# ATTACHMENT 2: STAFF REPORT



# STAFF REPORT ACTION REQUIRED

Application by Strategic Outdoor for Four Variances with Respect to a Third Party Sign Proposal at 985 College Street

Date:	November 4, 2011
Ward:	Ward 18 – Davenport
File No.:	TP-11-00026
IBMS File No.:	11-241378

## PURPOSE OF THE APPLICATION

This is an application by Strategic Media Outdoor for four variances to Chapter 694, Signs, General, in connection with a proposal to erect and display one illuminated third party wall sign with static copy on the westerly facing wall of an existing two-storey mixed-use building located on the property municipally known as 985 College Street. The proposed third party wall sign is to be 6.10 metres wide by 4.57 metres long and at a height of approximately 6.91 metres. The proposed third party wall sign is intended to replace a previously approved non-illuminated mural sign for the purposes of advertising, having a sign face area of 25.92 square metres and located at an overall height of approximately 7.11 metres.

The proposed third party wall sign will be:

- Illuminated;
- Erected within 100.0 metres of other lawful third party signs;
- Erected within 30 metres of the intersection of a major street with another street;
- Erected within 30 metres of an R-Residential sign district;
- Not erected on a premise located within an area with site-specific area restrictions;
- One of two third party signs located on the premises; and
- At a height of approximately 6.91 metres, will contain only one sign face, said sign face measuring 4.57 metres long by 6.10 metres wide, for a total sign face area of 27.87 square metres, and will display static copy.

## **REQUESTED VARIANCES**

SECTION	REQUIREMENT	PROPOSAL
694-22D	A third party sign shall not be erected within 100 metres of any other third party sign.	There is a third party roof sign at the subject premises.
694-25A(1)(a)	A third party wall sign is permitted provided the sign face area shall not exceed 20.0 square metres.	The sign face area of the proposed third party wall sign will be 27.87.
694-25A(1)(d)	A third party wall sign is permitted provided the sign shall not be erected within 30.0 metres of the intersection of a major street with any other street.	The proposed third party wall sign will be approximately 15.0 metres from the intersection of College Street and Rusholme Road.
694-25A(1)(e)	A third party wall sign is permitted provided the sign shall not be erected within 30.0 metres of any premises located within an R, RA, or OS sign district.	The proposed third party wall sign will be approximately 23 metres from an R-Residential sign district, to the south.

## RECOMMENDATIONS

The Chief Building Official and Executive Director, Toronto Building, recommends that:

- The Sign Variance Committee approve the variance requested from §694-22D to allow the third party wall sign to be erected within 100.0 metres of an existing third party sign;
- 2. The Sign Variance Committee **approve** the variance requested from §694-25A(1)(a) to allow the sign face area of the third party wall sign to exceed 20.0 square metres;
- 3. The Sign Variance Committee **approve** the variance requested from §694-25A(1)(d) to allow the third party wall sign to be erected and displayed within 30 metres of the intersection of a major street with any other street; and
- 4. The Sign Variance Committee **approve** the variance requested from §694-25A(1)(e) to allow the third party wall sign to be erected and displayed within 30 metres of a premise located within an R-Residential sign district.

## COMMENTS

Chapter 694, Signs, General, of the City of Toronto Municipal Code came into force and effect on April 6, 2010. Chapter 694, Signs, General, delegates decision-making powers respecting third party sign variance applications to the Sign Variance Committee. As such, this report outlines the position of the Chief Building Official concerning whether the proposed variances meet the criteria set out in §694-30A to permit the granting of a variance. It is the Chief Building Official's position that all of the proposed four variances meet the criteria and should be approved.

#### **Applicant's Submission**

The Applicant's submission package is provided as Attachment 1 to this report. Attachment 1 contains:

- A Sign Variance Application form completed by the Applicant, signed and dated June 27, 2011;
- A "Rationale for Application" prepared by the Applicant;
- An elevation drawing of the westerly facing building wall of the subject premise showing the existing wall with the proposed third party sign, prepared by A. Karanxha; and
- A photograph and a rendered photograph of the westerly facing building wall of the building on the subject premises showing the wall and the proposed third party wall sign on the subject wall.

#### Site Context

The subject property (refer to Attachment 2) is located in Ward 18 near the intersection of College Street and Rusholme Road. The subject property is located on the south side College Street between the major streets of Ossington Avenue to the east and Gladstone Avenue to the west, within a CR-Commercial Residential sign district. This portion of College Street is characterized by many two and three storey commercial-residential buildings with first storey commercial/retail uses and residential uses on the second and third storeys. College Street is predominately commercial-residential, while there are mainly low-rise residential properties on the minor streets near the location of the proposed sign.

The westerly facing wall of 985 College Street, on which the sign is proposed to be erected and displayed, faces neighbouring properties that also have a CR-Commercial Residential sign district designation.

#### Established Criteria

In order to review, consider and make recommendations on sign variance applications, criteria to evaluate an application for a variance are provided in Chapter 694. §694-30A states that an application for a variance from the provisions of Chapter 694 may only be granted where it is established that the proposed sign:

- (1) Is warranted based on physical circumstances applicable to the property or premises;
- (2) Is consistent with the architecture of the building or development of the property;
- (3) Is consistent with buildings and other features of properties or premises within 120 metres of the location of the proposed sign;
- (4) Will not alter the essential character of the area;
- (5) Will not adversely affect adjacent properties;
- (6) Will not adversely affect public safety;
- (7) Is, in the opinion of the decision maker, not contrary to the public interest;

- (8) Is of a sign class or a sign type that is permitted in the sign district where the premises is located; and
- (9) Is not expressly prohibited by §694-15B.

The Chief Building Official provides the following comments with respect to each of the criteria, all of which must be established for a variance to be granted:

(1) *Physical circumstances applicable to the property or premises* 

The subject property is located within a CR-Commercial Residential sign district and third party wall signs are permitted in this sign district. Typically third party wall signs are common in these districts because they reflect the commercial retail and business nature of the area. Retail window displays, signs for the purposes of identification, signs for the purposes of advertising and signs for the purposes of promotion are all very prevalent since the majority of buildings in these areas have commercial/retail uses at the first storey.

This proposed third party wall sign will be erected and displayed on the westerly facing building wall which is currently bare and lacking aesthetic appeal. The bare wall does not contribute in the visual enhancement of the surrounding area. A third party wall sign, as the Applicant proposes, may enhance the appearance of this otherwise bare wall.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign is warranted based on the physical circumstances applicable to the premises.

(2) Consistency with the architecture of the building or the development of the property

As previously mentioned, the proposed third party wall sign will be erected and displayed on the westerly facing building wall which is currently bare and lacking aesthetic appeal. There are no significant architectural elements that would be negatively affected by the proposed sign. Again, a third party wall sign such as the one proposed may contribute to animating and enlivening the plain building wall and surrounding area.

## Conclusion: It is the Chief Building Official's opinion that it has been established that the proposed sign is consistent with the architecture of the building or development of the property.

(3) Consistency with buildings and other features of properties or premises within 120 metres of the location of the proposed signage

The majority of properties within 120 metres of the subject location are within the CR-Commercial Residential sign district and the R-Residential sign district. Although there are many residential properties, they are almost all on the local streets off of College Street and are not anticipated to be impacted by the proposed sign as the views to the proposed sign are limited. College Street itself is predominately commercial-residential and contains many

commercial uses. Wall signs are common in this district and reflective of the retail and business nature of the area.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign is consistent with buildings and other features of properties or premises within 120 metres of the location of the proposed sign.

#### (4) Alteration of the essential character of the area

This section of College Street is largely commercial in nature and is expected to absorb a substantial amount of an anticipated increase in retail, office and service employment in Toronto. Third party wall signs are permitted in this sign district, subject to regulatory provisions provided for in Chapter 694. As such, permitting the erection and display of a third party wall sign will not alter the essential character of the area.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign will not alter the essential character of the area.

#### (5) Adverse affect on adjacent properties

The proposed third party wall sign will face a neighbouring property to the west with CR-Commercial Residential sign district designations and is anticipated to cause no negative impact to the property. Due to the location and position of the proposed sign, the residential lands that are within 30.0 metres of the location of the proposed sign are not expected to be impacted by the sign as visibility to the sign from these lands is negligible. Additionally, the proposed wall sign will comply with the illumination requirements outlined in Chapter 694 including illumination only between the hours of 7 a.m. and 11 p.m. and reducing the luminosity and brilliance of the sign, in relation to ambient light levels, at dusk and dawn. As such, there are no anticipated adverse impacts on adjacent properties.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign will not adversely affect adjacent properties.

(6) Adverse affect on public safety

The proposed third party wall sign will require both a building permit and a sign permit to be erected. A building permit is only issued once the City is satisfied that the sign complies with the applicable provisions of the Ontario Building Code, which ultimately ensures public safety.

<u>Conclusion:</u> It is the Chief Building Official's opinion that the proposed sign will not adversely affect public safety.

(7) Public interest

The third party sign variance application process prescribed in Chapter 694 is a public process. The proponent is required to post a notice on the property for no less than 30 days

prior to the hearing of the application by the Sign Variance Committee and a written notice of the proposal is mailed out to the local Ward Councillor, the owners of all properties and to the mailing addresses of residential and business tenancies within a 120 metre radius of the property. Sign By-law Unit staff have confirmed that a notice has been posted on the property and, to the date of this report, no comments have been received from the public.

Other goals and objectives of Chapter 694 and considered as a public interest include:

- The promotion of energy efficiency; and
- The establishment of a city with beautiful, comfortable, safe and attractive streets (the Beautiful City principle).

The proponent will comply with the regulations related to the purchase and use of renewable energy to operate the proposed third party wall sign and with the illumination requirements including:

- Only illuminating the sign between the hours of 7 a.m. and 11 p.m.;
- · Avoiding "up-lighting" the sign to mitigate impacts on birds and the night sky; and
- Reducing the luminosity and brilliance of the sign, in relation to ambient light levels, at dusk and dawn.

This specific proposal appears to be acceptable to the City's defined goals and objectives in terms of the environment and City beautification.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign is not contrary to the public interest.

(8) Sign class, sign type and sign district permissions

Sign By-law Unit staff have reviewed the proposal and confirm that the subject property is located within a CR-Commercial Residential sign district where third party wall signs are permitted.

#### <u>Conclusion: It is the Chief Building Official's opinion that it has been established that</u> the proposed sign is of a sign class or a sign type that is permitted in the sign district where the premises is located.

#### (9) *Express prohibitions as per subsection 694-15B*

Through a review of the proposal, Sign By-law Unit staff have confirmed that the proposed signage is not expressly prohibited by §694-15B of Chapter 694, Signs, General, of the City of Toronto Municipal Code.

# Conclusion: It is the Chief Building Official's opinion that it has been established that the proposed sign is not expressly prohibited by § 694-15B.

#### CONCLUSION

In consideration of the four variances requested to Chapter 694, Signs, General, to allow the issuance of a sign permit authorizing the erection and display of one third party wall sign with one sign face containing static copy, on the westerly facing wall of the property municipally known as 985 College Street, as described, it has been established that the proposal is in compliance with all of the applicable criteria. Therefore, the Chief Building Official recommends that the Sign Variance Committee approve the requested variances.

## CONTACT

Robert Bader, Supervisor Sign By-law Unit, Toronto Building Tel: (416) 392-4113; E-mail: <u>rbader@toronto.ca</u>

## SIGNATURE

Ted Van Vliet Manager, Sign By-law Unit

#### ATTACHMENTS

- 1. Applicant's Submission Package
- 2. Excerpt Sign District Map

# ATTACHEMENT 1: APPLICANT'S SUBMISSION PACKAGE

For Enguiries Dial 311 From Outside the City of Toronto (416) 392-CITY (2489)			Sign Variance Application		
			Request Date Folder No.		
Sign Location		-	1.1.1		
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it is an application for a variance f	for the issuance of a permit requ	ired for the modification or restoration of an	existing sign, please provide the following:		
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lease provide the reasonal/asSTca	bon for the request (Albeh any s	supporting documentation or additional pag	es as required):		
Property Owner Info	rmation	East Name			
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Company Name (If applicable)		1 for the state	Area Code and Telephone No.		
Street No. & Name 985 COLLEGE STREET WE	and the second se	Apt./Unit No.	Area Code and Mobile / Pager No.		
TORONTO	Province	Postal Code M6H 1A6	Area Code and Fax No.		
Sign Variance Data     Copies of any supple     All necessary plans     Applicant's Declarat	orting documents and specifications require	id to verify the nature of the Sign B	ly-law Variance(s) requested		
Last Name		First Name			
			Area Code and Telephone No. (416) 253-9588		
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Company Name (if applicable STRATEGIC OUTDO		AGCUNE No. 600 Postal Code MSV381	Area Code and Fax No. (416) 253-6206		
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Strategic Outdoor - 4 Third Party Sign Variances - Wall Sign at 805 Bloor Street West

For Enquiries Dial 311 From Outside the City of Toronto (416) 392-CITY (2489)				Sign Variance Data Sheet	
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This data	sheet forms part of an appli	cation for a Variance From	Chapter 694 of the T	oronto Municipal C	Code, Signs
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Sign Variance Application – 985 College Street

Rationale for Application

- Approval of this application is appropriate. A sign permit is currently in place, permit number 09 191399 SGN 00 SP, allowing a mural on the west elevation wall. The proposed sign will be a vinyl fascia sign which will be built on the same elevation wall and will replace the mural sign. We have advised City staff that we will forfeit our mural sign permit if this application is permitted and a fascia sign permit is issue. We also note that the City's sign tax by-law does not apply to signs permitted before the passage of the current sign by-law. As a result, there are no sign taxes payable based on the current permit, but sign taxes would apply to the proposed new sign, should this variance be allowed.
- The current sign permit allows a mural sign that must be painted directly onto the building wall. There are aspects of this form of "installation" that are problematic, and are resolved by the use of vinyl signs, as proposed in this application, as follows:
- a. Painting directly onto the wall requires an extensive number of hours of work by one or two individuals who are exposed to the fumes and spray of the paint while working from temporary scaffolds up to four stories high, and usually over adjacent concrete surfaces, near sidewalks and vehicle traffic. This process presents many opportunities for safety hazards including the exposure of workers to fumes and spray, and the potential for injury to workers or passersby as a result of human error; falls, equipment or materials dropped, etc. I also note that this process must be repeated each time the advertising copy is changed, presenting the same risks over and over again.

Vinyl signs are produced on strong, fire retardant material and the necessary artwork and printing is done in a safe manufacturing environment. The signs are then constructed in a way that allows them to be strung, by way of a simple cabling system attached to the wall (noting that the system is designed by a professional engineer and each installation is overseen by a professional engineer on-site). The cabling system can be installed within a short number of hours using a "cherry picker" vehicle to access the building wall. It then takes a short time to suspend the sign material to the cabling system and the installation is complete. Signs may then be removed and re-installed on the same cabling system.

b. As noted above, advertising copy may be changed frequently. In the case of a mural sign, this means repeatedly painting over the building walls, resulting in thick layers of paint that eventually must be removed with chemical applications. The application of the paint directly onto the wall, and the occasional removal of layers of paint also creates a potentially harmful situation since the materials used to remove the paint can be hazardous and must be collected at the base of the building wall and removed for proper disposal.

While this method minimizes potential harm to the passing public, it does involve exposing the workers to the chemicals needed for the process. In addition, there is a long -term potential for erosion of the building wall or cladding on the wall in question.

c. The installation of individually painted mural signs is extremely expensive and and be cost-prohibitive to the smaller and start-up companies who wish to purchase advertising space in their communities.

d. The removal and/or replacement of vinyl advertising signs can be done very quickly, in a number of hours rather than days.

- \*\*
- 3. I note that we are a new Toronto-based company that began our business here, and our head office remains here, notwithstanding the incredible presence of other large outdoor advertising companies in Toronto. In order to remain competitive and viable as a business, we need to take advantage of new production processes and offer our customers a quality product at a competitive price.
- The sign is proposed to be installed on the west elevation wall of a commercial building.

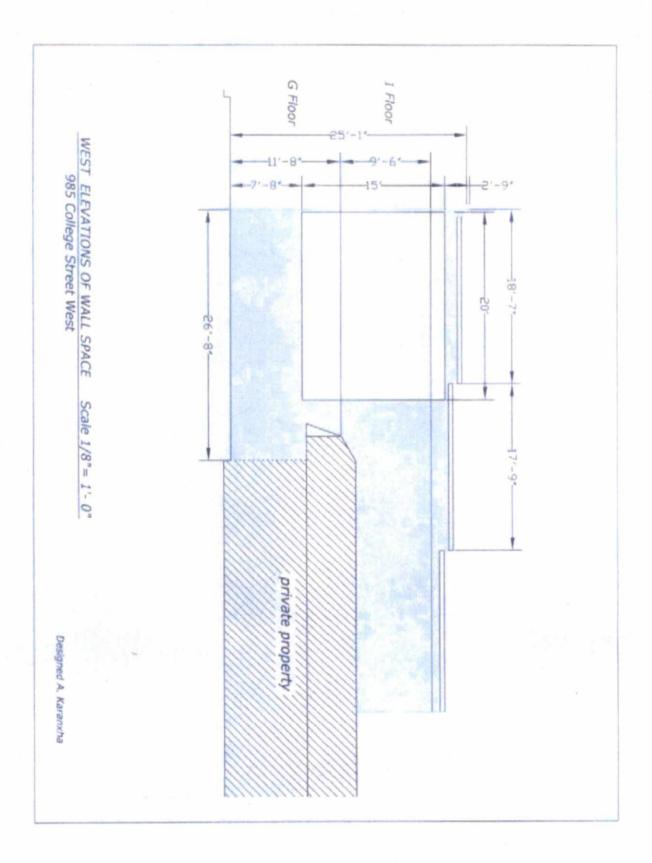
5. Well-designed and presented advertising copy can, and we believe will, in this case, present a visual interest in an otherwise blank building wall. Studies have shown that murals or other media are less likely to be defaced by graffiti than blank building walls.

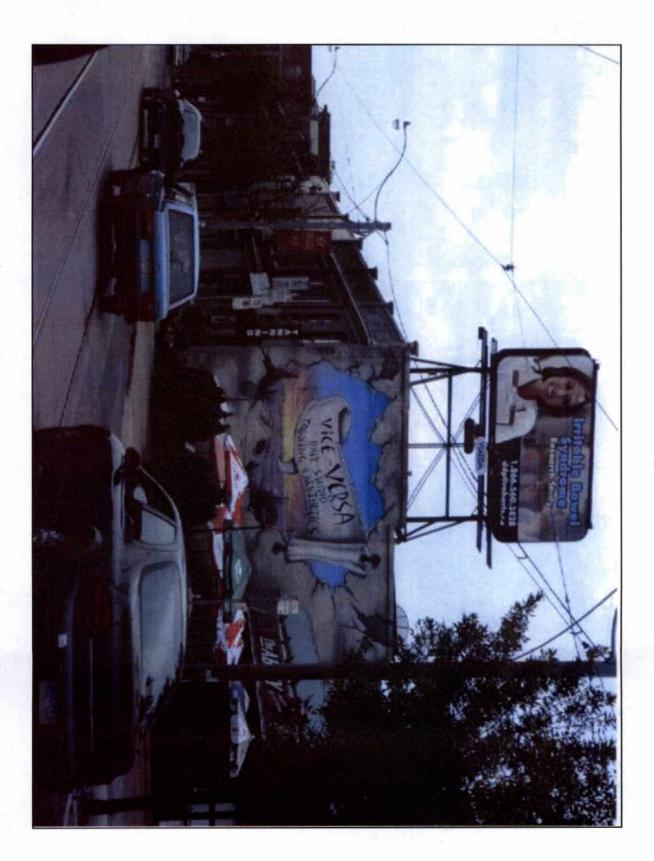
 College Street is extremely busy and well lit. Current technology allows the illumination of the proposed sign to be directed specifically at the sign and set on timers which will turn the lights off daily at 11 p.m.

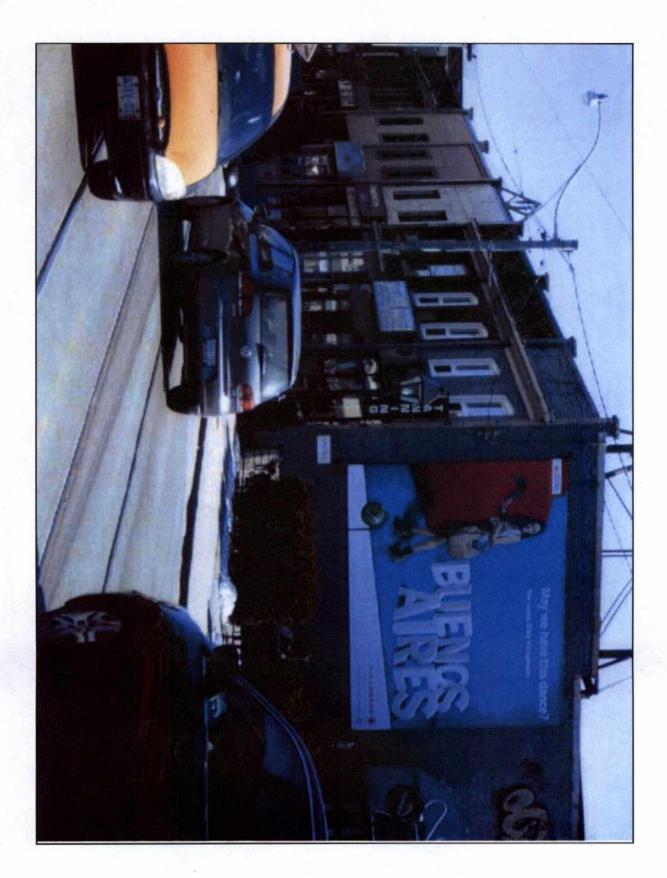
There are no other third party signs within 100 meters of the proposed location for this sign. The City's objective to avoid the saturation of advertising is satisfied in this case.

 Given all of the above, we believe that the proposed sign will in no way alter the essential character of the area, nor will it adversely affect adjacent properties or public safety. In fact, as stated, we believe it may have the beneficial effect of deterring graffiti at this site.

9. The proposed sign location is not prohibited by the City's sign regulation.







## ATTACHMENT 2: EXCERPT – SIGN DISTRICT MAP

