

Re: PW20.9

Transportation Services in partnership with Municipal Licensing and Standards

PROPOSED FRAMEWORK FOR SIDEWALK CAFÉS & ADDITIONAL CONSULTATION

PUBLIC WORKS & INFRASTRUCTURE COMMITTEE

April 12, 2017







SIDEWALK CAFÉS IN TORONTO

- With Toronto's growth and demographic trends, our streets and sidewalks are experiencing increased demands
- In addition to supporting "placemaking", Toronto's sidewalks must support mobility for people of all ages and abilities, and other uses such as street furniture and utilities





THE NEED FOR A FRAMEWORK, MANUAL & BY-LAW

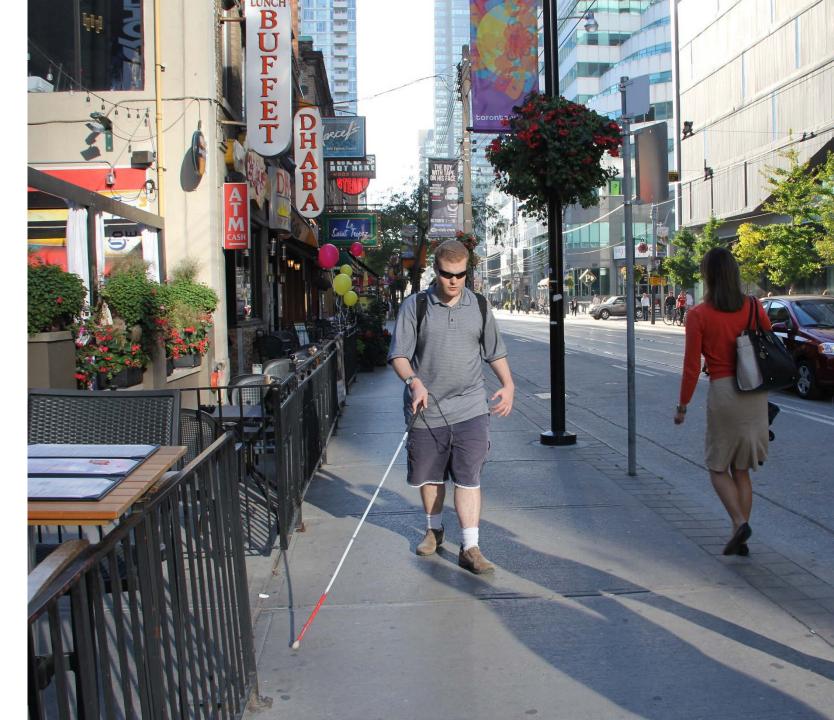
- Sidewalk café and marketing display by-laws have not been harmonized or updated since amalgamation
- Existing sidewalk café design guidelines go back to 1989
- Six different by-laws in force for café and marketing uses on the City's sidewalks
- Creates inconsistencies, confusion, frustration and inefficiencies, and limits options for businesses



PROGRAM OBJECTIVES

SAFETY & ACCESSIBILITY

PROVIDE SAFE, ACCESSIBLE, AND COMFORTABLE SIDEWALKS FOR ALL USERS, REGARDLESS OF AGE AND ABILITY



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PROGRAM OBJECTIVES

VIBRANCY & ECONOMIC DEVELOPMENT

BRING ACTIVITY AND ENERGY TO THE STREET AND CREATE WELCOMING SPACES FOR RESIDENTS AND VISITORS

DI TORONTO

SUPPORT LOCAL BUSINESSES AND ECONOMIC COMPETITIVENESS BY PROVIDING DESIGN FLEXIBILITY



PROGRAM OBJECTIVES

DESIGN EXCELLENCE

ENCOURAGE HIGH QUALITY WELL DESIGNED CAFÉS THAT ENHANCE THE PUBLIC REALM AND CAFÉ EXPERIENCE





WHAT WE HEARD

CONSULTATION & ENGAGEMENT









SENIORS SENIORS PEDESTRIANS PERSONS WITH DISABILITIES SIDEWALKS

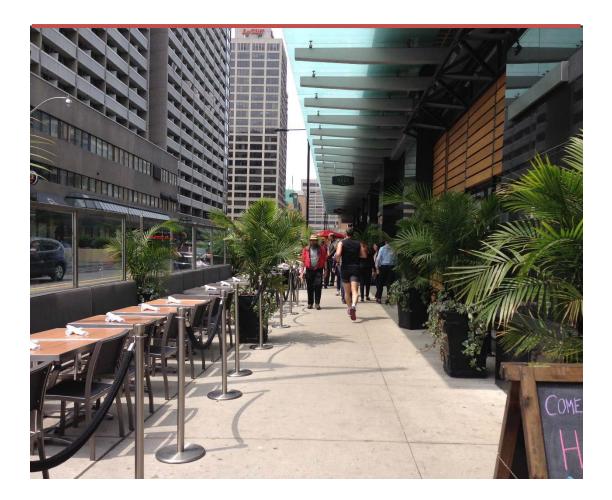
WHAT WE HEARD: NEED WIDER SIDEWALKS

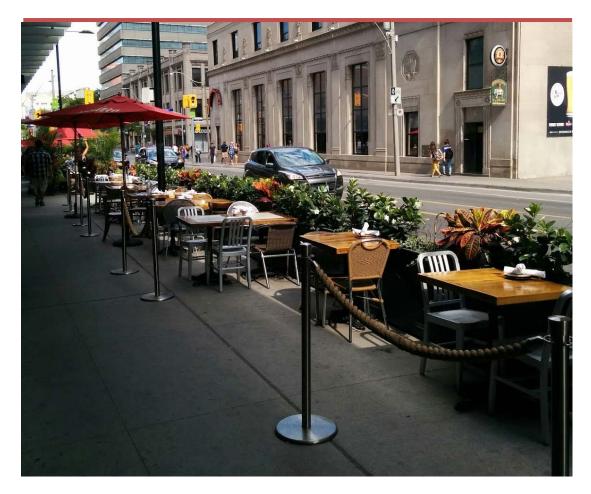






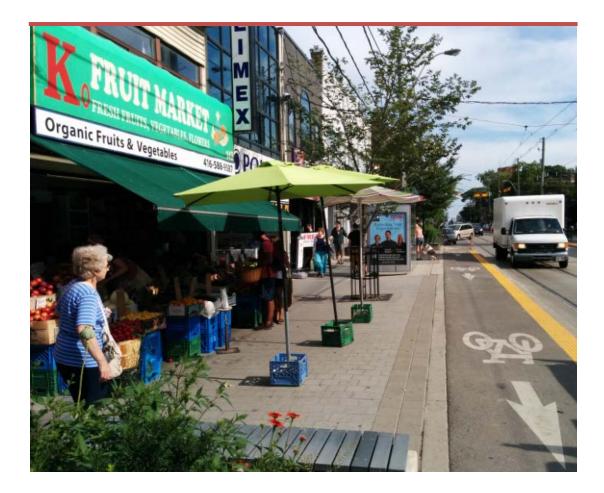
WHAT WE HEARD: WANT MORE DESIGN OPTIONS







WHAT WE HEARD: TOO MANY OBSTACLES & ZIG ZAGS







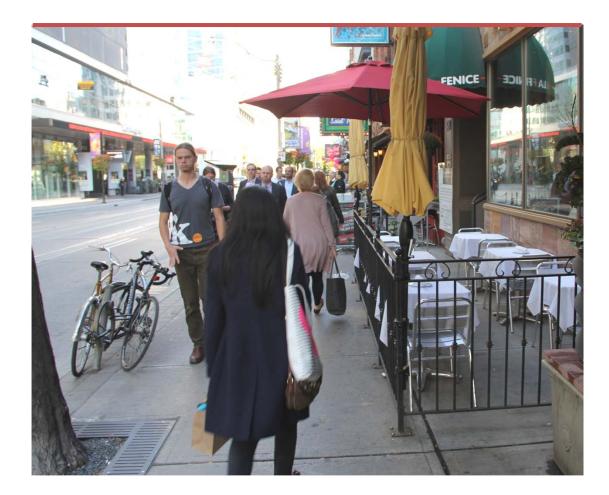
WHAT WE HEARD: WANT MORE DESIGN FLEXIBILITY





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WHAT WE HEARD: SIDEWALKS ARE TOO CROWDED







WHAT WE HEARD: UNSAFE - FORCED TO WALK ON STREET



WHAT WE HEARD: TORONTONIANS LOVE PATIOS



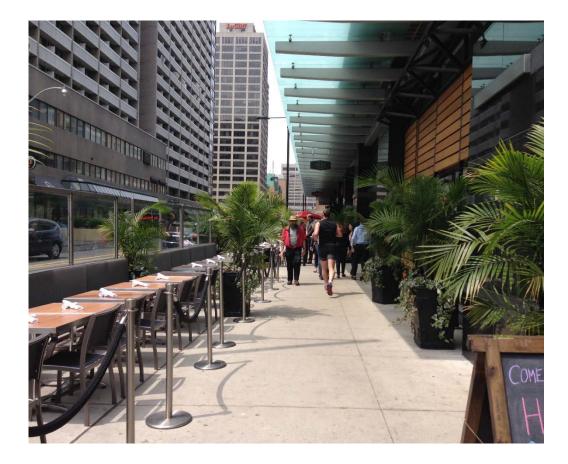
WHAT WE HEARD: BUSINESSES WORRIED ABOUT CHANGES



NEW RULES = MORE OPTIONS

CHANGES TO LIQUOR LICENSE ACT (2011)

- Many other cities permit café patios curbside
- Wait staff can cross the sidewalk with alcohol to serve the customers in an adjacent café area
- Provides greater choice and flexibility within the sidewalk for licenced restaurants and cafés







ACCESSIBILITY REQUIREMENTS

- 2003 Toronto's Accessibility Design Guidelines
- 2005 Accessibility for Ontarians with Disabilities Act (AODA)
- 2013 Accessible Built Environment Standard
- 2013 Toronto Seniors Strategy
- New design options will help achieve accessibility requirements set out by the City and the Province





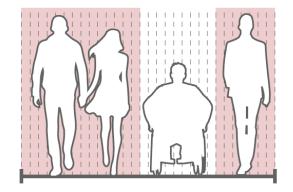


KEY PRINCIPLES





1. SUPPORTING RESIDENTS & PEDESTRIANS





SIDEWALKS OF SUFFICIENT WIDTH

CLEAR SIDEWALKS

STRAIGHT SIDEWALKS



SAFE & ACCESSIBLE SIDEWALKS



2. SUPPORTING LOCAL BUSINESSES



CONTEXT SENSITIVE

EASIER OPTIONS

INCREASED OPTIONS



GREATER FLEXIBILITY







3. SUPPORTING AN EFFECTIVE TRANSITION

- A phased approach for existing permitted cafés: An initial 3-year period to apply new design options for existing cafés. If not feasible, "red-circling" the location and allowing non-compliance for a set time period or until one of the following occurs: a change in ownership, reconstruction or new development
- Resources to support redesign for challenging areas
- Potential changes to some street furniture elements (e.g. bike rings, publication boxes, and resized furniture)







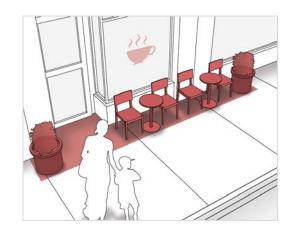




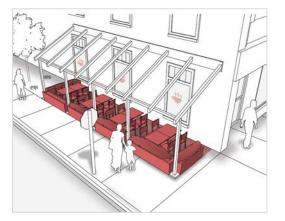
NEW PROPOSED FRAMEWORK

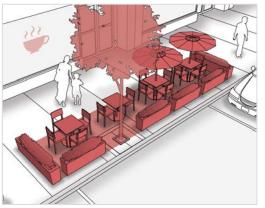
NEW PROPOSED FRAMEWORK BENEFITS

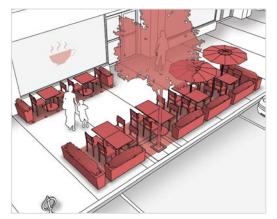
- Will increase flexibility for café operators and expand the current suite of café design options
- Will set clear guidance on sidewalk standards
- Will offer phased transition, including a "red-circling" variant of "grandparenting" and design support to existing permitholders

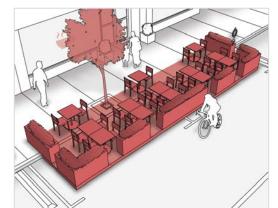






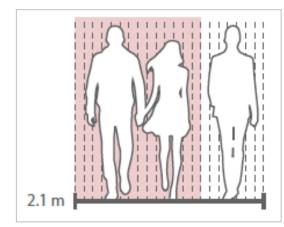






ESTABLISHED CITY STANDARDS & RATIONALE





The proposed framework reflects numerous city policies and standards that have established context-sensitive standards, including the 2.1m minimum:

- Municipal Code Chapters 313, 693, 740, 743
- Vibrant Streets Guidelines (2007, 2012)
- Tall Building Design Guidelines (2013)
- Toronto Green Standards (2014)
- Townhouse & Low Rise Apartment Guidelines (updated 2017)

WHAT ARE OTHER CITIES DOING IN DOWNTOWNS?

Many cities have adopted a higher pedestrian clearway standard for very busy downtown commercial streets



DOWNTOWN AREAS Pedestrian Clearway Width (metres)	DOWNTOWN AREAS Jurisdiction
3.0 m to 6.5 m	Ottawa
4.6 m	San Francisco
3.66 m	Boston
3.66 m	Chicago
3.0 m to 3.5 m	Calgary
2.44 m <	Philadelphia
2.44 m	Portland
2.0 m to 4.0 m	Transportation Association of Canada
2.4m	Vancouver
2.4m	New York
2.4m to 3.7m	NACTO
2.1m	Toronto

ANTICIPATED IMPACTS





- In 2015 Transportation Services did a site survey of about 570 café locations to assess compliance with the pedestrian clearway standards
 - Around 50% of existing cafés are already compliant
 - With 700 permitted cafés in Toronto, this means that around 350 cafés will need flexibility and new design options
- No current permitted cafés should lose any tables, given the expanded design options and the phased transition allowing the "red-circling" variant of grandfathering for existing permit-holders

PROJECT TIMELINE







PROPOSED SIDEWALK CAFÉ DESIGN MANUAL







NEXT STEPS

SPRING 2017 CONSULTATIONS





SUPPORTING LOCAL BUSINESSES

Conduct additional round of consultations in spring 2017 in partnership with Municipal Licensing and Standards

Report back in late 2017 with results of consultation and proposed harmonized Sidewalk Café Design Manual and related by-law





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