Central Waterfront Secondary Plan, East Bayfront and North Keating Precincts – Further Request for Directions Report

Date: August 18, 2014
To: City Council
From: City Solicitor
Wards: Ward 28 – Toronto and East York District
Reason for Confidential Information: This report contains advice or communications that are subject to solicitor-client privilege and pertains to litigation or potential litigation that affects the City.
Reference Number: 

SUMMARY

The City of Toronto passed the Central Waterfront Secondary Plan (CWSP) in April 2003, and subsequently zoning by-laws for East Bayfront (By-law No. 1049-2006) and North Keating (By-law No. 1174-2010). Owners of six of the private development sites in the two precincts have filed appeals to the Central Waterfront Secondary Plan and the area specific by-laws. At its meeting on July 8, 9, 10, and 11, 2014, City Council adopted confidential instructions to staff in the report (June 9, 2014) from the City Solicitor and the Director, Community Planning, Toronto and East York District.

This current report provides further advice regarding the confidential instructions approved by Council in July 2014, and seeks further direction respecting the
appeals, to be dealt with at an Ontario Municipal Board hearing currently scheduled to commence on January 19, 2015, as set out in the Confidential Attachment.

**RECOMMENDATIONS**

The City Solicitor recommends that:

1. City Council adopt the confidential instructions to staff in Attachment 1 of this report;

2. If adopted, the Recommendations in Attachment 1 and Maps 2, 3 and 4 be released in the discretion of the City Solicitor as described in Attachment 1, with the balance of Attachment 1 to remain confidential.

**Financial Impact**

There are no financial implications resulting from the adoption of this report.

**DECISION HISTORY**

Since adoption of the Central Waterfront Secondary Plan in April 2003 and the implementing Zoning By-laws for the East Bayfront and North Keating Precincts in 2006 and 2010 respectively, approximately 20 owners filed appeals to the Ontario Municipal Board. Within these two precincts, there are six private land owner/developer appellants, as well as community members who are parties or appellants to the hearing. Each land owner/developer appellant has raised a variety of concerns respecting their development options, as well as the requirement to provide Affordable Rental Housing and other matters. Issues being discussed include building height, massing and tower location, park or open space dedication, provision of Affordable Rental Housing and how to accommodate sensitive land uses in close proximity to the Redpath facility.


Currently, OMB hearings on the next round of the appeals are scheduled to begin January 19, 2015 running to February 13, 2015 to address issues related to these four remaining sites. In an attempt to resolve issues, both City and Waterfront Toronto staff have continued a series of meetings with the appellants to find reasonable grounds for
settlement or scoping of the hearings. In this process, additional issues have been identified and are discussed in the Confidential Attachment to this report.

**ISSUE BACKGROUND**

City and Waterfront Toronto staff representatives have continued to work to finalize resolution to the appeals lodged after the adoption of the CWSP in April 2003, and enactment of implementing zoning by-laws for the East Bayfront and North Keating Precincts in 2006 and 2010 respectively.

**Site and Surrounding Area**

The East Bayfront and North Keating Precincts stretch east from the foot of Jarvis Street to Cherry Street and generally between the water’s edge north to Lake Shore Boulevard East. Approximately half of these lands are privately owned with the balance being under the control of the City or Waterfront Toronto. This report addresses issues related to the "FedEx site", the "Silo site" and the "3C site", all shown as Sites “B”, “C” and “D” on the attached Map 1.

**Official Plan**

The Central Waterfront Secondary Plan recognizes the value of infrastructure improvements that were being provided in the Central Waterfront by the various governments and defined a set of four core principles, being: (A) Removing Barriers/Making Connections, (B) Building a Network of Spectacular Waterfront Parks and Public Spaces, (C) Promoting a Clean and Green Environment, and (D) Creating Dynamic and Diverse New Communities. These broad principles are addressed in the Precinct Plans, and the Zoning By-laws for these areas reflect the development envisioned by the Precinct Plans.

**Zoning By-laws**

The development opportunities defined by the East Bayfront (By-law No. 1049-2006) and North Keating (By-law No. 1174-2010) by-laws currently permit increased opportunities for mixed-use buildings complemented by public and private open space, public access to the water’s edge and a redeveloped Queens Quay Boulevard. The original zoning for these lands allowed only for industrial and limited retail uses.
COMMENTS

This report seeks Council’s further direction with respect to appeals on the FedEx, Silo and 3C sites. Confidential Attachment 2 sets out in more detail the matters related to these appeals.

In respect of the Redpath matters, the City has agreed to assist the parties in ensuring that residential and any other “sensitive land uses” within this area will follow a process to address environmental matters.

CONTACT

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SIGNATURE

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Anna Kinastowski, City Solicitor

ATTACHMENTS

1. Map 1 Central Waterfront - OMB Appealed Sites  
2. Attachment 1- Confidential Information
Map 1 - Central Waterfront OMB Appealed Sites

- A: Kintork / Nuko (Daniels)
- B: FedEx 1147390 and 161174 Ontario Limited
- C: Silo / Castan Marland III
- D: 3C Lakeshore Inc.
- E: 162 Queens Quay Inc.
- F: Haupert (Lake Shore Boulevard East)

East Bayfront and North Keating Precincts