1

Establishment of Four Community Councils

(City Council on July 22, 23 and 24, 2003, amended this Clause by adding thereto the following:

“It is further recommended that:

(1) the interim names of the four Community Councils be established as follows:
   Area A - Toronto West Community Council;
   Area B - Toronto North Community Council;
   Area C - Toronto South Community Council; and
   Area D - Toronto East Community Council;

(2) the interim meeting locations for the Community Councils be established as follows:
   Area A - Etobicoke Civic Centre;
   Area B - North York Civic Centre;
   Area C - Toronto City Hall; and
   Area D - Scarborough Civic Centre;

(3) the permanent names of the Community Councils be determined through a public consultation process, followed by approval by the new Community Councils and City Council;

(4) the service district boundaries be amended to match the new Community Council boundaries, once they are approved by City Council.”)

The Policy and Finance Committee recommends:

(1) the adoption of Recommendations Nos. (2) to (5) embodied in the report (May 29, 2003) from the Chief Administrative Officer; and

(2) that Map Option No. 2 contained in the aforementioned report, be approved as the preferred boundary option for a Four-Community-Council model.
The Policy and Finance Committee reports, for the information of Council, having requested the Chief Administrative Officer to submit directly to Council for information, for its meeting scheduled to be held on July 22, 2003:

(i) Map Option No. “2(a)” revised to include Ward 14 in District “C”;

(ii) Map Option No. “5(a)” revised to include Ward 32 in District “C”; and

(iii) a map based on the Four-Service-District Organizational model approved by City Council in July 2002.

The Policy and Finance Committee submits the following report (May 29, 2003) from the Chief Administrative Officer:

Purpose:
To respond to Council's decision to establish Four Community Councils by providing boundary options for a Four-Community-Council model; to recommend a naming process to be followed once final boundaries are determined.

Financial Implications and Impact Statement:
Implementation of Four Community Councils may result in financial implications resulting from workload redistribution in departmental business units that provide support for community council deliberations, and possibly in meeting location adjustments. Precise financial implications cannot be determined prior to Council approval of a boundary option, however, costs are expected to be minimal and will be included in the 2004 budget process if necessary.

Recommendations:
It is recommended that:

(1) the Policy and Finance Committee select a boundary option for recommendation to City Council;

(2) at the time of its boundary decision, City Council assign interim meeting locations for the new community councils using the civic centres and City Hall;

(3) upon a final boundary decision, City Council decide on appropriate names using the process and criteria outlined in this report, including:

(a) at the time of its boundary decision, City Council adopt interim names based on the geographic references of north, south, east, west and any variations thereof which suit the final boundary configurations; and
in the new term of Council the reconfigured community councils forward their name recommendations to the Policy and Finance Committee for consolidation and a recommendation to City Council for a final decision;

upon determination of the community council boundaries and names, and upon notice having been given in accordance with § 27-137.B of the City of Toronto Municipal Code, Chapter 27, Council Procedures, that a by-law substantially in the form of the draft by-law attached as Appendix 1 to this report be adopted; and

the appropriate City Officials be authorized and directed to take the necessary action to give effect thereto, and authority be granted for the introduction of the necessary bill in Council.

Background:

On May 21, 22 and 23, 2003, City Council approved a notice of motion resolving that:

(1) Council elect to establish a Four Community Council model to come into effect immediately following the next municipal election;

(2) staff, after discussion with individual Councillors, particularly those who have dysfunctional wards, propose alternative community council groupings for consideration by the Policy and Finance Committee; and

(3) staff further refine the administrative districts to match the political divisions selected.

Comments:

In October, 2000, City Council adopted boundaries for the existing six community councils. At that time seventeen options for Four Community Councils were considered by Council. These seventeen options are attached as Appendix 2 to enable the Policy and Finance Committee to discuss possible configurations and make a recommendation to City Council. The rationale and implications for each option are included essentially as determined in 2000. The population information has been updated to reflect 2001 census data. While the issue of the number of community councils was raised by many Councillors during the Council governance review, staff have not had specific discussions with individual Councillors on boundary alternatives.

It is noted that ward boundaries cannot be changed as part of any adjustment to the number or boundaries of community councils, since the City of Toronto Act specifically precludes Toronto from determining the number, boundaries or names of wards.

Boundary Principles Approved by Council in 2000:

During the previous discussion Council approved the following boundary principles to guide its selection of community council boundaries:
(a) Community councils must represent all of the urban area as required by section 7 of the *City of Toronto Act, 1997*;

(b) a ward must not be represented partly by one and partly by another community council as required by section 7 of the *City of Toronto Act, 1997*;

(c) Community council boundaries must be made up of groups of adjacent wards;

(d) Community council boundaries should enable a relatively equal distribution of workload between each community council;

(e) Community council boundaries should reflect local physical and neighbourhood boundaries and communities of interest;

(f) Community council boundaries should reflect the community councils’ mandate to enable a better focus on local matters of common interest than could be achieved by a city-wide standing committee of Council;

(g) Community councils should generally have the same number of members, and have overall variations of no more than 4 members between community councils; and

(h) Community councils should not have fewer than 5 members or more than 12 members (excluding the Mayor’s membership ex-officio).

Population distribution was also considered as part of the boundary decision making process.

Community Council Names:

Once a boundary option is approved, it is recommended that the following process and criteria be used to determine community council names (this is essentially the same process that was used during the previous community council discussion in 2000):

(a) adopt interim names based on the geographic references of ‘north’, ‘south’, ‘east’, ‘west’, or any variations thereof, to suit the final boundary configurations;

(b) follow a 2-step process to adopt permanent names:

(i) the reconfigured community councils receive community input on possible names; and

(ii) the reconfigured community councils forward their name recommendations to the Policy and Finance Committee for consolidation and a recommendation to City Council for a final decision.

During the previous boundary discussion, Council adopted the following criteria for naming of community councils:
(a) names should reflect the historical context associated with the community council jurisdiction;

(b) names should reflect the communities and neighbourhoods which make up the community council jurisdiction; and/or

(c) names should reflect the geographic nature of the community council jurisdiction.

Council also said that community council names should be as familiar, logical and understandable to the public as possible.

Implementation issues:

(a) Service district alignment:

Staff have been implementing a four-service-district organizational model as approved by Council in July 2002. Of the 17 Four-Community-Council boundary options attached, options 1, 2, 3, and 4 most closely follow the service district model approved by Council, maintaining the Victoria Park boundary for the Scarborough community. These four options are the easiest to implement from a service district alignment perspective. Staff is prepared to refine service districts to match the selected community council boundaries for those business units that interact with the decision making function of community councils, e.g., parks and recreation, planning, building, licensing (except city-wide programs), local traffic services. Many City services do not relate to the functions of community councils and use boundaries that enhance service delivery or are delivered city-wide and it would not make sense to alter the service boundaries of those services.

New community council boundaries are likely to result in some re-distribution of work, rather than a changed workload for staff since the number of development applications and other community council related matters will not be affected. A Four Community Council model will enhance the effectiveness of staff/community council interaction and will enable senior staff to attend community council meetings since they will be serving only one community council. During the transition to service district/community council alignment staff will continue to be assigned in the most appropriate manner to meet service demands.

Specific costs associated with service district alignment cannot be identified until a final boundary option is determined, however costs are expected to be minimal and will be included in the 2004 budget process if necessary.

(b) Meeting locations:

Implementation of revised boundaries may impact meeting location requirements. It is recommended that, at the time of making a boundary decision, Council assign interim meeting locations to ensure that newly configured community councils have an assigned location for the new term. Any financial implications of meeting location changes will be included as part of the 2004 budget process.
Timeline:

If Council wishes to implement a Four Community Council model for the new term, it must make a decision on boundaries no later than its July 22-24 meeting. This will allow a by-law to be enacted at the final Council meeting on September 22, 2003, in accordance with the notice provisions of Chapter 27 of the Municipal Code.

Conclusions:

As requested by Council on May 21-23, this report presents seventeen possible community council boundary options based on a Four Community Council model and recommends a process to determine names for the reconfigured community councils.

Staff of the City Clerk’s Office, the Facilities and Real Estate Division, and the Finance Department have been consulted during the preparation of this report.

Contacts:

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John Elvidge, Manager, Corporate Policy
Strategic and Corporate Policy Division, Chief Administrator’s Office
(416) 392-8641; e-mail: jelvidge@toronto.ca

List of Attachments:

Appendix 1 - Draft By-law
Appendix 2 - Boundary Options for a Four Community Council Model

Appendix 1

Authority: Notice of Motion No. F(4), Moved by Councillor Moscoe and Seconded by Councillor Holyday, adopted by City Council at its meeting of , 2003

Enacted by Council:

CITY OF TORONTO

Bill No.

BY-LAW No.

To amend the City of Toronto Municipal Code, Chapter 27, Council Procedures, to Change the Number of Community Councils
WHEREAS City of Toronto Municipal Code, Chapter 27, Council Procedures, currently creates six community councils for the City of Toronto, names the community councils, and defines the part of the urban area which each community council includes; and

WHEREAS the subsection 7(1) of the *City of Toronto Act, 1997* provides that city council may, by by-law, establish community councils and provide for their composition; and

The Council of the City of Toronto HEREBY ENACTS as follows:

1. City of Toronto Municipal Code, Chapter 27, Council Procedures is amended as follows:
   
   A. By deleting § 27-93. and replacing it with the following:
      
      “There shall be Four Community Councils established for the City of Toronto.”
   
   B. By deleting § 27-94. and replacing it with the following:
      
      “A. The community councils shall be named:

      [insert names of community councils]

   B. Each community council shall consist of that part of the urban area, which includes the following city electoral wards:

      (1) The [insert name of community council] shall include:

      [insert wards included in community council]

      (2) The [insert name of community council] shall include:

      [insert wards included in community council]

      (3) The [insert name of community council] shall include:

      [insert wards included in community council]

      (4) The [insert name of community council] shall include:

      [insert wards included in community council]”
2. This by-law shall come into effect on November 11, 2003.

ENACTED AND PASSED this day of , A.D. 2003.

__________________________  _______________________
Mayor                                      City Clerk
### Appendix 2

Boundary Options for a Four Community Council Model

#### Population Distributions

<table>
<thead>
<tr>
<th>Community Councils</th>
<th>Map Option 1</th>
<th>Map Option 2</th>
<th>Map Option 3</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Population</td>
<td>% Change</td>
<td>Population</td>
</tr>
<tr>
<td></td>
<td></td>
<td>from 4</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
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<td>Council</td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>649,150</td>
<td>6.02%</td>
<td>A</td>
</tr>
<tr>
<td>B</td>
<td>678,525</td>
<td>10.82%</td>
<td>B</td>
</tr>
<tr>
<td>C</td>
<td>532,845</td>
<td>-12.98%</td>
<td>C</td>
</tr>
<tr>
<td>D</td>
<td>588,665</td>
<td>-3.86%</td>
<td>D</td>
</tr>
<tr>
<td>Map Option 4</td>
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<tr>
<td>A</td>
<td>649,150</td>
<td>6.02%</td>
<td>A</td>
</tr>
<tr>
<td>B</td>
<td>678,525</td>
<td>10.82%</td>
<td>B</td>
</tr>
<tr>
<td>C</td>
<td>532,845</td>
<td>-12.98%</td>
<td>C</td>
</tr>
<tr>
<td>D</td>
<td>588,665</td>
<td>-3.86%</td>
<td>D</td>
</tr>
<tr>
<td>Map Option 5</td>
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<td></td>
</tr>
<tr>
<td>A</td>
<td>659,405</td>
<td>7.36%</td>
<td>A</td>
</tr>
<tr>
<td>B</td>
<td>556,115</td>
<td>-9.46%</td>
<td>B</td>
</tr>
<tr>
<td>C</td>
<td>652,625</td>
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<td>C</td>
</tr>
<tr>
<td>D</td>
<td>588,665</td>
<td>-4.16%</td>
<td>D</td>
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<td>Map Option 6</td>
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<td>A</td>
<td>554,305</td>
<td>-9.75%</td>
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<td>B</td>
<td>667,110</td>
<td>8.61%</td>
<td>B</td>
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<td>C</td>
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<td>584,530</td>
<td>4.94%</td>
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<td>A</td>
<td>550,580</td>
<td>-10.36%</td>
<td>A</td>
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<td>B</td>
<td>615,995</td>
<td>0.29%</td>
<td>B</td>
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<tr>
<td>C</td>
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<tr>
<td>D</td>
<td>700,820</td>
<td>14.10%</td>
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</tr>
<tr>
<td>Map Option 8</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>A</td>
<td>603,465</td>
<td>-1.75%</td>
<td>A</td>
</tr>
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<td>B</td>
<td>609,425</td>
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</tr>
<tr>
<td>D</td>
<td>646,350</td>
<td>5.23%</td>
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</tr>
<tr>
<td>Map Option 9</td>
<td></td>
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<td></td>
</tr>
<tr>
<td>A</td>
<td>616,250</td>
<td>-0.33%</td>
<td>A</td>
</tr>
<tr>
<td>B</td>
<td>599,210</td>
<td>-2.44%</td>
<td>B</td>
</tr>
<tr>
<td>C</td>
<td>596,625</td>
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<td>C</td>
</tr>
<tr>
<td>D</td>
<td>644,725</td>
<td>4.97%</td>
<td>D</td>
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</tbody>
</table>
Community Councils:

A  Composite Wards:  12 wards (1, 2, 3, 4, 5, 6, 7, 8, 9, 11, 12, 13)  
    2001 Population:  649,150

B  Composite Wards:  12 wards (10, 15, 16, 17, 21, 22, 23, 24, 25, 26, 33, 34)  
    2001 Population:  678,525

C  Composite Wards:  10 wards (14, 18, 19, 20, 27, 28, 29, 30, 21, 32)  
    2001 Population:  532,845

D  Composite Wards:  10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)  
    2001 Population:  588,665

Rationale:

(i) similar size community councils to distribute workload;
(ii) maintains Scarborough community council boundary; and
(iii) need larger community councils to have meaningful discussions.

Implications:

Divides the communities of Deer Park, Carlton Village, High Park, Summerhill, and Annex.
Insert Table/Map No. 1
map 1
Map 2

Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards:</th>
<th>2001 Population:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>11 wards (1, 2, 3, 4, 5, 6, 7, 11, 12, 13, 14)</td>
<td>605,420</td>
</tr>
<tr>
<td>B</td>
<td>11 wards (8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)</td>
<td>615,995</td>
</tr>
<tr>
<td>C</td>
<td>12 wards (17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31, 32)</td>
<td>646,730</td>
</tr>
<tr>
<td>D</td>
<td>10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>588,665</td>
</tr>
</tbody>
</table>

Rationale:

(i) similar size community councils to distribute workload;
(ii) maintains downtown/core which is unique; and
(iii) need larger community councils to have meaningful discussions.

Implications:

Divides the communities of Junction, Liberty, Forest Hill, Silverthorn, Carlton Village, Roncesvalles, Fairbanks and Oakwood Vaughan, Amesbury, Belgravia, Briar Hill and Sherwood Park
Community Councils:

<table>
<thead>
<tr>
<th>Composite Wards</th>
<th>2001 Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>A 10 wards (1, 2, 3, 4, 5, 6, 7, 11, 13, 14)</td>
<td>551,830</td>
</tr>
<tr>
<td>B 12 wards (8, 9, 10, 12, 15, 16, 23, 24, 25, 26, 33, 34)</td>
<td>669,585</td>
</tr>
<tr>
<td>C 12 wards (17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31, 32)</td>
<td>646,730</td>
</tr>
<tr>
<td>D 10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>588,665</td>
</tr>
</tbody>
</table>

Rationale:

(i) similar size community councils to distribute workload;
(ii) maintains downtown/core which is unique;
(iii) maintains traditional communities; and
(iv) equal population distribution.

Implications:

Divides the communities of Oakwood Vaughan, Brookhaven, Junction, Roncesvalles, Forest Hill, Liberty, Silverthorn, Fairbanks, Belgravia, and Sherwood Park
Insert Table/Map No. 3
map 3
Map 4

Community Councils:

<p>| | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Composite Wards: 12 wards (1, 2, 3, 4, 5, 6, 7, 11, 12, 13, 14, 17)</td>
<td>2001 Population: 659,405</td>
<td></td>
</tr>
<tr>
<td>B</td>
<td>Composite Wards: 10 wards (8, 9, 10, 15, 16, 23, 24, 25, 33, 34)</td>
<td>2001 Population: 556,115</td>
<td></td>
</tr>
<tr>
<td>C</td>
<td>Composite Wards: 12 wards (18, 19, 20, 21, 22, 26, 27, 28, 29, 30, 31, 32)</td>
<td>2001 Population: 652,625</td>
<td></td>
</tr>
<tr>
<td>D</td>
<td>Composite Wards: 10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>2001 Population: 588,665</td>
<td></td>
</tr>
</tbody>
</table>

Rationale:

(i) equal population distribution;
(ii) provide economic balance (retail/commercial vs. residential) for neighbourhoods to harmonize the tax base;
(iii) will not divide ratepayer groups and ethnic/cultural neighbourhoods;
(iv) respects historical involvement of communities prior to amalgamation.

Implications:

Divides the communities Fairbanks, Oakwood Vaughan, Briar Hill, Belgravia, Junction, Forest Hill, Sherwood Park, Hillcrest and Liberty, Roncesvalles, and Silverthorn.
Insert Table/Map No. 4

map 4
Map 5

Community Councils:

A  Composite Wards: 9 wards (1, 2, 3, 4, 5, 6, 11, 12, 13)  
   2001 Population: 499,465

B  Composite Wards: 12 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)  
   2001 Population: 667,110

C  Composite Wards: 12 wards (14, 17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31)  
   2001 Population: 645,705

D  Composite Wards: 11 wards (32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)  
   2001 Population: 644,530

Rationale:

Similar size community councils to distribute workload.

Implications:

Divides the communities of Silverthorn, Carlton Village, High Park, Fairbanks, Forest Hill, Belgravia, Sherwood Park, Danforth Village, Oakwood Vaughan, Leslieville, Junction, Roncesvalles, Liberty, Amesbury, and Belgravia.
Insert Table/Map No. 5
map 5
Map 6

Community Councils:

- **A** Composite Wards: 11 wards (1, 2, 3, 4, 5, 6, 11, 12, 13, 14, 18)  
  2001 Population: 603,465

- **B** Composite Wards: 11 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 33, 34)  
  2001 Population: 607,230

- **C** Composite Wards: 11 wards (17, 19, 20, 21, 22, 26, 27, 28, 29, 30, 31)  
  2001 Population: 601,585

- **D** Composite Wards: 11 wards (32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)  
  2001 Population: 644,530

**Rationale:**

(i) equal population distribution; and  
(ii) equal ward distribution.

**Implications:**

Divides the communities of Belgravia, Silverthorn, Carlton Village, Junction, Roncesvalles, Forest Hill, Liberty, Fairbanks, Sherwood Park, Danforth Village, Leslieville, Amesbury, Oakwood Vaughan and Briar Hill.
Insert Table/Map No. 6
map 6
Map 7

Community Councils:

A  Composite Wards:  10 wards (1, 2, 3, 4, 5, 6, 11, 12, 13, 14)
   2001 Population:  554,305

B  Composite Wards:  12 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)
   2001 Population:  667,110

C  Composite Wards:  11 wards (17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31)
   2001 Population:  590,865

D  Composite Wards:  11 wards (32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)
   2001 Population:  644,530

Rationale:

Similar size community councils to distribute workload

Implications:

Divides the communities of Sherwood Park, Danforth Village, Silverthorn, Carlton Village, Roncesvalles, Forest Hill, Junction, Liberty, Fairbanks, Oakwood Vaughan Amesbury, Briar Hill, Leslieville and Belgravia.
Insert Table/Map No. 7
map 7
Map 8

Community Councils:

A  Composite Wards: 9 wards (1, 2, 3, 4, 5, 6, 7, 11, 13)
2001 Population: 496,990

B  Composite Wards: 12 wards (8, 9, 10, 12, 15, 16, 17, 23, 24, 25, 33, 34)
2001 Population: 663,690

C  Composite Wards: 12 wards (14, 18, 19, 20, 21, 22, 26, 27, 28, 29, 30, 32)
2001 Population: 651,175

D  Composite Wards: 11 wards (31, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)
2001 Population: 644,955

Rationale:

Recognize different built form characteristics across City (core vs. suburban)

Implications:

Insert Table/Map No. 8
map 8
Map 9

Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards:</th>
<th>2001 Population:</th>
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</thead>
<tbody>
<tr>
<td>A</td>
<td>10 wards (1, 2, 3, 4, 5, 6, 11, 12, 13, 14)</td>
<td>554,305</td>
</tr>
<tr>
<td>B</td>
<td>11 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 33, 34)</td>
<td>607,230</td>
</tr>
<tr>
<td>C</td>
<td>11 wards (17, 18, 19, 20, 21, 22, 26, 27, 28, 29, 30)</td>
<td>594,455</td>
</tr>
<tr>
<td>D</td>
<td>12 wards (31, 32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>700,820</td>
</tr>
</tbody>
</table>

Rationale:

Similar size community councils to distribute workload

Implications:

Insert Table/Map No. 9
map 9
Map 10

Community Councils:

A  Composite Wards:  10 wards (1, 2, 3, 4, 5, 6, 7, 11, 12, 13)
     2001 Population:  550,580

B  Composite Wards:  11 wards (8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)
     2001 Population:  615,995

C  Composite Wards:  11 wards (14, 17, 18, 19, 20, 21, 22, 27, 28, 29, 30)
     2001 Population:  589,415

D  Composite Wards:  12 wards (31, 32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)
     2001 Population:  700,820

Rationale:

(i) need larger community councils to have meaningful discussions;
(ii) need larger community councils for checks and balances in decision-making system;
(iii) need larger community councils to be more representative of issues facing City of Toronto; and
(iv) similar size community councils to balance workload.

Implications:

Divides the communities of East York, Fairbanks, Amesbury, Briar Hill, Sherwood Park, Leslieville, Carlton Village, High Park, Silverthorn, Oakwood Vaughan, Forest Hill, Danforth Village and Belgravia.
Insert Table/Map No. 10
map 10
Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards:</th>
<th>2001 Population:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>10 wards (1, 2, 3, 4, 5, 6, 7, 11, 12, 13)</td>
<td>550,580</td>
</tr>
<tr>
<td>B</td>
<td>10 wards (8, 9, 10, 15, 16, 23, 24, 25, 33, 34)</td>
<td>556,115</td>
</tr>
<tr>
<td>C</td>
<td>12 wards (14, 17, 18, 19, 20, 21, 22, 26, 27, 28, 29, 30)</td>
<td>649,295</td>
</tr>
<tr>
<td>D</td>
<td>12 wards (31, 32, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>700,820</td>
</tr>
</tbody>
</table>

Rationale:

(i) similar size community councils to balance workload;
(ii) maintain sense of historical communities; and
(iii) equal population distribution.

Implications:

Insert Table/Map No. 11
map 11
Community Councils:

A Composite Wards: 11 wards (1, 2, 3, 4, 5, 6, 11, 13, 14, 17, 18)  
2001 Population: 603,860

B Composite Wards: 11 wards (7, 8, 9, 10, 12, 15, 16, 23, 24, 25, 33)  
2001 Population: 603,135

C Composite Wards: 11 wards (19, 20, 21, 22, 26, 27, 28, 29, 30, 31, 32)  
2001 Population: 603,465

D Composite Wards: 11 wards (34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)  
2001 Population: 646,350

Rationale:

(i) similar size community councils to balance workload;
(ii) need larger community councils to have meaningful discussions; and
(iii) fewer community councils are less confusing.

Implications:

Divides the communities of Fairbanks, Forest Hill, Oakwood Vaughan Briar Hill, Belgravia, Silverthorn, Hillcrest, Dovercourt Park, Dufferin Grove, Beaconsfield, Liberty and Sherwood Park.
Insert Table/Map No. 12
map 12
Map 13

Community Councils:

A  Composite Wards: 11 wards (1, 2, 3, 4, 5, 6, 11, 12, 13, 14, 18)
    2001 Population: 603,465

B  Composite Wards: 11 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 26, 33)
    2001 Population: 609,425

C  Composite Wards: 11 wards (17, 19, 20, 21, 22, 27, 28, 29, 30, 31, 32)
    2001 Population: 597,570

D  Composite Wards: 11 wards (34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44)
    2001 Population: 646,350

Rationale:

(i)  equal population distribution; and
(ii)  equal work distribution.

Implications:

Divides the communities of Sherwood Park, Forest Hill, Belgravia, Briar Hill, Oakwood Vaughan, Fairbanks Dovercourt Park, Dufferin Grove, Beaconsfield, Liberty and Carlton Village.
Insert Table/Map No. 13
map 13
Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards:</th>
<th>2001 Population:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>11 wards (1, 2, 7, 8, 9, 10, 11, 12, 15, 16, 23)</td>
<td>611,385</td>
</tr>
<tr>
<td>B</td>
<td>12 wards (3, 4, 5, 6, 13, 14, 17, 18, 19, 20, 21, 22)</td>
<td>635,730</td>
</tr>
<tr>
<td>C</td>
<td>12 wards (24, 25, 33, 34, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>702,550</td>
</tr>
<tr>
<td>D</td>
<td>9 wards (26, 27, 28, 29, 30, 31, 32, 35, 36)</td>
<td>507,145</td>
</tr>
</tbody>
</table>

Rationale:

Use Yonge Street and Eglinton Avenue as dividing elements to create 4 community councils

Implications:

Divides the communities of Sherwood Park, Ianview, Forest Hill, Eglinton, Scarborough Village, St. John, Westmount Park, Lambton, Carlton Village, Fairbanks Briar Hill, Belgravia, Silverthorn, Summerhill, University of Toronto and Oakwood Vaughan.
Insert Table/Map No. 14
map 14
Community Councils:

A Composite Wards: 12 wards (1, 2, 3, 4, 5, 6, 11, 12, 13, 15, 17, 21)
2001 Population: 660,835

B Composite Wards: 11 wards (7, 8, 9, 10, 23, 24, 33, 39, 40, 41, 42)
2001 Population: 625,395

C Composite Wards: 11 wards (14, 18, 19, 20, 26, 27, 28, 29, 30, 31, 32)
2001 Population: 600,350

D Composite Wards: 10 wards (16, 22, 25, 34, 35, 36, 37, 38, 43, 44)
2001 Population: 570,230

Rationale:
No rationale supplied

Implications:
Divides the communities of Maryvale, Dorset Park, Forest Hill, South Hill, Casa Loma, Annex, Rouge, Agincourt Centre, Dorset Park, High Park, Maryvale and Summerhill.
Insert Table/Map No. 15
map 15
Map 16

Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards:</th>
<th>2001 Population:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>11 wards (1, 2, 7, 8, 9, 10, 23, 24, 33, 39, 40)</td>
<td>616,250</td>
</tr>
<tr>
<td>B</td>
<td>11 wards (3, 4, 5, 6, 11, 12, 13, 14, 15, 17, 18)</td>
<td>599,210</td>
</tr>
<tr>
<td>C</td>
<td>11 wards (16, 19, 20, 21, 22, 25, 26, 27, 28, 29, 30)</td>
<td>596,625</td>
</tr>
<tr>
<td>D</td>
<td>11 wards (31, 32, 34, 35, 36, 37, 38, 41, 42, 43, 44)</td>
<td>644,725</td>
</tr>
</tbody>
</table>

Rationale:

(i) equal population distribution;
(ii) equal ward distribution; and
(iii) similar size community councils to balance workload.

Implications:

Insert Table/Map No. 16
map 16
Map 17

Community Councils:

<table>
<thead>
<tr>
<th>Composite Wards</th>
<th>2001 Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>A 11 wards (1, 2, 3, 4, 7, 8, 9, 11, 12, 15, 17)</td>
<td>597,600</td>
</tr>
<tr>
<td>B 11 wards (5, 6, 13, 14, 18, 19, 20, 27, 28, 29, 30)</td>
<td>592,570</td>
</tr>
<tr>
<td>C 11 wards (10, 16, 21, 22, 23, 24, 25, 26, 33, 39, 40)</td>
<td>621,915</td>
</tr>
<tr>
<td>D 11 wards (31, 32, 34, 35, 36, 37, 38, 41, 42, 43, 44)</td>
<td>644,725</td>
</tr>
</tbody>
</table>

Rationale:

(i) not necessarily a direct relationship between the size of a community council and citizens’ access to members of meetings of community councils and the quality or integrity of the democratic process;
(ii) compelling need to reconcile the tension between, and relative priority of, “local” communities of interest and the overriding, city-wide community of interest;
(iii) in the interest of all citizens of the entire city to accommodate diversities of interest as it is to preserve commonalities;
(iv) to retain any physical semblance of local access to municipal government, there must be smaller, geographically based “nodal” councils not just one big city council;
(v) deconstruct and/or reconfigure all existing historical communities;
(vi) create a mix of commonalities to ensure diversity of communities of interest;
(vii) respect need to balance demands made of citizens (including private sector), members and staff;
(viii) maintain downtown/core intact;
(ix) reduce number of community councils that include waterfront properties;
(x) protect the interests of the watershed by ensuring both banks of each reach of all watercourses are contained in one community council; and
(xi) structure community councils to make use of existing civic centres.

Implications:

Insert Table/Map No. 17
map 17
The Policy and Finance Committee also submits the following communication (June 12, 2003) from Councillor Jane Pitfield:

When the ward boundaries changed in the year 2000, over 50 percent of my Ward came from the former North York, with the remainder coming from the former Borough of East York.

In terms of service, the North District services close to 50 percent of Ward 26. In order to maintain the continuity of services for my constituents, I am requesting that in this new Community Council structure, Ward 26 be included in the North District.

The Policy and Finance Committee also submits the following communication (July 7, 2003) from Councillor Anne Johnston:

Recommendation:

It is recommended that Clause 6, “Establishment of Four Community Councils,” be further deferred.

Map 16 is the only option that meets the criteria adopted by City Council at its meeting in October 2000. According to those principles, in particular (e) “Community Council boundaries should reflect local physical and neighborhood boundaries and communities of interest,” only Map 16 ensures adequate consideration of the crucial importance of the Yonge-Eglinton node:

(a) Yonge-Eglinton is one of five nodes as defined in both the old and new official plans;

(b) Yonge-Eglinton is the centre of the new city, and should therefore be part of community Council ‘C’;

(c) at the moment, and for the foreseeable future, it is the subject of focus review in both the old and new official plan. It is deemed to be a centre of growth in both of those plans;

(d) constituents have expressed serious reservations about the lack of recent public consultation on the proposed changes to the structure of community councils. (See attached e-mail from Lytton Park Residents Organization;

(e) in Ward 16 over 60 percent of the residents receive services from the former city of Toronto, Map 16 would best serve their interests; and

(f) my current Ward 16 is bounded by Yonge Street, Bathurst, and from Eglinton Avenue to highway 401.

Therefore, I recommend that the issue be deferred until the first meeting of the newly elected City Council. This will give citizens the opportunity to question candidates on their views on the restructuring of Community Councils.
The Policy and Finance Committee reports, for the information of Council, having also had before it the following communications, which were forwarded to all Members of Council with the July 7, 2003, agenda of the Special meeting of the Policy and Finance Committee and copies thereof are also on file in the office of the City Clerk, City Hall:

- (June 5, 2003) from Mr. John Walker;
- (June 11, 2003) from Ms. Agnes Vermes, Past President, Leaside Property Owners Association Incorporated; and
- (June 12, 2003) from Ms. Shelley Ortved, President, Oriole Park Association.
- (July 5, 2003) from Mr. Brian Maguire, Secretary, North Hill District Home Owners’ Association;
- (July 6, 2003) from Ms. Agnes Vermes, Past President, Leaside Property Owners Association Incorporated; and
- (July 4, 2003) from Ms. Arlena Hebert, President, Lytton Park Residents Organization (LPRO).

The following persons appeared before the Policy and Finance Committee in connection with the foregoing matter:

- Ms. Donna-Lynn McCallum;
- Ms. Janice Etter; and
- Ms. Rhona Swarbrick.

The following Members of Council also appeared before the Policy and Finance Committee in connection with the foregoing matter:

- Councillor Joanne Flint, Don Valley West;
- Councillor Anne Johnston, Eglinton-Lawrence;
- Councillor Chris Korwin-Kuczynski, Parkdale-High Park;
- Councillor Peter Milczyn, Etobicoke-Lakeshore; and
- Councillor Jane Pitfield, Don Valley West.
(City Council at its meeting on July 22, 23 and 24, 2003, had before it, during consideration of the foregoing Clause, the following report (July 10, 2003) from the Chief Administrative Officer:

**Purpose:**

To submit for Council's information two additional boundary options for four community councils, and a map of the four-service-district organizational model approved by Council.

**Financial Implications and Impact Statement:**

There are no financial implications as a result of this report.

**Recommendation:**

It is recommended that this report be received for information.

**Background:**

On July 7, 2003, the Policy and Finance Committee requested the Chief Administrative Officer to submit the following information directly to Council for its meeting on July 22, 2003:

(i) Map Option No. “2(a)” revised to include Ward 14 in District “C”; 
(ii) Map Option No. “5(a)” revised to include Ward 32 in District “C”; and 
(iii) A map of the four-service-district organizational model approved by City Council.

**Comments:**

The requested maps are attached. Map Options 2(a) and 5(a) include information on the impact on population distribution and number of wards per community council resulting from the revised boundaries.

**Contact:**

Lynda Taschereau  
Senior Corporate Management and Policy Consultant  
Strategic and Corporate Policy Division  
Chief Administrator’s Office  
416-392-6783  
ltascher@toronto.ca

John Elvidge  
Manager, Corporate Policy  
Strategic and Corporate Policy Division  
Chief Administrator’s Office  
416-392-8641  
jelvidge@toronto.ca

**List of Attachments:**
Map 2(a)
Map 5(a)
Map of Four-Service-District Organizational Model

Community Councils:

<table>
<thead>
<tr>
<th></th>
<th>Composite Wards</th>
<th>2001 Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>10 wards (1, 2, 3, 4, 5, 6, 7, 11, 12, 13)</td>
<td>550,580</td>
</tr>
<tr>
<td>B</td>
<td>11 wards (8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)</td>
<td>615,995</td>
</tr>
<tr>
<td>C</td>
<td>13 wards (14, 17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31, 32)</td>
<td>701,570</td>
</tr>
<tr>
<td>D</td>
<td>10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>588,665</td>
</tr>
</tbody>
</table>
Insert Map 2a
Map 5(a)

Community Councils:

<table>
<thead>
<tr>
<th>Composite</th>
<th>Wards:</th>
<th>Population:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>9 wards (1, 2, 3, 4, 5, 6, 11, 12, 13)</td>
<td>499,465</td>
</tr>
<tr>
<td>B</td>
<td>12 wards (7, 8, 9, 10, 15, 16, 23, 24, 25, 26, 33, 34)</td>
<td>667,110</td>
</tr>
<tr>
<td>C</td>
<td>13 wards (14, 17, 18, 19, 20, 21, 22, 27, 28, 29, 30, 31, 32)</td>
<td>701,570</td>
</tr>
<tr>
<td>D</td>
<td>10 wards (35, 36, 37, 38, 39, 40, 41, 42, 43, 44)</td>
<td>588,665</td>
</tr>
</tbody>
</table>
Insert Map 5a
Insert Service District Boundaries Map
(City Council also had before it, during consideration of the foregoing Clause, the following communications submitted by Councillor Chris Korwin-Kucynski:

(1) (July 17, 2003) from Anne Langdon for The Dundas West Residents Association;
(2) (July 12, 2003) from Huntly Duff, Huntly Duff & Associates;
(3) (July 17, 2003) from Lynn Verhoeff;
(4) (July 18, 2003) from Hillary J. Bell, Business Writing & Training Services;
(5) (July 18, 2003) from David Scott;
(6) (July 18, 2003) from Peter Elson, Chair, and Roman Hyromnysky, Member-at-Large, Roncesvalles-MacDonald Resident’s Association;
(7) (undated) from Alice Tsoi; and
(8) (July 17, 2003) from Patricia McSherry.)

(City Council also had before it, during consideration of the foregoing Clause, a communication (July 22, 2003) from Bill Roberts.)