

# STAFF REPORT ACTION REQUIRED

# Simcoe Street Pedestrian Promenade Plan, Queen Street West to Queens Quay West

Date:	March 4, 2009	
To:	Toronto and East York Community Council	
From:	Director, Community Planning, Toronto and East York District Director, Transportation Services, Toronto and East York District	
Wards:	Ward 20 – Trinity-Spadina	
Reference Number:	08 221184 SPS 00 TM	

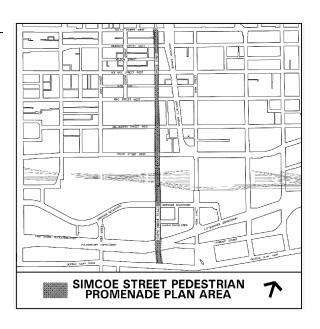
#### **SUMMARY**

This staff report is about a matter which Community Council has been delegated authority from City Council to make a final decision. Toronto and East York Community Council's endorsement is sought for the proposed pedestrian improvements on Simcoe Street from Front Street West to Queens Quay West, to substantially enhance the pedestrian environment and safety in this rapidly urbanizing corridor linking the downtown and waterfront.

#### RECOMMENDATIONS

The City Planning Division and Transportation Services Division recommend that Toronto and East York Community Council:

- 1. endorse the Simcoe Street
  Pedestrian Promenade Plan, Front
  Street West to Queens Quay West
  including Attachment 7: Action
  Items for Plan Implementation;
- 2. approve the reconfiguration of the intersection of Lower Simcoe Street and Lake Shore Boulevard West, generally as shown in the print of



Drawing No. 421F-9488, dated December 2008, in Attachment 6;

- 3. direct Transportation Services staff to modify curbs, paint new four metre wide zebra striped crosswalks and provide four metre wide sidewalk curb cuts at the intersection of Lake Shore Boulevard West and Lower Simcoe Street in conjunction with the proposed modifications in recommendation 2;
- 4. direct Transportation Services staff to design and install a pedestrian crossing, as a marked crosswalk, on the east side of Simcoe Street at Station Street and install any necessary pedestrian advisory features subject to necessary funds being approved;
- 5. direct Transportation Services staff to report on the installation of bike lanes on the section of Simcoe Street from Queen Street West to Front Street West by Summer 2009; and
- 6. direct City Planning staff to report on the Simcoe Street Pedestrian Promenade Plan, between Front Street West to Queen Street West, by Summer 2009.

#### FINANCIAL IMPACT

The recommendations in this report have no financial impact. Most of the improvements presented in this report can be secured through development applications that are or may be approved in the area such as 151 Front Street West, 18 York Street (west block), 16 York Street and 25 Lower Simcoe Street. Any shortfall may be dealt with by funding within the Transportation Services Capital Budget as future budgets permit. Some of the improvements need to be further developed and assessed in terms of their potential financial impact and funding requirements. These financial impacts, including the identification of any potential funding partnerships with other levels of government, will be addressed in any future reports required for the approval of these specific improvements.

The painting of crosswalks and the removal of the right-turn channels at the southwest and northeast corners of Lower Simcoe Street and Lake Shore Boulevard can be completed with the funds obtained from Marathon Realty Company Limited (now Fairmont Developments Ltd.). The payment in the amount of \$20,599.60 for the Lower Simcoe Street and Lakeshore Boulevard West intersection improvement has been received by the City and deposited a Customer Account.

Staff have a site plan application for 25 Lower Simcoe Street which abuts the right-turn channel at the northeast corner of Lower Simcoe Street and Lake Shore Boulevard West. This right-turn channel is currently closed due to Enwave construction. Although the right-turn channel would be removed, curbs adjusted and temporary asphalt pavement installed prior to the development of this site, the developer will have the obligation to install final paving treatment as part of the development. A similar approach was taken when the two right-turn channels were removed at the northeast and northwest corners of

York Street and Lake Shore Boulevard West. When development is completed at 15 York Street and 16 York Street, the developer will have the responsibility to construct upgraded pavement in the area.

The installation of bird caging and river rock under the F. G. Gardiner Expressway, as set out in this report, is estimated to cost \$150,000. This can be accommodated in the Transportation Services budget for capital work under the Gardiner Expressway (Transportation Capital Account CTP122-1-49).

Many of the streetscape improvements will be completed through the opening of the Simcoe Street tunnel (painting crosswalks at Front Street West and Simcoe Street, painting a crosswalk at Station Street and Lower Simcoe Street, and crosswalks at Bremner Boulevard and Lower Simcoe Street), Union Station Revitalization Project (wayfinding signage) and requirements of Official Plan Amendment, Rezoning, Site Plan Approval applications for residential, mixed use and office buildings along Simcoe Street (upgraded landscaping and paving).

#### **DECISION HISTORY**

Toronto and East York Community Council, at its meeting of November 27 2007, in adopting as amended, Item TE11.5, "York Street Pedestrian Promenade Plan, Front Street West to Queens Quay West (Ward 20 – Trinity-Niagara and Ward 28 – Toronto Centre-Rosedale)", among other things, directed the Chief Planner and Executive Director, City Planning to develop a pedestrian promenade plan for Simcoe Street, from Queen Street West to Queens Quay West, and report the results to Toronto and East York Community Council in 2008.

#### **ISSUE BACKGROUND**

At community consultation meetings for development applications in the vicinity of Simcoe Street, between Front Street West and Queens Quay West, residents expressed concerns over the poor pedestrian environment on Simcoe Street. While the F. G. Gardiner Expressway poses a barrier between the Financial District and Central Waterfront, residents have stressed that the non-pedestrian friendly environment at the and Lake Shore Boulevard West crossing is a bigger barrier to pedestrian movement.

The Official Plan and Making Waves (the Central Waterfront Secondary Plan) have policies which require improving connections between the Financial District and the waterfront. These include removing the barrier effect of the Lake Shore Boulevard and improving conditions for cyclists.

The Railway Lands East precinct agreements require pedestrian improvements to Simcoe Street between the railway and Lake Shore Boulevard West. In particular, improvements to remove the barrier effect of Lake Shore Boulevard/Harbour Street were required from Marathon Realty and funds were secured to improve pedestrian conditions.

Bike lanes for the section of Simcoe Street between Front Street West and Queens Quay West were approved by City Council in 2008.

In February 2009, City Council approved the Pan Am Games bid facilities plan for 2015. Simcoe Street is located in the vicinity of two main facilities proposed to be used for the games, the Rogers Centre and Air Canada Centre.

#### COMMENTS

#### 1. Studies, Guidelines and Plans

Attachment 1 provides studies, guidelines and plans that were used in the review of the pedestrian promenade changes to Lower Simcoe Street.

#### 2. Existing Conditions

Attachment 2 provides the existing streetscape amenities for this section of Lower Simcoe Street from Queens Quay West to Front Street West. Simcoe Street, between Queen Street West and Front Street West, operates one-way southbound, with generally a three lane section, with left turn lanes at Front Street West. Between Front Street West and the Railway there are two southbound and one northbound lane. Between Bremner Boulevard and Queens Quay West there are two southbound and two northbound lanes. The Simcoe Street underpass is under construction and scheduled to open in this Spring. This will provide a substantive new link for pedestrian and vehicles connecting the city core and waterfront.

The pavement width of Simcoe Street is generally 14.1 metres wide.

#### 3. Future Conditions

Simcoe Street is evolving to be a focal point for the Financial District South and residential neighbourhoods of Central Bayfront, Railway Lands East and east section of Harbourfront. The buildout population of Railway Lands East (Front Street, Lower Simcoe Street, Yonge Street and F. G. Gardiner Expressway) is anticipated to be approximately 6,500 people. The buildout population of the Central Bayfront (F. G. Gardiner Expressway, York Street, Lake Ontario, and Freeland Street) is anticipated to be approximately 11,000 people. The buildout population of the east section of Harbourfront (Rees Street, F. G. Gardiner Expressway, York Street and Lake Ontario) is anticipated to be approximately 4,100 people. In total, approximately 21,600 people are anticipated to live within 0.5 kilometre of Simcoe Street south of Front Street West.

#### 4. Improvement Area Initiatives

Planting at northwest corner of University Avenue/Front Street West	Fall 2008
Union Station South Entrance and Union Plaza (north side of	2009
Bremner Boulevard east of York Street)	

Simcoe Tunnel	2009
Bike lanes on Simcoe Street, Yonge Street and Bay Street	2009
PATH bridge over York Street at south side of railway	2010
PATH bridge over Bremner Boulevard between the expanded Air	2009
Canada Centre and 15 York Street (Maple Leaf Square)	
PATH tunnel under York Street between 15 York Street (Maple Leaf	2012
Square and 16 York Street (future mixed use development)	
Bike parking and repair facility in the York West Teamway	2009
West 8 Queens Quay streetscape improvements	2009
Beautification of the area under the F. G. Gardiner Expressway	Ongoing
between York Street and Spadina Avenue	
South Linear Park (Concord Adex) and walkway between Spadina	2008
Avenue and Yonge Street, on the north side of the F. G. Gardiner	
Expressway	

### Other Planned Improvements

York East Teamway	Construction date unknown
Weather protecting the Union Station moat	Construction date unknown

### 5. Development Applications in the vicinity of Simcoe Street

149/151 Front Street West/20 York	36-storey office building to be constructed over
Street/7 Station Street	151 Front Street West, Station Street and the
	Skywalk
16 York Street	Mixed use with 55- and 65-storey residential
	condominiums and 31-storey office building
18 York Street	26-storey office building (on the eastern part of
	the block abutting York Street) and a 37-storey
	hotel and residential condominium (on the
	western part of the block abutting Simcoe
	Street)
180 University Avenue	Shangri-La 65-storey hotel and residential
	condominium
126 Simcoe Street/11 Nelson Street	19-storey residential condominium building
	(western part of block) and 35-storey
	residential condominium building (eastern part
	of the block abutting Simcoe Street)
155 Wellington Street West	RBC Centre 42-storey office building
181 Wellington Street West	Ritz-Carlton 52-storey hotel and residential
	condominium building
25 Lower Simcoe Street	Mixed use with 16- and 35-storey residential
	condominium buildings

181-199 Richmond Street West/ 10	37- and 18-storey residential condominium
Nelson Street	buildings

#### 6. General Design Improvements and Plan

The general design improvements are listed in Attachment 3. The recommended design improvements are shown on a plan in Attachments 4, 5 and 6. North of the south façade of the railway bridge over Simcoe Street few improvements are recommended at this time. Improvements in this area are subject to the redevelopment plans for Union Station, and the master plan being developed for the Entertainment District BIA.

The model for streetscape improvements on Simcoe Street is the existing streetscaping on the west side of Yonge Street between the railway and Queens Quay. A wide clear sidewalk area is provided with street trees and a full range of pedestrian amenities.

#### 7. Public Consultation

City Planning staff have consulted with the York Quay Neighbourhood Association, Toronto Waterfront Toronto, Queens Quay Harbourfront BIA and Entertainment District BIA. The York Quay Neighbourhood Association indicated general support of the plan. In addition they request the following:

- enforcement of the 50 km/h speed limit on Lake Shore Boulevard and Harbour Street
- the prominent posting of speed limit signs
- radar monitoring of traffic
- widening the north-south crosswalks up to eight metres
- 10 metres of corrugated road surface at all approaches to the intersections.

The speed limit on Lower Simcoe Street south of Front Street West is 50 km/h. The speed limit on Lake Shore Boulevard between the vicinity of Spadina Avenue to Jarvis Street was reduced from 60 km/h to 50 km/h in 2006 in accordance with direction from City Council. Additional signs have recently been posted. Additional traffic enforcement is supported.

Staff recommend crosswalks with a width of four metres. This standard has been applied to lower Yonge Street, Bay Street, and York Street and is sufficient to handle existing and anticipated pedestrian volumes. Wider crosswalks are not feasible due to the pillars of the F. G. Gardiner Expressway. The pillars are shown in Attachment 6. Staff do not support the use of corrugated road surface on major arterial roads.

The Association suggests street lighting improvements including: installing more streetlights with both roadway and pedestrian scale sidewalk lighting, and strong white floodlights hung under the F. G. Gardiner Expressway.

With the construction of new buildings staff will insure that more streetlights be installed. Attaching lights to the underside of the F. G. Gardiner Expressway may not be feasible. Furthermore, Toronto Hydro may not assume responsibility for pedestrian scale lighting. As redevelopment occurs on the abutting blocks of land, staff will seek improvements to lighting under the F. G. Gardiner Expressway.

The Entertainment District B.I.A. advise that the plan is a positive improvement in all aspects - particularly in improving north-south connectivity via the new Simcoe tunnel but also under the Gardiner Expressway, as well as the linear open space connection on the north side of Lake Shore Boulevard West between Roundhouse Park and Air Canada Centre. The plan acknowledges the B.I.A. Master Plan and its recommendations with respect to Simcoe Street. The plan defers consideration of the streetscape improvements for Simcoe Street north of Front Street West, in part to give the B.I.A. an opportunity to prepare a coordinated streetscape strategy which will inform the design. B.I.A. staff believe that this will be the very first considerable streetscape opportunity that will be implemented with the design vocabulary that the B.I.A. may decide to prepare. The primary focus of this report being the segment south of Front Street West is in keeping with the already established coordinated streetscape vocabulary.

The B.I.A. may in future consider gateway elements or signage opportunities for wayfinding, which can be introduced within the current design proposed. The B.I.A. staff question the quality of the crosswalks; concrete is a far better quality and visual feature than the zebra painted lines. They believe that at a future time a better approach to crosswalks at key intersection and important pedestrian streets ought to be considered.

The Queens Quay Harbourfront B.I.A. staff are in full support for the proposed improvements on Simcoe Street. They advise that every attempt to humanise the overall environment with further landscaping, and to induce greater pedestrian and bicycle movement from the Entertainment District to the Central Waterfront is much appreciated. They are concerned that the overall sign system in the region of Front Street on all major north-south corridors is still very haphazard. They would like to see plans for a coordinated and uniform system of signage clearly indicating that Toronto's great waterfront is a three-minute walk away.

They encourage the installation of bright overhead illumination at the pedestrian crossings of Lake Shore Boulevard and Harbour Street, and that this idea is carried out uniformly for all north-south crossings.

Planning staff will work with staff at Waterfront Toronto, Toronto Hydro, Transportation Services and the B.I.A. offices to ensure that the above noted improvements from the B.I.A. are implemented.

- 8. Operational Features and Recommended Improvements
- a. Deferral of Reporting on the Section Between Queen Street West and Front Street West

Staff request that recommendations on this section of Simcoe Street be deferred to 2009 for the following reasons:

- a report on bike lanes for this section is anticipated in the first half of 2009;
- the operation of Simcoe Street will be reviewed in light of the soon to be open underpass;
- there are issues to be resolved such as bus drop-off and pick-up for Roy Thompson Hall; and
- the Entertainment District BIA Master Plan is under development with anticipated completion in early 2009 (this document will help inform the design for the north section of Simcoe Street).

#### b. Wayfinding Signage and Special Attraction Signs

Most of the wayfinding signage is provided for drivers and not pedestrians. There are only two roadway special attraction signs including:

- "Convention Centre South" High level pole sign on the northeast and southwest side of Simcoe Street at Front Street West
- "Air Canada Centre", "Convention Centre", and "CN Tower" on the southeast side of Simcoe Street at Bremner Boulevard.

There are no pedestrian scale wayfinding signs. As GO Transit expands service and stairways, staff anticipate additional GO signage in the Simcoe Street tunnel. Downtown Discovery Walk signage exists at Bremner Boulevard. Staff will seek to develop a wayfinding signage program in conjunction with the implementation of the Union Station District Plan.

#### c. Public Art

Existing public art includes:

Bronze sculptures	East sidewalk between King Street West and Wellington Street West, and east sidewalk at southeast corner of Wellington Street West and Simcoe Street
Inlaid Walk of Fame in pavement	West sidewalk between King Street West and Wellington Street West
Woodpecker and light pole	Metro Convention Centre
Railway Tracks in pavement and colonnade	51 Lower Simcoe Street

Planned public art includes installations at the Living Shangri-la, RBC, 151 Front Street West and 25 Lower Simcoe Street. Public art that is visible from Simcoe Street is encouraged.

#### d. Sidewalks

All sidewalks are concrete. Sidewalks will generally be widened as buildings are constructed in the area.

Staff recommend that a pedestrian crossing be provided, either by installing a concrete sidewalk or a marked pedestrian crosswalk at Station Street.

#### e. Crosswalks at Intersections

Existing crosswalks include the following:

Location	Type	Comments
Front Street West	East and west sides – six	
	metre painted	
	North side – 4.2 metre	
	painted	
	South side – under	
	construction	
Bremner Boulevard	Under construction	
-all approaches		
Lake Shore Boulevard North and south sides -		
West	five metre concrete	
-all approaches	East and west sides –	
	three metre concrete	
Queens Quay West	Concrete,	
-all approaches	three metres	

Staff recommend that all crosswalks be four metres wide where feasible and that all curb cuts for crosswalks be four metres wide. Transportation Services staff will examine each crosswalk and widen to four metres where feasible. Zebra striping will also be added to emphasize the crosswalks at Lake Shore Boulevard West, Bremner Boulevard and Front Street West intersections.

There is currently no crosswalk provided at the private Station Street. Staff recommend that a painted crosswalk with a minimum width of four metres be painted.

#### f. Bird Caging

Bird caging does not exist under the F. G. Gardiner Expressway at Lower Simcoe Street over the crosswalks and sidewalks. Bird guano is a health hazard to pedestrians and cyclists and can damage utility boxes and traffic control lights. Technical Services staff have advised that funding is available to complete this work.

#### g. Graffiti

Graffiti is generally not a serious problem in the area.

#### h. Street Furniture

In 2007, City Council approved a new coordinated street furniture program. This section of Simcoe Street would be an ideal candidate to introduce street furniture due to the proximity of the Rogers Centre, Air Canada Centre and Harbourfront. Staff recommend that Transportation Services Public Realm Unit – Street Furniture staff give consideration to designating this section of Simcoe Street as a priority for the roll out of coordinated street furniture in 2009.

#### i. Weather Protection

Goals in the Official Plan, Central Waterfront Secondary Plan and Railway Lands East Secondary Plan include providing connections between the Financial District and the waterfront. The zoning by-law for the Railway Lands East requires continuous weather protection in the form of three metre or deeper canopies or colonnades along York Street, Bay Street, Yonge Street, Lower Simcoe Street, Lake Shore Boulevard and Bremner Boulevard. All of the developments approved or proposed reflect the zoning by-law requirement.

#### j. Bicycle Post and Lock Up Rings

Staff recommend that Pedestrian and Cycling Infrastructure staff review the following locations:

- east side between the railway and Lake Shore Boulevard West
- both sides between Lake Shore Boulevard and Queens Quay

Bicycle post and lock up rings will be installed where feasible. This will be coordinated with the streetscape plans for new developments and the coordinated street furniture program.

#### k. River Rock

Different sized river rock to form patterns has been used in the Clean and Beautiful City project by Transportation Services for the area under the F. G. Gardiner Expressway in sections between Yonge Street and Rees Street. Staff recommend that river rock continue to be installed in this area to improve its appearance.

#### 1. Guiderails

Guiderails exist in the vicinity of Simcoe Street.

The beautification project for the underside of the F. G. Gardiner Expressway, between Yonge Street and York Street resulted in the removal of guiderails where safety would not be compromised. The guiderails where replaced with decorative splash guards and river rock set in concrete. Staff recommend that where feasible guiderails continue to be removed within 20 metres of Simcoe Street and that river rock, splash guards or other suitable amenity be used to direct pedestrian movement.

m. Improvements to the Intersection of Lower Simcoe Street and Lake Shore Boulevard West

The Railway Lands East agreements require the removal of the right-turn channels at Lower Simcoe Street and Lake Shore Boulevard West to improve the pedestrian environment of Lake Shore Boulevard West. As part of the Lower Yonge Street Pedestrian Promenade Plan, in 2006 the right-turn channel from southbound Yonge Street to westbound Lake Shore Boulevard was removed. The right-turn channels at York Street and Lake Shore Boulevard West were removed in December 2008.

Transportation Services staff has reviewed the intersection of Lower Simcoe Street and Lake Shore Boulevard West to determine what changes could be made to improve the environment for pedestrians.

East Side of Lower Simcoe Street

Presently, pedestrians on the east side of Lower Simcoe Street must cross the westbound to northbound right-turn channel to a traffic island. This crossing is problematic for pedestrians because it is unprotected and vehicles have the right-of-way.

Removal of the westbound-to-northbound right-turn channel would eliminate this uncontrolled pedestrian crossing. Although there will now be conflicts between pedestrians crossing Lower Simcoe Street on the north side of the intersection and westbound motorists turning right on a green signal, the overall environment should improve for pedestrians.

Minor changes are recommended to the east side median on Lake Shore Boulevard West to allow for a greater pedestrian storage area.

West Side of Lower Simcoe Street

Presently, pedestrians on the west side of Lower Simcoe Street cross the eastbound-to-southbound right-turn channel to a traffic island. The existing traffic island is small and cannot accommodate significant volumes of pedestrians. Removal of the eastbound-to-southbound right-turn channel will provide pedestrians with more sidewalk space and will improve the environment. There will be an increase in delays and queuing for motorists turning right from Lake Shore Boulevard West to Lower Simcoe Street. However, the displaced right-turning vehicles can readily be accommodated through the traffic signal.

Attachments 5 (Simcoe Street Pedestrian Promenade Plan, south section) and 6 (Drawing No. 421F-9488, dated December 2008) show the removal of the right-turn channels and modification to the crosswalks, at Lake Shore Boulevard West and Lower Simcoe Street.

A walkway on the north side of Lake Shore Boulevard West between Spadina Avenue and Yonge Street has recently been constructed. The removal of the right-turn channels will also assist with improving east-west connections along the walkway.

The York Quay Neighbourhood Ratepayers Association requested that the north-south crosswalks on Lower Simcoe Street at Lake Shore Boulevard West be reduced in length by narrowing the roadways. The minimum recommended lane width is 3.3 metres and four metres for a curb lane. Most of the lane widths are greater than four metres. A minor roadway narrowing at the northeast corner of the intersection is proposed. Due to the high volume of trucks and buses in the area other lane narrowings are not advisable at this time. With tight turning radii it would be difficult for large vehicles to manoeuvre safely with narrowed lanes. As well, such measures would require extensive construction and substantial capital costs.

#### n. Street Trees

Although there are no dead street trees on Lower Simcoe Street, between Queens Quay West and Bremner Boulevard, trees are generally in poor condition. The trees are placed in large trenches. Staff recommend that Urban Forestry add street trees to the west side of Lower Simcoe Street, between Grand Trunk Crescent and Lake Shore Boulevard West.

#### o. Landscaping Opportunities

Buried tree trenches are recommended similar to the existing ones on the west side of Lower Simcoe Street north of the F.G Gardiner Expressway. The planter boxes may be constructed in conjunction with abutting buildings. They would be maintained by the owner of the abutting property.

#### p. Litter/Recycling Receptacles

EcoMedia garbage bins are located in the following locations:

Southwest corner of Lower Simcoe Street and Queens Quay West Northeast corner of Lower Simcoe Street and Queens Quay West Northwest corner of Lower Simcoe Street and Lake Shore Boulevard West Southwest corner of Lower Simcoe Street and Bremner Boulevard

Additional bins are recommended at all four corners of Bremner Boulevard and Lower Simcoe Street as well as the northeast corner of Lower Simcoe Street and Lakeshore Boulevard West. This request has been forwarded for consideration under the coordinated street furniture implementation in 2009.

#### q. Double Poles

Like many neighbourhoods with streetcar routes in downtown Toronto, there are redundant (double) poles on Lower Simcoe Street. Staff recommend that the redundant (double) pole at the northeast corner of Lower Simcoe Street and Queens Quay West be removed by TTC and Toronto Hydro staff. This will provide design consistency with the single poles that exist on the other corners of Lower Simcoe Street and Queens Quay West.

#### r. PATH

The PATH system will be expanded to include indoor routes between Union Station and the southeast corner of Front Street West and Simcoe Street, and northeast corner of Lake Shore Boulevard West and Lower Simcoe Street. Proper PATH signage will be secured when these developments are constructed.

#### s. East-West Connections to Simcoe Street

A Clean and Beautiful City initiative has been the beautification of the area under the F. G. Gardiner Expressway between Yonge Street and Spadina Avenue. The portion between York Street and Yonge Street has been completed. A South Linear Park and walkway route has been created between Spadina Avenue and Yonge Street along the north side of the F. G. Gardiner Expressway and opened in September 2007. Eventually, much of this route will be weather protected through abutting buildings.

#### t. Simcoe Street Underpass

The underpass is expected to open in early 2009. The design includes decorative pedestrian scale lights over the sidewalks. In the future GO Transit has plans to add stairways connecting Lower Simcoe Street to the track level.

#### 9. Plan Implementation

The plan will be implemented through the reconstruction of the streetscape abutting new buildings and redevelopment of Union Station. The removal of the right-turn channels at Lower Simcoe Street and Lake Shore Boulevard West is estimated to be \$280,000. Funding for this improvement is available from a required contribution made by Marathon Realty Company Limited (now Fairmont Developments Ltd.).

#### **CONCLUSION**

Simcoe Street is a rapidly being developed with large mixed use developments. It is a key connection between the Financial District and waterfront. It will serve as a major pedestrian and cyclist route with the opening of the Simcoe Tunnel in 2009. Staff recommend the City Council endorse the Simcoe Street Pedestrian Promenade Plan as outlined in this report.

#### CONTACT

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**SIGNATURES** 

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Raymond David, Director Community Planning Toronto and East York District Peter Noehammer, Director Transportation Services Toronto and East York District

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#### **ATTACHMENTS**

Attachment 1: Studies/Guidelines and Plans

Attachment 2: Existing Streetscape Amenities – Lower Simcoe Street

Attachment 3: General Design Objectives for the Simcoe Street Pedestrian Promenade Plan (Front Street West to Queens Quay West)

Attachment 4: Simcoe Street Pedestrian Promenade Plan (north section) Attachment 5: Simcoe Street Pedestrian Promenade Plan (south section)

Attachment 6: Intersection of Lower Simcoe Street and Lake Shore Boulevard West – Proposed Curb Modifications, (421F-9488, dated December 2008)

Attachment 7: Action Items for Plan Implementation

## Attachment 1: Studies/Guidelines and Plans

Railway Lands East Secondary	"Improved at-grade Pedestrian Routes and Rail
Plan designation	Corridor Underpasses", Front Street West/Station
	Street to Lake Shore Boulevard West
Central Waterfront Secondary	"Key Pedestrian Links", and "Bicycle Lanes (on-
Plan	street)" King Street West to Queens Quay West
Union Station District Plan	"North South Connection", Wellington Street West
	to Harbour Street
Queens Quay Harbourfront B.I.A.	A plan for area in the BIA between Harbour Street
·	and Queens Quay West is under development
Entertainment District B.I.A.	A plan for area in the BIA between just south of
	Queen Street West and Lake Shore Boulevard West
	is under development (draft documents designate
	the section between Queen Street West and
	Wellington Street West as a heritage street,
	Wellington Street West to Queens Quay West as a
	green street, the section between King Street West
	and Wellington Street West is also designated a red
	carpet (open spaces)).
Revised Precinct B Precinct	These agreements, among other things, secured
Agreement, dated November 29,	funds to undertake work on Lower Simcoe Street to
1996, as amended by Amending	reduce the barrier effect of the F. G. Gardiner and
Agreement No. 1 registered on	to improve pedestrian flows, including provisions
February 14, 2002 and further	for improvements to the pedestrian crossings at
Amending Agreement No. 2,	Lake Shore Boulevard West and Lower Simcoe
dated June 28, 2002	Street
Cultural Districts in the Public	Recommendations for the area approximately from
Realm – Roy Thomson Hall +	Adelaide Street West to Front Street West between
Bell Lightbox Section	University Avenue and Peter Street

Attachment 2: Existing Streetscape Amenities – Lower Simcoe Street

Streetscape Amenities	Number North of Front Street, South of Front Street	Comments
Benches	2 (private),8	
Mailboxes	4, 1	
Newspaper boxes	8,5	
Traffic control signals	Yes	All except at Richmond Street West and Queen Street West; new traffic control signals at Bremner Boulevard were activated in December 2008
Pedestrian crosswalk lights	All	Countdown pedestrian signals have been installed at all existing crosswalks
Teamways	None	
TTC stops	None	No TTC route on this section of Simcoe Street
Wayfinding signage	Yes only at Front Street West, Only at Bremner Boulevard	Sign for Convention Centre  Discovery Walk – crosses Simcoe Street at Bremner Boulevard, and signs for the Air Canada Centre, Convention Centre, CN Tower
PATH connections	3	Southwest corner of King Street West (Roy Thompson Hall), southeast corner of Station Street (Skywalk), and Skywalk over Simcoe Street at south limit of the railway (Convention Centre South Building)
PATH signage	Yes 1 location	Southeast corner of Station Street
Heritage signage	None	
Cultural corridor	No	
Abutting heritage buildings	5, 2	
Discovery route signage	No, Yes	"Downtown Toronto", the route is on Bremner Boulevard, signs are at the southwest corner of Bremner Boulevard and Simcoe Street.
Bike post and rings	16, 13	All on west side south of Front Street
Pedestrian scale lighting	Yes, yes	Variety, and railway to Queens Quay

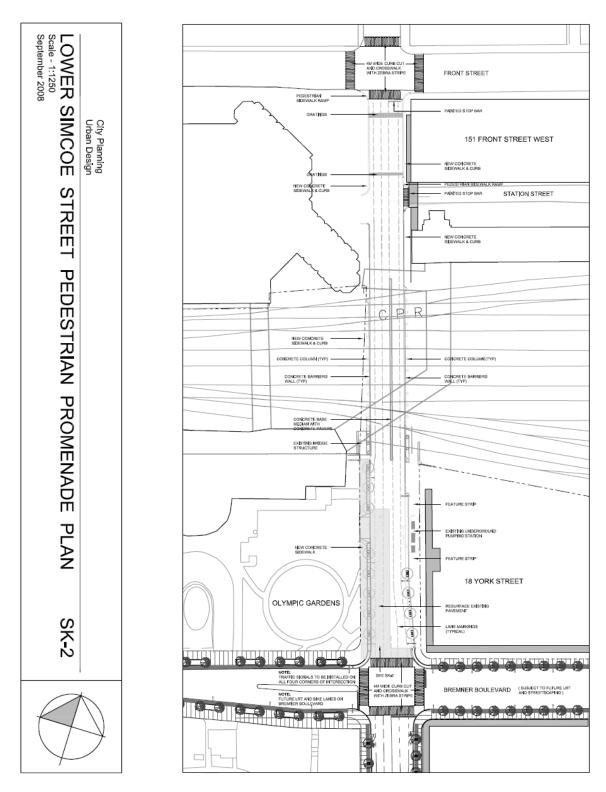
		West there are Railway Lands globe lights
Street trees	Yes,	Sporadic and not healthy
	Yes	Temporary planting railway to Bremner Boulevard, east side and south of Bremner Boulevard to Grand Trunk Crescent, and planting Lake Shore Boulevard West to Queens Quay West

The street generally lacks pedestrian amenities due to the narrow sidewalks and current hoarding around construction sites. There are approximately 14 million visitors to Harbourfront per year, many that use Lower Simcoe Street.

## Attachment 3: General Design Improvements for the Simcoe Street Pedestrian Promenade Plan (Front Street West to Queens Quay West)

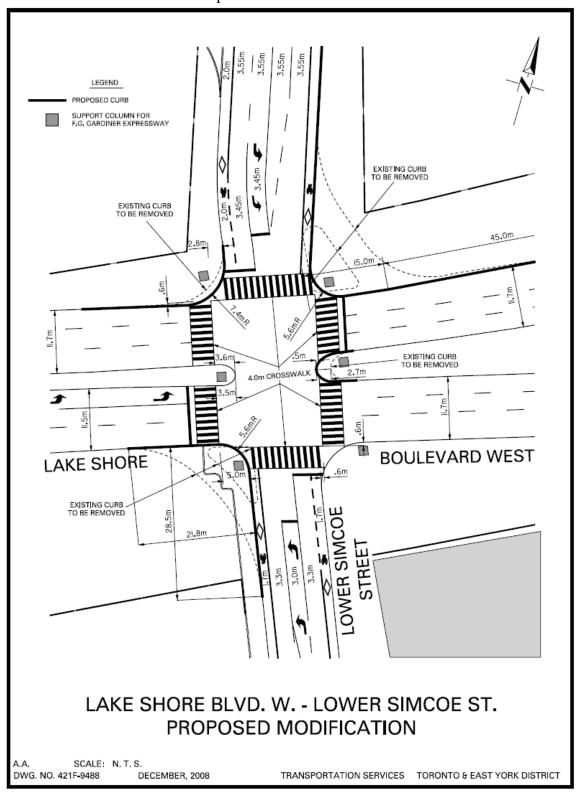
- 1. Provide a concrete sidewalk with a minimum clear width of four metres between the railway and Queens Quay West.
- 2. Provide concrete or zebra stripped crosswalks with a minimum width of four metres, where feasible, at all intersections, and at the driveway crossing of the private Station Street.
- 3. Provide curb cuts with a minimum width of four metres, where feasible, for crosswalks.
- 4. Remove the right channels at the northeast and southeast corners of Lower Simcoe Street and Lake Shore Boulevard West.
- 5. Provide a 7 metre curb radius or less at intersections.
- 6. Provide continuous weather protection from the railway to Queens Quay West abutting new buildings with a minimum depth of three metres.
- 7. Remove guardrails within 20 metres of Lower Simcoe Street, where feasible.
- 8. Maximize landscape planting opportunities in buried tree trenches with such structures and landscaping maintained by the owners of abutting buildings.
- 9. Maximize pedestrian wayfinding opportunities in the form of PATH, Discovery Walk, Waterfront Trail and special attraction signage.

Attachment 4: Simcoe Street Pedestrian Promenade Plan (north section)



# Attachment 5: Simcoe Street Pedestrian Promenade Plan (south section) [See attached 11X17 fold out]

Attachment 6: Intersection of Lower Simcoe Street and Lake Shore Boulevard West – Proposed Curb Modifications



#### Attachment 7: Action Items for Plan Implementation

#### **Action Items**

#### **Technical Services**

1. Technical Services staff to install bird caging under the F. G. Gardiner Expressway, at the intersection with Lower Simcoe Street over the crosswalks and sidewalks.

#### **Transportation Services**

- 2. Transportation Services staff to install river rock along Lake Shore Boulevard West west and east of Lower Simcoe Street.
- 3. Transportation Services staff to remove, where feasible guiderails within 20 metres of Lower Simcoe Street.
- 4. Public Realm Unit Street Furniture staff to locate litter/recycling receptacles at the four corners of Lower Simcoe Street and Bremner Boulevard.

#### City Planning

- 5. City Planning staff to require continuous weather protection with a minimum depth of three metres for all building walls abutting Lower Simcoe Street.
- 6. City Planning staff to require that all buildings with PATH connections have a PATH logo on the Lower Simcoe Street façade, and a PATH map and ceiling compass inside the Lower Simcoe Street doors.

#### **Urban Forestry**

7. Urban Forestry staff to add street trees to the west side of Lower Simcoe Street between Grand Trunk Crescent and Lake Shore Boulevard West (abutting Roundhouse Park).