

STAFF REPORT ACTION REQUIRED

Toronto Police Service: Revised 2010 – 2019 Capital Program Request

Date:	November 26, 2009
To:	Budget Committee, City of Toronto
From:	Alok Mukherjee, Chair, Toronto Police Services Board

SUMMARY

The purpose of this report is to provide the City of Toronto Budget Committee with the Toronto Police Service's (Service) revised 2010 – 2019 Capital Program request.

RECOMMENDATION

It is recommended that the Budget Committee approve a revised 2010-2019 Capital Program with a 2010 net request of \$52.1M (excluding cashflow carry forwards from 2009), a net total of \$158.4M for 2010-2014 (an average of \$31.7M per year), and a net total of \$336.0M for 2010-2019, as detailed in Attachment A in Appendix A.

Financial Impact

The revised 2010-2019 Capital Program remains unchanged, in total, from the program previously approved by the Board. The Service has met City debt targets in total for the periods 2010-2014 and 2015-2019. However, due to a required cashflow change for the Property and Evidence Management Storage project, the annual debt targets could not be met.

ISSUE BACKGROUND

At its meeting of October 22, 2009, the Toronto Police Services Board (Board) considered a report dated October 21, 2009 from the Chief of Police regarding the Toronto Police Service's revised 2010 – 2019 Capital Program request.

COMMENTS

Mr. Tony Veneziano, Chief Administrative Officer, was in attendance and discussed this report with the Board.

The Board noted that additional information regarding the Property and Evidence Management Storage Facility was considered during its in-camera meeting.

The Board approved the Chief's report and agreed to forward a copy to the City of Toronto Budget Committee for approval, and to the City's Deputy City Manager and Chief Financial Officer for information.

A copy of Board Minute No. P295/09, in the form attached as Appendix "A" to this report, regarding this matter is provided for information.

CONTACT

Chief of Police William Blair Toronto Police Service Telephone No. 416-808-8000 Fax No. 416-808-8002

SIGNATURE

Alok Mukh¢rjee -

Chair

ATTACHMENT

Appendix A – Board Minute No. P295/09

cc. Mr. Cam Weldon, Acting Deputy City Manager and Chief Financial Officer

A: 2010 – 2019 revised capital request.doc

APPENDIX "A"

THIS IS AN EXTRACT FROM THE MINUTES OF THE PUBLIC MEETING OF THE TORONTO POLICE SERVICES BOARD HELD ON OCTOBER 22, 2009

#P295. TORONTO POLICE SERVICE 2010-2019 CAPITAL PROGRAM REQUEST – REVISED

The Board was in receipt of the following report October 21, 2009 from William Blair, Chief of Police:

Subject:

TORONTO POLICE SERVICE 2010-2019 CAPITAL PROGRAM REQUEST -

REVISED

Recommendations:

It is recommended that:

- (1) the Board approve a revised 2010-2019 Capital Program with a 2010 net request of \$52.1M (excluding cashflow carry forwards from 2009), a net total of \$158.4M for 2010-2014 (an average of \$31.7M per year), and a net total of \$336.0M for 2010-2019, as detailed in Attachment A; and
- (2) the Board forward a copy of this report to the City of Toronto Budget Committee for approval, and to the City's Deputy City Manager and Chief Financial Officer for information.

Financial Implications:

The revised 2010-2019 Capital Program remains unchanged, in total, from the program previously approved by the Board. The Service has met City debt targets in total for the periods 2010-2014 and 2015-2019. However, due to a required cashflow change for the Property and Evidence Management Storage project, the annual debt targets could not be met.

Background/Purpose:

The Board approved the Service's 2010-2019 Capital Program at its September 24, 2009 meeting at a net amount of \$40.2M for 2010 (excluding cash flow carry forwards from 2009), a net total of \$158.4M for 2010-2014 (an average of \$31.7M per year), and a net total of \$336.0M for 2010-2019 (Min #P264/09 refers).

Discussion:

During the past few weeks, the Board-approved Capital Program was presented and discussed with the City Manager, City Finance staff and the City Budget Committee members assigned to

review the Service's Capital Program. Following these discussions, the Service reviewed its capital request to ensure that each year of the first five years is on target (excluding cashflow requirements for the Property and Evidence Management Storage facility). In addition, more upto-date information has become available for some capital projects. This report summarizes the revisions that have been made to the Board-approved Capital Program.

Attachment A to this report outlines the revised 2010-2019 capital program that is being recommended for Board approval. Attachment B provides information regarding the revised operating impact as a result of this program. A copy of the previously Board-approved capital program is provided for information in Attachment C.

Revised 2010-2019 Capital Program:

The revised 2010-2019 capital program that is being recommended for approval has changed from the Board-approved program in the following areas. These changes result in no net impact to the overall Capital Program previously approved by the Board.

- <u>State of Good Repair</u>: Annual cashflows for this project have been realigned between 2010-2011 and 2013-2014 to meet the City's annual debt targets for the first five years of the program (with the exception of the impact of the Property & Evidence Management project, outlined below). The total project cost over the ten-year program remains unchanged.
- Property and Evidence Management Storage Facility: Annual cashflows for this project have been adjusted over the first five years of the program, to reflect current project requirements. These changes result in the Service's 2010 request exceeding the debt target for that year, although the total project cost is unchanged. City Finance staff concur with these cashflow adjustments, and the targets from 2012-2014 will be adjusted downward to reflect the over-target position in 2010.
- <u>eTicketing (new project)</u>: In conjunction with City Court Services, TPS had been pursuing the implementation of an electronic ticketing system which would capture Provincial Offence Notices, print tickets at road side, and transmit ticket data wirelessly to corporate servers. This system would increase the accuracy of tickets, eliminate manual sorting and transportation of tickets, save time with respect to disclosure, and streamline various other business processes.

The project is estimated to cost \$4.3M over three years (2010-2012). The estimate includes the cost of external resources to ensure that TPS has the capacity to implement this project. While an overall net benefit to the City is expected from the system, there is an estimated annualized net operating budget impact of \$0.8M on the Service. These costs are required for on-going maintenance and lifecycle replacement of the equipment, and would begin partway through 2012.

This project was originally assumed to be included in the City's Court Services capital program. After discussions with City Finance staff, it has been concluded that it would be more appropriate to reflect this project in the Service's capital program. As this project is

expected to provide overall net benefits to the City, City Finance has indicated that this project will be funded from "recoverable debt". As a result, there is no impact on the Service's net debt requirements.

Other Changes to Project Costs and Cashflows: During budget discussions, City Finance staff advised that development charges for 2018 and 2019 were somewhat higher than what had been previously identified. As a result, the Service was able to increase its estimate for "anticipated new IT projects," to more closely reflect anticipated future costs. In addition, other project cashflows have been adjusted in the 2015-2019 period to better align the Service's budget with annual City debt-affordability targets.

Also based on more recent information, the net requirements for the Workstation / Laptop / Printer lifecycle project have been reduced to \$3M annually. This change has no effect on net debt requirements.

Revised Operating Budget Impacts:

Two of the above-noted changes will have an impact on future operating costs of the Service. The accelerated cashflow for the Property and Evidence Management Storage project will result in operating costs increasing in 2012 (previously identified to begin in 2014). The eTicketing project's annual operating impact of \$0.8M would begin to phase in during 2012. An updated Operating Impact from Capital table is provided in Attachment B.

Conclusion:

The revised 2010-2019 Capital Program, with a 2010 net request of \$52.1M (excluding cashflow carry forwards from 2009), a net total of \$158.4M for 2010-2014 (an average of \$31.7M per year), and a net total of \$336.0M for the period 2010-2019, maintains the Service's cash flow requirements and meets the City's debt target.

Mr. Tony Veneziano, Chief Administrative Officer, Administrative Command will be in attendance to answer any questions from the Board.

Mr. Tony Veneziano, Chief Administrative Officer, was in attendance and discussed this report with the Board.

The Board noted that additional information regarding the Property and Evidence Management Storage Facility was considered during the in-camera meeting (Min. No. C308/09 refers).

The Board approved the foregoing report and agreed to forward a copy to the City of Toronto Budget Committee for approval, and to the City's Deputy City Manager and Chief Financial Officer for information.

2010-2019 REVISED CAPITAL PROGRAM (\$000s)

			***						•					Attach	ment A
	Plan						Total		201	5200 (9) FOR	cast		Total	Total	Total
Project Name	to end of	2010	2011	2012	2013	2014	2010-2014	2015	2016	2017	2018	2019	2015-2019	2010-2019	Project
On-Going Projects	2009						S RECORDED S						I POWER STATE	Program I	Cost
In - Car Camera	7,132	2,400	0	0	0		2,400		0	0	0	0	0	2,400	9,532
State-of-Good-Repair - Police	1,10	2,019	1.535	3,632	4.642	4,814		3,910	4.110	4.320	4,540	4.820	21,700		38.342
Radio Replacement	10.685		7,700	5,700	75.12	,,,,,,	18,848	0,0.0	- ', ', ',	1,020	-,,,,,	7,020	21,100	18,848	29,533
11 Division - Central Lockup	3,312		8,918	0,700	0	`	26,133	0	1 š		<u> </u>	<u> </u>	 	26,133	29,444
14 Division - Central Lockup	326		18,666	8,883		7	34,597		, i			<u> </u>	Š	34,597	34,923
Property & Evidence Management Storage	258		5,000	5,000	2.000	 	35,000		 		-		 	35,000	35,258
Acquisition, Impl'n of New RMS	400		8,092	8,752	4,670	990			i i		0	i i	<u>°</u>	24,068	24,468
HRMS - Additional functionality	108			0	0		346		Ö		0	 	<u>_</u>	346	454
Total On-Going Projects	22.22		49.911		11/312			3,946	6.110	100 M	4,540	4.820	24.703	179.734	
New Projects			manning of the same	909889999945 2.002a	ennightings and an	*************************	/ NONESSESSESSESSES Lances (No. 1980)	······································	<u> </u>	2000///2000/00/00/00/00/00/00/00/00/00/0		annagamen en e	Comment to the state of		and the second section of the second
911 Hardware / Handsets	1 0	757	420	o	0		1,177	0	0		0		0	1,177	1,177
Replacement of Voice Mail	- 0	1,222	0	0	0		1,222	0	0		- 0	881	881	2,103	2,103
2nd floor space optimization	1 0	2,675		o	0	- 0	2,675		0		0	00.	0	2,675	2,675
Fuel Management System	1	697	0	0	0		697		0	0	- 6	, , , , , , , , , , , , , , , , , , ,		697	697
5th floor space optimization (new in 2010)	1	0	1,334		0		1,334		0	-	Ŏ			1,334	1,334
EDU/CBRN Explosive Containment		,	0	487	0		487		0	0	0	-	ŏ	487	487
AFIS	 	-	3,000	0	0				0	- 0	3.000	ŏ	3,000	6,000	6,000
Electronic Document Management		× 0	0	o	0	50		450	Ö	-	0,000	<u>°</u>	450	500	500
Data Warehouse Establishment		0	o	o	336			1,331	3,177		0	ŏ	4,508		8,068
54 Division (includes land)		d 0	-	0	300	9,100		18,014	8,898				26,912	36,312	36,312
41 Division (includes land)	C	0	0	0	0	- 0	o	366			9,342	0	38,403	38,403	38,403
HRMS Upgrade		0	0	o	0	152	152	670		0	0	0	670	822	822
TRMS Upgrade	0	0	0	o	0	1,909		1,445		0	0	0	1,445	3,354	3,354
Digital Content Manager		0	0	0	0	1,388	1,388	1,707	0	0	0	0	1,707	3,095	3,095
Fibre Optics	0	0	0	0	0	0	0	5.900		1,966	1,968	0	11,800	11,800	11,800
Disaster Recovery Site	1 0	0	0	O	0		0	0	0	0	0	0	0	o	0
13 Division (includes land)	0	0	0	0	0		0	0	0	366	8,495	21,040	29,901	29,901	38,403
Long Term Facility Plan	0	0	0	0	0		0		0	0	3,000	3,000	6,000	6,000	6,000
Radio Replacement	0	0	0	0	0	C	0	1,500	2,500	10,000	6,500	7,600	28,100	28,100	28,100
Anticipated New IT Projects	0	0	0	0	0		0	0	0	3,400	3,966	3,200	10,566	10,566	10,566
E-Ticketing	0	428	2,798	1,104	0	C	4,330	0	0	0	0	0	0	4,330	4,330
Total New Projects:	6	5,779	7,583	1,591	638	100 E 100 K	31,380	31,383	24,957	36,811	36,271	35,721	164,344	195,724	204,226
Total Debt-Funded Projects:	22,220	64,818	57,464	33,557	11,948	21,627	189,414	35.293	29,067	40,331	40,811	40,541	188.088	375,458	406,181
Total Reserve Projects:	88,397	17,628	22,497	72,630	2000	10.076	103,680	77,552	22,091	25,245	18,718	18,715	102,621	206,310	294,707
Total Gross Projects	110,617	0.02,430	75.50	(V/V		(18 C)	30,400	65465	51 (15)	95.59		6.74		581,768	700,868
Funding Sources:	T														
Vehicle and Equipment Reserve	(88,397)	(17,620)	(22,497)	(24,685)	(20,810)	(18,078)	(103,689)	(17,852)	(22,091)	(25,249)	(18,715)	(18,715)	(102,621)	(206,310)	(294,707)
ISF estimate for 11 and 14 Div	0	(8,421)	(8,862)				(17,283)						0	(17,283)	(17,283)
Funding from Development Charges	(1,052)	(3,914)	(1,170)	(1,290)	(1,420)	(1,560)	(9,354)	(1,600)	(1,650)	(750)	(2,700)	(1,810)	(8,510)	(17,864)	(18,916)
Recoverable debt	0	(428)	(2,798)	(1,104)	0	0	(4,330)	0	0	0	0	0	0	(4,330)	(4,330)
Total Funding Sources:	(89,448)	(80,383)	10.00	(eq/0)(0)	(PARCO)	(1)(5)	((440.55)	(19/452)	Mestali	(25,999)	(21,415)	(20.525)	(11,131)	(245,787)	(335,236)
Total Net Request	21,168	52,058	44.533	31,163	10,528	20,067	153,447	33,693	27,417	39,581	38,111	38,731	1776.53	335,981	357,150
5-year Average:							31,689						35,507	33,598	
City Target:		39,056	44,633	34,163	14,528	26,067	158,447	33,679	26,694	39,841	38,660	38,660	177,534	335,981	
City Target - 5-year Average:							31,689						35,507	33,598	
Variance to Target:		(13,000)	(0)	3,000	4,000	6,000	(0)	(14)	(723)	260	549	(71)	0	(0)	
Variance to Target - 5-year Average:							(0)						0	(O)	

Staff report for action on the revised TPS 2010 – 2019 Capital Program

2010-2019 CAPITAL BUDGET (\$000s) OPERATING IMPACT FROM CAPITAL (incremental over 2009) - Revised

Attachment B

	2010			2040	0044		Attachment B
Project Name	2010	2011	2012	2013	2014	By 2019	Comments
On-Going Projects							
In - Car Camera	0.0	200.0	200.0	200.0	200.0		Additional staffing costs (5 FTEs)
Digital Video Asset Management II	0.0	200.0	200.0	200.0	200.0		Third party system support
11 Division - Central Lockup	0.0	101.0	202.0	202.0	202.0		Building Operations, Service Contracts and Utilities
14 Division - Central Lockup	0.0	0.0	104.0	208.0	208.0		Building Operations, Service Contracts and Utilities
Property & Evidence Management Storage	0.0	0.0	41.5	83.0	83.0		High Level estimate
Acquisition, Impl'n of New RMS	0.0	2,523.0	4,348.0	4,510.0	5,010.0		Maintenance costs and 55 FTEs
HRMS - Additional functionality	0.0	120.0	120.0	120.0	120.0	120.0	Two FTEs - one HR, one IT
Total on-going Operating Impact	0.0	- 3,144.0	5,215.5	5,523.0	6,023.0	6,023.0	
New Projects							
911 Hardware / Handsets	0.0	0.0	50.0	50.0	50.0	50.0	System maintenance cost
Replacement of Voice Mail	0.0	50.0	50.0	50.0	50.0	50.0	Incremental maintenance cost
Fuel Management System	0.0	5.0	5.0	5.0	5.0	5.0	Card replacement and system maintenance
AFIS	0.0	0.0	50.0	50.0	50.0	50.0	Incremental maintenance cost (currently costs \$350k)
Electronic Document Management	0.0	0.0	0.0	0.0	0.0	-77.9	Reduction in paper & printing cost, off-set by increase in maintenance cost
Data Warehouse Establishment	0.0	0.0	0.0	0.0	0.0	1,056.0	\$0.6M for salaries for 5 people; \$0.5M for maintenance; starting 2017
54 Division	0.0	0.0	0.0	0.0	0.0	144.0	Building Operations, Service Contracts and Utilities; starting 2016 (3 1/2 years)
41 Division	0.0	0.0	0.0	0.0	0.0	144.0	Building Operations, Service Contracts and Utilities; starting half a year 2018 (1 1/2 years)
13 Division	0.0	0.0	0.0	0.0	0.0	TBD	Building Operations, Service Contracts and Utilities; starting 2020
Long Term Facility Plan	0.0	0.0	0.0	0.0	0.0	TBD	TBD
HRMS Upgrade	0.0	0.0	0.0	0.0	0.0	22.0	Incremental maintenance cost of \$22K per year from 2015
TRMS Upgrade	0.0	0.0	0.0	0.0	0.0	22.0	Incremental maintenance cost of \$22K per year from 2016
Digital Content Manager	0.0	0.0	0.0	0.0	0.0	178.0	\$94K for support and maintenance; \$84K for 1 FTE; starting 2016
eTicketing	0.0	0.0	134.0	845.5	845.5	845.5	Maintenance costs offset by staff savings; note: staff savings are project-specific; assume FTEs saved would offset other pressures
Total New projects Operating Impact	0.0	55.0	155.0	155.0	155.0	1,643.2	and the sufficient of the survey of the position of the survey of the su
Contribution to Reserve (estimated)	1,000.0	2,000.0	3,000.0	4,000.0	4,000.0	4,000.0	
Total Reserve Operating Impact	1,000,0	2,000.0	3,000.0	4,000.0	4,000.0	4,000.0	Part Control of the Control of the Control
Incremental Operating Impact	1,000.0	5,199.0					

2010-2019 CAPITAL PROGRAM (\$000s) Board Approved - September 24, 2009

										Attachment C	
Proj. #	Project Name	Plan to end of	2010	2011	2012	2013	2014	Total	Total	Total 2010-2019	Total Project
- roj. #	Project Name	2009	20.0						Enteract		Cost
	On-Going Projects										
47	In - Car Camera	7,132	2,400	0	. 0	0	0	2,400	0	2,400	9,532
10	State-of-Good-Repair - Police	0	3,150	2,500	3,586	3,680	3,725	16,641	21,700	38,341	38,34
48	Radio Replacement	10,685	5,448	7,700	5,700	0	0	18,848		18,848	29,53
58	11 Division - Central Lockup	3,312	17,215	8,918	0	0	0	26,133	0	26,133	29,44
52	14 Division - Central Lockup	326	7,048	18,666	8,883	0	0	34,597	0	34,597	34,92
60	Property & Evidence Management Storage	258	10,000	5,000	8,000	6,000	6,000	35,000	0	35,000	35,25
69	Acquisition, Impl'n of New RMS	400	1,564	8,092	8,752	4,670	990	24,068	0	4	24,46
53	HRMS - Additional functionality	108	346	0	0	0	0	346		346	45
	Total On-Going Projects	22,220	67477	59,878	34,323	4.33	10.745	158,033	28 700	179,733	201,95
	New Projects										
70	911 Hardware / Handsets	0	757	420	Ö	0	0	1,177	C	1,177	1,17
72	Replacement of Voice Mail	0	1,222	0	0	0	0	1,222	881	2,103	2,10
109	2nd floor space optimization	0	2,675	0	0	0	0	2,675		2,675	2,67
75	Fuel Management System	0	697	0	0	0	0	697		697	69
XXX	5th floor space optimization (new in 2010)	0	0	1,334	0	0	0	1,334		1,334	1,33
76	EDU/CBRN Explosive Containment	0	0	0	487	0	0	487		487	48
71	AFIS	0	0	3,000	0	0	0	3,000	3,000	6,000	6,00
107	Electronic Document Management	0	0	0	0	0	50	50	450	500	50
73	Data Warehouse Establishment	0	0	0	0	336	3,224	3,560	4,508	8,068	8,06
74	54 Division (includes land)	0	0	0	0	300	9,100	9,400	26,912	36,312	36,31
101	41 Division (includes land)	0	0	0	0	0	0	0	38,403	38,403	38,40
104	HRMS Upgrade	0	0	0	0	0	152	152	670		82:
105	TRMS Upgrade	0	0	0	0	0	1,909	1,909	1,445	3,354	3,35
106	Digital Content Manager	0	0	0	0	0	1,388	1,388	1,707	3,095	3,09
106	Fibre Optics	0	0	0	0	0	0	0	11,800	11,800	11,80
115	Disaster Recovery Site	0	_0	o	0	0	0	0			
102	13 Division (includes land)	0	0	0	0	0	0	0	29,901	29,901	38,40
XXX	Long Term Facility Plan	_ 0	0	o	0	0	0	0	6,000	6,000	6,000
48	Radio Replacement	0	0	0	0	0	0	0	28,100		28,10
ууу	Anticipated New IT Projects	0	0	0	0	0	0	0	7,390		7,390
	Total New Projects:	0	5,350	3.783	467	838	15,823	27,050	161 165		195,72
	Total Debt-Funded Projects:	22,220	52,522	55,630	35.407	14,896	26,538	185,084	0.024350	367,952	390,67
	Total Reserve Projects:	88,397	19,436		25,070	77,535	19,676	112,561	1000	223,108	311,50
	Total Gross Projects	110,617	74,957	40.00	61 (880)	32,633	45,210	257,585	Alley Congress	591,060	740,77
	Funding Sources:	T									
	Vehicle and Equipment Reserve	(88,397)	(19,436)	(24,323)	(26,473)	(22,595)	(19,675)	(112,501)	(110,607)	(223,108)	(311,505
	ISF estimate for 11 and 14 Div	0	(8,421)	(8,862)				(17,283)	0	(17,283)	(17,283
	Funding from Development Charges	(1,052)	(3,914)	(1,170)	(1,290)	(1,420)	(1,560)	(9,354)	(5,334)	(14,688)	(15,740
	Total Funding Sources:	(89,449)	(31,771)	(34,355)	(27.763)	(24,015)	(6.62.5)	(139,138)	0.00933	(255,079)	(344,528
	Total Net Request	21,168	40,187	49,538	34,117	10,565	24,577	159,447	1777.533	335,981	357,14
	5-year Average:							31,689	35,507	33,598	
	City Target:		39,056	44,633	34,163	14,528	26,067	158,447	177,534	335,981	
	City Target - 5-year Average:	1						31,689	35,507		
	Variance to Target:	7	(1,131)	(965)	46	962	1,089	0	0		
	Variance to Target - 5-year Average:							0	0	o	