
Board of Health

Meeting No.	19	Contact	Candy Davidovits, Committee Administrator
Meeting Date	Monday, November 17, 2008	Phone	416-392-8032
Start Time	12:00 PM	E-mail	boh@toronto.ca
Location	Committee Room 2, City Hall		

Board of Health		
Councillor John Filion (Chair)	Councillor Gord Perks	Wangari Muriuki
Councillor Janet Davis (Vice-Chair)	Trustee Soo Wong	Fiona Nelson
Councillor Raymond Cho	Alejandra Bravo	Lisa O'Brien
Councillor Paula Fletcher	Vaijyanthi Chari	Valerie Sterling
Councillor Chin Lee		

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Declarations of Interest under the *Municipal Conflict of Interest Act*.**Confirmation of Minutes - October 22 , 2008****Speakers/Presentations – A complete list will be distributed at the meeting.****Communications/Reports**

HL19.1	Information			Ward: All
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Pandemic Influenza Preparedness Update

(October 29, 2008) Report from Medical Officer of Health

Financial Impact

There are no financial implications arising from this report.

Summary

The report provides a summary of the progress achieved in 2008 by Toronto Public Health (TPH) in pandemic influenza planning and preparedness activities (see Attachment 1). The 2009 TPH Pandemic Influenza workplan outlines the activities that will be undertaken in the first three, six and twelve months of 2009, those that are ongoing, as well as those which will be addressed in the longer term (see Attachment 2).

Background Information

Pandemic Influenza Preparedness Update - Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17186.pdf>

Pandemic Influenza Preparedness Update - Attachment 1

<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17187.pdf>

Pandemic Influenza Preparedness Update - Attachment 2

<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17188.pdf>

HL19.2	ACTION			Ward: All
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Student Nutrition Program Funding - Current Status and Recommendations for 2009

(November 3, 2008) Report from Medical Officer of Health

Recommendations

The Medical Officer of Health recommends that:

1. the Board of Health endorse the request for a \$120,623 net increase to the Community Partnership and Investment Program (CPIP) 2009 Operating Budget for existing student nutrition programs to cover increased food costs and to provide municipal funding for youth programs at the same funding level as elementary programs;
2. the Board of Health endorse the request for an additional net increase of \$1,358,433 to the CPIP 2009 Operating Budget to provide a 12% municipal funding level for all new student nutrition programs initiated in provincially designated communities;
3. the Medical Officer of Health report to the Board of Health, as part of the 2010 budget process, on a five-year plan for student nutrition programs, taking into account the impact of recent enhanced provincial funding;
4. the Board of Health reiterate its request to the federal government to provide core funding for a national universal student nutrition program;
5. the Board of Health forward this report to the Budget Committee for consideration during the 2009 Operating Budget process; and
6. the Board of Health forward this report to the Community Development and Recreation Committee, the Toronto District School Board, the Toronto Catholic District School Board, and the Toronto Food Policy Council.

Financial Impact

To meet the increased cost of food for existing programs in Toronto and to bring existing youth programs from 10% to the 12% municipal funding level currently provided to elementary programs, an additional \$120,623 is requested for 2009. Due to new programs in provincially designated communities being initiated during 2008/09, an additional \$1,358,433 is also requested to reach approximately 42,131 new children and 3,147 new youth. Thus, a total funding enhancement of \$1,479,056 is requested in 2009, which will bring the student nutrition program base budget of \$2,799,340 within the Community Partnership and Investment Program (CPIP) to \$4,278,396. The enhanced funding of \$1,479,056 requested in 2009 is subject to the 2009 Operating Budget process.

Summary of Financial Impact

Focus of Investment	Recommendation	Net Increase
<u>Existing Programs</u> 2.4% increase for food costs for all programs; increase youth programs to 12% funding level, equivalent to elementary funding level	Endorse an additional municipal cost of \$120,623, to cover increased food costs and to fund youth programs to the elementary school funding level, for a total municipal contribution of \$2,919,963	\$ 120,623
<u>Potential New Programs in Provincially Designated Communities</u> Based on 2009 food costs as in calculations for existing programs and at a 12% funding level	Endorse 2009 municipal funding of \$1,358,433 to provide 12% of program costs in 192 potential new programs, as identified by the Ministry of Children and Youth Services	\$1,358,433
	Total net increase recommended	\$1,479,056
	New recommended base budget: \$2,799,340 + \$1,479,056	\$4,278,396

The Deputy City Manager and Chief Financial Officer has reviewed this report and concurs with the financial impact information.

Summary

Student Nutrition Programs provide children and youth with access to nutritious foods in school/communities. These nutritious meals/snacks provide students with nutrients and energy they need to be ready to learn and participate in school. This report documents the current status of municipal and provincial funding for student nutrition programs in Toronto, including the impact of the recently announced enhanced provincial funding and the 2009 municipal budget request.

The 2008 municipal base funding for student nutrition programs is \$2,799,340, reaching almost 78,000 elementary school-aged children (1 in 3 students) and 12,750 youth (1 in 10 students). The proportion of program costs covered by municipal funding has decreased over the years, and now comprises only 12% of total program costs in elementary programs and 10% in youth programs. This change is due to increased student participation rates and increased food costs of approximately 27% over the last nine years, without corresponding increases in municipal funding to offset the additional costs. No increase in municipal base funding was provided for student nutrition programs in the 2008 budget.

By 2007, the provincial funding level of \$1,379,000 for program grants provided only about six per cent of total program costs, meaning over 80% of program costs had to be raised

through local fundraising and parental contributions. In July 2008, the Ministry of Children and Youth Services (MCYS) announced that the regional allocation for student nutrition programs in Toronto would be increased by \$2,729,386 per year for program grants, \$1,075,000 per year for community development, and one-time funding of \$1,956,000 for equipment and other start-up costs. The additional funding is to be allocated to 434 designated school communities in Toronto focusing on breakfast/morning meal programs. The provincial allocation in these designated communities will cover 15% of the total program costs.

To meet the increased cost of food for existing programs in Toronto and to bring the existing youth programs from 10% to the 12% municipal funding level currently provided to elementary programs, an additional \$120,623 is required in 2009. In addition, \$1,358,433 is requested in 2009 to reach approximately 42,131 additional children and 3,147 additional youth estimated in the new programs being initiated during 2008/09 in provincially designated school communities. Thus, a total of \$1,479,056 for service enhancement is requested for 2009.

Without additional municipal funds the student nutrition programs initiated through the new provincial monies will likely not be funded at a level that is viable. When programs do not have sustainable core funding, nutritional quality suffers. Increased municipal funding for both existing and new programs is required for a sustainable investment to better meet the nutritional needs of children and youth in Toronto.

Background Information

Student Nutrition Program Funding - Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17189.pdf>)

HL19.3	ACTION			Ward: All
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Toronto Public Health 2009 Operating Budget Request

(October 31, 2008) Report from Medical Officer of Health

Recommendations

The Medical Officer of Health recommends that:

1. City Council approve a Toronto Public Health 2009 Operating Budget request of \$213,198.0 thousand gross / \$43,889.3 thousand net as summarized in Table 1, “2009 Operating Budget Request”;
2. City Council approve the list of budget adjustments included in Table 3, “Summary of 2009 Base Budget Changes from 2008 Operating Budget” of this report totalling an increase of \$2,107.0 thousand gross / \$931.7 thousand net;
3. City Council approve the list of 2009 New and Enhanced Services included in Table 4, “2009 New and Enhanced Services” of this report totalling an increase of \$1,279.4

thousand gross / \$55.4 thousand net;

4. to address the City's zero percent increase target, the Board of Health:
 - a. recommend to Council a reduction in the West Nile Virus program (Bird Surveillance) for \$412.4 thousand gross / \$103.1 thousand net;
 - b. recommend to Council that the one-time 524 Oakwood relocation costs of \$859.8 thousand gross/\$215.0 thousand net be funded from the 2009 Capital Budget as recoverable debt with a repayment from the TPH Operating Budget of \$429.9 thousand gross/\$107.5 thousand net in 2010 and \$429.9 thousand gross/\$107.5 thousand net in 2011;
 - c. consider a \$146.0 thousand gross/\$36.5 thousand net reduction to the interdepartmental charge of \$209.7 thousand gross/\$52.4 thousand net for 3-1-1; and
 - d. consider a reduction in the Dental Treatment program for \$632.5 thousand gross and net;
5. City Council continue to invest sufficient municipal funds to maintain and strengthen public health services in Toronto as recommended by the Walker expert panel and the Campbell commission, and to leverage 75 percent provincial funding to promote and protect the health of the Toronto population; and
6. the Board of Health forward this report to the Budget Committee for its consideration during the 2009 budget process.

Financial Impact

The TPH 2009 Operating Budget request totals \$213,198.0 thousand gross / \$43,889.3 thousand net. This request is \$3,386.4 thousand gross or 1.6 percent and \$987.1 thousand net or 2.3 percent above the 2008 Operating Budget. The totals used for the 2008 Operating Budget do not include amounts attributable to Toronto Animal Services which was transferred from Toronto Public Health to Toronto Municipal Licensing and Standards (ML&S) in 2008. The net increase of \$987.1 thousand over the 2008 Operating Budget is comprised of base budget increases of \$931.7 thousand net and new services of \$55.4 thousand net.

Table 2 - 2009 Operating Budget for Consideration reflects the recommended reduction of \$1,272.2 thousand gross and \$318.1 thousand net in order to respond to the City's target of zero percent net increase over the 2008 Operating Budget. The Medical Officer of Health recommends that reduction options totalling \$1,272.2 Gross/\$318.1 net be endorsed by the Board of Health. The reduction options would result in a TPH 2009 Operating Budget Request of \$211,925.8 thousand Gross/\$43,571.3 thousand net, that is a net increase of \$669.0 thousand or 1.6 percent over the 2008 TPH Operating Budget.

(Note: See Tables 1 and 2 in the staff report for additional financial impact information.)

Summary

This report outlines the Toronto Public Health (TPH) 2009 Operating Budget request.

The 2009 Operating Budget request totals \$213,198.0 thousand gross/\$43,889.3 thousand net. This request is \$3,386.4 thousand gross or 1.6 percent and \$987.1 thousand net or 2.3 percent above the 2008 Operating Budget. These estimates assume full 75 per cent provincial cost sharing for eligible programs, allowing the City of Toronto to leverage provincial funding to promote and protect public health in Toronto.

For the 2009 budget process the payroll Cost of Living Adjustment (COLA) will be budgeted corporately and is not included in the TPH submission. It is expected that the payroll COLA increase will be within the maximum growth of 5 percent expected from the Province.

Background Information

Toronto Public Health 2009 Operating Budget Request - Staff Report
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17202.pdf>

HL19.4	Information			Ward: All
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Toronto Public Health Operating Budget Variance Report for the Nine Months ended September 30, 2008

(October 21, 2008) Report from Medical Officer of Health

Financial Impact

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

(Note: See Table on page 2 in the staff report for the financial impact information.)

Summary

This report provides an update to the Board of Health on Toronto Public Health's (TPH) Operating Budget Variance for the nine months of operation ending on September 30, 2008 (see Attachment 1).

Toronto Public Health's operating budget was overspent by \$283.6 thousand net or 1.0 percent for the nine-month period ending on September 30, 2008.

TPH gross expenditures were below budget by \$3,754.9 thousand or 2.5 percent, attributable to the underspending of \$3,165.5 thousand in Salaries and Benefits and \$589.4 thousand in non-payroll. Revenue was underachieved by \$4,038.5 thousand or 3.4 percent due to under-expenditures in provincial cost shared and fully funded programs, underachievement of Interdepartmental Revenue in the Ontario Works Dental and Investing in Families programs

and underspending in capital projects resulting in an unfavourable variance of transfer funds from capital.

At year-end, TPH expects to be underspent in gross expenditures by \$3,121.8 thousand or 1.5 percent and below budget in revenue by \$3,121.8 thousand or 1.9 percent resulting in a zero percent difference from the 2008 Operating Budget for net expenditures.

Background Information

Toronto Public Health Operating Budget Variance Report - Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17206.pdf>)

Toronto Public Health Operating Budget Variance Report - Attachment 1

(<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17192.pdf>)

HL19.5	Information			Ward: All
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Toronto Public Health Capital Variance Report for the Nine Months ended September 30, 2008

(October 23, 2008) Report from Medical Officer of Health

Financial Impact

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

(Note: See Table on page 1 in the staff report for the financial impact information.)

Summary

This report provides an update to the Board of Health on the Toronto Public Health (TPH) Capital Budget variance for the nine month period ended September 30, 2008 (see Appendix 1).

Toronto Public Health spent \$1.902 million or 35.5 percent of the 2008 approved cash flow of \$5.363 million as of September 30, 2008.

The year-end capital expenditure is projected to be \$3.230 million or 60.2 percent of the approved cash flow.

Background Information

Toronto Public Health Capital Budget Variance Report - Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17204.pdf>)

Toronto Public Health Capital Budget Variance Report - Attachment 1

(<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17205.pdf>)

HL19.6	Information			
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Centralized TB Clinics Proposal

(October 16, 2008) Letter from TB Sub-Committee

Recommendations

The Board of Health TB (Tuberculosis) Sub-Committee recommended to the Board of Health that the Chair of the Board of Health and the Medical Officer of Health request a meeting with the Ontario Minister of Health and Long-Term Care, the Acting Chief Medical Officer of Health, and the Assistant Deputy Minister of the Public Health Division, to advocate for provincial funding and rapid implementation of a Centralized TB Clinic Network for Toronto and the surrounding area.

Summary

Advising that the Board of Health TB (Tuberculosis) Sub-Committee on October 16, 2008, heard an update from Dr. Elizabeth Rea, Associate Medical Officer of Health, and Marnie Kraguljac, Associate Director for the TB program, regarding the meetings with the five LHINs on the Centralized TB Clinics proposal and submitting a recommendation to the Board of Health.

Background Information

Centralized TB Clinics Proposal - Letter from the TB Sub-Committee
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17195.pdf>

HL19.7	ACTION	1:00 PM		Ward: All
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City of Toronto Environmental Reporting, Disclosure and Innovation Program

Public Notice

(October 30, 2008) Report from Medical Officer of Health

Recommendations

The Medical Officer of Health recommends that:

1. the Board of Health support the Environmental Reporting, Disclosure and Innovation Program described in this report and in the technical document Attachment 2 and forward these to City Council for approval;
2. the City Solicitor be authorized to prepare and introduce a Bill in Council in the form or

substantially in the form of the proposed bylaw attached to this report as “Attachment 1”;

3. City Council approve the addition of a new IT capital project, the Environmental Reporting, Disclosure and Innovation Program, to the Toronto Public Health 2009 Recommended Capital Budget with a total project cost of \$1.296 million that will require a 2009 cash flow of \$0.228 million and future commitments of \$0.615 million in 2010 and \$0.453 million in 2011;
4. the net operating impacts in the Toronto Public Health Operating Budget of \$0.163 million for 2010 (including six positions) and \$0.052 million in 2011 emanating from the approval of this project in 2009 be considered within the overall scope of Toronto Public Health’s 2010 and 2011 operating budget submissions for the reporting and disclosure component of the program;
5. the Board of Health forward this report to the November 25, 2008 meeting of the Executive Committee for its consideration during the 2009 Capital Budget process;
6. City Council forward this report to Environment Canada and request Toronto Public Health to pursue an agreement with Environment Canada to use their web-based One Window for National Environmental Reporting System (OWNERS) system to enable facilities to electronically submit data for this program;
7. the Medical Officer of Health continue regular communication with senior staff from the Ontario Ministry of Environment and Environment Canada on the harmonization of the federal, provincial and local environmental reporting programs so as to avoid duplication and ensure seamless integration of reporting methods for affected facilities;
8. City Council request the Ontario Minister of the Environment to collaborate with the City during implementation of the provincial Toxics Reduction Strategy by providing funding and technical assistance for research and pilot projects to develop and promote environmental best practices and economic incentives to small and medium-sized businesses in Toronto;
9. the Medical Officer of Health provide annual updates to the Board of Health, beginning in 2009, on the implementation of the Environmental Reporting, Disclosure and Innovation Program;
10. the Board of Health forward this report to the Toronto Board of Trade, the Toronto Industry Network, the Toronto Association of Business Improvement Areas and the Toronto and York Region Labour Council and request that they collaborate with Toronto Public Health to coordinate outreach, training and assistance programs to affected facilities and the community; and
11. the Board of Health forward this report for information to the Ontario Public Health Association, Association of Local Public Health Agencies, Cancer Care Ontario and the Ontario Medical Association.

Financial Impact

There is no funding available to offset the proposed new IT capital project, with a total project cost of \$1.296 million, in Toronto Public Health's 2009 Recommended Capital Budget. The new IT project requires cash flows of \$0.228 million in 2009, \$0.615 million in 2010 and \$0.453 million in 2011.

The associated operating impact of this new capital project is \$0.653 million gross and \$0.163 million net in 2010 (including six positions) and \$0.206 million gross and \$0.052 million net in 2011 for program coordination, outreach and support to facilities and the public, bylaw enforcement and evaluation. The financial impacts are summarized in Table 1.

Table 1: Capital and Operating Costs of Environmental Reporting, Disclosure and Innovation Program

	2009	2010	2011
Capital	\$228,086	\$614,716	\$453,407
Operating	\$0	\$652,664 (gross) \$163,166 (net)	\$206,322 (gross) \$51,580 (net)
Positions		6.0	

This project supplements a new service priority initiative, Preventing Pollution to Reduce Exposure to Toxics, included in Toronto Public Health's 2009 Operating Budget Request. The Board of Health, at its meeting of July 3, 2008, adopted (with amendments) the report entitled, Progress Report on a City of Toronto Environmental Reporting and Disclosure Program, that directed:

“funds in the amount of \$221,400 gross/\$55,350 net (including 2 positions) be included in the 2009 Operating Budget Submission for Toronto Public Health to develop and implement, in consultation with Economic Development, Culture and Tourism, Toronto Water, Toronto Environment Office, and provincial, industry and community partners, a pollution prevention program”

This report can be found at <http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-13981.pdf>.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

Summary

The Medical Officer of Health (MOH) recommends that City Council adopt an Environmental Reporting, Disclosure and Innovation Program, including a bylaw that comes into effect on January 1, 2010. The program would capture important information on priority toxic substances in Toronto's environment, help businesses adopt pollution prevention measures, and inform

residents about local environmental conditions. This type of program is often referred to as “community right-to-know.”

The Environmental Reporting, Disclosure and Innovation Program delivers on the goals laid out in the City’s Climate Change, Clean Air and Sustainable Energy Action Plan, the Agenda for Prosperity, and the Green Economic Development Strategy. These plans recommend new monitoring and public reporting program for toxic air contaminants, support for the “greening” of local businesses via pollution prevention education, and collaboration with industry to enhance growth, productivity and innovation.

Key to this program is a partnership between Toronto Public Health (TPH) and Economic Development, Culture and Tourism (EDCT) that will support coordinated delivery of the program to the business community to accelerate implementation of environmental improvements, and stimulate innovation and growth of the green economy. TPH will also collaborate with other divisions including the Toronto Environment Office and Toronto Water, as well as Environment Canada, the provincial government, businesses and other stakeholders.

TPH research identifies 25 hazardous substances commonly used by industrial, commercial and institutional facilities that exist in our air at levels that are of health concern. This new program would require affected facilities and City of Toronto operations to report to the City each year if they use or release any of these priority substances above specified thresholds. TPH would phase in reporting obligations over four years and collaborate with EDCT to provide training and resources for facilities to reduce or find safer substitutes for these chemicals. The Environmental Reporting, Disclosure and Innovation Program includes an important Information and Technology (IT) capital investment for a new database to enable the City to collect and analyze local pollution information, track trends and inform the community. TPH would use the data to better understand and address potential health hazards and support business innovation, and would make the information publicly accessible via a searchable internet site. Attached is a technical document that provides details of the proposed program, including a draft bylaw.

This new program fills important gaps in the reporting and disclosure of information and support for environmental innovation for small and medium-sized Toronto businesses. Current reporting programs like the National Pollutant Release Inventory (NPRI) and the Ontario government’s proposed Toxics Reduction Strategy focus on only large businesses. Most programs to support pollution prevention are also targeted at larger facilities. In an urban setting like Toronto, the majority of facilities using chemicals are too small to be included in these programs. Although use or emissions of chemicals from individual small and medium-sized businesses may be modest and meet existing standards, the long-term cumulative exposure to chemicals from many facilities in close proximity to where people live creates significant concern for health. TPH estimates that this program would collect data from 5,000 to 7,000 local facilities, in contrast to the NPRI, which collects data from about 350 facilities in Toronto.

The Environmental Reporting, Disclosure and Innovation Program recognizes the important linkages between the environment, economy and social well-being. This program has been developed based on extensive research and three years of consultation with the business community, environmental and health organizations, City staff and other governments, worker

agencies and residents. This feedback has helped TPH design a program that will benefit health by contributing to improvements in local air quality and improve community right-to-know by making information publicly accessible. TPH will minimize the burden to local businesses through education and training programs, online reporting and phased implementation over several years. The program can help retain and enhance economic opportunity by identifying incentives to actively stimulate job creation, green innovation and productivity improvements.

At this time of economic uncertainty, the City should be sensitive to the needs of local businesses. The phased implementation of this proposed program provides time for businesses to adjust and prepare for reporting. During the phase-in period, training and technical assistance can help facilities identify existing costs (such as chemical handling and disposal), and consider opportunities for short and long-term investments in pollution prevention. As part of the early phases of program implementation, TPH, EDCT and other divisional partners will conduct research and pilot projects to examine best practices for implementing environmental improvements in a cost-effective and cost-competitive manner.

Background Information

Environmental Reporting, Disclosure and Innovation Program - Staff Report
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17196.pdf>

Environmental Reporting, Disclosure and Innovation Program - Attachment 1
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17197.pdf>

Environmental Reporting, Disclosure and Innovation Program - Attachment 2 - Cover Page.pdf
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17198.pdf>

Environmental Reporting, Disclosure and Innovation Program - Attachment 2
<http://www.toronto.ca/legdocs/mmis/2008/hl/bgrd/backgroundfile-17199.pdf>

HL19.8	Information	3:00 PM		Ward: All
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Toronto Bed Bug Project Update

Summary

A report from the Medical Officer of Health on this matter will be distributed with the supplementary agenda.