services Board; and recommending that:

- (1) the Entertainment Event Protocol (Appendix B) be amended to include the specific policies on Entertainment Events made by the Toronto Emergency Medical Services (Appendix B-1) and the Toronto Fire Services (Appendix B-2), and that these policies be approved by Council; and
 - (2) the Community Services Committee's decision of July 13, 2000 (i.e., (b)(1) contained in Clause No. 1 of Report No. 7 of The Community Services Committee), amending the recommendation of the Board of Governors of Exhibition Place respecting events on CNE property, be further amended to include that Toronto Fire Services' concerns also be worked out to the satisfaction of Exhibition Place and City Council, so that such recommendation reads as follows:
 - "(b)(1) City Council authorize Exhibition Place to continue to hold Raves after concerns about security, Emergency Medical Services, Fire Services, and paid duty policing have been worked out to the satisfaction of Exhibition Place and City Council";
- (ii) (July 25, 2000) from the Secretary, Board of Health, advising that the Board of Health on July 24, 2000, recommended that:
- (1) the Ministry of Health and Long Term Care organize a network of public health units and boards of education throughout Ontario to develop educational strategies

Community Services Committee Minutes
Friday, July 28, 2000

targeted at the drug use problems in the community including primary prevention and outreach to parents;

- (2) Toronto Public Health continue to support vehicles for peer-based interventions for promoting safe, healthy practices at raves, including the Toronto Raver Info Project and the Toronto Dance Safety Committee as outlined in the Protocol for the Operation of Safe Dance Events;
- (3) the Board of Health include rave health education as a priority for the Drug Abuse Prevention Grants Review Panel, with a contribution in 2001 from the City of Toronto Consolidated Grants Budget, Public Health Line, of \$20,000.00, and further contributions of funds from the promoters of each rave, based on the size of the rave, in lieu of the \$0.50 per ticket surtax suggested by the Inquest;
- (4) Toronto Public Health develop culturally appropriate print, radio, television, and Internet health promotion materials to promote safe, healthy practices at raves, in partnership with the Centre for Addictions and Mental Health and the private sector, as part of its ongoing substance abuse strategy;
- (5) the Ministry of Health and Long Term Care support and finance blood testing in drug overdose cases reported to emergency departments in order to add to the accuracy of reporting on the pattern of drug use in the community; and support hospital emergency departments to implement systems that would make it easier to extract information on drug overdoses from their records and make that information available to public health units;
- (6) this report be referred to City Council for consideration at its meeting of August 1, 2, and 3, 2000;
- (7) raves be permitted on City-owned property if they comply with:
 - (a) the applicable recommendations contained in this report;
 - (b) the protocol for the safe operation of a rave as approved in 1999 by City Council; and
 - (c) any further requirements that may be approved by City Council after consultation with the Toronto Dance Safety Committee;

Community Services Committee Minutes
Friday, July 28, 2000

- (8) City Council consider developing protocols for other similar kinds of events;
 - (9) the Board of Health advocate to the Ministry of Education and Training to provide funding for the development of a substance use and abuse unit of study as part of the Grade 11 and 12 course profiles for the healthy living strand of the health and physical education curriculum; and
 - (10) the appropriate City officials be authorized and directed to take the necessary action to give effect to the foregoing;
- (iii) (July 27, 2000) from the Chair, Toronto Police Services Board, recommending that the Community Services Committee recommend to Toronto City Council that it endorse the protocol, in the form attached as Appendix "A", to this report, developed by the Toronto Police Service;
 - (iv) (July 27, 2000) confidential report from the City Solicitor respecting the charges for standby services by Toronto Ambulance at special events;
 - (v) (July 4, 2000) from the Executive Assistant, Toronto and Region Conservation Authority, advising that The Toronto and Region Conservation Authority on May 26, 2000, approved the following resolution:
 - “That the City of Toronto be advised that the Authority has never and will not support rave parties on Toronto and Region Conservation land or at its facilities because natural environments do not lend themselves to this type of activity.”; and
 - (vi) (July 28, 2000) from Mr. Denis Lee expressing support for raves being held on public property.

The following persons appeared before the Community Services Committee in connection with the foregoing matter:

- Ms. Tracy Ford, Party People Project; submitted a brief in regard thereto, and showed a video on raves;
- Ms. Sandy Watters, Toronto Raver Info Project;
- Mr. Adrian Johnston, Member of the Steering Committee, Toronto Youth Cabinet; and

Community Services Committee Minutes
Friday, July 28, 2000

- Mr. Jacques Chamberland, Toronto Dance Safety Committee.

The following staff answered questions in connection with the foregoing matter:

- Commissioner of Community and Neighbourhood Services;
- Mr. Harold Bratten, Municipal Licensing and Standards;
- Superintendent Ron Taverner, Toronto Police Service; and
- General Manager, Toronto Ambulance.

The Committee recommended to Council:

- (1) the adoption of the joint report dated July 25, 2000, from the Commissioner of Urban Development Services and the Commissioner of Community and Neighbourhood Services; **(Motion by Councillor Walker)**

- (2) the adoption of the recommendations of the Board of Health, embodied in the communication dated July 25, 2000, from the Secretary, Board of Health, subject to amending Recommendation No. (3) by adding thereto the words “and that this recommendation be referred to the 2001 Operating Budget process”, so that such recommendation now reads as follows:
 - “(3) the Board of Health include rave health education as a priority for the Drug Abuse Prevention Grants Review Panel, with a contribution in 2001 from the City of Toronto Consolidated Grants Budget, Public Health Line, of \$20,000.00, and further contributions of funds from the promoters of each rave, based on the size of the rave, in lieu of the \$0.50 per ticket surtax suggested by the Inquest; and that this recommendation be referred to the 2001 Operating Budget process;”;

(Motion by Councillor Duguid)

- (3) the adoption of the recommendation of the Toronto Police Services Board, embodied in the report dated July 27, 2000, from the Chair, Toronto Police Services Board; and **(Motion by Councillor Walker)**

Community Services Committee Minutes
Friday, July 28, 2000

- (4) that, through educational programs, individuals holding raves on private property be encouraged to follow the same protocols in use for raves held on public property; **(Motion by Councillor Korwin-Kuczynski)**

and further:

- (a) directed that the Commissioner of Urban Development Services and the Commissioner of Community and Neighbourhood Services, submit directly to City Council on August 1, 2000, a protocol that brings together all the submissions from Toronto Ambulance, Toronto Fire Services, the Toronto Police Services Board, Public Health, and any other department, agency, board or commission; and further that such protocol:
- (i) direct that all inspections and approvals are to be carried out concurrently;
 - (ii) direct that the overall permission for an entertainment event be undertaken by the Municipal Licensing and Standards Division of the City of Toronto;
 - (iii) specify how much lead time is needed in preparation for an approval from the City of Toronto, and the name of the lead contact from the City that would co-ordinate all responses from the City, including Ambulance, Fire and Police; and
 - (iv) use historical practices since March 1998, among other factors, regarding paid duty emergency staff (Ambulance, Fire and Police) at City-owned venues as a guideline for determining the number of paid duty emergency staff required at large entertainment events;

(Motion by Councillor Chow)

- (b) directed that the Chief of Police be requested to provide City Council on August 1, 2000, with statistics from the last two Rave events pertaining to the number of arrests, for possession for the purpose of trafficking and trafficking, made outside the events as opposed to arrests made inside; **(Motion by Councillor Chow)**

Community Services Committee Minutes
Friday, July 28, 2000

- (c) directed that the Commissioner of Economic Development, Culture and Tourism be requested to report in the Fall on the economic benefits of the electronic music industry, both to the local economy and the tourism it generates; and further that the experience of Detroit and other relevant cities be used for comparison purposes; **(Motion by Councillor Chow)**

- (d) directed that the Commissioner of Urban Development Services and other relevant Commissioners, in consultation with all relevant agencies, boards and commissions and the Toronto Dance Safety Committee, be requested to undertake a review of the effectiveness of the Entertainment Event Protocol, and report thereon, through the appropriate committee, in six months' time; and further that such review consider:
 - (i) the transparency of the process and criteria whereby risk is assessed; and
 - (ii) equitable implementation of the protocol across the City;**(Motion by Councillor Chow)**

- (e) referred the confidential report dated July 27, 2000, from the City Solicitor to the General Manager, Toronto Ambulance for further consultation with the City Solicitor and report thereon to the Community Services Committee; and **(Motion by Councillor Duguid)**

- (f) received the communication dated July 4, 2000, from the Executive Assistant, Toronto and Region Conservation Authority, and the communication dated July 28, 2000, from Mr. Denis Lee. **(Motion by Councillor Walker)**

The following motion by Councillor Kelly **lost** on a 5-1 vote:

"That Entertainment Gatherings using electronic music not be permitted on City property, but that the use of public property for other Entertainment Gatherings be approved in accordance with the protocols submitted."

The Chair expressed his appreciation to the following for their efforts in producing the protocol for late night entertainment events:

Community Services Committee Minutes
Friday, July 28, 2000

Commissioner of Community and Neighbourhood Services;
Commissioner of Urban Development Services;
Director, Municipal Licensing and Standards;
Commissioner of Works and Emergency Services;
Fire Chief;
General Manager, Toronto Ambulance;
Medical Officer of Health;
Toronto Legal;
Chair, Toronto Police Services Board;
Chief of Police;
Board of Governors of Exhibition Place;
Toronto Dance Safety Committee;
Toronto Youth Cabinet;
Party People Project; and
Toronto Raver Info Project.

(City Council; Commissioner of Community and Neighbourhood Services;
Commissioner of Urban Development Services; Executive Director, Municipal
Licensing and Standards; Mr. Harold Bratten, Municipal Licensing and Standards;
Commissioner of Economic Development, Culture and Tourism; Commissioner of
Works and Emergency Services; General Manager, Toronto Ambulance; Fire
Chief; Chair, Toronto Police Services Board; Chief of Police; City Solicitor;
Medical Officer of Health - July 28, 2000)

The Committee adjourned its meeting at 11:40 a.m.

Chair.