

Community Development and Recreation Committee

Meeting No.	19	Contact	Candy Davidovits, Committee Administrator
Meeting Date	Thursday, October 16, 2008	Phone	416-392-8032
Start Time	9:30 AM	E-mail	cdrc@toronto.ca
Location	Committee Room 2, City Hall		

The Decision Document is for preliminary reference purposes only. Please refer to the Committee's Report to City Council or to the Minutes for the official record.

How to Read the Decision Document:

- *Recommendations of the Committee to City Council appear after the item heading*
- *Other action taken by the Committee on its own authority, which does not require Council's approval, is listed in the decision document under the heading "Decision Advice and Other Information".*
- *Declarations of Interest, if any, appear at the end of an item.*

Minutes Confirmed – September 12, 2008

CD19.1	Information	Deferred		Ward: All
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911 - Emergency Municipal Address Signs Posted Visibly Indoors in City Owned or Leased Arenas, Community Centres

(September 24, 2008) Report from General Manager, Parks, Forestry and Recreation

Decision Advice and Other Information

The Community Development and Recreation Committee deferred consideration of the report (September 24, 2008) from the General Manager, Parks, Forestry and Recreation, until its next meeting to be held on November 14, 2008, for public presentation and debate.

Financial Impact

There are no financial implications resulting from the adoption of this report.

Summary

This report describes the implementation and financial requirements to install improved and much needed emergency signage inside the City's Municipal recreation facilities, including City owned or leased arenas and community centres.

Currently, many City owned recreation facilities do not have the municipal address visibly posted inside facilities in case of 911 emergencies.

Parks, Forestry and Recreation has identified 237 facilities, which include community centres, complexes, arenas and outdoor artificial ice rinks, that require emergency address signs visibly posted with the name of the facility, its street address and nearest intersection.

The financial requirements for implementing this initiative include a one time cost of \$34,560 and an annual maintenance cost of \$8,290. Parks, Forestry and Recreation have the operating budget to allocate to this initiative.

Background Information

cd19.1-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16079.pdf>

CD19.2	Information	Received		Ward: 31
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Sole Source for Grenwitch General Contracting Inc. to Complete Work at Stan Wadlow (Kiwanis) Outdoor Pool and Splash Pad

(September 19, 2008) Report from General Manager, Parks, Forestry and Recreation and Acting Director, Purchasing and Materials Management

Decision Advice and Other Information

The Community Development and Recreation Committee received, for information, the report (September 19, 2008) from the General Manager, Parks, Forestry and Recreation and the Acting Director, Purchasing and Materials Management.

Financial Impact

The total contract award identified in this report is \$1,406,766.90, including all charges and applicable taxes. The cost to the City net of GST plus a contingency allowance of \$100,000.00 is \$1,339,778.00 and is required to pay for the outstanding work to be completed at Stan Wadlow Outdoor Pool by Grenwitch General Contracting Ltd. due to the default of Land Construction.

The remaining funds in capital accounts CPR120-36-03 (Kiwanis Pool Facility Renovation) and CPR120-37-01 (CAMP (SGR) ODP – Stan Wadlow Kiwanis), \$879,778.00 have been carried forward into 2008 to complete this project. Funding for the balance in the amount of \$460,000.00 will also come from the 2008 Parks, Forestry and Recreation Capital Budget in account CPR120-37-01.

The City will be looking to the Surety to pay any amounts in excess of the price of the original contract with Land, under the Performance Bond. However, due to an unresolved dispute between the City and the Surety over outstanding funds owed to Land Construction Ltd. for work performed on another project for Transportation Services Division, the Surety is not prepared to make payment to the City from the Performance Bond until this issue is resolved. As such, Parks Forestry and Recreation has committed additional funds from their capital budget to cover the short term construction costs, while maintaining their right to seek compensation from the Surety upon resolution of the dispute.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

Summary

The purpose of this report is to advise the Community Development and Recreation Committee on the sole source purchase agreement entered into with Grenwitch General Contracting Inc. on May 15, 2008 in order to expedite the completion of the renovations to Stan Wadlow (Kiwanis) Outdoor Pool and the construction of a new splash pad. The amount being reported is \$1,339,778.00 net of GST, and as outlined in the City's *Municipal Code, Chapter 195, Purchasing*, a sole source commitment in excess of \$500,000 requires the Chief Purchasing Official and the City Manager or Division Head to report jointly to the Community Development and Recreation Committee.

Land Construction Ltd. was originally retained to complete this work in April 2007. The City issued a formal notice of default to Land Construction on January 27, 2008 thereby cancelling the original contract. Grenwitch General Contracting Inc. has been retained by the City, with the assistance of the Surety, Kingsway General Insurance Company, to complete all outstanding work.

The City is obligated to complete the outstanding work as soon as possible to meet the recreational needs of the community, minimize the City's exposure to issues of public safety and liability, and not compromise the City's position with regards to the surety. A sole source agreement between the City and Grenwitch General Contracting Inc. was required because the Surety is not obligated, under the terms and conditions of their indemnity bond to complete this work on behalf of the City.

Background Information

cd19.2-Staff Report

(<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16080.pdf>)

CD19.3	ACTION	Adopted		Ward: All
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Exchange of Services Agreement Between the City of Toronto and Toronto Catholic District School Board

(September 29, 2008) Report from General Manager, Parks, Forestry and Recreation

Committee Recommendations

The Community Development and Recreation Committee recommends that authority be granted to negotiate and enter into an Exchange of Services Agreement for a further three year term commencing October 1, 2008, with the Toronto Catholic District School Board to exchange daytime ice in City operated ice rinks for school space for Parks, Forestry and Recreation programs and camps, in a form and content acceptable to the General Manager of Parks, Forestry and Recreation, and all in a form and content satisfactory to the City Solicitor.

Financial Impact

There will be no operating budget impact as a result of this Agreement. A trade of permits/services will be exchanged where neither party shall invoice the other for the use of a permit or be at a substantial financial disadvantage.

From 2005 to 2008, TCDSB has waived permit fees for Parks, Forestry and Recreation use of TCDSB sites. For the same time period, Parks, Forestry and Recreation has waived non-primetime ice permit fees for TCDSB use of city-run arenas.

	2005 to 2008 Average Annual Use
PFR use of TCDSB Sites	\$154,000
TCDSB use of PFR Arenas	\$115,000
Estimated Savings for PFR:	\$ 39,000

Due to the agreement, increased annual funding for external permitting has not been required. The Parks, Forestry and Recreation Division has relocated some of its camps and programs from other non City facilities, where permit funding would otherwise be required, to TCDSB facilities. This has also provided Parks, Forestry and Recreation the opportunity to expand their children and youth programming.

The daytime ice used by TCDSB during the 2005-2008 fall/winter seasons has resulted in an average of \$115,000 in annual forgone revenue. It should be noted that city arenas do not operate at capacity in non-primetime but remain open since they are a part of existing community centres.

Parks, Forestry and Recreation anticipates that there will be an increase in the number of TCDSB facilities used to operate children and youth programs.

The Chief Financial Officer and Treasurer has reviewed this report and concurs with the financial impact statement.

Summary

The purpose of this report is to request Council authority to negotiate and enter into an exchange of services agreement for a further three (3) year term commencing October 1, 2008 between the City of Toronto and the Toronto Catholic District School Board (TCDSB).

An agreement for a further three year term between the City of Toronto and the TCDSB will provide both parties with an opportunity to continue to provide an exchange of facility permits/services with one another. This agreement also has the potential for laying the groundwork for expanding the relationship between the TCDSB and the City of Toronto into other areas where mutual benefits can be realized. The agreement would be structured to ensure that services will be exchanged where neither party shall invoice the other for the use of a permit or be at a substantial financial disadvantage.

Background Information

cd19.3-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16081.pdf>

CD19.4	Information	Deferred		Ward: All
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BMX Facilities in Toronto

(September 24, 2008) Report from General Manager, Parks, Forestry and Recreation

Decision Advice and Other Information

The Community Development and Recreation Committee deferred consideration of the report (September 24, 2008) from the General Manager, Parks, Forestry and Recreation, until its next meeting to be held on November 14, 2008, for public presentation and debate.

Financial Impact

There are no financial implications arising from this report.

Summary

This report responds to a direction from Community Development and Recreation Committee (CD&RC) to develop a strategy and policy for BMX facilities. The report provides an overview of BMX cycling, information on existing BMX facilities in and around Toronto and potential directions for BMX facilities in Toronto.

Background Information

cd19.4-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16082.pdf>

cd19.4-Attachment 1 - BMX Biking Locations

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16083.pdf>

CD19.5	Information	Deferred		Ward: All
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Update on Focus on Youth Sites

(September 24, 2008) Report from General Manager, Parks, Forestry and Recreation

Decision Advice and Other Information

The Community Development and Recreation Committee deferred consideration of the report (September 24, 2008) from the General Manager, Parks, Forestry and Recreation, until its next meeting to be held on November 14, 2008, for public presentation and debate.

Financial Impact

This report will have no financial impact beyond what has already been approved in the current year's budget.

Summary

The purpose of this report is to update the Community Development and Recreation Committee on the school sites the Toronto District School Board made available to Parks, Forestry and Recreation, free of charge, in the summer of 2008 for the Focus on Youth initiative.

The Ministry of Education allocated a total of \$4 million for the 2008 Focus on Youth initiative, of which \$3 million was allocated to the Toronto District School Board, and \$1 million to the Toronto Catholic District School Board.

The Toronto District School Board partnered with Parks, Forestry and Recreation by making available nine schools across the City, at no cost in permit fees. Through this arrangement, Parks, Forestry and Recreation was able to offer an additional 9 summer programs and hire and train 26 youth as area coordinators, program coordinators and program leaders.

In addition, the Toronto District School Board hired 24 Youth leaders, who were placed in Parks, Forestry and Recreation Focus on Youth summer programs.

Parks, Forestry and Recreation did not use Toronto Catholic District School Board sites for these programs.

Background Information

cd19.5-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16084.pdf>

CD19.6	ACTION	Amended		Ward: All
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2009 Federal Homelessness Funding: Authority to Negotiate a New Federal Agreement and Manage the Transition to the New Program

(October 1, 2008) Report from General Manager, Shelter, Support and Housing Administration

Decision Advice and Other Information

The Community Development and Recreation Committee:

A. recommended to the Budget Committee that:

1. consistent with the position of the Federation of Canadian Municipalities, Toronto City Council request the incoming federal government, on an urgent basis, to maintain existing levels of federal homelessness funding beyond March 2009 as a bridge to a long-term national housing strategy that is ongoing, sustainable and indexed to the cost of living, and that includes a clear commitment to end homelessness.
2. the General Manager, Shelter, Support and Housing Administration, in consultation with the City Solicitor, be authorized to enter into a contribution agreement with ServiceCanada or related entity for funding under a renewal of the Homelessness Partnering Strategy, or any new federal homelessness funding program.
3. the General Manager, Shelter, Support and Housing Administration, be authorized to undertake appropriate measures to develop funding priorities for any renewal of the Homelessness Partnering Strategy, or other similar federal funding program, including seeking input from community consultation, and bring forward the funding priorities for approval by Council.
4. once the contribution agreement with ServiceCanada or related entity is in place, the General Manager, Shelter, Support and Housing Administration, be authorized to enter into agreements with other City divisions, project sponsor agencies, and/or private expertise to deliver projects in line with the terms and conditions of the federal agreement, other than new housing development projects, which will be approved through the Affordable Housing Committee and Council.
5. based upon a finalized contribution agreement with ServiceCanada or related entity, the General Manager, Shelter, Support and Housing Administration, be authorized to undertake appropriate measures to establish sound budgetary priorities, adjust funding among programs as required to ensure effective use of available federal funds, and seek and draw upon input from community consultation, new Council directions/priorities, or other circumstances as might occur in the future, requiring expenditure adjustments.

6. any project currently funded under the Homelessness Partnership Strategy that is not completed by March 31, 2009 be approved as a priority for funding under any new funding contract entered into under Recommendation 2.
 7. in the event that the current Homelessness Partnering Strategy is not extended beyond March 31, 2009 by the last day of the City Council meeting in March 2009, the General Manager, Shelter, Support and Housing Administration, be authorized to fund existing HPS service-related projects delivered by community agencies, as outlined in Appendix B, as well as costs for administration for the three-month period April 1 through June 30, 2009, at a cost of up to \$2.9 million from the Social Housing Stabilization Reserve Fund.
 8. if the Social Housing Stabilization Reserve Fund is used as set out in Recommendation 7, the General Manager, Shelter, Support and Housing Administration, seek reimbursement for this expenditure from the federal government, as part of a renewed Homelessness Partnering Strategy, new homelessness funding arrangements, or other appropriate federal funding programs, with all recovered funds to be returned to source.
 9. the General Manager, Shelter, Support and Housing Administration, report directly to Council on any further implications relating to the renewal of the Homelessness Partnering Strategy or the establishment of any new federal homelessness funding program, as required.
 10. in the event that the current Homelessness Partnership Strategy funding is extended beyond March 31, 2009, the General Manager, Shelter, Support and Housing Administration, be authorized to approve allocations of any unexpended HPS funding to projects and initiatives that are in line with the objectives of the HPS Community Plan, and to enter into any necessary agreements to give effect thereto; and
 11. the General Manager, Shelter, Support and Housing Administration, report to Budget Committee prior to March 31, 2009 on the financial implications of any renewal of the Homelessness Partnering Strategy or the initiation of any new federal homelessness funding program, upon receiving further information regarding the intentions of the incoming federal government relating to homelessness funding; and
- B. requested the General Manager, Shelter, Support and Housing Administration to provide monthly actionable reports to the Community Development and Recreation Committee on the status of this Program.

Financial Impact

Entering into a contribution agreement with the federal government to administer the renewed Homelessness Partnering Strategy allocation, or other federal homelessness funding, will have an impact on the 2009 budget. The impact will depend on the amount of the (as yet unknown) allocation and the date when the contract with the federal government is signed, as that will

dictate how much time remains in 2009 to expend the funds. If the City's allocation is similar to previous years, an amount of approximately \$17 million annually is anticipated.

It is anticipated that all eligible HPS or other homelessness funding program expenditures would be reimbursed by the federal government at 100%, on a claims basis. Once the allocation and details are known and the contract is in place, the General Manager, Shelter, Support and Housing Administration, will report to Budget Committee on the financial implications, including impacts on the 2009 Capital and Operating Budgets.

If the HPS program is extended in a timely fashion beyond March 31, 2009, the draw of \$2.9 million from the Social Housing Stabilization Reserve Fund will not be required to maintain the projects from April 1 to June 30, 2009. If the program is extended, or other funding is put in place, all approved expenditures will be funded via the new contribution agreement and continue for the remainder of 2009.

If the funding provision of Recommendation 7 is implemented due to delay in the finalization of a new federal funding agreement, the funds of up to \$2.9 million drawn from the Social Housing Stabilization Reserve Fund will be returned to source upon confirmation of renewed funding through HPS or any new federal homelessness funding program.

The projected 2008 year-end balance in the Social Housing Stabilization Reserve Fund is \$3.157 million. The \$2.9 million potential draw on the reserve will result in an operating budget pressure in the Shelter, Support and Housing Administration Operating Budget (if HPS program is not extended) as base pressures are funded from the Social Housing Reserves.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

Summary

The purpose of this report is to:

- highlight key outcomes from the current Homelessness Partnering Strategy (HPS) funding during the period April 1, 2007 to March 31, 2009;
- provide a plan for the funding of current HPS projects for the period April 1 to June 30, 2009, in the event that new federal funding is not in place by March 31, 2009; and
- seek authority for the General Manager, Shelter, Support and Housing Administration, to enter into a new contribution agreement with the federal government based on an anticipated extension to, or a replacement of, current Homelessness Partnering Strategy funding.

The current federal homelessness funding through the Homelessness Partnering Strategy ends March 31, 2009. The future of federal homelessness funding remains uncertain. This report outlines a plan to ensure that all contingencies regarding the funding of services for people who are homeless are anticipated and provided for.

This report is similar in its objectives to one approved by Council in March 2007, granting the General Manager, Shelter, Support and Housing Administration, authority to negotiate a contribution agreement under the then newly-announced HPS, and providing for transitional arrangements if the federal agreement was not executed in time to avoid interruption of community agency funding. In that situation, the federal agreement was executed in a timely manner and no funding was required.

Background Information

cd19.6-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16085.pdf>

Declared Interests

The following member(s) declared an interest:

Councillor Joe Mihevc - in that his spouse works with the East York East Toronto Family Resources.

CD19.7	ACTION	Amended		Ward: All
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Additional Funding for Child Care and Ongoing Funding Pressures

(October 1, 2008) Report from General Manager, Children's Services

Decision Advice and Other Information

The Community Development and Recreation Committee:

1. recommended to the Budget Committee that the Children's Services 2008 Approved Operating Budget be amended to include an additional \$6.002 million in revenues received as Toronto's share of a provincial \$25 million child care investment for additional fee subsidies and French-language child care spaces; and these revenues be offset by a reduction in the 2008 budgeted withdrawal from the child Care Expansion Reserve Fund (CCERF) of \$6.002 million.
2. requested the General Manager, Children's Services, to examine ways to support, within the current budget, community advocacy efforts to expand child care in Toronto and to submit a report to the Community Development and Recreation Committee on the opportunities that are available to support the advocacy efforts, including the financial implications related to this support; and
3. forwarded a copy of the report (October 1, 2008) from the General Manager, Children's Services, to the Children's Services Advisory Committee for its information.

Financial Impact

Prior to this funding announcement, Children's Services 2008 Approved Operating Budget included a draw from the Child Care Expansion Reserve Fund (CCERF) of \$8.7 million to

maintain the Council approved service levels including 24,000 subsidy spaces. It is recommended that the additional provincial funding of \$6.002 million be used to offset the 2008 budgeted reserve draw, reducing the 2008 budgeted draw from the CCERF from \$8.720 million to \$2.718 million.

After making the recommended adjustment to the CCERF, the projected year-end balance in the CCERF will be \$40.620 million. Based on current service levels, it is expected that the reserve fund will be exhausted in 2011.

The Deputy City Manager and Chief Financial Officer has reviewed this report and agrees with the financial impact information.

Summary

This report seeks approval to amend the Children's Services 2008 Approved Operating Budget to reflect additional Best Start funding. Details of additional funding were provided by Minister Matthews, Minister of Children and Youth Services (MCYS), in a letter to Mayor Miller dated July 25, 2008 and announced publicly on July 9, 2008. This announcement includes an allocation of \$6.002 M for additional fee subsidies and French-language child care funding.

The report also reports on the funding issues facing the child care system as directed by Council.

Background Information

cd19.7-Staff Report

<http://www.toronto.ca/legdocs/mmis/2008/cd/bgrd/backgroundfile-16086.pdf>

Meeting Sessions

Session Date	Session Type	Start Time	End Time	Public or Closed Session
2008-10-16	Morning	9:35 AM	10:30 AM	Public