

# **2023 Budget Notes Toronto Building**

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## **Description**

We enforce provincial and municipal building regulations and bylaws, where our primary responsibilities are established through the Building Code Act, such as reviewing and issuing building permits and conducting mandatory inspections of construction to make sure work is in compliance with the Building Code and building permits.

In addition to the roles and responsibilities prescribed by the Building Code Act, the Program administers and enforces the City of Toronto Sign Bylaw and other applicable law. Applicable law is a term used to describe all of the regulations and municipal bylaws, which a project must comply with in order for a permit to be issued.

In 2022, Toronto Building expects to issue over 40,000 building permits, with an estimated construction value of more than \$10 billion, complete 160,000 building inspections, and conduct over 3,000 annual building investigations.

## Why We Do It

Buildings in Toronto are constructed to be safe, accessible, and sustainable for all, through compliance with the Ontario Building Code.

The City of Toronto aims to deliver these outcomes equitably, efficiently and with excellent customer service to help improve the lives of Torontonians and work to earn their trust and confidence.

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#### What Service We Provide

#### **Building Permission & Information**

**Who We Serve:** Agent, Applicant, Architect / Firm, Builder and Organization, Business, Complainant, Consultant, Contravener, Designer Firm/Professional, Developer, Engineer, Lawyer, Licensee, Mayor & City Council, Operator, Owner's Agent, Police, Property Owner, Ratepayers, Sign Owner, Staff - City Divisions, Surveyor, Tenant.

What We Deliver: Preliminary Plan Review, Building Permit Issuance, Building Record Information Provision.

How Much Resources (2023 gross operating budget): \$37.618 million

#### **Building Compliance**

Who We Serve: Building User or Occupant, Property Owner, Agent, Contractor, Design Professional, Sign Owner,

Developer, City Divisions, Council/Mayor.

What We Deliver: Building Inspection, Building Enforcement.

How Much Resources (2023 gross operating budget): \$34.331 million

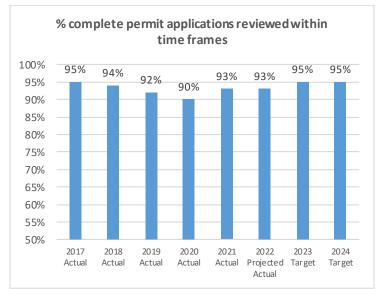
## **Budget at a Glance**

2023 OPERATING BUDGET										
\$Million	2023	2024	2025							
Revenues	\$88.1	\$94.8	\$98.0							
Gross Expenditures	\$72.0	\$78.7	\$81.9							
Net Expenditures	(\$16.1)	(\$16.1)	(\$16.1)							
Approved Positions	563.0	588.0	613.0							

2023 - 2032 10-YEAR CAPITAL PLAN								
\$Million	2023	2024-2032	Total					

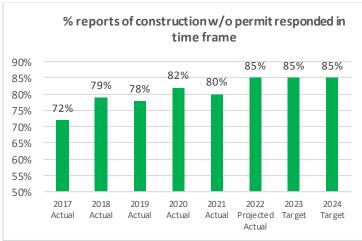
This program does not have a capital budget

## How Well We Are Doing - Behind the Numbers



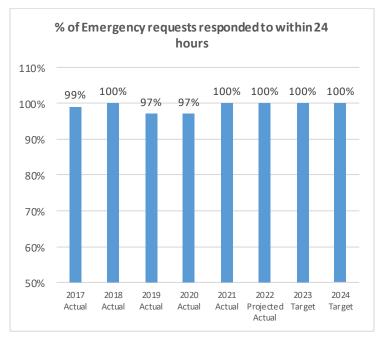
Toronto Building has faced challenges in meeting its target mostly attributed to:

- Increasing application volumes and application complexity. The volume of building permit applications has remained significantly high in recent years, while staffing resource challenges have made it difficult to meet service demands. The complexity of buildings and building sites has also been increasing, compounding the workload impacts of high application volumes.
- Staff Turnover and Hiring Continued implementation of recruitment and retention strategies however increasing turnover and vacancy rates in core areas remain relatively high.
- Program Review Implementation of recommendations including additional staff resources and new service delivery model expected to yield improvements in meeting service demands.



Investments in Inspection Services, including the Residential Infill Construction Strategy and Dedicated Enforcement Team, have resulted in a more consistent and improved response to complaints of work being done without a permit. Additional improvements are being explored including:

- Adoption of innovative approaches to inspections to increase capacity to focus on more value-added work.
- Enhancement of business intelligence capabilities to improve ability to respond to problem sites and reoccurring issues and enhanced coordination with partner divisions.



With increased staff resources, the Division has improved its ability to respond to emergency complaints and take immediate action where appropriate if an unsafe order is required. The additional resources have resulted in an increasing response time from 81% in 2015 to 100% in 2021. Additional improvement opportunities being explored includes:

- Modernizing technology systems Response times and performance can be maintained and improved further by modernizing core technology platforms and reducing the administrative workload to free up additional inspector capacity.
- Staff Turnover and Hiring Recruitment and retention strategies to address staff turnover and challenges filling vacant positions to mitigate impact on response times in all service areas.
- Program Review Implementation of recommendations including additional staff resources and new service delivery model expected to yield improvements in meeting service demands.

2023 Operating Budget Toronto Building

## **How Well We Are Doing**

Service	Service Measure	2020 Actual	2021 Actual evel Measur	2022 Target	2022 Projection	Status	2023 Target	2024 Target
Building Permission & Information	% preliminary zoning reviews completed within service standard *	71%	73%	80%	74%	•	80%	80%
Building Permission & Information	# preliminary zoning reviews completed *	4,291	4,558	4,000	4,200	•	4,000	4,000
Building Permission & Information	% sign applications reviewed within legislated time frames	84%	88%	94%	85%	•	94%	94%
Building Permission & Information	# sign applications reviewed	1,556	1,841	1,500	1,400	•	1,500	1,500
Building Compliance	% building inspections conducted within time frames	91%	90%	94%	90%	•	94%	94%
Building Compliance	# building inspections conducted	167,189	158,254	160,000	160,000	•	160,000	170,000

<sup>\*</sup> Legacy preliminary project review and zoning certificate programs historical data merged from 2017 to 2020. Implementation of the new one-stream zoning review program reflected from 2021.

2022 Projection to 2022 Target Comparison

Service	Service Measure	2020 Actual	2021 Actual	2022 Target	2022 Projection	Status	2023 Target	2024 Target
Building Permission & Information	% complete permit applications reviewed within legislated frames	90%	93%	95%	93%	•	95%	95%
Building Permission & Information	# building permits issued	37,817	40,226	45,000	40,000	•	45,000	45,000
Building Compliance	% reports of construction w/o permit responded to within established time frame	82%	80%	85%	85%	•	85%	85%
Building Compliance	# reports of construction w/o permit responded	3,696	3,762	3,300	3,500	•	3,300	3,300
Building Compliance	% of Emergency requests responded to within 24 hours	97%	100%	100%	100%	•	100%	100%
Building Compliance	# of Emergency requests responded to	60	72	75	70	•	75	75

2022 Projection to 2022 Target Comparison • 80% - 100% • 64 - 79% • 63% and Under

#### **EXPERIENCES, CHALLENGES AND PRIORITIES**

#### **Our Experience and Success**

- Launched implementation of a new operating model, which includes a shift to a functional-based organizational structure, and a service stream model that aligns service delivery with building complexity and customer need.
- Advanced on divisional recruitment and retention initiatives through the addition of dedicated resources to support the Division's workforce planning and development efforts and implementation of the program review recommendations.
- Participated in the development of Building Code changes introduced under the Province's Housing Supply Action Plan (e.g., early occupancy of super-tall buildings) and brought forward recommendations to City Council for action to support the City's housing objectives.
- Worked with divisional partners to facilitate building approvals in support of the City's modular housing initiative and transit priorities.

#### **Key Challenges and Risks**

- Organizational Transformation continued phase-in of new organizational structure and program review recommendations to realize the vision of modernized building regulatory model and practices for the Division.
- **Service Delivery** the ability to drive service quality, efficiency, innovation, and meet service levels in the context of economic recovery from the COVID-19 pandemic and beyond.
- **Technology** accelerate the adoption of modern client-centric technology to enable and support modernized building regulatory model and practices, and client expectations.
- **Training and Development -** maintaining and enhancing a progressive and continuous learning environment for staff training and development.
- **Fiscal Responsibility** investment in resources required to support business transformation and the Division's new service delivery model.

#### **Priority Actions**

- Organizational Transformation the Division aims to continue aggressive recruitment and retention
  approaches to fill vacant positions to improve its ability to meet service levels. In addition to the 75
  positions requested from 2023 to 2025, the Division will assess staff resource requirements on an ongoing
  basis as the new organizational structure is implemented and may add further positions through in-year
  adjustment(s), on an as-needed basis.
- Service Delivery drive service quality, efficiency, and innovation to meet service demands.
- **Technology** advance replacement of aging and out-of-date systems
- **Training and Development** invest in a knowledgeable and engaged workforce by advancing succession planning and enhancing employee training and development programs
- **Fiscal Responsibility** refresh and update full cost-recovery model based on program recommendations, and actively monitor and assess the development and construction market.

## TABLED BUDGET

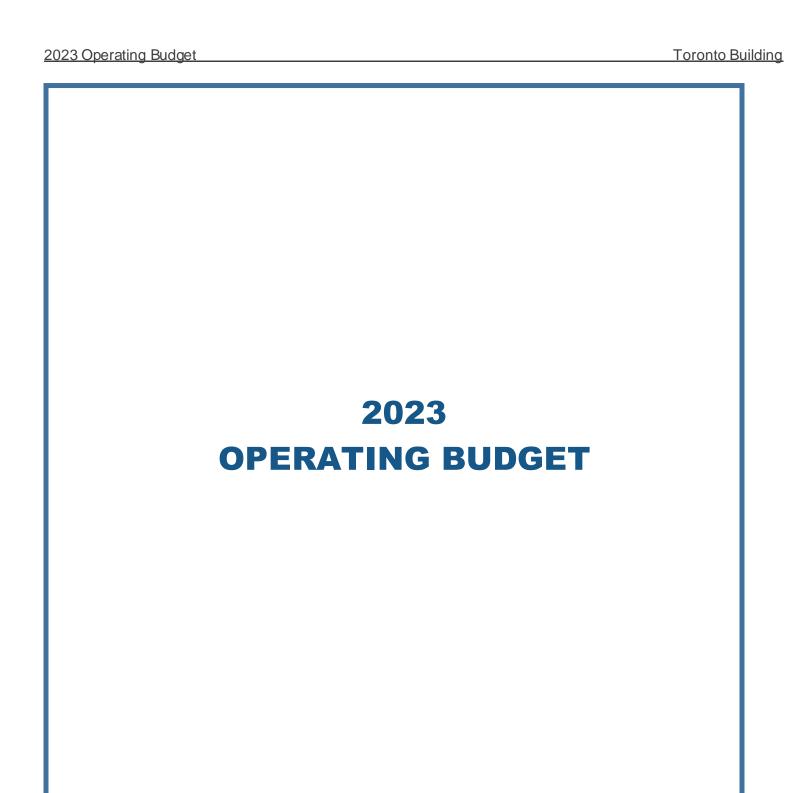
The City Manager and Chief Financial Officer and Treasurer have tabled:

1. The 2023 Operating Budget for Toronto Building of \$71.949 million gross, \$88.096 million revenue and (\$16.147) million net for the following services:

#### Service:

	Gross Expenditures (\$000s)	Revenue (\$000s)	Net Expenditures (\$000s)
Building Compliance	34,331.0	40,728.2	(6,397.2)
Building Permission & Information	37,618.0	47,367.7	(9,749.7)
Total Program Budget	71,949.0	88,095.9	(16,146.9)

• The above includes a 2023 budgeted staff complement for Toronto Building of 563.0 operating positions.



#### **2023 OPERATING BUDGET OVERVIEW**

Table 1: 2023 Operating Budget by Service

(In \$000s)	2021 Actual	2022 Budget	2022 Projection*	2023 Base Budget	2023 New / Enhanced	2023 Budget	Change v Project	
By Service	\$	\$	\$	\$	\$	\$	\$	%
Revenues								
Building Permission & Information	60,560.4	45,497.6	46,135.8	47,367.7		47,367.7	1,231.9	2.7%
Building Compliance	48,973.1	38,695.2	38,103.8	40,728.2		40,728.2	2,624.4	6.9%
Total Revenues	109,533.5	84,192.8	84,239.6	88,095.9		88,095.9	3,856.4	4.6%
Expenditures  Building Permission & Information Building Compliance	27,256.7 22,393.8	36,117.0 31,928.9				37,618.0 34,331.1	10,241.1 10,299.4	37.4% 42.9%
Total Gross Expenditures	49,650.6					71,949.0	20,540.5	40.0%
Net Expenditures	(59,882.9)	(16,146.9)	(32,831.0)	(16,146.9)		(16,146.9)	16,684.1	(50.8%)
Net COVID-19 funding requirement								N/A
Net City Funding Requirement	(59,882.9)	(16,146.9)	(32,831.0)	(16,146.9)		(16,146.9)	16,684.1	(50.8%)
Approved Positions**	534.0	534.0	N/A	563.0	0.0	563.0	N/A	N/A

<sup>\*2022</sup> Projection based on 9 Month Variance

#### **KEY COST DRIVERS – FUNDING PRIORITIES**

**Total 2023 Base Budget** expenditures of \$71.949 million gross reflecting an increase of \$20.541 million in spending above 2022 projected year-end actuals, predominantly arising from:

- Inflationary increases to salaries and benefits for existing positions and 25 additional positions related to Toronto Building client—centric organizational transformation and 4 additional positions dedicated to Metrolinx transit expansion projects.
- Increase to equipment related to underspending in general equipment and furnishing due to vacant positions in 2022.
- Increase to services & rents related to renovation expenses for centralized records centre postponed from 2022, and less spending on contracted services related to contingency provision for remedial action.

#### **EQUITY IMPACTS OF BUDGET CHANGES**

Improving outreach and communications to equity-deserving communities. Toronto Building's 2023 Operating Budget maintains funding for outreach and communications to Immigrants, persons with disabilities, seniors, Indigenous Peoples, Black and other equity-deserving groups and vulnerable populations. The Division will continue to provide information in multiple languages and formats, more support and clarity for constructing new housing, including affordable housing for low-income individuals, undertaking renovations to improve accessibility, and access to safe, healthy, and adequate homes.

The Division is preparing a Toronto Building-specific Equity, Diversity, and Inclusion Action Plan, which includes a specific focus on Confronting Anti-Black Racism to identify and remove systemic barriers to policies, services and practices through the Equity Lens tools. This investment supports the City of Toronto's Corporate Strategic Plans priority of a "Well run City," Toronto at Your Service: The City's integrated customer service initiative and HousingTO 2020-2030 Action Plan.

<sup>\*\*</sup>YoY comparison based on approved positions

#### 2023 OPERATING BUDGET KEY DRIVERS

The 2023 Operating Base Budget for Toronto Building of \$71.949 million gross is \$20.541 million or 40.0% higher than the 2022 Projected Actuals. Table 2 below summarizes the key cost drivers for the 2023 Budget.

Table 2: 2023 Operating Budget by Revenue / Expenditure Category

Category	2020 Actual	2021 Actual	2022 Budget	2022 Projection*	2023 Budget	2023 Char 2022 Pro	
(In \$000s)	\$	\$	\$	\$	\$	\$	%
User Fees & Donations	99,003.0	102,988.5	65,358.5	75,041.2	65,358.5	(9,682.6)	(12.9%)
Transfers From Capital			156.1	156.1	156.1		
Contribution From Reserves/Reserve Funds	6,016.6	6,009.8	15,326.9	7,842.5	18,848.9	11,006.4	140.3%
Sundry and Other Revenues	51.2	535.3	3,351.3	1,199.9	3,732.5	2,532.6	211.1%
Inter-Divisional Recoveries							
Total Revenues	105,070.8	109,533.5	84,192.8	84,239.6	88,095.9	3,856.4	4.6%
Salaries and Benefits	47,278.2	46,006.6	62,190.2	48,284.0	65,450.8	17,166.8	35.6%
Materials & Supplies	95.5	98.3	128.1	84.8	128.1	43.2	51.0%
Equipment	336.9	156.7	1,793.5	467.7	1,946.4	1,478.6	316.1%
Service and Rent	1,149.1	767.4	2,678.1	1,199.0	2,878.1	1,679.1	140.0%
Contribution To Capital		0.0	0.0	0.0	0.0	0.0	33.3%
Contribution To Reserves/Reserve Funds	2,811.9	1,686.4	740.2	740.2	1,029.8	289.6	39.1%
Other Expenditures	297.0	854.2	515.8	515.8	515.8		
Inter-Divisional Charges	13.7	81.0		116.9		(116.9)	(100.0%)
Total Gross Expenditures	51,982.3	49,650.6	68,045.9	51,408.5	71,949.0	20,540.5	40.0%
Net Expenditures	(53,088.5)	(59,882.9)	(16,146.9)	(32,831.0)	(16,146.9)	16,684.1	(50.8%)

<sup>\*2022</sup> Projection based on 9 Month Variance

#### **Key Base Drivers:**

#### Salaries & Benefits:

Includes inflationary increases to existing salaries and benefits, 25 additional positions related to Toronto Building client—centric organizational transformation, and 4 additional positions related to Metrolinx transit expansion projects. Toronto Building is actively working with People and Equity partners to prioritize aggressive recruitment and retention approaches to fill vacant positions to support service delivery and the City's economic restart and recovery.

#### **Equipment:**

Includes underspending in general equipment and furnishing due to vacant positions in 2022.

#### Services and Rents:

Includes renovation expenses for centralized records centre postponed from 2022 and less spending on contracted services related to contingency provision for remedial action.

#### **User Fees and Donations:**

2022 user fee projection increase is driven by higher than anticipated volume of building permit applications. In 2023 permit fees will remain at the 2022 rates while the Division is in the implementation phase of the Program/Organizational Review which also included a review of the full cost model.

#### Other Revenues/Contribution from Reserves:

Includes increases to recoveries of salaries and benefits costs for existing reserve-funded positions, 25 additional positions related to Toronto Building client—centric organizational transformation, and 4 additional positions related to Metrolinx transit expansion projects. Recoveries in 2022 were lower than planned as a result of higher than expected vacancies.

#### Offsets and Efficiencies:

The 2023 Operating Budget includes \$1.416 million in net expenditures reductions attributed to:

#### **Toronto Building Fiscal Strategy:**

Sustainable adjustments to budgeted reserve contributions and draws based on base budget changes and review of future year funding requirements and obligations.

#### Note:

1. For additional information on 2023 key cost drivers please refer to <a href="Appendix 2">Appendix 2</a> for a summary of Affordability Measures, <a href="Appendix 3">Appendix 3</a> for a more detailed listing and descriptions of the 2023 Service Changes and <a href="Appendix 4">Appendix 4</a> for the 2023 New and Enhanced Service Priorities, respectively

#### 2024 & 2025 OUTLOOKS

Table 3: 2024 and 2025 Outlooks

(\$000s)	2023 Budget	2024 Incremental Outlook	2025 Incremental Outlook
Revenues			
Revenue Changes		1,590.5	155.7
Resources for TB Client-Centric Organizational Transformation		4,758.6	3,013.9
Resources for Subway Projects		389.8	12.5
Total Revenues	88,095.9	6,738.9	3,182.1
Gross Expenditures			
Salaries and Benefits		1,590.5	155.7
Resources for TB Client-Centric Organizational Transformation		4,758.6	3,013.9
Resources for Subway Projects		389.8	12.5
Total Gross Expenditures	71,949.0	6,738.9	3,182.1
Net Expenditures	(16,146.9)		
Approved Positions	563.0	588.0	613.0

## **Key drivers**

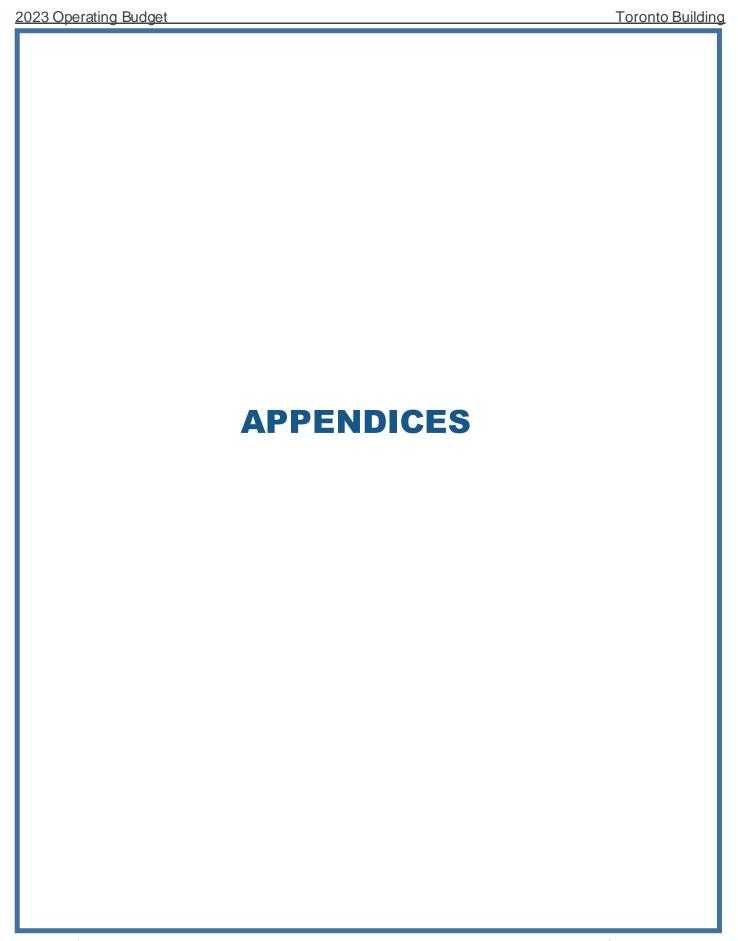
The 2024 Outlook with total gross expenditures of \$78.688 million reflects an anticipated \$6.739 million or 9.4 per cent increase in gross expenditures above the 2023 Operating Budget; the 2025 Outlook expects a further increase of \$3.182 million or 4.0 per cent above 2024 gross expenditures.

These changes arise from the following:

- Increases in salaries and benefits to reflect inflationary adjustments in accordance with the collective agreement.
- Additional resources for Toronto Building Client-Centric Organizational Transformation and transit expansion projects in order to keep pace with service demands.

These increases are offset by the following revenue changes:

- Anticipated inflationary increases to building permit revenues to maintain full cost recovery.
- Funding for the resources related to Toronto Building Client-Centric Organizational Transformation and transit expansion projects.



COVID-19 Impact and Recovery N/A

#### 2023 Affordability Measures

	(\$000s)								
Recommendation	Savings Type	Equity		20	23		2024	(Increm	ental)
Recommendation	Savings Type	Impact	Revenue	Gross	Net	Positions	Gross	Net	Positions
Toronto Building Fiscal Strategy	Other	None	1,415.6		(1,415.6				
Revenue Changes - Outlook Year	Revenue Increase (User Fees)	None						(1,590.5	)
Total Affordability Measures			1,415.6		(1,415.6)	-		(1,590.5	) -

The 2023 Operating Budget includes \$1.416 million in net expenditures reductions attributed to:

#### **Toronto Building Fiscal Strategy:**

 Sustainable adjustments to budgeted reserve contributions and draws based on base budget changes and review of future year funding requirements and obligations.

Summary of 2023 Service Changes N/A

## **Appendix 4**

Summary of 2023 New / Enhanced Service Priorities Included in Budget N/A

## **Appendix 5**

Summary of 2023 New / Enhanced Service Priorities Not Included in Budget N/A

## **Appendix 6**

2023 Capital Budget; 2024 - 2032 Capital Plan Including Carry Forward Funding N/A

## **Appendix 7**

Reporting on Major Capital Projects: Status Update N/A

## **Appendix 8**

Capacity to Spend Review N/A

## **Appendix 9**

Summary of Capital Needs Constraints
N/A

## Inflows and Outflows to/from Reserves and Reserve Funds <u>2023 Operating Budget</u>

### **Program Specific Reserve / Reserve Funds**

	Reserve /	Withdrawal	Withdrawals (-) / Contributions (+)				
Reserve / Reserve Fund Name	Reserve Fund	2023	2024	2025			
(In \$000s)	Number	\$	\$	\$			
Beginning Balance		211,274.4	193,727.1	171,032.6			
Building Code Act Service Improvement RF	XR1305						
Withdrawals (-)		(18,848.9)	(23,607.4)	(26,621.3)			
Contributions (+)		-	-	-			
Interest Income		3,910.6	3,522.1	3,050.1			
Total Reserve / Reserve Fund Draws	/ Contributions	196,336.2	173,641.7	147,461.4			
Other Program / Agency Net Withdrav	vals & Contributions	(2,609.1)	(2,609.1)	(2,609.1)			
Balance at Year-End		193,727.1	171,032.6	144,852.3			

## **Corporate Reserve / Reserve Funds**

	Reserve /	Withdrawals (-) / Contributions (+)				
Reserve / Reserve Fund Name	Reserve Fund	2023	2024	2025		
(In \$000s)	Number	\$	\$	\$		
Beginning Balance		57,291.4	38,493.1	20,074.3		
Insurance Reserve Fund	XR1010					
Withdrawals (-)		-	-	-		
Contributions (+)		810.8	810.8	810.8		
Interest Income		924.9	565.5	208.7		
Total Reserve / Reserve Fund Draws	/ Contributions	59,027.0	39,869.4	21,093.8		
Other Program / Agency Net Withdraw	als & Contributions	(20,534.0)	(19,795.0)	(19,557.8)		
Balance at Year-End		38,493.1	20,074.3	1,536.0		

		Withdrawals (-) / Contributions (-			
Reserve / Reserve Fund Name	Reserve / Reserve	2023	2024	2025	
(In \$000s)	Fund Number	\$	\$	\$	
Beginning Balance		894.0	1,113.0	977.1	
Vehicle Reserve - Toronto Building	XQ1301				
Withdrawals (-)		-	(354.9)	(250.5)	
Contributions (+)		219.0	219.0	219.0	
Interest Income		-	-	-	
Total Reserve / Reserve Fund Draws /	Contributions	1,113.0	977.1	945.6	
Other Program / Agency Net Withdraw	als & Contributions				
Balance at Year-End		1,113.0	977.1	945.6	

#### **Glossary**

**Approved Position:** Permanent or temporary positions that support the delivery of City services and service levels as approved by Council.

**Actuals:** An actual financial amount paid (or received) for the delivery of City services (these exclude any commitments to be paid in the future).

**Capacity to Spend:** Ability to spend money along with the capacity to deliver projects as demonstrated by historic spending patterns and approved contractual obligations.

**Capital Budget:** A Capital Budget is the City's plan to acquire / build assets or extend the useful life of existing assets; an example of a capital expenditure is the construction of a new community centre.

**Capital Needs Constraints:** The capital needs that cannot be accommodated within the capital plan that the Division or Agency have the capacity to deliver.

Complement: Positions that support the delivery of City services and service levels as approved by Council.

Efficiencies: Reductions in the cost of delivering a service without a reduction in service level.

**New / Enhanced Service Priorities:** New and enhanced service changes resulting in an increase in service levels from what was previously approved by Council.

**Operating Budget:** An Operating Budget is the City's annual plan to provide services to the residents of Toronto; the budget includes all revenues and expenses needed to provided services; an example of an operating cost would be the cost to run the TTC subways.

**Operating Impact of Completed Capital Projects:** The additional expense (or savings) and positions needed to operate or maintain a new asset; an example would be the additional expense and staff needed to operate a recently completed community centre.

Rate Supported Budget: Budget fully funded by user fees such as Solid Waste, Toronto Water and Toronto Parking Authority

State of Good Repair (SOGR): The cost of maintaining assets to ensure they are able to support the delivery of City services and meet service outcomes

**Tax Supported Budget:** Budget funded by property taxes.

**User Fees:** Program generated fee and rental revenue for the use of its services (such as the TTC fare, ice rental fees and various City permits).