Council Committee Presentation:
Public Works and Infrastructure
July 18, 2011
Terms of Reference
In May of 2011, the City engaged KPMG LLP (KPMG) to conduct the Core Service Review. As per the City's
Statement of Work, the purpose and intent of the review is as follows:

- The project purpose is to review and analyze all City of Toronto services, activities and service levels provided
by divisions and agencies and to apply a core service filter to assist Council's decision-making. The filter
identifies services that are not core, or that are provided at higher than standard service levels.
In Scope
- Review and analysis the City's approximately 105 services.
- Review and analysis of approximately 50 services provided by the City's agencies, boards, and commissions.
- Research and analysis of several comparable municipalities and jurisdictions.
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Swiss cooperative.
Roles and Responsibilities
Identify options and opportunities to change services and service levels
Support the City at Council Committee
presentations
Provide guidance, advice, and support to the City, as required
Conduct a jurisdictional review of comparable
municipalities/jurisdictions

Provide relevant service-related policy directions,
reports, and Council decisions
Provide any input gathered through the public
engagement process (if available in time)

assessment
Present results of this report at Council's
Standing Committees
Council to decide on changes to services
 and identified options and opportunities the City could potentially undertake to make changes to its suite of services. The approach is described below and on the following pages.
Service and Service Level Assessment
Assessment involved evaluation of each service through a core ranking filter on a mandatory/discretionary continuum
KPMG also compared current service levels against established service standards set by legislation, council, management, funding sources or industry best practices
KPMG used four sources of input to perform the assessment (also detailed on the next two pages): These were developed by the City as a result of its service mapping and cost allocation initiative, and included financial data submitted by programs and divisions

information provincial governments either of similar size and profile, or of similar approach to delivering specific services Numerous interviews and workshops were te service assessment
in

[^0]Options and Opportunity Identification

Options and Opportunities - Intended Use

done by KPMG to assist the Committee with prioritization and decision making, and should not be construed as detailed analysis of options.

Potential Savings - this is a categorization of cost savings that relates to a specific service, activity, or type.
 of options to services. The committee is not advised to calculate potential savings by multiplying savings categories and service/activity budgets.
Methods and Tools
Core Service Reviews typically involve an assessment of a suite of services to understand to what degree they
are core. Some organizations define this categorization as a simple binary choice - "core" vs. "non-core". Others
adopt a more descriptive approach of classifying services as "mandatory", "critical", "discretionary" (or other
relevant terms pertinent to their industry, scope, and scale). KPMG experience suggests that a "core continuum"
is a more useful assessment method, yielding better results and more informative products.
KPMG, with validation by the City, has developed a customized continuum for assessing core versus
discretionary services. Along the continuum, there are four descriptive categories, which, when applied to a
service formed the "Core Ranking" for that service. Services that were deemed to be classified between these
four categorizations were given a fractional ranking (e.g., 3.5).

[^1]In order to assess service level performance, we used the following scale to compare the current service levels of
City of Toronto activities with service level standards:

- Below Standard (B)
- At Standard (S), with S- and S+ indicating somewhat below or above standard
- Above Standard (A)
Service level "At Standard" is:
- Consistent with the level required by legislation, or where there is no legislation...
- Consistent with industry standards and practices, and where they are not clear...
- Consistent with business case analysis justification, and where that is not clear...
- Consistent with service levels in other municipalities, and where that is not clear...
- Consistent with reasonable expectations
Service Level Assessment Methodology City of Toronto activities with service level standards:
- Below Standard (B)
- At Standard (S), with
- Above Standard (A)
Service level "At Standard" is:


Key Opportunities
- Toronto has established a very aggressive recycling target,
seeking 70\% diversion from land fill sites. This derives from
the difficulty of finding and developing land fill sites, but is
much more aggressive than the targets of other municipalities
and will be very difficult (and expensive) to achieve given the
high proportion of apartments in Toronto. Despite the
challenges of finding landfill sites, landfill is already cheaper
than diversion, and the gap will grow as the rate of diversion
increases.





|  | Below Standard | At Standard | Above Standard |
| :---: | :---: | :---: | :---: |
| $\stackrel{\varrho}{\circ}$ |  |  |  |
| Essential | Wastewater Collection <br> Wastewater Treatment |  |  |
|  |  |  |  |


| Key Opportunities |
| :--- |
| - The review did not identify opportunities for elimination of |
| services or reduction of service levels. |


|  | Below Standard | At Standard | Above Standard |
| :---: | :---: | :---: | :---: |
| 응 Mandatory |  |  |  |
| Essential |  |  |  |
|  |  |  |  |


| Key Opportunities |
| :---: |
| - The review did not identify opportunities for elimination of |
| services or reduction of service levels. |

Transportation Services





[^0]:    Jurisdictional Review
    Jurisdictional review included an analysis of OMBI data for Ontario cities and research of jurisdictions, which are comparable to Toronto, were generally established and built out in the same timeframe, and with similar urban
     and administration of large public sector organizations. Note that all cities do not necessarily provide a good
    comparison for all services (e.g., snow and ice control). List of jurisdictions was validated with City management. Some additional jurisdictional information was provided by the City.

    ## Governments

    - Government of Saskatchewan


    ## Cities

    $$
    \begin{aligned}
    & \text { - Chicago, USA } \\
    & \text { - Philadelphia, USA } \\
    & \text { - Boston, USA } \\
    & \text { - Montreal, Canada } \\
    & \text { - Barcelona, Spain } \\
    & \text { - Melbourne, Australia }
    \end{aligned}
    $$

[^1]:    ssəu!snq

