

Economic Development Committee

Meeting No. 10 **Contact** Rosalind Dyers,

Committee Administrator

Meeting Date Thursday, November 29, 2007

Start Time 9:30 AM

Location Committee Room 2, City Hall

Phone 416-392-8018 **E-mail** edc@toronto.ca

Economic Development Committee			
Councillor Kyle Rae (Chair)	Councillor Suzan Hall	Councillor Case Ootes	
Councillor Mike Feldman (Vice-Chair)	Councillor Adrian Heaps	Councillor Michael Thompson	

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Declarations of Interest under the Municipal Conflict of Interest Act.

Confirmation of Minutes - November 7, 2007

Speakers/Presentations - A complete list will be distributed at the meeting

Communications/Reports

ED10.1 ACTION			Ward: All
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Stimulating Economic Growth: Toronto's Approach to Financial Incentives

(November 13, 2007) Report from Deputy City Manager Sue Corke and the Deputy City Manager and Chief Financial Officer.

Recommendations

Deputy City Manager Sue Corke and the Deputy City Manager and Chief Financial Officer recommend that:

- 1. City Council approve in principle the creation of a City-wide tax increment incentive program to stimulate economic growth based on the following:
 - i. the utilization of a tax increment equivalent grant (TIEG) program through the creation of a City-wide Community Improvement Project Area and the preparation of a City-wide Community Improvement Plan (CIP);
 - ii. the TIEG be linked to the development of key economic sectors;
 - iii. the TIEG program be in addition to:
 - a. previous Council directions to bring forward community improvement plans incorporating financial incentives; and
 - b. brownfield remediation programs across the city which support sites that are used or reused for industrial/commercial office purposes; and
 - iv. the program be implemented and enrolment limited for a period of 5 years.
- 2. The General Manager, Economic Development, Culture and Tourism, along with the Chief Planner and the Deputy City Manager and Chief Financial Officer be directed to consult generally with the business community on Recommendation 1 and staff report back with a Community Improvement Plan by Autumn 2008 that addresses the results of the consultation, timing, necessary implementation details, costs, monitoring of the program and, in particular with respect to the following:
 - i. the specific economic sectors to be linked to the TIEG; and

- ii. the level of any TIEG to be applied to increased assessment and the time frame over which the TIEG would be applicable, the provision of incentives for brownfields remediation, including the availability of Provincial matching education property tax assistance under the Brownfields Financial Tax Incentive Program.
- 3. The General Manager, Economic Development, Culture and Tourism and the Deputy City Manager and Chief Financial Officer explore additional financial incentive mechanisms, such as targeted grant/loan programs (environmental), investments in strategic infrastructure and net new employment non-tax incentives to further advance the growth of key sectors of the City's economy and report back on their feasibility, as part of the consultation report directed by Recommendation 2.
- 4. The Deputy City Manager, and the Deputy City Manager and Chief Financial Officer be directed to consult with the business community and report on the feasibility of amending the new construction lower tax rate policy, that provides for a municipal tax rate of 3.0 times the residential rate for new office and hotel construction, and expansions of 50% or more in gross floor area, to be (i) inclusive of all developments of the commercial class; and (ii) based on the lower tax rate of 2.5 times the residential rate.
- 5. Request that the Community Improvement Plan for the Sterling Road/Junction area be prepared and ready for Council review by its meetings in March 2008 in recognition of the time sensitive development opportunities in the area and that the CIP respond to the foregoing recommendations ensuring that screen-based and related industries qualify for the full extent of all existing incentives and future adopted City incentives.
- 6. The existing South Etobicoke TIEG be continued until such time as the City-wide program is before Council for final decision.

Financial Impact

There are no direct financial implications associated with this report. The intent of the proposed action plan is to implement incentives and initiatives to attract new businesses consistent within the City's key economic sectors, expanding the City's property assessment base and property tax revenues with a net positive impact on the City over the long term. Tax Increment Equivalent Grants (TIEGs), made under the provisions of a Community Improvement Plan (CIP), are funded entirely from new incremental tax revenues that, but for the provision of financial incentives, the City may not otherwise have realized. A budgetary account will be established to direct a portion of incremental tax revenues in each year of the program's operation in an amount sufficient to fund annual grants provided. The balance of new tax revenues will contribute to the City's overall tax revenues arising from new assessment growth. The subsequent Community Improvement Plans developed and presented to Council will contain the results of the financial analyses and document any impacts.

Staff will report back to Executive Committee at its meeting of October 6, 2008, on the outcome of further stakeholder consultation in this regard, and recommend specific longer-term policies for consideration of Council and the City's approach to Provincial involvement.

The Deputy City Manager and Chief Financial Officer has reviewed this report and concur with the financial impact information.

Summary

Toronto's economy continues to evolve. It has managed to be a leader in the creation and attraction of talented people. It has done so through its high quality institutions, welcoming open culture and previous investment in infrastructure. Many of these elements are becoming stretched and Toronto's business development potential needs to be reinvigorated.

It is estimated that Toronto still has 54,000 fewer jobs than 17 years ago while the 905 Region has added over 700,000 new jobs. There continues to be a low market interest in building new industrial and smaller scale office projects in the City when it is easier and more profitable to build residential developments in a hot market or lower risk smaller buildings in the suburbs.

Most if not all of Toronto's global competitors embrace financial incentives as an economic development tool designed to attract as well as retain investment. It is important for Toronto not to lag in this regard if the City is to sustain and support a diversified economic base, as well as being capable of capturing future growth opportunities.

The purpose of this report is to communicate back the directions for implementing a consolidated financial incentives program for the City of Toronto that invests in its long-term fiscal sustainability.

Background Information

2007-11-29-ed10-1

(http://www.toronto.ca/legdocs/mmis/2007/ed/bgrd/backgroundfile-8924.pdf)

Update on the Presentation by the Greater Toronto Airports Authority

(November 9, 2007) Report from the Director, Economic Research and Business Information.

Financial Impact

This report has no financial impact.

Summary

The Greater Toronto Airports Authority (GTAA) raised a number of significant issues in their presentation to Economic Development Committee (October 11, 2007). City staff welcome the opportunity to discuss these matters with the GTAA and other partners and to develop and implement collaborative recommendations for action.

Background Information

2007-11-29-ed10-2

(http://www.toronto.ca/legdocs/mmis/2007/ed/bgrd/backgroundfile-8921.pdf)

ED10.3	ACTION			Ward: All
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2008 Business Improvement Area Operating Budgets: Report No. 1

(November 13, 2007) Report from the Deputy City Manager and Chief Financial Officer.

Recommendations

The Deputy City Manager and Chief Financial Officer recommends that:

1. The Economic Development Committee adopt and certify to City Council the 2008 expenditure requests and levy requirements of the following Business Improvement Areas:

Business Improvement Area	2008 Expenditure	2008 Levy
_	Estimates	Funds Required
	(\$)	(\$)
Bloor by the Park	70,352	65,752
Bloor-Yorkville	2,566,711	1,642,834
Bloorcourt Village	140,565	127,213
College Promenade	152,419	128,589
Corso Italia	506,960	165,547
Dundas West	102,629	96,591
Gerrard India Bazaar	249,219	142,653
Junction Gardens	379,637	271,024
Liberty Village	379,451	194,160
Mimico by the Lake	51,631	34,495
Parkdale Village	537,114	211,163
Riverside District	159,346	136,692
Sheppard East Village	193,057	193,057
The Beach	189,964	165,150
Uptown Yonge	237,089	115,500
West Queen West	237,943	231,365
Wexford Heights	271,179	184,309
Yonge-Lawrence Village	190,945	182,707

2. Authority be granted for the introduction of the necessary bill in Council.

Financial Impact

No City funding is required since Business Improvement Area budgets are raised by a special levy on members which totals \$4,288,801 in this report.

All of the 2008 BIA operating budgets submitted for consideration are balanced budgets. The appeal provision surplus or appeal provision deficit for each BIA, as determined by the Revenue Services Division, has been addressed by the BIA and incorporated into their 2008 Operating Budget. The BIA budgets have provisions for required capital cost-sharing contributions for those projects approved in 2007 or prior and carried forward into 2008, as

well as new capital cost-share projects approved in the 2008 Capital Budget for Economic Development, Culture and Tourism.

Summary

This report brings forward Business Improvement Area (BIA) annual operating budgets for approval by Council as required by the City of Toronto Act, 2006. Council approval is required to permit the City to collect funds through the tax levy on behalf of the BIAs.

Complete budgets and supporting documentation received by October 18, 2007, have been reviewed and are reported herein. BIA budgets received after this date will be brought forward in later reports. Of the 63 established BIAs, 18 BIA budgets are submitted for approval in this first report.

The recommendations reflect 2008 approved budgets for BIAs and have been reviewed by staff to ensure BIA budgets reflect Council's approved policies and practices.

Background Information

2007-11-29-ed10-3

(http://www.toronto.ca/legdocs/mmis/2007/ed/bgrd/backgroundfile-8922.pdf)

ED10.4	ACTION			Ward: 36
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TEDCO's Disposal of Property at Midland and St. Clair

Confidential Attachment - The security of the property of the municipality or local board (Confidential Attachment 1)

(November 19, 2007) Report from the President and CEO of TEDCO.

Recommendations

The TEDCO Board of Directors recommends that:

- 1. Pursuant to the City of Toronto Shareholder Direction, TEDCO be authorized to dispose of the subject lands or enter into a third party partnership with a developer(s) to develop these lands and transfer title as appropriate subject only to the final approval of the TEDCO Board of Directors.
- 2. Following the completion of the transaction, the President and CEO of TEDCO and the City Solicitor determine which confidential information related to this transaction can be made public.

Financial Impact

There are no new financial implications to this transaction.

Summary

TEDCO is in the process of completing the transfer of ownership of four City-owned properties approved by Council, including a 16 acre parcel located at the north east corner of Midland and St. Clair Avenue. Along with securing draft plan approval over the lands and increasing the land value, TEDCO is now seeking to develop a LEED for Homes (LEED-H) green standard. This would be a Toronto first for lands which are zoned for low rise single family and townhouses.

At its May 7, 2007 meeting, the TEDCO Board approved a Joint Servicing and Green "Initiative" whereby TEDCO would sell the serviced land to our immediate neighbour Monarch, at Market Value whereby Monarch agrees to develop all the combined lands to LEED-H standard, the largest such development in Canada.

Achieving LEED-H is more efficient and more likely if there is a larger subdivision to absorb the increased initial cost of developing the new standard and implementing the green building innovations. There are no Canadian standards yet for LEED low-rise residential. The City would become leader in Canada by TEDCO adopting this standard now and demonstrate to industry and the public at-large what can be achieved in pursuit of sustainable development.

Since the initial capital cost of developing to this standard is higher, and to adjust for development charges, TEDCO has the opportunity to redefine the agreed property value to reflect that actual costs of development charges, parkland charges and other eligible costs, and clarify the structure and cash-flows associated with this transaction which will be done as part of the closing and reporting functions as previously approved by Council.

Pursuant to the TEDCO Shareholder Direction, City Council approval, through the Economic Development Committee is required whenever TEDCO disposes of land to a third party. This report is to comply with that Shareholder Direction.

Background Information

2007-11-29-ed10-4

(http://www.toronto.ca/legdocs/mmis/2007/ed/bgrd/backgroundfile-8923.pdf)