Child Care and Early Years System Update: COVID-19 Response and Child Care Growth Strategy

Economic & Community Development Committee May 26, 2021



Child Care Growth Strategy: Phase 1 Results

Build Capacity



A Thriving Workforce



Reach **40,000 spaces** for 0-4 year olds



Reduce highest 1/3 of average fees by up to 10%



Improve lowest ⅓ of wages by up to 6%



39,177 total spaces: **2,740** spaces added **7.5% increase** (2016)



Base funding invested to improve affordability



Base funding invested to increase wages



from all levels of





7.7% fee reduction among centres with highest fees



Wages increased by:

8.1% for Early
Childhood Educators
13% for Assistants in centres with the lowest wages



government

Looking Ahead: Growth Strategy Phase 2



- Access, affordability and a thriving workforce remain core principles
- Preserve existing service levels and investments made in Phase 1
- Assess impacts of COVID-19 on families and the sector and prioritize actions

Future Direction:

- Accessible and affordable child care that supports economic recovery
- Continued support for the early years workforce
- Request to other orders of government for new, sustainable operating and capital investments to achieve the goals of the Growth Strategy
- Incorporate Federal transformation opportunities



Looking Ahead: Federal Announcement



- Recent announcements of a National child care system are welcome and align closely with the core principles of Toronto's Growth Strategy: Access, affordability and a thriving workforce
- This may provide an opportunity to expedite the Growth Strategy in Toronto
- Children's Services will report to Council on the City's share of new committed funding and policy and operating terms and conditions once they are known
- Leverage new and existing partnerships to advance objectives



Socio-Economic Impacts of COVID-19

The social and economic changes wrought by COVID-19 are widespread and have extensive consequences for the child care and early years system.









- Low wage workers, particularly women, Indigenous communities, newcomers to Canada and Black and racialized communities have faced more severe economic impacts due to COVID-19.
- Changes to parental work arrangements, and children's schooling, have reduced demand for child care as parents make alternate arrangements.
- Some families are also concerned about health & safety and are choosing to remain out of child care until the pandemic has subsided.



Impacts of COVID-19 on the System

Toronto has experienced a decrease in enrolment and demand for child care

- Pre-COVID-19, the child care system was characterized by high demand and insufficient spaces.
- The pandemic has caused a temporary reversal: As of March, vacancies were at 54% system wide.
- The ongoing unaffordability of child care in Toronto may continue to constrain demand in recovery from COVID-19.



Impacts of COVID-19 on Operators

- COVID-19 has exposed the vulnerability of child care programs heavily dependent on parent fee revenue for financial stability
- Federal support programs have been critical to child care operators especially Canada Emergency Wage Subsidy (CEWS)
- "One time" Federal Safe Restart funding of \$47.5m in Q3 2020, and provincial reinvestment funding of \$17.8m in Q1 2021, have supported operators further with added costs and lost revenue
- This combination of federal and provincial supports, coupled with the flexibility to repurpose already committed funding have been largely successful in financially stabilizing the child care sector to date



Impacts of COVID-19 on Families



There is significant uncertainty about when families will need care again



There is a large degree of **conditionality** to families' child care needs



Families are struggling to balance their needs for socialization with safety



Many families are experiencing significant financial hardship

The impacts on children's learning, health, and social development are greatest for communities experiencing high inequities.



Impacts of COVID-19 on the Workforce



Recruitment and retention are ongoing challenges that existed pre-pandemic but have been exacerbated by COVID-19.



Staff have adapted to implement additional health and safety protocols, long standing uncertainty related to Vaccine Rollout has recently been addressed.



Staff are experiencing a considerable amount of stress due to safety concerns and added duties without commensurate recognition or pay.



Impacts of COVID-19 on the Growth Strategy



No Impacts to capital projects and base funding:

- Capital projects were not impacted and construction continued
- New capital programs have been progressing through the planning stages
- To protect Phase One progress on wages and fees, continued base funding was flowed to operators at the same rates as in 2019



Impacts on growth funding:

- New "one time" investments in 2020 and 2021 have been allocated for stability to preserve existing service
- In 2020 and 2021, no additional funding has been committed from other orders of government for growth or expansion



Response & Recovery for the Child Care Sector

Current & past actions

Access

- Fee subsidy policy flexibility
- EarlyON online programming and wrap-around supports
- Virtual consultations for families of children with extra support needs

Financial Stability

- Federal & Provincial funding
- Ongoing base funding
- Reinvested underutilized 2020 provincial allocations
- Targeted supports

Workforce Supports

- Health & Safety training and supports
- Professional learning regarding children with extra support needs
- Mental health education series
- Vaccine education

Protect progress on Growth Strategy goals through base funding at 2019 levels

Looking Ahead

- Enhanced engagement and communication with families
- Monitor and adjust subsidy eligibility policies

- Additional targeted funding for centres most impacted
- Supports for centres facing additional financial instability

- Workforce recognition
- Enhance responsive supports
- Support recruitment and retention strategies



Actions for 2021-2022

- Further the City's equity goals by advancing response and recovery actions
- Request continued funding supports from other levels of government critical to maintaining the viability of the system until recovery is realized and families return
- Request other orders of government provide increased and sustainable multi-year operating and capital funding to achieve the vision laid out in the Growth Strategy
- Request the Government of Canada include the City of Toronto in discussions on the new National Early Learning and Child Care System as an official partner, including a role in the new National Advisory Council announced in the Federal budget in April 2021
- Communicate to other orders of government a request to contribute to the national discussions as soon as possible and bring the expertise of managing the second largest child care system in Canada to the table



Children's Services | COVID-19 Response and Growth Strategy

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