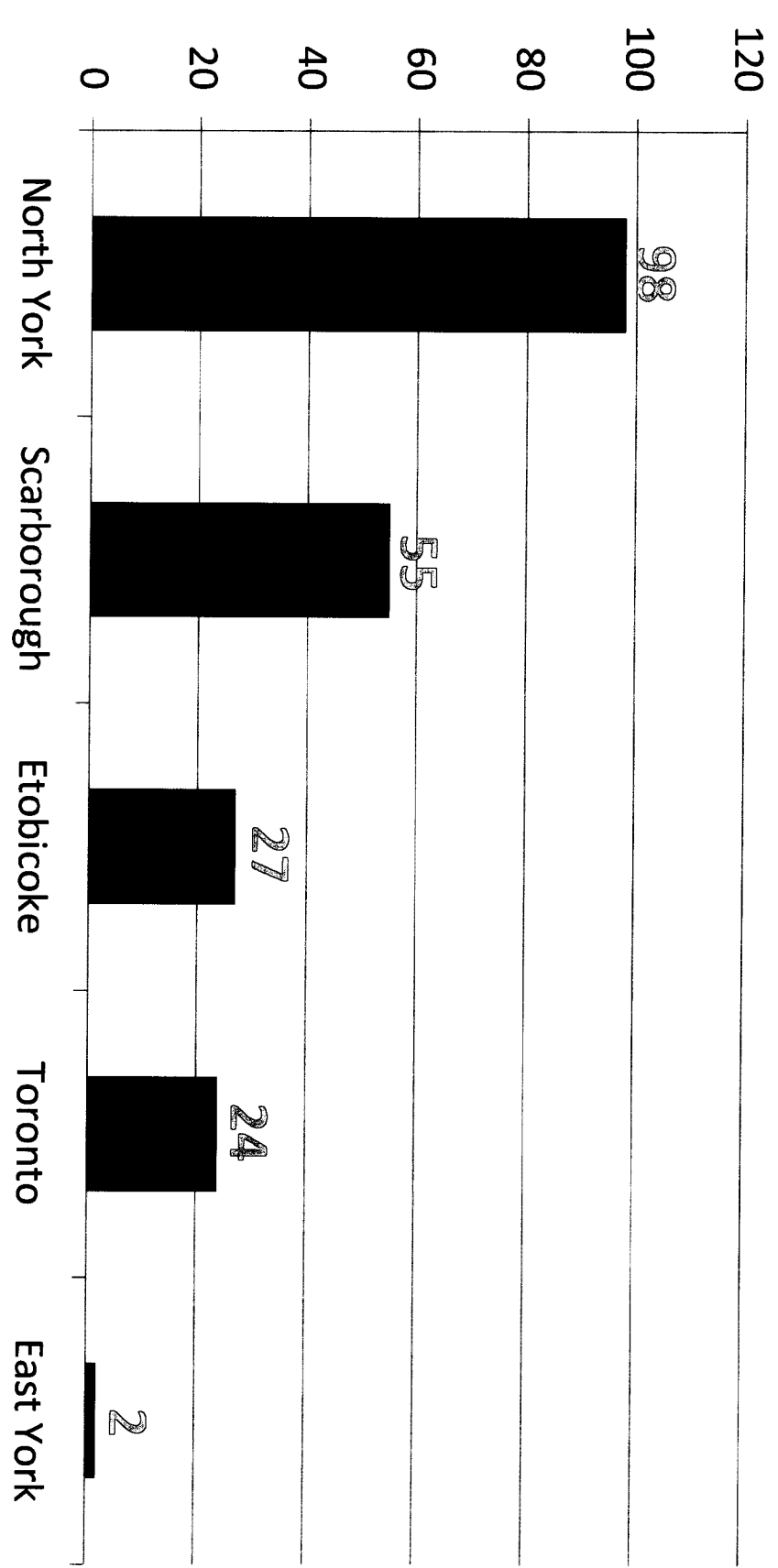


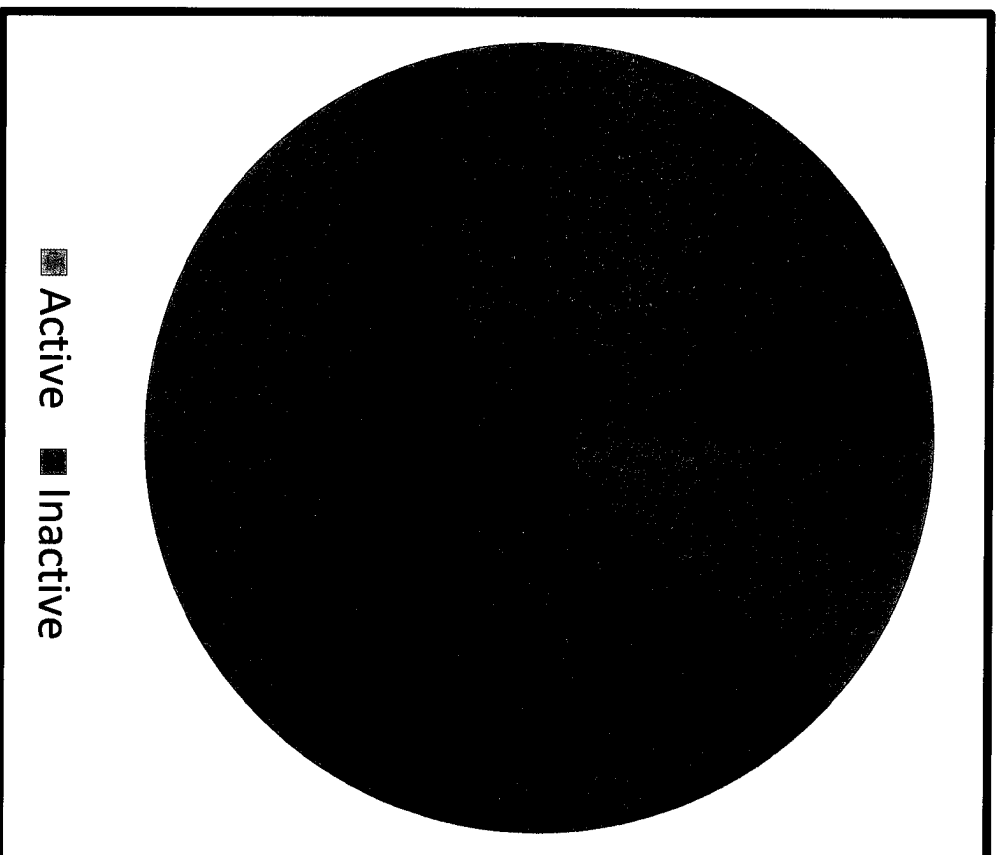
# Toronto Cemeteries By Location

Re: PG14.6.1



Source:  
Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Toronto Cemeteries Activity Summary



**206 Licensed**

**Cemeteries**

**23 - Active**

**183 - Inactive**

Source:

Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Toronto Cemeteries

## By Ownership Category

Category	Active	Inactive	Total
Religious	10	145	155
Not For Profit	5	18	23
Municipal	0	20	20
Commercial	8	0	8
Total	23	183	206

Source:  
Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Active Toronto Cemeteries Ownership Summary

## Religious Cemetery Operators (10)

Bathurst Lawn Memorial Park	Jewish	Shaarei Shomayim Congregation
Beth Tzedec Memorial Park Cemetery	Jewish	Beth Tzedec Congregation
Dawes Road Cemetery	Jewish	The Dawes Road Cemetery
Holy Blossom Cemetery	Jewish	Toronto Hebrew Congregation
Mount Sinai Cemetery	Jewish	Mount Sinai Cemetery Association
St. James Cemetery & Crematorium	Anglican	The Cathedral Church of St. James
St. John's Norway Cemetery & Crematorium	Anglican	St. John The Baptist, Norway, Anglican Church
St. Margaret's In The Pines Anglican Cemetery	Anglican	St. Margaret's Anglican Cemetery Board
Mount Hope Roman Catholic Cemetery	Roman Catholic	Catholic Cemeteries & Funeral Services – Archdiocese of Toronto
St. Michael's Roman Catholic Cemetery	Roman Catholic	Catholic Cemeteries & Funeral Services – Archdiocese of Toronto

**Source:**

Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Active Toronto Cemeteries Ownership Summary

## Commercial Cemetery Operators (8)

Forest Lawn Mausoleum & Crematorium	Commercial	Park Lawn Corporation
Park Lawn Cemetery	Commercial	Park Lawn Corporation
Riverside Cemetery & Crematorium	Commercial	Park Lawn Corporation
Sanctuary Park Cemetery	Commercial	Park Lawn Corporation
Westminster Cemetery, Mausoleum & Crematorium	Commercial	Park Lawn Corporation
Glendale Memorial Gardens & Funeral Home	Commercial	Arbor Memorial Services Inc.
Highland Memory Gardens	Commercial	Arbor Memorial Services Inc.
Resthaven Memorial Gardens	Commercial	Arbor Memorial Services Inc.

Source:

Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Active Toronto Cemeteries Ownership Summary

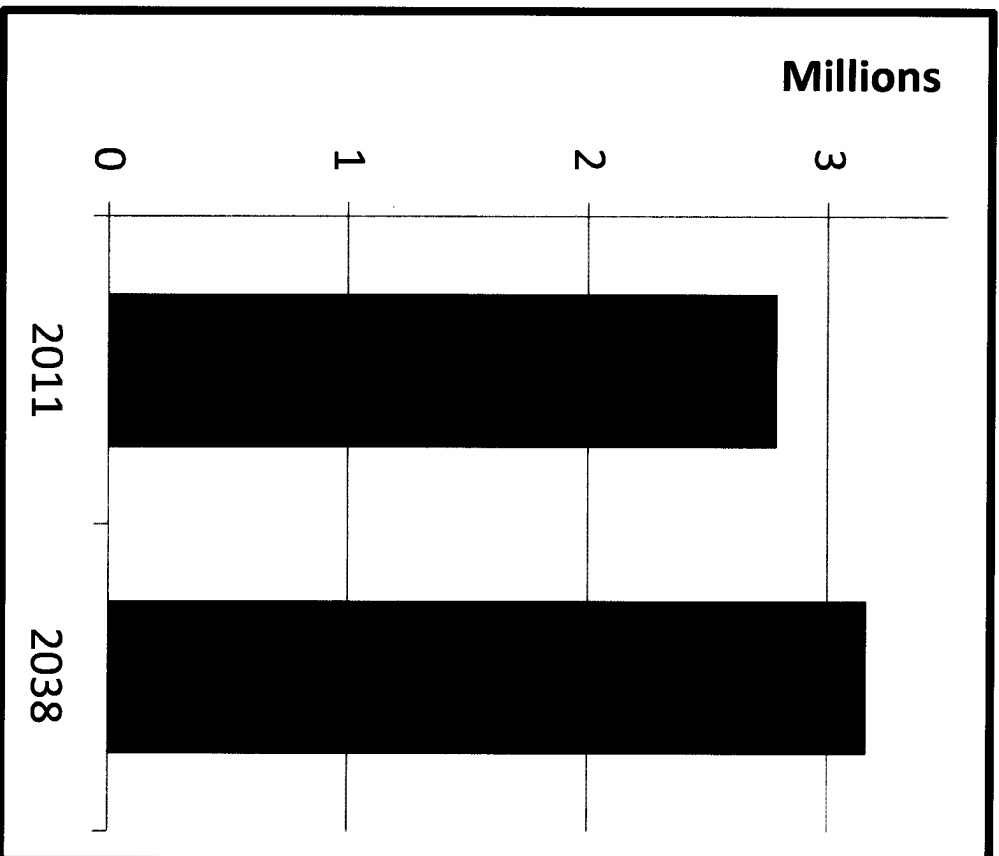
## Not For Profit Cemetery Operators (5)

Mount Pleasant Cemetery, Funeral & Cremation Centres	Not For Profit	Mount Pleasant Group of Cemeteries
Pine Hills Cemetery & Funeral Centre	Not For Profit	Mount Pleasant Group of Cemeteries
Prospect Cemetery & Mausoleum	Not For Profit	Mount Pleasant Group of Cemeteries
Toronto Necropolis & Crematorium	Not For Profit	Mount Pleasant Group of Cemeteries
York Cemetery & Funeral Centre	Not For Profit	Mount Pleasant Group of Cemeteries

**Source:**

Ministry of Government & Consumer Services  
Cemeteries Regulations Unit Database

# Forecast Toronto Population Growth

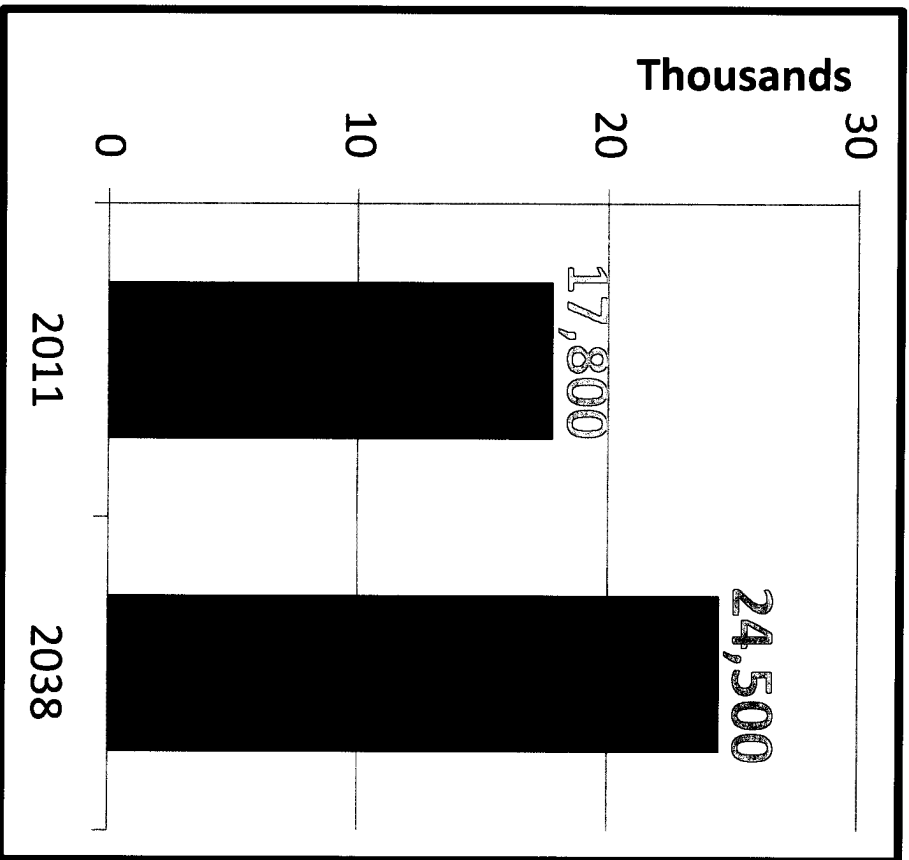


**Toronto**  
**Population**  
**2.79M to 3.26M**  
**2011 - 2038**

Source: Statistics Canada

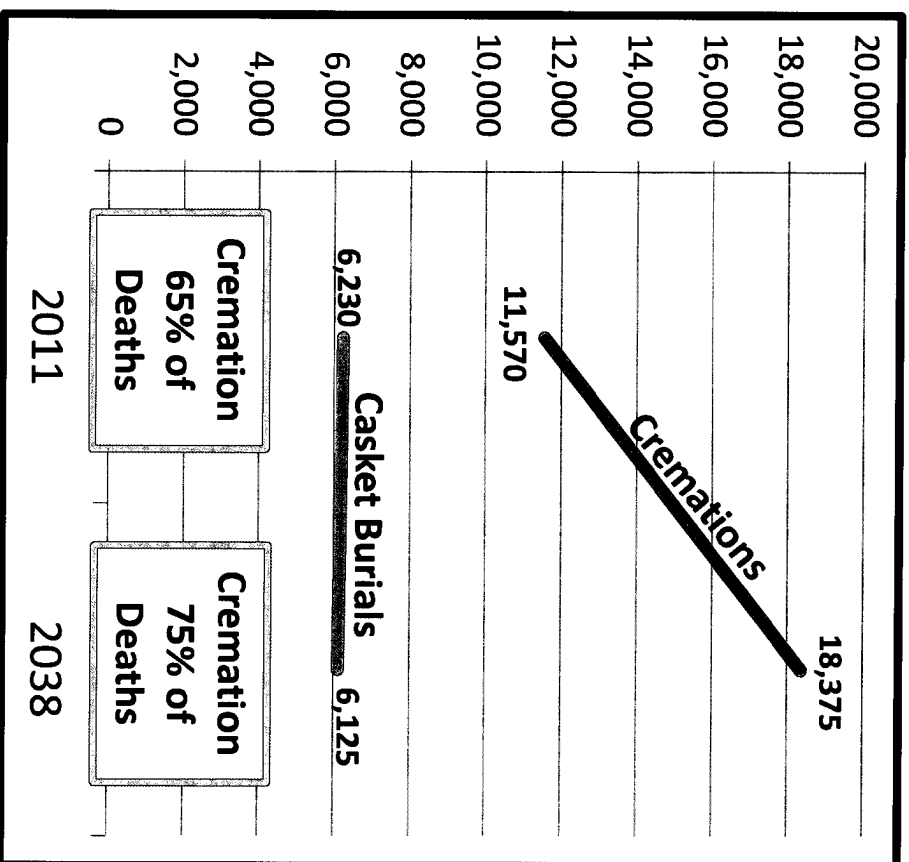
# Forecast Toronto Death Rate & Burial Demand

Deaths by Resident will increase by  
+6,700 annually by 2038



Source: Statistics Canada

Cremation volumes will grow while  
Casket Burial will remain constant







**PRESENTATION TO CITY OF TORONTO  
PLANNING AND GROWTH MANAGEMENT COMMITTEE**

**Thursday, September 8, 2016**

**9:30 AM – Committee Room 1**

**Presented by: Glen Timney, VP Corporate Development  
Mount Pleasant Group of Cemeteries**

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We understand that this issue is before the Planning and Growth Management Committee as a result of the conclusions contained within the York Region Cemetery Needs Analysis and Policy Framework report that has drawn attention to the fact that Toronto cemeteries will be out of available casket burial space in the not too distant future.

There are a number of Toronto cemetery operators present today who will address the Committee on matters related to the impending lack of available casket burial space for Toronto residents and will make recommendations going forward. We do not believe it is necessary for the City of Toronto to undertake a detailed Cemetery Needs analysis similar to that of York Region as the situations are different.

Unlike many Ontario municipalities the City of Toronto does not operate an active cemetery. Responsibility for cemetery operations within Toronto has historically been fulfilled by religious, non-profit, or commercial operators, serving the local needs of Toronto residents. This means that the City of Toronto, since its inception, has not been financially or operationally responsible to provide interment rights for Toronto residents.

Mount Pleasant Group of Cemeteries is a non-profit cemetery operator, established during the time of Muddy York in 1826, prior to the incorporation of the City of Toronto. It was established to provide non-sectarian, non-denominational cemetery services to municipal residents. It has continued to grow with Toronto's population (into the suburbs and 905 Region) and has fulfilled its original mandate for over 186 years.

Catholic and Anglican cemeteries were also established around the same time, generally established in association with local churches or cathedrals. They too expanded their cemetery operations under the administrative guidance of their respective Archdiocese as Toronto's population grew.

In the 20<sup>th</sup> century, these cemetery operators were joined by congregations of the Jewish faith, and private commercial operators, fulfilling Toronto resident needs.

If I can refer you to the distributed literature:

There are 206 registered cemeteries within the City of Toronto. Only 23 (11%) of the 206 cemeteries are "active" today. 89% (or 183) are "inactive".

The province licenses and categorizes cemetery operator ownership in four ways:

- Religious, Not-For-Profit, Municipal, and Commercial
  - there are 155 religious cemeteries in Toronto – 10 of which are still active
  - there are 23 Not-For-Profit cemeteries in Toronto – 5 of which are still active
  - the City of Toronto maintains 20 small inactive, historic cemeteries
  - there are 8 commercial cemeteries – all of which are still active

It should be noted that under provincial legislation a municipality must assume responsibility for the operation and ongoing maintenance of a cemetery located within its geographic boundaries should that cemetery become insolvent or not able to fulfill its licensed responsibilities.

We have provided you with a listing of the remaining 23 active Toronto cemeteries. You will note that the 23 active cemeteries are represented by only 6 cemetery operators, the vast majority of which are in attendance today and will report to the committee on their estimated longevity.

Active cemeteries operators include:

- 8 private commercial cemeteries owned and operated by two companies: Park Lawn Corporation and Arbor Memorial Services Inc.;
- 5 Not-For-Profit cemeteries all owned and operated by the Mount Pleasant Group of Cemeteries;
- 5 Jewish cemeteries owned and operated by their respective congregations;
- 3 Anglican cemeteries owned and operated by the Toronto Archdiocese;
- 2 Roman Catholic cemeteries owned and operated by the Catholic Archdiocese of Toronto.

The distributed literature also provides the Committee with two pertinent facts from Statistics Canada:

- Toronto's population will increase from 2.79M in 2011 to 3.26M in 2038
- As the population both increases and ages, resident deaths will increase from 17,800 in 2011 to 24,500 by 2038. There will be growing increased demand for both casket burial and cremation services.

Some will say that demand for casket burial will decrease as a result of cremation. Cremation has grown in popularity and consumer choice but it will not lessen the need for casket burial:

- Today we estimate that cremation represents the preferred choice of approximately 65% of the overall population;
- This percentage varies greatly depending upon an individual's religion or ethnicity. For example: cremation currently represents only 30% for those of Roman Catholic faith;
- As shown in the literature, cremation will "absorb" the increase in the number of deaths by resident, however, demand for casket burial will remain relatively constant estimated at approximately 6,200 casket burials per year;
- The reason the cremation rate will not grow higher as in other North American municipalities is due to the multicultural make up of our population;
  - Cremation is prohibited within some religions and not an acceptable practice within many ethnic or cultural circles. For example casket burial is the form of preference for; the Jewish faith, Orthodox Christians, Muslims, and Catholics, to name just a few.

That provides you with a very high-level background of Toronto's cemetery industry, but how does that relate to the need for Toronto to complete or not complete a study of future cemetery needs.

The province's 2015 – 2041 Planning for Health, Prosperity and Growth report stated that *“as the population ages it will be important to consider ways to provide enough space for cemeteries, while recognizing that they can also contribute much needed open space and tree canopy in compact communities.”*

The York Region study was done in conjunction with their land use review. There are several factors that make the York Region study different from the City of Toronto situation:

- York Region's cemetery operators are a different mix;
- Cemeteries are scattered throughout the Region in primarily smaller communities;
- There are numerous small volunteer cemetery Boards;
- There are numerous active municipal cemetery operators;
- There are numerous small religious church or parish cemetery operators;
- Cemetery information and statistics are not readily available;
- There is available and affordable land that could be released for cemetery development to service future need.

The York Region study concluded that there were several municipalities or communities that would be running out of space for casket burial in the near term;

- The conclusion was based on planning need for a municipality to provide for burial space for “local area residents”;
- Those cemetery operators who participated in the York Region study and also operate Toronto cemeteries pointed out that evaluation of future burial space within the “905 Region” cannot be limited or isolated to “local burial need”. They pointed to the fact that the City of Toronto will be running out of burial space for casket interments in the near term;

As you will hear from other deputants today active Toronto cemeteries will be out of available casket burial space within 10 to 30 years. Within less than a generation Toronto residents will have to travel to the 905 Region or further to purchase and arrange for a casket burial.

Ten, twenty, or thirty years is not a long time from a “cemetery” planning perspective. It takes over 10 years to site, acquire, plan, obtain approvals, develop and license a cemetery before you can begin to serve area residents. There is a growingly urgent need for the province and GTA regional and municipal governments to recognize this impending shortage and begin to address this issue before it becomes problematic.

As mentioned at the outset Toronto cemetery operators do not believe it is necessary for the City of Toronto to incur the expense of undertaking an extensive Cemetery Needs Analysis and Policy framework. There are only a handful of active Toronto cemetery operators and statistics are readily available.

We can also conclude without undertaking a study that, unlike York Region, Toronto does not have any “available” and “affordable land” (affordable from a cemetery economic perspective) which can be designated for future cemetery development. This problem is unique to the City of Toronto who we believe is the first municipality in Ontario to face such an issue.

Toronto cemetery operators have been addressing this issue for more than a decade with little success. As the impending need is not “local” and longer term than the normal “20 year” planning horizon, efforts to expand cemetery development within the 905 Region in order to prepare for future Toronto demand has not been favorably received.

The Planning and Growth Management Committee and Toronto Council can play an important role in assisting Toronto residents and cemetery operators to prepare for the future need:

- Cemeteries were traditionally permitted “as of right” within agriculturally zoned lands;
- Cemeteries are not affordable within official plan approved development areas or within future “white belt” lands as the lands have already been acquired by developers;
- Cemeteries are prohibited “as of right” within prime agriculturally zoned lands, Green Belt, Oak Ridges Moraine, and the Niagara Escarpment, yet these are the only lands available, affordable and appropriate for cemetery development that can serve the future needs of Toronto area residents;
- Based on current zoning policies 100% of York Region is comprised of either development lands, “white belt”, Green Belt, or Oak Ridges Moraine;
- With very limited exception the same situation exists in Peel Region;
- Durham Region has sufficient lands available to permit future cemetery development but Durham cannot adequately served the future needs of all Toronto residents as it is not practical for everyone to travel east of the city for casket burial;
- Currently the closest available developable land that permits cemetery use “as of right” is West Gwillimbury Township near Innisfil and Barrie. This is too far removed from the Toronto population to adequately serve future needs;

The recommend that the City of Toronto can best serve its residents by collectively working with active Toronto cemetery stakeholders, the province, and GTA regional and municipal governments to develop a long-term framework to address this issue before a shortage of casket burial space is actually experienced.

In conclusion I would like to leave you with two facts:

- The future need I have referred to involves “casket related burial only”. Most Toronto cemeteries have sufficiently planned areas to continue to provide for cremated remains disposition for decades to come.
- Mount Pleasant Group of Cemeteries, which operates the only remaining active Not-For-Profit cemeteries within Toronto, has sufficient casket burial space within the Toronto city limits (based on current and forecast need) to serve Toronto residents for 20 – 30 years.

Thank you to the Committee for taking the time to address this topic today, and a special thank you to Councillor DiCiano for taking the time to research this topic in detail.