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## Community Development and Recreation Committee

<b>Meeting No.</b>	12	<b>Contact</b>	Candy Davidovits, Committee Administrator
<b>Meeting Date</b>	Monday, January 14, 2008	<b>Phone</b>	416-392-8032
<b>Start Time</b>	9:30 AM	<b>E-mail</b>	cdrc@toronto.ca
<b>Location</b>	Committee Room 1, City Hall		

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Community Development and Recreation Committee		
Councillor Joe Mihevc, Chair Councillor Maria Augimeri, Vice-Chair	Councillor Janet Davis, Vice-Chair Councillor Brian Ashton	Councillor Frances Nunziata Councillor David Shiner

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**Declarations of Interest under the *Municipal Conflict of Interest Act*.****Confirmation of Minutes – December 3, 2007****Speakers/Presentations - A complete list will be distributed at the meeting.****Communications/Reports**

CD12.1	Presentation			
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**Children's Services - Evaluation Tools for Parents Web Launch****Summary**

Presentation by General Manager, Children's Services.

CD12.2	ACTION			
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**Options for Supporting Part-Time Child Care**

(December 20, 2007) Report from General Manager, Children's Services

**Recommendations**

It is recommended that:

1. The Children's Services Division's web site be updated so that the information included in each child care registry identifies part-time child care options.
2. Children's Services recognize the additional cost of part-time care through premium rates approved based on budget guidelines.

**Financial Impact**

This report has no immediate financial impact.

**Summary**

This report looks at the feasibility and costs of implementing part-time child care options. It recommends that the Children's Services Division update child registry information to support parents in finding part-time care and that the Division allow payment premiums to recognize the additional administrative costs of offering part-time care.

**Background Information**

cd12.2-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9713.pdf>

CD12.3	ACTION			
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## **Development of Child Care Centres with the Toronto District School Board and Native Child and Family Services**

(December 19, 2007) Report from General Manager, Children's Services

### **Recommendations**

It is recommended that:

1. Funds of up to \$2.9 million be approved for the construction of Ghesig House at 156 Galloway Road and Kiiwednong at 2784 Keele Street, two Aboriginal Child Care Centres to be developed by the Native Child and Family Services Toronto. The total project cost of \$2.9 million is to be funded from the Child Care Expansion Reserve Fund of \$2.4 million and from Provincial revenues of \$0.528 million. The 2008 Recommended Operating Budget for Children's Services be adjusted by \$0.228 million gross and revenue to reflect the additional funds required to complete the two Aboriginal Child Care Centres in 2008.
2. Funds of up to \$2 million be approved to create three new child care centres at Highfield Junior School, Kennedy Public School, and Crescent Town Elementary School to be funded from the Child Care Capital Reserve Fund and that the 2008 Recommended Operating Budget for Children's Services be adjusted by \$2.0 million gross and revenue to reflect the funds required for this project.
3. The General Manager of Children's Services Division be delegated authority to negotiate agreements and execute them on behalf of the City with the Toronto District School Board (TDSB) and with Native Child and Family Services Toronto (NCFST) for the design and construction of such projects, and such agreements be on terms and conditions satisfactory to the General Manager and in a form satisfactory to the City Solicitor.

### **Financial Impact**

The Children's Services' 2008 Recommended Operating Budget includes funding of \$2.7 million for the Aboriginal Child Care Centre Project, to be fully funded from the Child Care Expansion Reserve Fund. The Province recently advised the City that funding of \$0.528 million will be provided for two new Aboriginal child care centres with a total of 40 child care spaces in Toronto. The Aboriginal Child Care Centre Project, currently included in the 2008 Recommended Operating Budget, will be combined with one of the two provincially approved Aboriginal child care projects for a total project cost of \$2.928 million. As a result of the new provincial funding of \$0.528 million, only \$ 2.4 million will be required to be drawn from the Child Care Expansion Reserve Fund. The 2008 Recommended Operating Budget for Children's Services will be adjusted by \$0.228 million, gross and revenue, to reflect the additional funds required to complete the two Aboriginal Child Care Centre projects in 2008.

The Toronto District School Board is undertaking additions at three elementary schools, Highfield Junior School, Kennedy Public School, and Crescent Town Elementary Schools. There is an opportunity for the City to build additional spaces for child care during

construction. The total project cost to expand the child care spaces at the three schools is estimated at \$2.0 million, to be funded from the Child Care Capital Reserve Fund. The Child Care Capital Reserve Fund 's 2007 projected year-end balance is \$11.263 million, with \$7.726 million committed for various projects, leaving a balance of \$3.557 million, which is more than sufficient to fund this project. The 2008 Recommended Operating Budget for Children's Services will be adjusted by \$2.0 million, gross and revenue, to reflect the funds required for this project.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

### Summary

This report seeks approval to fund four new child care centres from the Child Care Expansion Reserve and the Child Care Capital Reserve Funds. It also seeks authority to amend an agreement with Native Child and Family Services Toronto to increase the size of a previously approved Aboriginal child care centre and enter into an agreement with the Toronto District School Board for the construction of the remaining three projects.

### Background Information

cd12.3-Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9714.pdf>)

(Deferred from December 3, 2007 - 2007.CD11.6)

CD12.4	ACTION			
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### Additional 2007 Draw from the Child Care Expansion Reserve Fund (CCERF) and 2008 Projected Service Impacts

(November 14, 2007) Report from General Manager, Children's Services

### Financial Impact

This report will have no financial impact beyond what has already been approved in the current year's budget.

### Summary

This is a report back for information requested by the Community Development and Recreational Committee, Budget Committee and Executive Committee as a result of two reports in June 2007 and July 2007 respectively: 2007 Best Start Update to Child Care Service Plan and Report Back on Income Testing and 2007 Additional Best Start Funding and New Funding for Aboriginal Child Care. It was anticipated that an additional draw from the CCERF would be necessary in 2007 due to the impact of income testing, but this will not be necessary due to subsequent funding received from the Provincial and Federal budgets. Based on current service levels, it is expected that the Reserve will not be exhausted until 2010. The current service level is expected to be maintained in 2008.

**Background Information**

cd12.4-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9709.pdf>**(Deferred from December 3, 2007 - 2007.CD11.10)**

CD12.5	ACTION			
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**Moving Towards a Quality Assurance Scorecard**

(November 19, 2007) Report from General Manager, Social Services

**Financial Impact**

There are no immediate financial implications with respect to the 2007 budget.

**Summary**

Quality assurance standards are an integral part of how Toronto Social Services (TSS) is informed on service quality and how it is making a difference on the lives of people. As a municipal service delivery agent, TSS is legislatively responsible for effectively delivering Ontario Works (OW) to social assistance recipients. At the same time, TSS as a City service, has a longstanding commitment to quality services and supports to Toronto's most vulnerable residents.

The development of a scorecard provides the opportunity for TSS to report out on its continuous improvement efforts to identify, evaluate and replicate best practices in the system as well as to focus on opportunities for improvement. This report will highlight the Division's systems, successes and ongoing developments in place to enhance service quality in the areas of program management, client-focused service and program integrity.

**Background Information**

cd12.5-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9710.pdf>

CD12.6	ACTION			
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**Toronto District School Board (TDSB) and City of Toronto - 2008-2011 Letter of Understanding for the City's Use of TDSB Pools**

(December 18, 2007) Report from General Manager, Parks, Forestry and Recreation

**Recommendations**

The General Manager of Parks, Forestry and Recreation Division recommends the approval of the 2008-2011 Letter of Understanding between the City of Toronto and the Toronto District School Board (TDSB) for Parks, Forestry and Recreation's use of TDSB pools for aquatic programs as outlined in Attachment 1.

## **Financial Impact**

The TDSB calculates that they are paying 19.6% more in actual operating costs than the City is paying in fees (at the 2007 rates). Their initial request for the full 19.6% increase in fees for 2008 was agreed to be phased in over 4 years. The increase at 4.9% of 2007 fees is \$244,257.00 per year plus a compounded escalation increase is applied to the fee to each of the four years. The escalation will be calculated by averaging the monthly core Stats Canada Consumer Price Index (CPI) increase, which is 2.3% for 2008.

For the use of 35 TDSB pools, the proposed cost increase is from \$5,031,039.00 in 2007 to \$5,396,628.00 in 2008, for an escalation of \$365,589.00 or 7.2% calculated as the total of 4.9% or 1/4 of operational cost increases plus a 2.3% CPI increase. The increases in 2009, 2010 and 2011 would be similar with small fluctuations due to CPI. The increased funding requirement for 2008 will be included in the 2008 Recommended Parks, Forestry and Recreation Operating Budget for Council consideration.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

## **Summary**

The primary purpose of the Letter of Understanding is to set out the fees to be paid by the City of Toronto to the Toronto District School Board (TDSB) for the City's use of the school board pools to deliver community swim programs. The charges for the use of all TDSB facilities started after amalgamation and were driven by the Provincial funding formula applicable to TDSB, which does not cover the cost of operating and maintaining the pools. The 2008 Letter of Understanding for Use of Pools will be the third such agreement, since January 2004.

The City currently delivers community swim programs at 30 City-owned indoor pools and 35 TDSB pool locations.

The most recent Letter of Understanding expires on December 31, 2007 (Attachment 2).

The original intent of the agreement was for the TDSB and the City to share pool use and costs equitably according to usage. This was to be achieved by allocating the Operating costs of pools to the City and the Capital repair costs to the TDSB. The schools use the pools during the school day and the City uses the pools in the evenings, weekends and summer months. Previous agreements did not address escalation costs adequately, so in 2007, TDSB operating costs for pools are much greater than the amount the City is paying as per the 2007 Letter of Understanding. The TDSB also currently requires approval of their Board to pay for capital repairs to pools greater than \$125,000.00. The updated Letter of Understanding increases the costs to the City over the term of the agreement to bring the fees in line with the actual operating costs.

The table of charges to commence January 2008 (Attachment 1, Appendix A), presented herein for approval, is for a four year term. Each of the four years shows two fee increases: an increase in fees (not compounded) to bring the City's fees in line with the true operating expenses and an escalation fee each year (compounded) to ensure that the city's fees in 2011 "catch up" to the operating costs being paid by the TDSB. In addition, the TDSB have doubled the 'cap' for capital repair expenses to \$250,000.00 before it is necessary for the repair costs to be approved

by the Board.

Parks, Forestry and Recreation is working on an Aquatics Strategy to be finalized within 2008. The Aquatic Strategy will align TDSB pool utilization with the Parks, Forestry and Recreation Aquatics Strategy. Therefore, the 2008 Letter of Understanding allows for the City to add additional pools or reduce pool utilization or change the specified pools as per the pool strategy.

### **Background Information**

cd12.6-Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9716.pdf>)

CD12.7	ACTION			
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### **Improving Access to Recreation: "Everybody Gets to Play"**

#### **(Staff Presentation)**

(December 28, 2007) Report from General Manager, Parks, Forestry and Recreation

#### **Recommendations**

The General Manager of Parks, Forestry and Recreation recommends that:

1. The City of Toronto increase participation in recreation programs by implementing the following policy and program directions in support of "Everybody Gets to Play":
  - a. Protect and expand free drop-in recreation and leisure activities.
  - b. Develop and implement city-wide universal free grade/age specific instructional programs in collaboration with the boards of education:
    - i. Youth Cooperative Leadership program for Grade 8 and 9 students;
    - ii. Learn to Skate program for Grade 5 students; and
    - iii. Swim Skills program for Grade 4 Students.
  - c. Renew the recreation subsidy policy for individuals and families with income below the Low Income Cut Off based on the following credits per person per year:
    - i. \$360 for children and youth;
    - ii. \$150 for adults; and
    - iii. \$150 for seniors.
2. Initiate the phased conversion of Priority Centres over 3 years to align with other Parks, Forestry and Recreation centres, including provisions for the following:
  - a. development of a transition plan to guide conversion of Priority Centres to the new subsidy policy and the introduction of fee-based programs;

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- b. consultation with users and community groups on the transition plan and service priorities; and
  - c. supplemental funding for additional drop-in programs as determined through service planning.
3. Adopt a new pricing policy for fee-based recreation programs that will achieve an average 50% recovery of direct costs within 7 years.
  4. Develop a program to monitor and review participation and access to recreation services by all Toronto residents, including:
    - a. demand for and use of recreation services;
    - b. impacts on participation from pricing and costing changes;
    - c. use of financial access policies and programs by residents;
    - d. communication and marketing of policy to target communities; and
    - e. “ease of use” for residents and City staff.
  5. Recommendations 1, 2, 3 and 4 above be deferred to the February 21, 2008 meeting of the Community Development and Recreation Committee, with a request that the Chair of the Community Development and Recreation Committee convene a special meeting of the Committee during the week of January 21, 2008 for the purpose of hearing from the public on the proposed policy and program directions set out in this report.

### Financial Impact

The policy and program directions recommended in this report will increase program expenditures gradually over the next several years. The main areas of increased expenditure are:

- universal free instruction programs;
- addition and expansion of drop-in programs; and
- increases to the recreation subsidy (Welcome Policy).

These increases will be funded through increases in user fees over the next 7 years.

The following table provides an overview of the incremental expenditures for Access to Recreation and the revenue from increased cost recovery.

(\$ 000's)	2008	2009	2010	2011	2012	2013	2014
Incremental Expenditure	1,490	3,447	3,627	1,997	631	694	439
Incremental Revenue	5,714	5,079	4,069	4,242	4,106	3,502	3,645
Incremental Net	(4,224)	(1,632)	(442)	(2,245)	(3,475)	(2,808)	(3,206)

The incremental net revenue from increased cost recovery will be allocated towards cost pressures in Parks, Forestry and Recreation.



The incremental net revenue of \$5.714 million is included in the 2008 Parks Forestry and Recreation Operating Budget recommended for Council consideration.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

### **Summary**

The intent of this report is to propose program and policy directions that will increase participation in recreation activities by Toronto residents and to ensure equitable access to services provided by Parks, Forestry and Recreation.

The major outcomes expected from the recommended changes will enhance and improve recreation in Toronto for all residents by:

- Creating one window of access for individuals who require financial assistance by improving and realigning the recreation program fee subsidy program.
- Protecting and enhancing existing free leisure and drop in programs that are offered across the City – leisure swim, skate, summer playground programs, and drop-in offerings.
- Positioning Toronto as a leader in Canada by focusing on free targeted skill-based instructional programs through a new bundle of age/grade specific instructional programs:
  - Swim Skills – Grade 4;
  - Skating Skills – Grade 5; and
  - Youth Cooperative Leadership – Grade 8/9.
- Establishing a pricing policy that will achieve an average recovery of 50% direct costs over a timeframe of 7 years that will be used to reinvest in subsidy and access programs and allocated to developing a solid financial footing for Toronto Parks, Forestry and Recreation.
- Ensuring programs and services are responsive to local needs through service planning and outreach to the community.

### **Background Information**

cd12.7-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9717.pdf>

## 7a Impact of Poverty on the Health of Children from Racialized Groups

(April 25, 2007) Letter from City Clerk

### Recommendations

The Board of Health on April 16, 2007, requested the Community Development and Recreation Committee to assess the service plan review for the Park, Forestry and Recreation Division for City-operated child and youth programming which service the needs of the most marginalized communities.

### Summary

Letter from the Board of Health (April 16, 2007) forwarding a report (April 10, 2007) from the Medical Officer of Health, regarding the Impact of Poverty on the Health of Children from Racialized Groups and the recommendations of the Board of Health on this matter.

### Background Information

cd12.7a-Letter

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9720.pdf>

cd12.7a-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9721.pdf>

CD12.8	ACTION			
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### Appointment to Fill Vacancy on the Advisory Committee on Homes for the Aged

#### Confidential Attachment - Personal matters about an identifiable individual, including municipal or local board employees

(November 23, 2007) Letter from Advisory Committee on Homes for the Aged

### Recommendations

The Advisory Committee on Homes for the Aged recommends that:

1. The Community Development and Recreation Committee recommend to City Council the appointment of the selected individual listed in the confidential report (October 19, 2007) from the General Manager, Homes for the Aged, to the Advisory Committee on Homes for the Aged, for a period of three years, with the provision for an extension of an additional term, as outlined in the terms of reference.
2. The appropriate City officials be authorized and directed to take the necessary action to give effect thereto.
3. The City Clerk make the appointee's name public once appointed by Council.

**Summary**

Letter from the Advisory Committee on Homes for the Aged forwarding a confidential report (October 19, 2007) from the General Manager, Homes for the Aged, regarding an Appointment to Fill Vacancy on the Advisory Committee on Homes for the Aged.

**Background Information**

cd12.8-Letter

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-9715.pdf>