

# Solid Waste Management Services 2009 Capital & Operating Budget

#### Council November 6, 2008













## Solid Waste Management Services -Overview

- Serve over 1 million units
- > 480,000 single unit homes
- > 500,000 multi-unit homes
- > 20,000 small commercial



- 6,000 litter/recycle bins / 1,000 Special Events Per Year
- City Agencies, Boards, Commissions & Divisions
- Private commercial and industrial waste accepted at transfer stations and Landfill









## Solid Waste Management Services -Assets

- 7 Transfer Stations
- 1 Landfill
- 2 Material Recovery Facilities (MRF)
- I Green Bin Processing Facility
- 1 Temporary Reuse Centre
- 4 Collection Yards and 1 Litter Collection Yard
- 161 Former Landfills
- 6 Household Hazardous Waste (HHW) Depots
- 734 Vehicles











# Michigan Disposal

Currently shipping approx. 75/tractor trailer loads per day

- Down from peak of 142 per day in 2002
- Border Closure Legislation 'on hold' subject to achievement of negotiated reduction targets
  - City of Toronto achieved 2007 reduction goals
  - On track to stop Michigan shipments December 31, 2010
    - Redirect all residual waste to Green Lane Landfill



# **Strategic Direction**

Multi-Year Business Plan approved by Council in 2005

Target 70 approved by Council in 2007

- Create Solid Waste Utility
  - 100% rate supported operating and capital budgets
- Volume based Solid Waste Rate
  - Drives waste diversion behaviour change
  - Generates \$54M incremental annual revenue to support new diversion initiatives
- Detailed plan to move from 42% to 70% diversion
  - Extends volume based Green Lane Landfill life to 2034









### **Diversion Statistics**

Diversion Rates - %	2007 Actual	2008 Projected	2009 Estimate
Single Unit Homes	59%	61%	63%
Mulit-Unit Residences	13%	18%	23%
City Facilities / Public Space	43%	45%	47%
Over-All	42%	44%	48%



# Solid Waste 2009 Budget Provides

- New & Enhanced Diversion Programs
- Enhanced Service Levels
- New Infrastructure to Support Waste Diversion



# **New & Enhanced Diversion Programs**

- Start-up of Green Bin program in multi-unit buildings at a rate of 300 complexes/month
- Curbside collection of household durable goods for reuse and recycling
- Add new items to Blue Bin recycling program
- Initiate enforcement of mandatory diversion by-laws
- In-store packaging reduction initiatives



# **Enhanced Service Levels**

Door-to-door curbside service for townhomes

- Full access to Blue Bin & Green Bin service for residential units above commercial
- Extend household special waste depot operations to 5 days per week
  - Pilot multi-unit mobile depot
- Replace and upgrade existing street litter/recycle bins
- Improved design of waste & diversion systems for special events









# New Infrastructure to Support Waste Diversion

- 2 new household durable goods reuse and recycle centres
- New Green Bin processing facility at Disco and Dufferin Transfer Stations
- Design of third recycling processing facility
- Provision of in-suite recycle bins to all multi-unit homes
- Decision on technology and location of mixed waste treatment facility









# 2009 Program Issues

- Solid waste system undergoing rapid, fundamental change
  - Impacting over 1 million customers
  - Re-engineering all operational systems
  - Very limited 2008 data
- Volatile Year 1 Rate Revenue
  - Resident bin selection changes
  - Re-design of multi-unit building processes and systems
  - Simultaneous introduction of new diversion initiatives
- Capacity of Division to deliver multiple service enhancements
  - Highly integrated and inter-dependent programs
  - Facility siting challenges

(continued)









# **2009 Program Issues**

Integration of Green Lane Landfill Business Unit

- Cost neutral business unit
- Complete re-direction of waste from Michigan in 2011
- Volatile Global Economic Factors
  - Fuel prices
  - Commodity values
  - Exchange rates



# Solid Waste Management Services















# 2009 Operating Budget Overview

- Recommended 2009 Operating Budget Consistent With Target 70 Council Approved Plan
  - Gross Expenditures
    - Up \$43.4M over 2008
    - 15.7% increase
  - Volume Based Rate Revenue
    - Annualization of 2008 partial year \$164.5M
    - 0% increase in per unit rate
  - 2009 Reserve Contribution
    - \$14.0M
  - Staffing Levels
    - 57 SWMS positions (4.3%)
    - Additional 2 PPFA positions









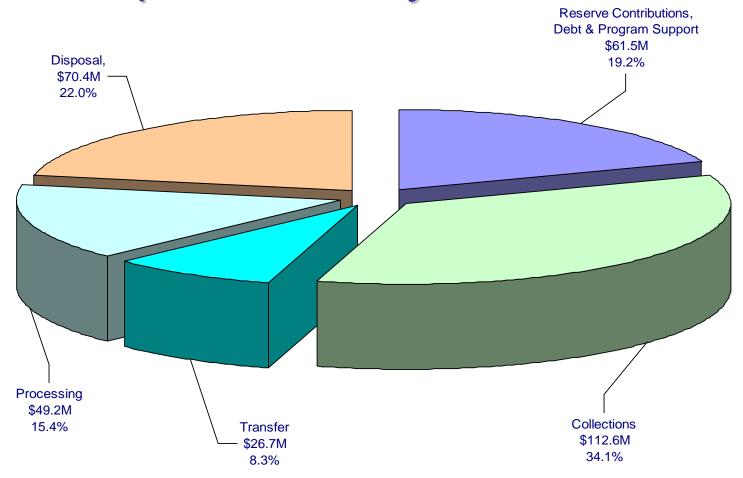


# **Staffing Changes Summary**

Project / Initiative	New Staff
Target 70	
Reuse Centre	
Additional Recycling	
Additional Green Bin	41.1
Education / Outreach	
Volume Based Rate	
Customer Service	
SWMS Call Centre	3.0
(Temp Jan - June 2009)	3.0
HHW	
Extended Hours	2.1
Ambassador Project	
Co-ordinate 3R's Education Program	1.0
New Infrastructure & Contract Administration	
Co-ordination of New Capital Programs	1.0
Collection Contract Renewal	
Delivery of Recycled Materials to City's MRF	2.0
Emerald Ash Borer	
Additional Haulage/Grinding	3.0
Special Events	
Special Events Co-ordination	2.0
Street Furniture Rollout	
Plan/Review/Inspect installation of New Litter Bins	2.0
Total SMSM	57.2
PPFA - Increased Complexity & Demands for Service	2.0



#### **2009 Expenditures By Service**



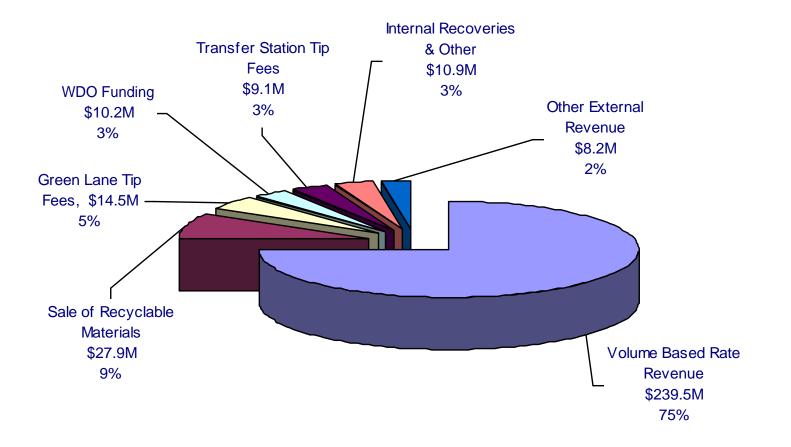








# **2009 Revenue Sources**



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# Year 1 Transition Issues – Revenue Volatility

+Single Unit Home Bin Selection	S	М	L	XL	2007 Revenue Per HH
Target 70 Estmate	30%	30%	30%	10%	\$271/HH/YR
Actual Orders to Date	24%	37%	31%	8%	\$277/HH/YR

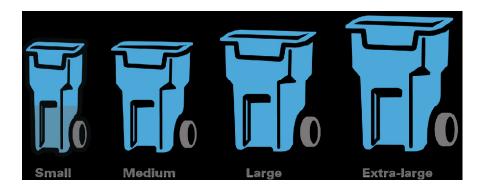
#### + Multi-Unit Waste Rate

- \* Collection data indicates week 1 8 volume is higher than projected
- \* First bills to be delivered through October and November
- + Extra Tag Sales
  - \* Five free tags provided to end of 2009
- SF & MF Households Count
  - \* Program roll-out is still underway
  - \* House counts are trending lower than Target 70 Plan



# **Solid Waste Management Services**

# 2009 – 2018 Capital Budget



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# 2009 Capital Budget Overview

2009 Capital Budget consistent with Target 70 Plan

- 2009 2018 Capital Budget within 1% of the Target 70 Plan
- 2009 Capital Budget is 24% lower than Target 70 Plan
- No significant state of good repair backlog
- Over \$300 million of new diversion facility infrastructure in plan

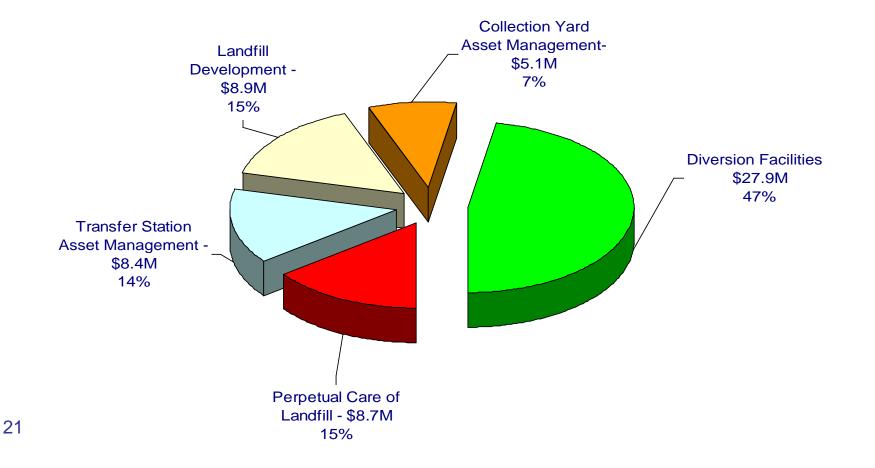








# Summary of 2009 Recommended Cash Flow by Project (\$59.1M)



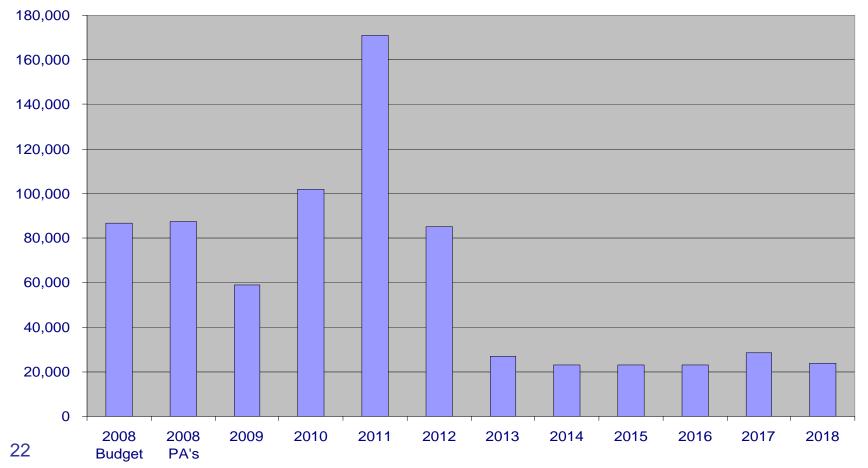








# Projected Capital Expenditures: 2009 - 2018





# **Recommended 2009 Rate**

#### Recommend 0% increase for 2009

- Rationale
  - Timing of 2008 program launch
  - Need longer term revenue trend information prior to any rate change
  - 10 Year projected reserve balance consistent with Target 70 Plan due to several unanticipated factors
    - New WDO funding
    - Lower borrowing costs



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#### 2009 Proposed Curb Side Rates

	2008	2009	Percent Increase
Solid Waste Fees per unit	Fees $S = $199$ $S = $199$ M = \$248 $M = $248L = $342$ $L = $342XL = $399$ $XL = $399$		0% 0% 0% 0%
Bin Exchange Fees	November 2008 – January 2009 = \$10 February 2009 – December 2009 = \$20		0% 0%
Bin Replacement Fees	S = \$50 M = \$55 L = \$60 XL = \$65	S = \$50 M = \$55 L = \$60 XL = \$65	0% 0% 0% 0%
Rebate per unit	\$209	\$209	0%









#### **2009 Proposed Bulk Rates**

Size	2008	2009	Percent Increase
Solid Waste Fees per unit	S = \$150 M = \$175 L = \$205 XL = \$235	S = \$150 M = \$175 L = \$205 XL = \$235	0% 0% 0% 0%
Cubic Yard Fees for excess waste	\$9.56 uncompacted \$28.67 compacted	\$9.56 uncompacted \$28.67 compacted	0%
Rebate per unit	\$157	\$157	0%

### 2009 Proposed Bag Fees

		2008	2009	Percent Increase
5	Fee Per Tag	\$3.10	\$3.10	0%