**KPING** cutting through complexity

# Sheppard Subway Extensions

Analysis of Funding Options for TTIL and the City of Toronto

Executive Committee Meeting February 13, 2012



# Background

### Two key questions when funding a large capital project:

- Where will the money come from?
  - Cash in hand + debt that can be raised
- What types of revenue can support the investment?

### Scope of our analysis:

- Assess the following funding sources:
  - Contributions from the Provincial and Federal governments
  - Selling City owned properties in the Sheppard corridor
  - Revenue bonds supported by:
    - Incremental property tax along both Sheppard and Eglinton-Scarborough corridors
    - Special City wide transit related development charges
  - Project debt must not be guaranteed by the City
- Analyze "traditional" and Public-Private Partnership ("P3") approaches
- If a gap remains, identify other potential funding sources

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# **Project Overview**

#### Total project cost estimated to be \$4.3 billion (nominal)

- \$2.7 billion for East Extension
- \$1.6 billion for West Extension
- Long term operations and maintenance costs excluded due to data availability

#### The analysis focused on 7 year construction period for the East Extension



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# **Funding Sources**

#### Federal government contribution of \$333 million previously committed

- PPP Canada could provide additional funds
- City could pursue a "federal guarantee", as recently provided for Lower Churchill hydro project in Labrador

### Savings from Eglinton-Scarborough project of \$650 million

### Estimated value of real estate in the corridor \$221 million

#### **Estimated bond proceeds:**

- \$156 million from incremental taxes
- \$292 million from development charges
- More up front capital could be raised if:
  - Debt was guaranteed; and/or
  - More secure revenue source(s) were used

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# **Summary of Funding Requirements for Sheppard East**

#### "Traditional" approach

- Estimated \$914 million of additional funds needed throughout construction (ie, years 1-7)
- However, the City benefits from significant incremental cash flow during operations

#### **Concession P3**

- Estimated \$739 million of additional funds needed throughout construction
- \$0 additional cash flow during operations

#### "Availability Payment" P3

- \$0 throughout construction
- Estimated \$736 million needed in years 8-24 to offset developer payments
- Remaining surplus cash flow retained by the City



#### Additional Funding Required During the Operating Period (Total Requirement = \$736 million)

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# **Other Funding Sources**

#### Other potential sources of funding for consideration include:

- Zone based tolls (eg, London)
- Expressway tolls (eg, Highway 407)
- High-occupancy toll lanes (eg, San Diego Fas Trak)
- Vehicle Kilometers traveled (eg, Germany)
- Parking sales tax (eg, San Francisco)
- Parking space levy (eg, Sydney)
- Regional sales tax (eg, New York City)
- Gasoline tax (eg, British Columbia)
- Passenger vehicle charges (eg, Quebec)
- Employer/payroll taxes (eg, Oregon)

# Future cash flows could either be monetized or used to offset future payment obligations