



## Budget Committee

<b>Meeting No.</b>	13	<b>Contact</b>	Merle MacDonald, Committee Administrator
<b>Meeting Date</b>	Wednesday, June 13, 2007	<b>Phone</b>	416-392-7340
<b>Start Time</b>	9:30 AM	<b>E-mail</b>	mmacdona@toronto.ca
<b>Location</b>	Committee Room 1, City Hall		

*The Decision Document is for preliminary reference purposes only. Please refer to the Committee’s Minutes for the official record.*

***How to Read the Decision Document:***

- *recommendations of the Committee to Executive Committee appear after the item heading and any amendments by the Budget Committee to recommendations appearing in a staff report are italicized;*
- *action taken by the Committee on its own authority does not require Council’s approval and is listed in the decision document under the heading “Decision Advice and Other Information” at the end of the item;*

*Declarations of Interest, if any, appear at the end of an item.*

BU13.1	Information	Received		Ward: All
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### 2006 Final Year-End Capital Variance Report

(May 30, 2007) report from Deputy City Manager and Chief Financial Officer

#### Committee Recommendations

Please see PG13.12.

**Summary**

This is to advise that the 2006 Final Year-End Capital Variance Report will be submitted to Councillors on or before June 6, 2007 and will be on the Supplementary Agenda for the Budget Committee meeting of June 13, 2007.

This report has been delayed as the reconciliation between the year-end variance report and the externally audited year-end accounting information is being completed this week.

**Background Information**

Staff Report

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4203.pdf>)

BU13.2	Information	Received		Ward: All
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**2006 Final Year-End Operating Variance Report**

(May 30, 2007) report from Deputy City Manager and Chief Financial Officer

**Committee Recommendations**

Please see BU13.13.

**Summary**

This is to advise that the 2006 Final Year-End Operating Variance Report will be submitted to Councillors on or before June 6, 2007 and will be on the Supplementary Agenda for the Budget Committee meeting of June 13, 2007.

This report has been delayed as the reconciliation between the year-end variance report and the externally audited year-end accounting information was only completed yesterday (May 29, 2007).

**Background Information**

Staff Report

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4204.pdf>)

BU13.3	Information	Received		Ward: All
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**TTC Capital Funding Update**

(May 11, 2007) report from Deputy City Manager and Chief Financial Officer

## **Summary**

This report is an introduction to the letter on April 19, 2007 from the General Secretary, Toronto Transit Commission to the Budget Committee regarding the report entitled, “Capital Funding Status Update”. The TTC’s report is a summary of TTC capital funding under various programs from the other orders of government specifically: Transit Secure; Transit Technology and Infrastructure Program; the Canada Strategic Infrastructure Fund; Public Transit Capital Trust and the Federal funding of the Spadina Subway Extension.

## **Background Information**

Staff Report

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4206.pdf>)

Capital Funding Status Update

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4207.pdf>)

Capital Funding Status Update as of May 8, 2007

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4208.pdf>)

## **Decision Advice and Other Information**

The Budget Committee received the report and letters for information.

### **3a Capital Funding Status Update**

(April 19, 2007) letter from General Secretary, Toronto Transit Commission

#### **Summary**

It is recommended that the Commission forward this report to the Deputy City Manager and Chief Financial Officer and to the Budget Committee to provide “an update on funding eligibility from other orders of government” as outlined under Recommendation No. 140 of the 2007 Capital Budget and 2008-2011 Capital Plan as adopted by City of Toronto Council on March 7, 2007.

### **3b Capital Funding Status Update as of May 8, 2007**

(May 9, 2007) letter from General Secretary, Toronto Transit Commission

#### **Summary**

It is recommended that the Commission adopt this funding update report and forward this report to the Deputy City Manager and Chief Financial Officer and to the Budget Committee for confirmation of the status of the funding program and consideration of a strategy to address the long-term capital funding requirements of the Toronto Transit Commission.

BU13.4	Information	Received		Ward: All
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### **Reserves and Reserve Funds Variance Report - December 31, 2006**

(May 29, 2007) report from Treasurer

#### **Summary**

The purpose of this report is to provide information on reserve and reserve fund balances as at December 31, 2006 and activity in reserves and reserve funds during the year then ended.

The actual reserves and reserve funds balances at December 31st, 2006 total \$1.7 billion (\$1.5 billion – December 31, 2005). Reserves and reserve funds were projected to decline by \$249 million during the year to a balance of \$1.3 billion. The \$400 million difference is due to lower than expected capital expenditures that were to be financed by reserves and reserve funds and higher than expected transfers from operating to reserves and reserve funds.

#### **Background Information**

Staff Report

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4209.pdf>

Appendix A, B, C

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4210.pdf>

#### **Decision Advice and Other Information**

The Budget Committee:

1. received the report for information; and
2. requested the Deputy City Manager and Chief Financial Officer to report to the July 10, 2007 meeting of the Committee on the breakdown of both City-wide and local Parkland Acquisition and Development Reserve Fund balances.

BU13.5	ACTION	Adopted		Ward: All
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### **Transportation Services - 2007 Cashflow Reallocations and Deferrals**

(May 30, 2007) report from General Manager, Transportation Services

## **Committee Recommendations**

The Budget Committee recommended to the Executive Committee that:

1. Council approve the deferred and accelerated gross cash flows in the amount of \$18,800,000.00 detailed in Table 1, attached, which have no net impact on the approved 2007 net debt target;
2. Council approve the deferred gross cash flows in the amount of \$29,500,000.00 detailed in Table 2, attached, which represent uncontrollable third party funding from others and, which have no net impact on the approved 2007 net debt target;
3. Council request the General Manager, Transportation Services, to report back to the Budget Committee as part of the 2008 Capital Budget process, on a revised five year plan; and
4. authorize and direct the appropriate City officials to take the necessary action to give effect thereto.

## **Summary**

The purpose of this report is to reallocate anticipated cash flow expenditures for 2007 commensurate with those projects that are ready to proceed. The division is presently coordinating a multi-year capital works program with the Toronto Water and Technical Services divisions. Moreover, not only will this new planning process address a more efficient renewal strategy for rehabilitating the City's aging infrastructure, it will also make significant advances in minimizing construction disruption and the associated inconvenience to not only motorists but all users of the public right of way including pedestrians, cyclists and transit users.

All users of the public right of way will benefit from this coordinated cross-functional initiative that will make significant advances towards minimizing adverse and costly effects of re-digging recently completed works in addition to allowing for the much needed improvement of current completion rates of the various construction projects from both Transportation Services and Toronto Water. This new course of action, once fully implemented, will secure a fixed capital program that encapsulates a full five years worth of work well in advance of any construction activity as shown in the accompanying schematic Attachment 1 (Typical Planning Process of a Capital Works Program).

In the interim, 2007 cash flows will need to be realigned that best match to those program areas that are ready to proceed. This will involve the deferral of 2007 approved cash flows and a corresponding acceleration of others that will yield a zero net impact on approved debt targets for 2007. And, as part of the upcoming 2008 budget process, projects will be revisited and cash flows reassessed accordingly so that approved five year targets are not altered.

## **Background Information**

Staff Report

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4211.pdf>

## Attachments

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4212.pdf>)

## Tables

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4213.pdf>)

BU13.6	Information	Received		
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### **Toronto Police Service – Human Resources Staffing Statistics Compared to Other Police Services’ Human Resources Staffing Statistics**

(May 30, 2007) report from Chair, Toronto Police Services Board

#### **Summary**

The purpose of this report is to provide the City of Toronto Budget Committee with the Toronto Police Service – Human Resources staffing statistics compared to other police services’ human resources staffing statistics.

#### **Background Information**

Staff Report

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4214.pdf>)

#### **Decision Advice and Other Information**

The Budget Committee received the report for information.

BU13.7	ACTION	Adopted		
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### **Cliffcrest Branch Relocation – New Capital Project**

(May 30, 2007) report from City Librarian

#### **Committee Recommendations**

The Budget Committee recommended to the Executive Committee that City Council:

1. approve a new 2007 capital project for the relocation of the Cliffcrest Branch at a cost of \$750,000 gross, \$138,000 debt, requiring a 2007 gross cash flow of \$300,000 and a 2008 cash flow commitment of \$450,000;

2. approve a budget transfer of \$144,000 gross (\$138,000 debt) from the 2007 Multi-Branch Minor Renovations capital project to offset the costs of the relocation of Cliffcrest Neighbourhood Branch;
3. approve the use of development charges funding in the amount of \$162,000; and
4. authorize and direct staff to take the necessary action to give effect thereto.

### **Summary**

This report requests approval for a new 2007 capital project for the relocation and expansion of the Cliffcrest Neighbourhood Branch. At its meeting of June 11, 2007, the Toronto Public Library Board will be considering a report on the Cliffcrest Neighbourhood Branch 2007 capital project. After Library Board approval, the full report with the details of the capital project will be forwarded to Budget Committee for consideration at its meeting of June 13, 2007.

### **Background Information**

Staff Report

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4222.pdf>

### **Decision Advice and Other Information**

The Budget Chair advised that, because this matter is urgent, she would be moving a Procedural motion at City Council on June 19, 2007, in accordance with Municipal Code Chapter 27, Council Procedures Section 27-60(A), to request Council to remove the City Librarian's report (June 11, 2007) from the Executive Committee, so that it can be considered by Council on June 19, 2007.

The Budget Committee received the report (May 30, 2007) from the City Librarian for information.

### **7a Cliffcrest Branch Relocation - New Capital Project**

(June 11, 2007) report from City Librarian

### **Summary**

The purpose of this report is to request approval of a new 2007 capital project for the relocation and expansion of the Cliffcrest Neighbourhood Branch at a cost of \$750,000 gross, \$138,000 debt. For 2007, the report recommends re-allocating \$138,000 from the Multi- Branch Minor Renovations project to offset the additional debt costs.

BU13.8	ACTION	Adopted		Ward: All
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### **Toronto Zoo 2007 Capital Budget – Tundra Project**

(May 30, 2007) report from Chief Executive Officer, Toronto Zoo

#### **Committee Recommendations**

The Budget Committee recommended to the Executive Committee that:

1. Council amend the Approved 2007 Capital Budget for the Toronto Zoo to add \$2.5 million gross, \$0 net, funded by the Toronto Zoo Foundation, resulting in a 2007 Capital Budget of \$15.707 million gross, \$9.905 million net (debt).

#### **Financial Impact**

This action will have no financial impact on the Net Expenditures in the approved 2007 capital budget as both Gross Expenditures and Revenue increase by \$2.5 million. City funding of the Net Expenditure budget for 2007 remains unchanged.

#### **Summary**

The purpose of this report is to request Budget Committee approval of an amendment to the 2007 capital budget of the Toronto Zoo related to permit the award of the tender for the Tundra project. In adopting this action, both Gross Expenditures and Revenue in the 2007 Capital Budget of the Toronto Zoo will increase by \$2.5 million to \$15.707 million gross. Net expenditures will remain unchanged.

At its meeting on April 23, 2007, the Board of Management of the Toronto Zoo approved the staff recommendation to request additional funding from the Toronto Zoo Foundation for the Tundra project in order to permit the award of the tender to the lowest bidder. The request was approved by the Toronto Zoo Foundation Board of Directors at its meeting on May 28, 2007.

#### **Background Information**

Staff Report

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4223.pdf>

BU13.9	Information	Received		Ward: 42
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### **Bringing Village Securities Ltd. Site Under Public Ownership**

(May 15, 2007) letter from Government Management Committee



**Summary**

Advising of the action taken by the Government Management Committee on May 10, 2007.

**Background Information**

Government Management Committee Transmittal

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4224.pdf>)

Attachment

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4225.pdf>)

**Decision Advice and Other Information**

The Budget Committee received the letter for information.

BU13.10	ACTION	Adopted		Ward: All
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**Pilot Testing the New Air Quality Health Index in Toronto**

(May 14, 2007) letter from Board of Health

**Committee Recommendations**

The Budget Committee recommended to the Executive Committee that:

1. Council approve increasing the 2007 Toronto Public Health Operating Budget by \$160,000 gross and \$0 net, to reflect funding from Health Canada for the launch of the Air Quality Health Index Toronto Pilot Program.

**Summary**

Forwarding the recommendation of the Board of Health on May 14, 2007.

**Background Information**

Board of Health Transmittal

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4226.pdf>)

Attachment 1

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4227.pdf>)

Attachment 2

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4228.pdf>)

BU13.11	ACTION	Adopted		Ward: All
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### Provincial Funding for InSPOT Toronto

(May 14, 2007) letter from Board of Health

#### Committee Recommendations

The Budget Committee recommended to the Executive Committee that:

1. Council approve an increase to the Toronto Public Health 2007 Operating Budget of \$59,220 gross, \$0 net, to reflect Provincial funding received to support the inSPOT service.

#### Summary

Forwarding the recommendation of the Board of Health on May 14, 2007.

#### Background Information

Board of Health Transmittal

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4229.pdf>

Attachment

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4230.pdf>

BU13.12	ACTION	No Action		
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### 2006 Final Year-End Capital Variance Report

(June 6, 2007) report from Deputy City Manager and Chief Financial Officer

#### Committee Recommendations

The Budget Committee recommended to the Executive Committee that:

1. Council approve an increase to the total project cost and cash flow of \$53 million for the Exhibition Place - Soccer Stadium Construction project fully funded by the Federal and Provincial governments and private sector partners in order to reflect the flow through of these funds to the City's accounts, along with additional 2006 carry forward funding adjustments which then total \$45.073 million to the 2007 Approved Capital Budget as detailed in Appendix 2 attached;
2. Council approve closure of completed projects as detailed in Appendix 3, and in accordance with the Financial Control By-law direct that, after fully funding overspent projects, any remaining unspent funds be returned to original funding sources; and

3. Council authorize and direct the appropriate staff to take the necessary action to give effect thereto.

### Summary

The purpose of this report is to provide the City of Toronto Final Capital Variance Report for the year ended December 31, 2006. This variance report was prepared using audited financial information for the year ended December 31, 2006.

Capital expenditures during 2006 totalled \$1.349 billion or 68.9% of the approved cash flow of \$1.958 billion. The under-expenditure was primarily attributed to the inability to find or secure suitable sites in accordance with planned timeframes; a legal challenge with respect to the St. Clair Dedicated Right of Way project which resulted in a judicial review, unanticipated delays in securing funds from cost-sharing partners; and, significantly higher than expected rainfall which delayed performance of roofing and asphalt projects, exterior site work, park construction projects and playground replacement work. In addition, several projects were completed under-budget.

In accordance with policy, these projects will be closed and unspent funds will be returned to the original Council approved funding source. In accordance with the City's Carry Forward Policy, this report requests approval to carry forward financing for unspent 2006 projects not previously identified and included in the 2007 Capital Budget. The additional carry forward request is \$45.073 million.

### Background Information

Staff Report Capital Variance

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4478.pdf>

Appendix 1

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4479.pdf>

Appendix 2

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4480.pdf>

Appendix 3

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4481.pdf>

BU13.13	ACTION	Adopted		
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### 2006 Final Year-End Operating Variance Report

(June 6, 2007) report from Deputy City Manager and Chief Financial Officer

### Committee Recommendations

The Budget Committee recommended to the Executive Committee that:

1. Council approve the transfer of the additional 2006 final net operating surplus of \$12.147 million to City reserve funds in accordance with City approved policy as follows: Social Housing Stabilization Reserve Fund (\$0.660 million); Emergency Planning Reserve Fund (\$5.000 million) for a pandemic influenza preparedness account; and, Capital Financing Reserve Fund (\$6.487 million); and
2. Council authorize and direct the appropriate City Officials to take the necessary action to give effect thereto.

### Summary

The purpose of this report is to provide the City of Toronto Final Operating Variance report for the twelve months ended December 31, 2006 and to request approval for the disposition of the additional 2006 final operating surplus (in accordance with Council policy). This variance report has been prepared using audited accounting information for the year ended December 31, 2006.

<b>Chart 1</b>			
<b>City of Toronto</b>			
<b>2006 Operating Surplus - Preliminary vs Final Audited</b>			
<b>(\$ millions)</b>			
	<b>Preliminary</b>	<b>Final</b>	<b>Additional Surplus</b>
Total City Operations	13.016	19.593	6.577
Total Agencies, Boards and Commissions	21.312	21.997	0.684
Total Corporate Accounts	47.101	51.987	4.886
<b>Final Year-end Surplus</b>	<b>81.429</b>	<b>93.577</b>	<b>12.147</b>

For the twelve-month period ended December 31, 2006, the final operating surplus was \$93.6 million or 1.2% lower than the 2006 Council Approved Gross Operating Expenditure Budget. The 2006 Preliminary Year-End Operating Variance report dated April 11, 2007 reflected a surplus of \$81.4 million prior to completion of the 2006 year-end audit. The additional surplus of \$12.2 million is primarily attributed to: audit adjustments in Shelter, Support and Housing Administration (SSHA) due to the year-end reconciliation of City funding (based on 2006 estimates) vs. 2006 actual expenditures at the Toronto Community Housing Corporation (TCHC) (property taxes \$4.6 million and “rent-geared-to-income” subsidies \$2.0 million); a year-end accrual for TCHC mortgage loan interest in Capital & Corporate Financing (\$2.3 million); and, various other year-end adjustments mostly in Non-Program accounts. The overall combination of lower than planned expenditures and revenues that resulted in the 2006 final year-end operating surplus are detailed in the ‘Comments’ section of this report.

The extraordinary revenue item of \$49.0 million representing all property tax credits unclaimed for three or more years (i.e. 2002 and prior) the City reported as part of the 2006 Preliminary Year-End Operating Variance Report was in addition to the final net operating expenditure of \$93.6 million. Details are contained in the ‘Extraordinary Items’ section of this report.

### Background Information

Staff Report Operating Variance

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4482.pdf>

Appendices A, B, C

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4483.pdf>

BU13.14	ACTION	Adopted		
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### 2007 Best Start Update to Child Care Service Plan and Report Back on Income Testing

(June 5, 2007) letter from Community Development and Recreation Committee

### Committee Recommendations

The Budget Committee recommended to the Executive Committee that:

1. Council approve the 2007 Best Start Update to the Toronto Child Care Service Plan attached as Appendix 1 and that the approved plan be forwarded to the Ministry of Children and Youth Services;
2. the Children’s Services’ 2007 Approved Operating Budget be amended to include an additional \$6,815.557 thousand in provincial Best Start revenues offset by a reduction of \$6,815.557 thousand in parent fees due to the introduction of income testing;
3. any additional reduction in parent fees in 2007 due to the introduction of income testing be funded from the Child Care Expansion Reserve Fund (CCERF);
4. retroactive to January 1, 2007, base funding rate adjustments be made to eligible child care operators, family resource programs, special needs resourcing services and home child care provider rates in accordance with city budget guidelines and in a manner that maximizes the available provincial subsidy;
5. health and safety funding of \$1.0 million, included in Children’s Services’ 2007 Approved Capital Budget, be paid to eligible child care operators;
6. the General Manager of Children’s Services report to the Community Development and Recreational Committee and Budget Committee in December 2007 on the additional 2007 draw from the CCERF that may be required due to the impact of income testing and the expected service impacts in 2008;

7. the City continue to advocate with the province for adequate, flexible and multi-year funding for child care, including \$15 million for income testing and \$20 million for the base budget in 2008; and further, an additional \$28 million per year be requested for 2008 and 2009 to increase the number of fee subsidies available for the growing wait list of families eligible for subsidy;
8. City Council endorse the speedy passage of Bill C-303, an Act to establish criteria and conditions in respect of funding for early learning and child care programs in order to ensure the quality, accessibility, universality and accountability of those programs, and to appoint a council to advise the Minister of Human Resources and Skills Development on matters relating to early learning and child care, currently before the Federal Parliament;
9. the General Manager, Children’s Services, be requested to report to the September 7, 2007, meeting of the Community Development and Recreation Committee on possible new policies and incentives to increase the availability of part-time and after hours child care; and
10. the appropriate officials be authorized to take the necessary action to give effect thereto.

### Summary

Forwarding the Recommendations of the Community Development and Recreation Committee on June 5, 2007.

### Background Information

Staff Report

<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4701.pdf>

### Decision Advice and Other Information

Councillor Mihevc advised that, because this matter is urgent, he would be moving a Procedural motion at City Council on June 19, 2007, in accordance with Municipal Code Chapter 27, Council Procedures Section 27-60(A), to request Council to remove the Community Development and Recreation Committee’s report (June 5, 2007) from the Executive Committee, so that it can be considered by Council on June 19, 2007.

BU13.15	ACTION	Adopted		
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### Interest-Free Loan for Thorncliffe Park Day Care

(June 5, 2007) letter from Community Development and Recreation Committee

### Committee Recommendations

The Budget Committee recommended to the Executive Committee that City Council:

1. grant approval to provide an interest-free repayable loan to Thorncliffe Park Day Care, through the Toronto District School Board, of up to \$150,000.00 from the Child Care Capital Reserve for the purchase of a portable to house the school-age program at Thorncliffe Park Elementary School;
2. grant authority to the General Manager, Children's Services to negotiate the agreement and execute it on behalf of the City and that the agreement have terms that are satisfactory to the General Manager and be in a form acceptable to the City Solicitor; and
3. approve funds of up to \$150,000.00 being drawn from the Child Care Capital Reserve for this purpose.

### Summary

Forwarding recommendation from the Community Development and Recreation Committee on June 5, 2007.

### Background Information

Staff Report

(<http://www.toronto.ca/legdocs/mmis/2007/bu/bgrd/backgroundfile-4703.pdf>)

### Decision Advice and Other Information

Councillor Mihevc advised that, because this matter is urgent, he would be moving a Procedural motion at City Council on June 19, 2007, in accordance with Municipal Code Chapter 27, Council Procedures Section 27-60(A), to request Council to remove the Community Development and Recreation Committee's report (June 5, 2007) from the Executive Committee, so that it can be considered by Council on June 19, 2007.

### Meeting Sessions

Session Date	Session Type	Start Time	End Time	Public or Closed Session
2007-06-13	Morning	9:35 AM	10:30 AM	Public