

**THE CITY OF TORONTO**

**City Clerk's Division**

**Minutes of the Works Committee**

**Meeting 6**

**Monday, June 21, 2004**

A special meeting of the Works Committee was held on Monday, June 21, 2004, in Committee Room 1, 2nd Floor, City Hall, Toronto, commencing at 9:35 a.m.

Members Present:

	<u>9:35 a.m.-1:50 p.m.</u>
Councillor Jane Pitfield, Chair	x
Deputy Mayor Sandra Bussin, Vice-Chair	x
Councillor Bas Balkissoon	x
Councillor Glenn De Baeremaeker	x
Councillor Mike Del Grande	x
Councillor Paula Fletcher	x
Councillor Adam Giambrone	x
Councillor Michael Thompson	x

Members were present for some or all of the time period indicated.

Also Present:

Councillor Janet Davis  
Councillor Cesar Palacio  
Councillor David Soknacki  
Councillor Sylvia Watson

**6.1 Development and Operation of a Small-Scale Research Facility for Processing Residual Municipal Solid Waste - Request for Qualifications No. 9155-04-7021**

The Works Committee considered a communication (May 28, 2004) from the City Clerk advising that City Council at its meeting on May 18, 19 and 20, 2004, had before it Clause 2 contained in Report 3 of the Works Committee, headed "Development and Operation of a Small-Scale

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Research Facility for Processing Residual Municipal Solid Waste - Request for Qualifications No. 9155-04-7021”, with regard to a report dated April 27, 2004, from the Commissioner of Works and Emergency Services and the Chief Financial Officer and Treasurer; and further advising that City Council referred this Clause back to the Works Committee for a Special Meeting to be held at the call of the Chair, in order to brief Council Members and to allow for an opportunity to communicate with the Ministry of the Environment, and for report to the next meeting of Council on June 22, 2004.

The Committee also considered the following:

- (i) communication (June 7, 2004) from State Representative Kathleen Law, 23<sup>rd</sup> District, House of Representatives, State of Michigan.
- (ii) communication (June 8, 2004) from State Representatives Daniel J. Acciavatti, Bill Huizenga and Joseph Rivert, House of Representatives, State of Michigan.
- (iii) Resolution approved by the Regional Municipality of Halton at its meeting on April 21, 2004.
- (iv) communication (June 16, 2004) from Mr. James O’Mara, Director, Environmental Assessment and Approvals Branch, Ministry of the Environment.

Mr. Geoff Rathbone, Director, Policy and Planning, Solid Waste Management Services, Works and Emergency Services, gave a presentation to the Committee, and submitted a copy of his presentation.

The following persons appeared before the Committee:

- State Representative Kathleen Law, House of Representatives, State of Michigan;
- Ms. Karen Buck, and filed a submission;
- Mr. Colin Braithwaite, and filed a submission;
- Mr. William Brown, Board of Directors, South Riverdale Community Health Centre, and filed a submission;

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- Mr. Michael Rosenberg, and filed a submission;
- Mr. Rod Muir, Waste Diversion Toronto, and filed a submission; and
- Mr. Gord Perks, Toronto Environmental Alliance.

The following Members of Council appeared before the Committee:

- Councillor Janet Davis, Ward 31 – Beaches-East York; and
  - Councillor Cesar Palacio, Ward 17 – Davenport.
- A. Councillor De Baeremaeker, on behalf of Councillor Palacio, moved that the City issue the Request for Proposals with a focus on physical, biological and chemical processes, possibly on a different scale. **(Redundant)**
- B. Deputy Mayor Bussin, on behalf of Councillor Davis, moved that the Chief Financial Officer and Treasurer and the Commissioner of Works and Emergency Services report back to the Administration Committee and the Works Committee on strategies to encourage and/or require Extended Producer Responsibility within the City of Toronto procurement policies and procedures. **(Carried)**
- C. Councillor Fletcher moved that:
- (1) the report (April 27, 2004) from the Commissioner of Works and Emergency Services and the Chief Financial Officer and Treasurer, entitled “Development and Operation of a Small-Scale Research Facility for Processing Residual Municipal Solid Waste – Request for Qualifications No. 9155-04-7021”, be received;
  - (2)
    - (a) the City of Toronto proceed with a full Environmental Assessment for Toronto’s long-term residual waste needs; and the Provincial Government be requested to find methods to streamline the City’s full EA;
    - (b) the City of Toronto request the Provincial Government to place a

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representative from the City of Toronto on the new Environmental Assessment Advisory Panel;

- (3) the current Request for Qualifications No. 9155-04-7021 be cancelled, and the Commissioner of Works and Emergency Services inform qualified vendors (three thermal, and one biological) that the terms and conditions of the purchase process underway have been altered significantly and the Request for Proposals will not proceed; and
- (4) the Commissioner of Works and Emergency Services report to the Works Committee on a process to proceed with biological, physical and chemical processes that can be permitted under the Environmental Protection Act under the Ministry of the Environment direction.

**(Carried)**

D. Councillor Del Grande moved that:

- (1) staff continue to look for landfill sites that would accept modified residual waste;
- (2) staff explore and report back to the Works Committee on building a separation plant with or without private industry;
- (3) staff bring forward a plan to force manufacturers to product modify their packaging by 2008 so that their products will be recycled and recyclable;
- (4) staff explore a partnership with the State of Michigan to co-ordinate research/technology and best practices to reduce garbage and reduce cross-border garbage transportation; and
- (5) the City of Toronto show leadership by advising suppliers that its purchasing will favour those companies that provide recyclable products.

**(Carried)**

E. Councillor Balkissoon moved that:

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- (1) this matter be deferred until the next meeting of the Committee on June 29, 2004; and **(Lost)**
- (2) the Commissioner of Works and Emergency Services be requested to provide a more comprehensive report on the City of Halifax waste management system to the next meeting of the Committee on June 29, 2004, this report to include a breakdown on:
  - (i) the operation of each disposal/diversion process;
  - (ii) total cost and separated cost by process;
  - (iii) residue of total waste stream going to stable landfill; and
  - (iv) all legislated policies that assist the program.

**(Carried, as amended)**

F. Deputy Mayor Bussin moved that:

- (1) Part (2) of motion E. by Councillor Balkissoon be amended by adding to the report on the Halifax waste management system the following:
  - “(v) potential timelines for Toronto to take applicable strategies to achieve greater consensus for Toronto’s goals”;
- (2) the Commissioner of Works and Emergency Services seek the engagement of both the Provincial and Federal Governments to support and enhance programs in Toronto in an effort for Toronto to meet the City’s diversion programs; and
- (3) the Commissioner of Works and Emergency Services be requested to track the progress of the Hamilton/Niagara Environmental Assessment process which is underway, and report to the Works Committee at appropriate intervals.

**(Carried)**

G. Councillor De Baeremaeker moved that the Commissioner of Works and Emergency Services be requested to report to the Works Committee on the

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gasification/incineration plants mentioned by Mr. Gord Perks, Toronto Environmental Alliance, in his deputation, with regard to their success/failure, costs, environmental impacts and other legal diligence aspects of these plants.

**(Withdrawn)**

- H. Councillor Thompson moved that the City of Toronto request the Provincial and Federal Governments to work with the City of Toronto to find solutions to deal with the residual solid waste, and to provide the necessary scientific and technical resources and required financial resources to help the City and its taxpayers in solving the residual garbage problem. **(Carried)**

Councillor Pitfield appointed Deputy Mayor Bussin Acting Chair, and vacated the Chair.

- I. Councillor Pitfield moved that the Chair and Vice-Chair of the Works Committee and staff be requested to meet with the Provincial Minister of the Environment as soon as possible, and also with the Federal Minister of the Environment. **(Carried)**

Councillor Pitfield resumed the Chair.

The following is the action therefore taken by the Committee:

The Committee:

- (A) recommended to Council that:
- (1) the report (April 27, 2004) from the Commissioner of Works and Emergency Services and the Chief Financial Officer and Treasurer, entitled "Development and Operation of a Small-Scale Research Facility for Processing Residual Municipal Solid Waste – Request for Qualifications No. 9155-04-7021", be received;
  - (2)
    - (a) the City of Toronto proceed with a full Environmental Assessment for Toronto's long-term residual waste needs; and the Provincial Government be requested to find methods to streamline the City's full EA;
    - (b) the City of Toronto request the Provincial Government to

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place a representative from the City of Toronto on the new Environmental Assessment Advisory Panel;

- (3) the current Request for Qualifications No. 9155-04-7021 be cancelled, and the Commissioner of Works and Emergency Services inform qualified vendors (three thermal, and one biological) that the terms and conditions of the purchase process underway have been altered significantly and the Request for Proposals will not proceed;
- (4) the Commissioner of Works and Emergency Services report to the Works Committee on a process to proceed with biological, physical and chemical processes that can be permitted under the Environmental Protection Act under the Ministry of the Environment direction;
- (5) staff continue to look for landfill sites that would accept modified residual waste;
- (6) staff explore and report back to the Works Committee on building a separation plant with or without private industry;
- (7) staff bring forward a plan to force manufacturers to product modify their packaging by 2008 so that their products will be recycled and recyclable;
- (8) staff explore a partnership with the State of Michigan to coordinate research/technology and best practices to reduce garbage and reduce cross-border garbage transportation;
- (9) the City of Toronto show leadership by advising suppliers that its purchasing will favour those companies that provide recyclable products;
- (10) the City of Toronto request the Provincial and Federal Governments to work with the City of Toronto to find solutions to deal with the residual solid waste, and to provide the necessary

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scientific and technical resources and required financial resources to help the City and its taxpayers in solving the residual garbage problem;

- (11) the Commissioner of Works and Emergency Services seek the engagement of both the Provincial and Federal Governments to support and enhance programs in Toronto in an effort for Toronto to meet the City's diversion programs; and
- (12) the Chair and Vice-Chair of the Works Committee and staff be requested to meet with the Provincial Minister of the Environment as soon as possible, and also with the Federal Minister of the Environment; and

(B) requested that:

- (1) the Commissioner of Works and Emergency Services provide a more comprehensive report on the City of Halifax waste management system to the next meeting of the Committee on June 29, 2004, this report to include a breakdown on:
  - (i) the operation of each disposal/diversion process;
  - (ii) total cost and separated cost by process;
  - (iii) residue of total waste stream going to stable landfill;
  - (iv) all legislated policies that assist the program; and
  - (v) potential timelines for Toronto to take applicable strategies to achieve greater consensus for Toronto's goals;
- (2) the Chief Financial Officer and Treasurer and the Commissioner of Works and Emergency Services report back to the Administration Committee and the Works Committee on strategies to encourage and/or require Extended Producer Responsibility within the City of Toronto procurement policies and procedures; and
- (3) the Commissioner of Works and Emergency Services track the progress of the Hamilton/Niagara Environmental Assessment process which is underway, and report to the Works Committee



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at appropriate intervals.

(Commissioner of Works and Emergency Services; Chief Financial Officer and Treasurer; c: General Manager, Solid Waste Management Services – June 21, 2004)

**Report 5, Clause 1**

The Works Committee adjourned its meeting at 1:50 p.m.

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Chair.