Presentation to the Audit Committee June 27, 2017

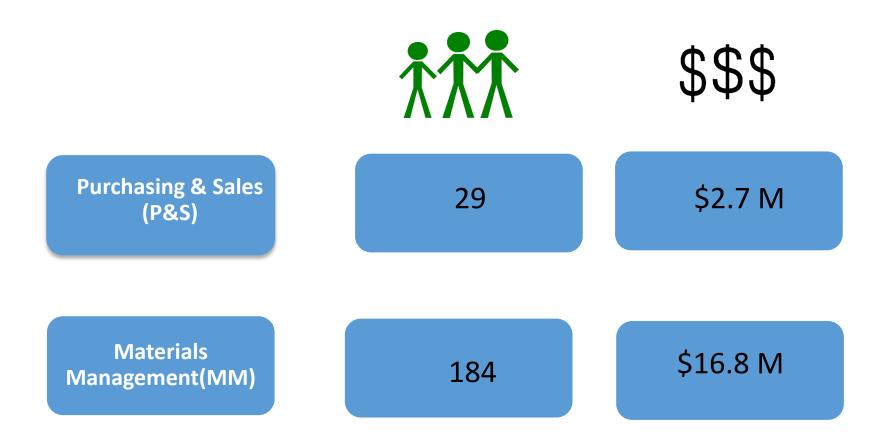
## **Review of Toronto Transit Commission Procurement Policies and Practices:**

# Improving Materials Management and Purchasing Policies Can Potentially Result in Significant Savings

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### **Background – Staffing and Budget**



▶ P&S procures just over \$300M per year for TTC's day-to-day operations, excluding bulk fuel purchases

### **Audit Objectives and Scope**

➤ To assess whether TTC's procurement policies, procedures and practices are fair, transparent, and cost-effective achieving the best overall value

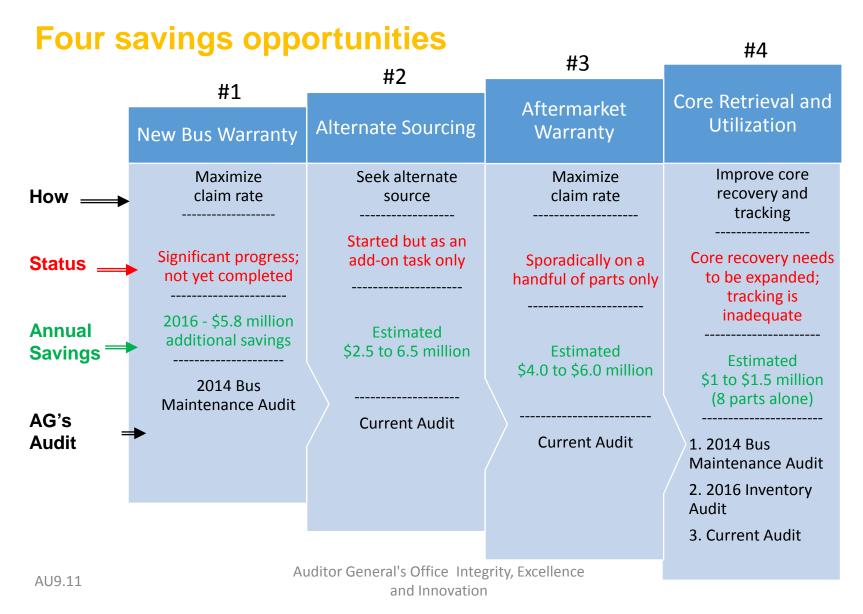
- In-depth review of Purchasing and Sales and extended into areas of Materials Management
- Periods of data analyzed and reviewed:
  - Purchase data and files January 2015 to June 2016
  - Operational data January 2016 to March 2017

### **Audit Findings**

A – Improving Vehicle Parts Management Can Potentially Result In Significant Cost Savings

B – Addressing Chronic Parts Shortage Issue To Improve Service Level and Reduce Future Costs

C – Current Procurement Policies and Processes Need A Full Review



### #1 Realized savings from improving new bus warranty

- Realized additional savings as a result of improving the new bus warranty process
  - 2016 Incremental Savings: \$5.8M
- ► These savings are expected to recur as long as TTC continues its steady state new bus procurement strategy
- As a result of the improved warranty process, bus manufacturers provided proactive repairs to many buses; the value of this work totaled approximately \$8M in 2016

### **#2 Expand alternate sourcing**

Unavoidable
Operational
needs for
specialized
vehicle parts

Low response rate to competitive procurement

Previous savings achieved through alternate sourcing

Est. \$2.5 -\$6.5M savings per year by reducing noncompetitive procurement

Previous alternate sourcing effort was an add-on task

On average 20% savings for each alternate source identified

**#3 Aftermarket parts warranty** 

TTC has a standard one year warranty clause for aftermarket parts; warranties for certain parts are longer than one year



Currently TTC does not systematically pursue aftermarket parts warranty (except for a handful of parts)



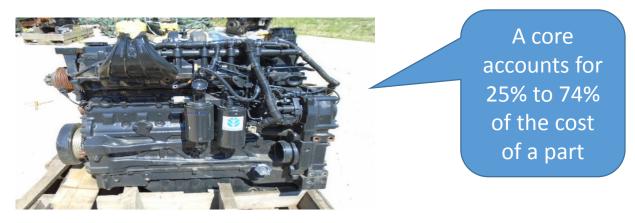
By foregoing warranty claims, TTC misses an opportunity to realize significant annual cost savings (potentially \$4M to \$6M per year)

#### Why??

No one department has assumed the responsibility of claiming aftermarket parts warranty

### A – Improving Vehicle Parts Management Can Potentially Result In Significant Cost Savings #4 Core retrieval and utilization

# A Core is a defective part that can be rebuilt to new standards



At TTC, it can be used for

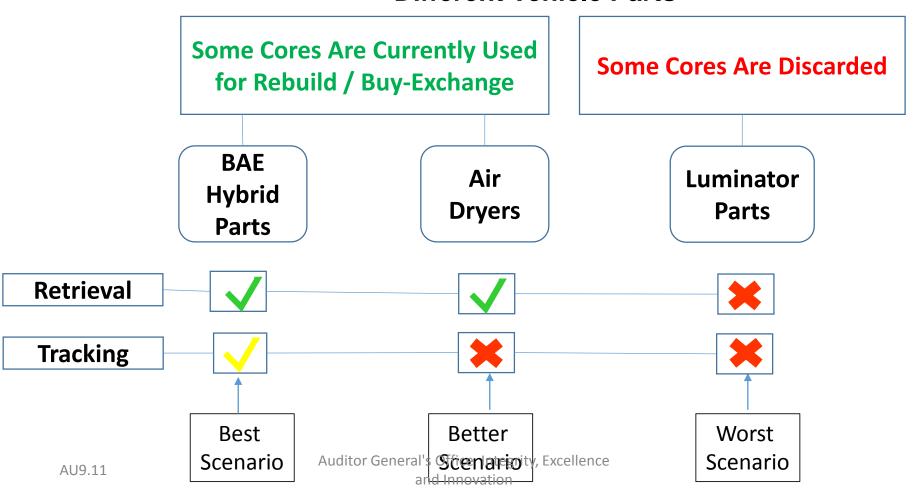


Internal or External Rebuild Program

Buy-Exchange to waive the core charge

#4 Core retrieval and utilization

### Existing Core Management Process at TTC for Different Vehicle Parts



#### #4 Core retrieval and utilization

When there is no adequate controls on retrieval or tracking of cores, TTC risks losing cores. For instance, some of the Air Dryer cores were sitting outside exposed to harsh weather conditions for a year

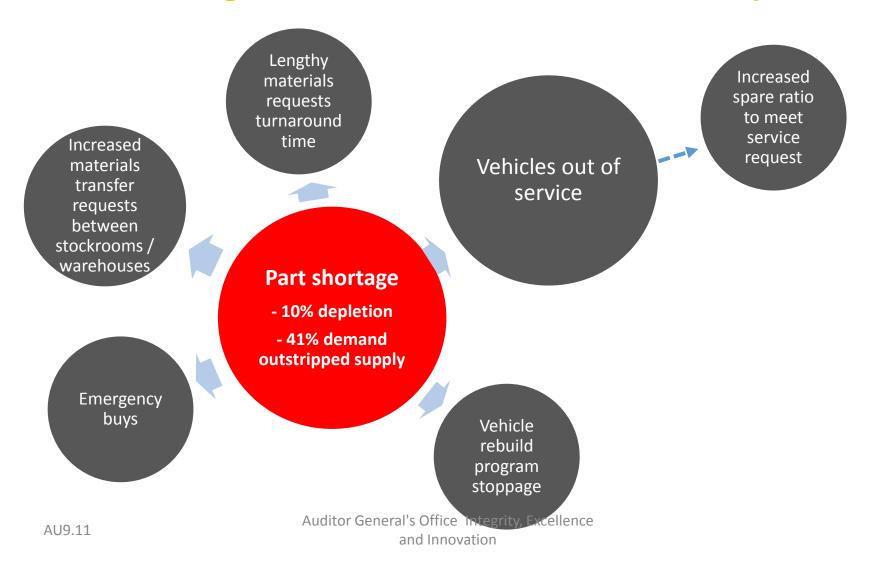


#### #4 Core retrieval and utilization



# **B – Addressing Chronic Parts Shortage Issue Can Improve Service Level and Reduce Future Costs**

### Parts shortages and their direct and indirect impacts



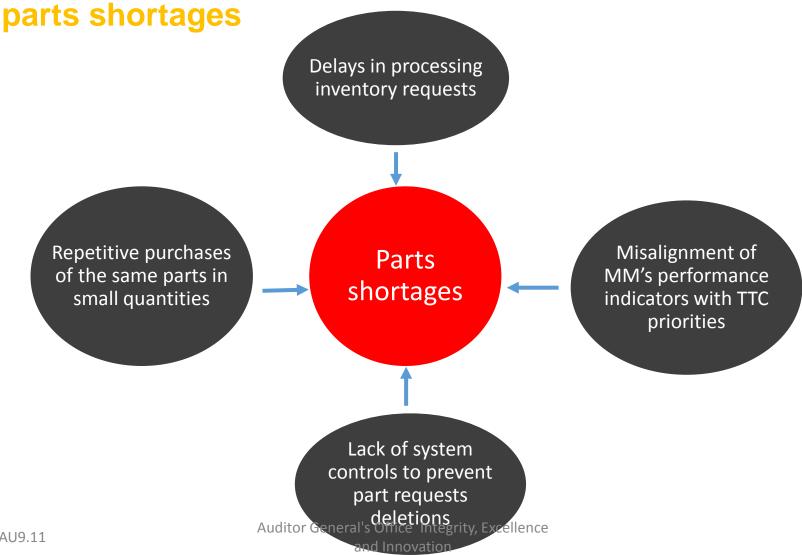
# **B – Addressing Chronic Parts Shortage Issue Can Improve Service Level and Reduce Future Costs Idle vehicles waiting for parts**

From July to December 2016, on average 34 vehicles or \$68 million worth of assets were out of service daily due to parts shortages

	Number of Vehicles	
Streetcars	7.7	
Subway	0.7 train (4 subway cars)	
Buses	25.7	
Total	34.1	

### **B – Addressing Chronic Parts Shortage Issue Can** Improve Service Level and Reduce Future Costs

Practices and factors that might have contributed to



# **B – Addressing Chronic Parts Shortage Issue Can Improve Service Level and Reduce Future Costs**

### Lengthy materials requests (MRs) turnaround time

#### What customers care:

Quick materials requests turnaround

Turnaround Time	Duncan Shop	Greenwood Shop
Same day or next day	54%	68%
3-5 days	22%	10%
6-10 days	4%	2%
Over 10 days or	19%	20%
outstanding		

What Materials Management measures and reports:

Materials Fill Rate

Fill Rate – the time between a materials request is "picklisted" to the time of the delivery

Reported fill rate: 83-90% within one day (August to November 2016 Dashboard)

Materials sometimes did not get "picklisted" until days after receiving the requests from maintenance

### **Issues of TTC's procurement practices**

Lack of justification and approval requirement for Sole Source purchases

Lack of clear directions and monitoring of buyer's discretion purchases

Lack of guidance on when to involve clients in bid evaluations

Centrally procuring large volume of low dollar value purchases

Low response rate to competitive procurement

Underutilization of PCard

Current procurement policy and process need an overhaul

Required buyers to obtain quotes from the entire purchase group for Informal Requests

Lack of formal Blanket Contracts procedures

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### TTC's purchase methods and dollar thresholds

Dollar Value Thresholds	Procurement Method	Competitive Process (Yes or No)
\$5,000 or less	Purchase Card (PCard)	No
Currently \$10,000 or less (lowered to \$4,000 in Jan 2016; raised back to \$10,000 in November 2016)	Buyer's Discretion	No
Greater than \$10,000 and up to \$100,000	Informal Requests	Yes
\$100,000 or greater	Formal Requests	Yes
No Threshold	Sole Source Requests	No
Pre-approval based on thresholds	Single Source Requests	No

#### **Main Issues:**

Required buyers to invite the entire purchase group to quote on Informal Requests Purchase groups
often contain a
long list of vendors
unvetted by staff,
sometimes
hundreds

Inundated with small purchases, Buyers have little time to handle the more complex and significant dollar purchases

Chronic purchasing delays + a backlog of outstanding purchase requisitions

Centrally procuring high volume of low value purchases

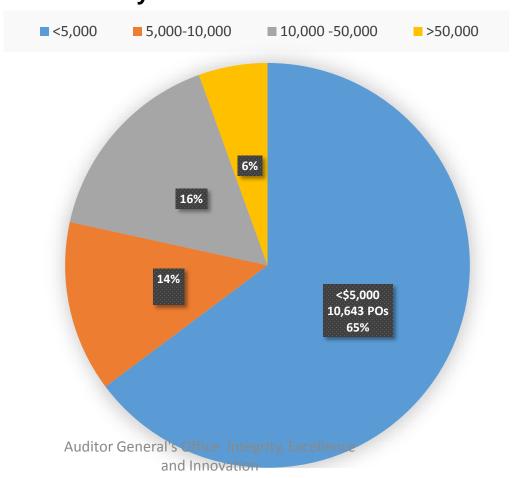
Outstanding purchase requisitions peaked at 1,900

High staff turnover rate – over 50% from 2014 to 2016

(Q4<sub>A</sub>of 2016) and Innovation

### Centrally procuring high volume of low value purchases

### Manual Orders Break-down by Purchase Value January 2015 to June 2016



Low vendor response rate for competitive procurement

#### **Informal Requests:**

20 out of 50 sampled files received one compliant bid

#### Formal Requests:

2.7 bids received vs.4.7 bids for each tender by MBNCanada

Impact on price competitiveness

File

- What did vendors say?
  - Short tender response time and / or complex specifications
  - Lack of free viewing of tender documents

vendor survey

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Large % of non-competitive procurement

Contributing factor #1

Unavoidable operational needs for specialized vehicle parts

20-30% proprietary bus parts

Lack of a rigorous review and approval process for sole source procurement

#2

40% of purchase value procured non-competitively

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25 of the 40 files sampled contained no justification

#3

Sole/Single source 5,544 POs or \$200M (18 months)

Buyer's
Discretion Policy
lacks clarity,
guideline and
monitoring

Buyer's
Discretion
4,727 POs or
\$11M
(18 months)

#### **Issues of Blanket Contracts**

Lacks a comprehensive Blanket Contract policy

- Many existing blanket contracts have extremely low dollar value or low spending
- Some purchases under Blanket Contracts are more expensive than purchasing the same product through individual POs

Needs to expand existing Blanket Contracts

- Issued individual POs to 229 vendors totalling \$174 million (Jan 2015 to June 2016) all outside of any price agreement. Each vendor supplied TTC over \$50,000 in goods/services
- TTC could potentially save \$0.5 to \$2.5 million per year from volume discount

### **A Summary of Potential Cost Savings**

Initiatives	Potential Annual Savings (in millions)	
	Low	High
Expanding Alternate Sourcing for Parts	\$2.5	\$6.5
Pursuing Aftermarket Parts Warranty	\$4.0	\$6.0
Expanding Blanket Contracts	\$0.5	\$2.5
Subtotal	\$7.0	\$15.0

### Plus

Improving
Retrieval and
Tracking of Cores

\$1 to \$1.5 M based on an assessment of 8 types of cores; total savings from over 2,000 existing core codes could potentially be in the millions

# Thank you