

Non-Competitive Contract with Axon Enterprise Inc., for Axon Justice Premier Licences

Date: December 3, 2025

To: General Government Committee

From: City Solicitor and Chief Procurement Officer

Wards: All

SUMMARY

The purpose of this report is to request City Council authority to enter into a non-competitive contract with Axon Enterprise Inc., for Axon Justice Premier licenses to support the Legal Services Division's digital evidence management needs. Axon Enterprise, Inc., a USA-based supplier, is the sole provider of the proprietary cloud-based Justice Premier platform, which is already in use by Toronto Police Services (TPS). The platform enables secure receipt, redaction, storage, and disclosure of digital evidence from enforcement agencies such as TPS, Ontario Provincial Police (OPP), and Toronto Fire Services (TFS). The total estimated value of this procurement is \$511,020, net of all applicable taxes and charges (\$520,014 net of HST recoveries). This includes an annual licensing cost of \$170,340 (\$173,338 net of HST recoveries) for 85 licenses over the initial three-year period.

This solution is essential to support the Prosecutions Unit's work to provide defendants with disclosure of all evidence in the prosecution's possession or control that is relevant to the charge, in accordance with the Charter of Rights and Freedoms if a charge is being disputed in the Provincial Offence Courts. As the Prosecutions Unit processes charges laid by TPS, a streamlined and integrated evidence management system is critical for operation continuity.

TPS currently utilizes Axon's body cameras, Axon's in car camera systems and Axon's automatic licence plate readers, with all video evidence uploaded to their instance of Axon's Evidence.com. This video evidence must then be provided to the Prosecutions Unit for review, redaction, and disclosure when charges are being disputed. By procuring Justice Premier it will be a streamlined process working with Toronto Police. The system has been tailored and customized to meet all City requirements, and Staff in Technology Services Division have been consulted on this procurement to ensure technical compatibility and security. This integrated approach will create significant time and cost savings by streamlining workflows for evidence review, redaction, and disclosure, while maintaining proper chain of custody and security protocols required for court proceedings.

Non-competitive procurements may be undertaken where both the proposed procurement and supplier can be justified in good faith based on an exception set out in Toronto Municipal Code Chapter 195, Procurement. This non-competitive procurement will be proceeding under the exception code Section 195-7.1(C), the City has determined in good faith that both the proposed procurement and the selected supplier, along with the terms and conditions of the contract are beneficial to the City (Toronto Municipal Code, Chapter 195, Procurement, Section 7.1(C)).

City Council approval is required in accordance with Municipal Code Chapter 195- Purchasing, as the current request exceeds the Chief Procurement Officer's authority for the cumulative five-year commitment limit for each vendor under Article 7, Section 195-7.3 (D) of the Purchasing By-Law or exceeds the threshold of \$500,000 net of HST allowed under staff authority as per the Toronto Municipal Code, Chapter 71- Financial Control, Section 71-11A.

RECOMMENDATIONS

The City Solicitor and the Chief Procurement Officer recommend that:

1. City Council authorize the City Solicitor, to negotiate and enter into an agreement with Axon Enterprises Inc., for Axon Justice Premier licenses for an initial three (3) year period from the date of the award with the option to extend the Contract by an additional two (2) year period in the total amount of \$511,020 net of all taxes and charges (\$520,014 net of HST recoveries) subject to terms and conditions satisfactory to the City Solicitor.

FINANCIAL IMPACT

The total potential contract value of this procurement identified in this report is \$511,020, net of all applicable taxes and charges (\$520,014 net of HST recoveries). This includes an annual licensing cost of \$170,340 (\$173,338 net of HST recoveries) for 85 licenses over the initial three-year period.

Funding is included in the 2026 Operating Budget Submission for Legal Services and funding for the remainder of the initial three-year period will be included in the 2027 and 2028 Operating Budget Submissions.

Future extension for additional years and expansion to other divisions may require additional funding, which will be addressed through future year budget submissions.

Table 1 – Financial Impact Summary of Recommended Contract (net of Harmonized Sales Tax recoveries)

Division	Cost Centre	Cost Element	2026	2027	2028	Total
Legal Services	LL0009	3420	173,338	173,338	173,338	520,014

The Chief Financial Officer and Treasurer has reviewed this report and agrees with the information as presented in the Financial Impact section.

DECISION HISTORY

On June 23, 2020, Council requested the Toronto Police Services Board to direct the Toronto Police Service to implement a plan to equip all police officers with Body Worn Cameras (BWCs) by January 1, 2021.

[Changes to Policing in Toronto](#)

On May 27, 2019, City Council request the Chief Information Officer to expedite efforts to mature its processes and capabilities to support Cloud services.

<https://www.toronto.ca/legdocs/mmis/2018/au/bqrd/backgroundfile-112383.pdf>

COMMENTS

The Axon Justice Premier platform is essential for Legal Services to manage digital evidence securely and efficiently. It supports compliance with legal obligations under MFIPPA and the *Provincial Offences Act* and aligns with the City's cloud-first and Software as a Solution (SaaS) strategies. The procurement addresses increased system demand, with 85 licenses required to meet current operational needs.

Future onboarding of other divisions such as Toronto Fire Services, and Court Services Division is anticipated. If the procurement does not proceed, Legal Services may face significant operational and legal risks, including non-compliance with privacy and disclosure laws and disruption to prosecution workflows that could lead to Charter challenges, withdrawal of charges and a loss of public confidence in the justice system. Industry trends show a shift from on-premises systems to cloud-based platforms, and Axon's Justice Premier is aligned with this evolution. Other enforcement agencies including TPS and OPP, have adopted Axon's platform with positive outcomes, reinforcing its suitability for the City.

Internal research and collaboration with the Technology Services Division via the Enterprise Architecture Review Board (EARB) concluded that no equivalent solution exists in the City's technology catalogue in order to support the interoperability of the system. The proprietary nature of Axon's platform, combined with vendor lock-in and security concerns, further limits the availability of market alternatives.

The Fair Wage Office has reported that Axon Enterprise Inc. has indicated that it has reviewed and understands the Fair Wage Policy and Labour Trades requirements and has agreed to comply fully.

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SIGNATURE

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