
2012 BUDGET BRIEFING NOTE

Toronto Police Service: Provincial Policing Grants

Issue:

The 2012 Recommended Operating Budget for the Toronto Police Service includes 2012 service change savings of \$14.636 million arising from the deferral of uniform and civilian hires to replace staff separations and retirements which have occurred in 2011 and are projected to occur in 2012.

The Toronto Police Service anticipates that 2012 hiring deferrals will result in a 2012 position shortfall of 236 uniform officers or 4.2% of the 5,604 approved uniform positions; and 117 civilian positions or 5.4% of the 2,148 approved civilian positions.

The 2012 Recommended Operating Budget and the 2013 Outlook forecast a total annual loss of \$6.554 million in grant funding primarily arising from the hiring deferral of officers that will result in an actual average uniform strength below eligibility levels for provincial grant funding.

Additional information on this recommended service change can be found in the 2012 Operating Budget Analyst Briefing Notes for the Toronto Police Service and Services Board available at: http://www.toronto.ca/budget2012/pdf/op12_an_tps.pdf

Background:

The Toronto Police Service receives \$19.150 million in annual Provincial grant funding from 3 separate funding agreements, which require the Service to maintain minimum uniform strength levels. Details on these agreements including their associated uniform establishment requirements and grant funding per benefiting officer are available in the table below:

Grant Description	Year Established	Uniform Establishment Requirement	Benefiting Officers	Grant per Benefiting Officer	Total Annual Grant Funding	End of Grant Funding Agreement
Police Officers Recruitment Fund	2008	5,551	41	\$70,000	\$2,870,000	March 31, 2013
Safer Communities Partnership Program	2005	5,510	250	\$35,000	\$8,750,000	On-going
Community Policing Partnership	1998	5,180	251	\$30,000	\$7,530,000	On-going
Total:			542		\$19,150,000	

Police Officer Recruitment Fund (PORF)

- The PORF Program is a 5-year cost-sharing arrangement between the Federal Government and various municipalities, directed through provinces and territories. The Federal Government introduced the Program in 2008 to assist municipalities in recruiting 2,500 additional front-line police officers nationwide who can target local crimes and make

communities safer. Given the diverse public safety needs across Canada, the Federal Government concluded that provinces and territories were in the best position to decide how to direct the federal funding in ways that meet their respective policing priorities and public safety needs.

- The Federal Government committed to pay salary and benefits costs of allocated uniform hires, to a maximum of \$70,000 per officer per year. Police Services were required to maintain a minimum uniform staffing level equal to the Program benchmark (actual uniform staffing level reported at April 1, 2008) and the allocated new uniform hires.
- The Toronto Police Service was allocated 41 officers from the Province to be funded by the PORF Program and is, therefore, required to maintain a minimum uniform strength of 5,551 officers (program benchmark of 5,510 officers and 41 additional officers) to receive the full amount of funding offered under the program. This 5-year program is concluding on March 31, 2013, after which the Toronto Police Service will be responsible for fully funding additional uniform hires that resulted from this program.

Safer Communities Partnership Program

- The Safer Communities – 1,000 Officers Partnership Program is a cost-sharing arrangement between the Province of Ontario and various municipalities. The Ministry of Community Safety and Correctional Services introduced the Program in 2005 to assist municipalities to enhance community policing and the six targeted areas identified by the government in its fight against crime in Ontario: youth crime, guns and gangs, organized crime and marijuana grow ops, dangerous offenders, domestic violence, and protecting children from internet luring and child pornography, by sharing the cost of an additional 1,000 front-line uniform officers across Ontario. The Province committed to pay up to 50% of all salary and benefits costs of allocated uniform hires, to a maximum of \$35,000 per officer per year. Police Services were required to maintain a minimum uniform staffing level equal to the Program benchmark (actual uniform staffing level reported at October 23, 2003) plus the 250 additional officers; 175 of the Safer Communities Program positions were to be assigned to a community policing function, with the remaining 75 positions assigned to the target areas mentioned above.
- The Toronto Police Service was allocated 250 officers to be funded by the Safer Communities – 1,000 Officers Partnership Program. The City of Toronto is, therefore, required to maintain a minimum uniform strength of 5,510 officers (Program benchmark of 5,260 officers and 250 additional officers) to receive the full amount of funding offered under the program.

Community Policing Partnership Program (CPP)

- The CPP Program is a cost-sharing arrangement between the Province of Ontario and various municipalities. The Ministry of Community Safety and Correctional Services (then known as the Ministry of the Solicitor General) introduced the Program in 1998 to assist municipalities to enhance community safety and increase police visibility by sharing the cost of an additional 1,000 front-line uniform officers across Ontario. The Province committed to pay 50% of all salary and benefits costs of allocated uniform hires, to a

maximum of \$30,000 per officer per year. Police Services were required to maintain a minimum uniform staffing level equal to the Program benchmark (actual uniform staffing level reported at June 15, 1998) and the allocated new uniform hires.

- All CPP funded officers were to be assigned to a community policing function. The Toronto Police Service was allocated 251 officers to be funded by the CPP Program and is, therefore, required to maintain a minimum uniform strength of 5,180 officers (program benchmark of 4,929 officers and 251 additional officers) to receive the full amount of funding offered under the program.

Key Points:

- The Toronto Police Services has identified a total annual loss of \$6.554 million in grant funding beginning in July 2012, due to a projected uniform strength below eligibility levels for provincial grant funding (\$4.401 million) and the completion of the PORF funding agreement as of March 31, 2013 (\$2.153 million), as indicated in the table below:

Projected Impact of Uniform Hiring Deferral on Grant Funding						
	Month / Year	Projected Uniform Strength	Grant Impact	PORF Officer Impact	SCP Officer Impact	CPP Officer Impact
2012	January 2012	5669				
	February 2012	5631				
	March 2012	5612	<i>No Impact</i>	<i>No Impact</i>		
	April 2012	5593				
	May 2012	5572			<i>No Impact</i>	
	June 2012	5553				
	July 2012	5536	(\$87,500)	(15)		<i>No Impact</i>
	August 2012	5525	(\$151,667)	(26)		
	September 2012	5512	(\$227,500)	(39)		
	October 2012	5503	(\$259,583)	(41)	(7)	
	November 2012	5491	(\$294,583)	(41)	(19)	
	December 2012	5484	(\$315,000)	(41)	(26)	
	2012 Total Impact			(\$1,335,833)		
2013	January 2013	5469	(\$358,750)	(41)	(41)	
	February 2013	5431	(\$469,583)	(41)	(79)	
	March 2013	5412	(\$525,000)	(41)	(98)	
	April 2013	5393	(\$341,250)		(117)	
	May 2013	5372	(\$402,500)		(138)	
	June 2013	5353	(\$457,917)		(157)	
	July 2013	5336	(\$507,500)		(174)	<i>No Impact</i>
	August 2013	5325	(\$539,583)	<i>No Impact*</i>	(185)	
	September 2013 (144 Recruits from April Class)	5456	(\$157,500)		(54)	
	October 2013	5447	(\$183,750)		(63)	
	November 2013	5435	(\$218,750)		(75)	
	December 2013	5428	(\$239,167)		(82)	
	2013 Total Impact			(\$4,401,250)		

*PORF agreement ends March 31, 2013 and lost grants following that date are not attributed to Hiring Deferrals.

2013	End of PORF Impact (April 1 - December 31)	(\$2,152,500)
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- The 2012 Recommended Operating Budget for the Toronto Police Service reflects a loss of \$1.336 million in grant funding (PORF - \$1.184 million and Safer Communities Partnership - \$0.152 million) arising from the continued 2011 and planned 2012 hiring deferral of uniform officers.
- The 2013 Outlook for the Toronto Police Service projects an incremental loss of \$3.065 million in grant funding (PORF - \$0.718 million and Safer Communities Partnership - \$2.348 million) arising from the continued 2011 and planned 2012 hiring deferral of uniform officers, assuming uniform hiring will resume in April 2013, resulting in an additional 144 officers being available for deployment by September 2013.
- The 2013 Outlook for the Toronto Police Service also includes a further loss of \$2.153 million in PORF grant funding following the end of the PORF agreement on March 31, 2013.
- The Chief of Police has advised the Toronto Police Services Board that every effort will be made to ensure the recommended 2012 hiring deferrals will not impact on the deployment of front-line police officers.

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