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STAFF REPORT ACTION REQUIRED

36 Park Lawn Road – Zoning Amendment and Site Plan Applications - Preliminary Report

Date:	April 8, 2010
То:	Etobicoke York Community Council
From:	Director, Community Planning, Etobicoke York District
Wards:	Ward 6 – Etobicoke-Lakeshore
Reference Number:	10 104813 WET 06 OZ and 10 104817 WET 06 SA

SUMMARY

This application was made on or after January 1, 2007 and is subject to the new provisions of the Planning Act and the City of Toronto Act, 2006.

This application proposes a 36-storey residential tower, with an approximate height of 113 metres, plus mechanical penthouse, containing 308 dwelling units. The development proposes three levels of underground parking, and 20-visitor parking spaces located at-grade within the podium.

This report provides preliminary information on the above-noted applications and seeks Community Council's directions on further processing of the applications and on the community consultation process.

The applications have been circulated to City Divisions and outside agencies for review and comment. A Community Consultation Meeting has been scheduled for April 29, 2010.



RECOMMENDATIONS

The City Planning Division recommends that:

- 1. Staff be directed to schedule a community consultation meeting for the lands at 36 Park Lawn Road together with the Ward Councillor.
- 2. Notice for the community consultation meeting be given to landowners and residents within 120 metres of the site.
- 3. Notice for the public meeting under the Planning Act be given according to the regulations under the Planning Act.

Financial Impact

The recommendations in this report have no financial impact.

DECISION HISTORY

The site is among four properties referred to as the "Park Lawn Block": 60-80 Park Lawn Road, 42 Park Lawn Road, 36 Park Lawn Road, and 2200 Lake Shore Boulevard West and 10 Park Lawn Road. In 2005, applications for Official Plan and Zoning amendments to redesignate the properties from Employment to Mixed Use were filed. These applications were subsequently appealed for a decision to be made at the Ontario Municipal Board (OMB). During the OMB proceedings, the owners of 36 Park Lawn Road and 42 Park Lawn Road, became Parties to the hearing, and requested that the OMB modify the proposed Official Plan amendment to enable the Park Lawn Block to be treated as a whole, and be consistent across all four properties in terms of land use designations for permitted uses on the Block.

OMB Decision 2919, dated October 18, 2006, redesignated the Official Plan land use from Employment to Mixed Use for the entire Block. Since 36 Park Lawn Road did not have development applications at the time of the OMB hearing, it was the decision of the OMB that should redevelopment of the site be pursued in the future, the appropriate zoning by-law amendment and site plan applications would need to be made in order to implement the Mixed Use Official Plan permissions. Accordingly, applications for the current proposal have been filed.

Pre-Application Consultation

A pre-application consultation meeting was held with the applicant to discuss complete application submission requirements.

ISSUE BACKGROUND

Proposal

Site and Surrounding Area

The site is located on the west side of Park Lawn Road, south of the Gardiner Expressway, and north of Lake Shore Boulevard West. The site area is approximately 0.58 hectares, and has an approximate frontage of 33 metres. The site is generally flat, and drops substantially in grade at the rear, adjacent to Mimico Creek. The property is currently occupied by a 2-storey vacant industrial building, formerly used as a print shop.

Surrounding uses:

- North: Immediately to the north is a vacant site, municipally known as 42 Park Lawn Road, and a condominium development, currently under construction. Further north is the CN Railway line.
- South: Office buildings at 10 Park Lawn Road and 2200 Lake Shore Road. Further south, Humber Bay Park and Lake Ontario.
- East: Mr. Christies Bakery (Kraft), and a bank.
- West: The east bank of Mimico Creek. Further east is a commercial-residential condominium development, currently under construction.

Provincial Policy Statement and Provincial Plans

The Provincial Policy Statement (PPS) provides policy direction on matters of provincial interest related to land use planning and development. The PPS sets the policy foundation for regulating the development and use of land. The key objectives include: building strong communities; wise use and management of resources; and, protecting public health and safety. City Council's planning decisions are required to be consistent with the PPS.

The Growth Plan for the Greater Golden Horseshoe provides a framework for managing growth in the Greater Golden Horseshoe including: directions for where and how to grow; the provision of infrastructure to support growth; and protecting natural systems and cultivating a culture of conservation. City Council's planning decisions are required to conform, or not conflict, with the Growth Plan for the Greater Golden Horseshoe.

Staff will review the proposed development for consistency with the PPS and for conformity with the Growth Plan for the Greater Golden Horseshoe.

Official Plan

The site has an OMB land use approval for Mixed Use Areas, and the Land Use designation map in the Toronto Official Plan will require an update to reflect the redesignation of the property from Employment. The OMB Official Plan amendment allows for industrial uses on an interim basis until redevelopment of the Park Lawn Block occurs, a maximum of 2,194 residential units, and a maximum office/retail floor space index of 27,750 square metres. In addition, the approved Plan requires development

proposals to have regard for beneficial open space relationships to Mimico Creek Valley, including access to open space and trail linkages, and visual relationships with the valley, as well as addressing transportation requirements and access arrangements along Park Lawn Road.

Mixed Use areas are comprised of a broad range of commercial, residential and institutional uses, in either single use or mixed-use buildings. Development in Mixed Use Areas will create a balance of high quality residential, commercial and open space uses that will meet the needs of the local community.

Official Plan Site-specific Policy 15 also applies to area development, in which access to new development and redevelopment along Park Lawn Road will maintain the integrity of the existing access points into the Christie Brown (Kraft) industrial lands.

Map 9 of the Official Plan identifies the entire site to be in a Natural Heritage System. Development is generally not permitted in the natural heritage system. Where the underlying land use designation provides for development in or near the heritage system, development will recognize natural heritage values and potential impacts on the natural ecosystem as much as is reasonable in the context of other objectives for the area, and will minimize adverse impacts, among other criterion listed in the Plan for lands within this system.

Development criteria for Mixed Use Areas and other relevant policies of the Plan including Built Form and Parks and Open Space Areas will provide a basis for review of the application.

Zoning

The site is zoned Industrial Class 1 (IC.1). This zone allows for manufacturing, vehiclerelated, education and research, institutional, and storage and warehousing. As the proposed residential development is not permitted within this zone, a zoning amendment is required.

Site Plan Control

The property is subject to Site Plan Control and an application has been filed in conjunction with the zoning amendment. The Site Plan application has been circulated to Divisions and outside agencies or review and comment. In addition to other site planning matters, staff will have the opportunity to review details such as landscaping, servicing, site circulation, building design, and pedestrian connections.

Ravine Control

The western portion of the property is subject to provisions of the City of Toronto Municipal Code Chapter 658 – Ravine Protection. Any development within the City's ravine and natural feature protection areas ravine protection may require a permit from Urban Forestry, Ravine and Natural Protection.

Toronto and Regional Conservation Authority

The western portion of the site falls within an area subject to Toronto and Regional Conservation Authority Regulation O. Reg. 166/06. A permit is required from the Conservation Authority for any development or site alteration within the regulated area.

Tree Preservation

This application is subject to the provisions of the City of Toronto Municipal Code, Chapter 813 Articles II (Street Trees by-law) and III (Private Tree by-law). The applicant has yet to provide a Tree Preservation and Ravine Stewardship Plan, which will be required as part of the application review process.

Reasons for the Application

A zoning amendment is required to permit the residential use as proposed and establish appropriate development standards.

COMMENTS

Application Submission

The following reports/studies were submitted with the application:

- Planning and Urban Design Rationale
- Community Services and Facilities Study
- Pedestrian Wind Level Study
- Air Quality Report
- Sun/Shadow Study
- Noise & Vibration
- Archaeological Assessment
- Designated Substances & Hazardous Materials Survey
- Phase 1 and Phase 2 Environmental Reports
- Slope Stability Investigation
- Geotechnical Investigation
- Traffic Impact Study
- Servicing Report
- Stormwater Management Report
- Environmental Impact Study

A Notification of Complete Application was issued on February 17, 2010.

Issues to be Resolved

Residential Unit Cap/Land Use

The amending Official Plan for the Park Lawn Block has a maximum residential cap of 2,194 units. Staff will evaluate the distribution of the units in context of transportation capacity and traffic operations for the Block.

Studies submitted as part of the application will be reviewed in order to address compatibility of residential uses with industrial uses in the vicinity in terms of the impact relationships between the proposed residential use and industrial operations. This includes assessment of air quality, noise, and other potential impacts and identification of appropriate locational controls and mitigation measures to ensure a compatible interface.

Transportation/Access/Signalization

Transportation requirements and access arrangements for development of the Park Lawn Block will be comprehensively addressed in order to provide for a co-ordinated vehicle access and circulation pattern, integration of access locations for both sides of Park Lawn Road, and appropriate traffic capacity improvements with sufficient access points and circulation patterns. In addition, given the varying time frames for development of the Park Lawn Block, it will be necessary to resolve the appropriate signalization point and interim access arrangements to ensure appropriate co-ordination of the Block.

Development within Top-of-Bank Limit/Mimico Creek

Interface and protection between the development and Mimico Creek valley, along with the extension of the Mimico Creek trail to maximize appropriate access and amenity for future use will be secured through the zoning amendment and site plan application review process.

Section 37 Agreement

The Official Plan contains provisions pertaining to the exchange of public benefits for increased height and density for new development pursuant to Section 37 of the *Planning Act*. City Planning staff, in consultation with the local Councillor, will be discussing with the applicant how these policies will be addressed, and secured in a Section 37 Agreement.

Urban Design/Built Form Policies

Staff will review the proposed tower and development in the context of the Tall Buildings Guidelines, and other policies of the Official Plan. Special attention with be given to separation distances for the proposed tower, building entrances, and setbacks to ensure compatibility and appropriate buffering to the industrial user (Kraft) on the east side of Park Lawn Road, and future adjacent buildings within the Block. Additional matters will also include visitor parking location, pedestrian linkages, and co-ordinated grading relationships.

Staff will be encouraging the applicant to review sustainable development opportunities by utilizing the Toronto Green Standard, adopted by City Council in July 2006. The TGS Checklist has been submitted by the applicant and is currently under review by city staff for compliance with Tier 1 performance measures.

Additional issues may be identified through the review of the application, agency comments and the community consultation process.

CONTACT

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SIGNATURE

Gregg Lintern, MCIP, RPP Director, Community Planning Etobicoke York District

ATTACHMENTS

Attachment 1: Site PlanAttachment 2: Elevations [as provided by applicant]Attachment 3: ZoningAttachment 4: Application Data Sheet





Attachment 2: Elevations

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Attachment 2b: Elevations

Attachment 3: Zoning



Attachment 4: Application Data Sheet

Application Type	Rezoning	Rezoning		Application Number:			10 104813 WET 06 OZ		
Details	Rezoning, Standard		Application Date:		Ja	January 14, 2010			
Municipal Address:	36 PARK LAWN RD								
Location Description:	PL 83 PT LT7 **GRID W0608								
Project Description:	Proposed rezoning to permit new 36 storey residential building with 308 suites, 3 levels of underground parking and covered garage.								
Applicant:	Agent:		Architect:			Owner:			
M. BEHAR PLANNING AND DESIGN					1772	2014 C	ONTARIO INC		
PLANNING CONTROLS									
Official Plan Designation: Mixed Use Areas			Site Specific Provision:						
Zoning: I.C1			Historical Status:						
Height Limit (m): 112			Site Plan	Site Plan Control Area:					
PROJECT INFORMATION									
Site Area (sq. m):	5856.97		Height:	Storeys:	Storeys: 36				
Frontage (m):	33			Metres:	112.	65			
Depth (m):	151								
Total Ground Floor Area (sq. 1	n): 627.51				То		I		
Total Residential GFA (sq. m)	: 26968			Parking Spaces:		347			
Total Non-Residential GFA (se	q. m): 0			Loading Do	ocks	1			
Total GFA (sq. m):	2696	58.43							
Lot Coverage Ratio (%):	28.8								
Floor Space Index:	4.6								
DWELLING UNITS FLOOR AREA BREAKDOWN (upon project completion)									
Tenure Type:	Condo			А	bove Gra	ıde	Below Grade		
Rooms:	1 (guest suite) Residential GF		FA (sq. m):		26968.43		0		
Bachelor:	0 Retail GFA (s		sq. m):		0		0		
1 Bedroom:	170 Office GFA (sq		sq. m):		0		0		
2 Bedroom:	138 Industrial GFA		A (sq. m):		0		0		
3 + Bedroom:	0 Institutional/Ot		ther GFA (sq. m): 0				0		
Total Units:	309 (inludes 1 guest suite)								