

Housing Progress Update

Date: September 30, 2025

To: Board of Directors, CreateTO

From: Chief Executive Officer

Wards: All

SUMMARY

In recognition of the urgent need to expedite efforts to transform Toronto's housing system, this report provides the CreateTO Board of Directors with a broad update of 2025 housing-related priority work items:

- Sites Under Construction or Targeted to Start Construction in 2025 (7 sites)
- Sites with Secured Proponents (2 sites)
- Sites in a Market Offering Process or Tracking to a Market Offering in 2025 (5 sites)
- Sites Being Advanced Under the City's Public Developer Model (1 site)
- Sites That Have Received Initial Planning Approvals (5 sites)
- Sites Undergoing Initial Planning Approvals (5 sites)

A full list of projects can be found in Attachment 1 – Housing Tracker.

RECOMMENDATIONS

The Chief Executive Officer recommends that the Board of Directors of CreateTO receive this report for information.

FINANCIAL IMPACT

There is no additional financial impact to CreateTO arising from the recommendations in this report. Resources required to support this initiative are being allocated from the current staffing complement and are part of the approved operating budget.

Due diligence, marketing and human resource costs are being recovered by CreateTO in line with current City-approved capital budgets.

EQUITY IMPACT STATEMENT

The HousingTO 2020-2030 Action Plan envisions a city in which all residents have equal opportunity to develop to their full potential. The HousingTO 2020-2030 Action Plan is also centred on a human rights-based approach to housing. This approach recognizes that housing is essential to the inherent dignity and well-being of a person and to building healthy, inclusive and sustainable communities.

The creation of new affordable housing will increase the opportunity for structurally vulnerable and marginalized individuals, including Indigenous Peoples, Black Torontonians and other racialized groups, seniors, women, and members of the LGBTQ2S+ community to access safe, healthy and adequate homes.

Safe, secure, affordable housing is an important social determinant of health. It improves the social and economic status of individuals, families and communities. Good quality, affordable housing is also the cornerstone of vibrant, healthy neighbourhoods and supports the environmental and economic health of the city, region and country as a whole.

DECISION HISTORY

At its meetings on November 8 and 9, 2023, City Council adopted Item EX9.3 - Generational Transformation of Toronto's Housing System to Urgently Build More Affordable Homes. The report outlined several recommended actions to enhance the City's role in the delivery of new affordable housing to address Toronto's deepening housing and homelessness crises, including the delivery of 65,000 rent-controlled homes.

<https://secure.toronto.ca/council/agenda-item.do?item=2023.EX9.3>

At its meetings on May 21 and 22, 2025, City Council adopted Item PH21.4 - Toronto Builds - A Policy Framework to Build More Affordable Rental Homes on Public Land. The report outlined the Toronto Builds Policy Framework to harmonize the development of a range of rental homes and mixed-income communities on public land and applied across projects on City-owned lands identified in the report and future sites to be added to the Toronto Builds Portfolio.

<https://secure.toronto.ca/council/agenda-item.do?item=2025.PH21.4>

At its meetings on July 23 and 24, 2025, City Council adopted Item EX25.1 – Building Faster: Streamlining Housing Delivery and Strengthening the City's Development Capacity. The report provided an update on the key terms of the Master Service Agreements between the City and CreateTO and the Toronto Community Housing Corporation (TCHC), and an update on the establishment of the City's Housing Development Office, which serves as a central coordinating body to drive housing delivery across the corporation and with CreateTO and TCHC.

<https://secure.toronto.ca/council/agenda-item.do?item=2025.EX25.1>

COMMENTS

Toronto Builds: A New Policy Framework to Build more Affordable Rental Homes on Public Land

Historically, the development of City land for affordable housing has been facilitated through different programs such as Housing Now, ModernTO, the City-wide Real Estate Program, the public developer model, various pilot projects, and through tri-government investment in waterfront revitalization. These programs have included a wide variety of eligibility criteria and requirements, leading to inconsistency and a lack of clarity in direction when City land is mobilized for housing. At its meeting held on May 21 and 22, 2025, City Council adopted [PH21.4 – Toronto Builds – A Policy Framework to Build More Affordable Rental Homes on Public Land](#) to respond to this need for greater consistency and advance the City's HousingTO 2020-2030 Action Plan targets.

Through that report, Council adopted a new policy framework to guide the development of a range of new rental homes within mixed-income communities on City land (the "Framework"). Under the Framework, a set of policy requirements and targets have been established to harmonize a range of existing City programs (e.g. Housing Now, ModernTO) and ensure Council's housing priorities including delivery of rent-geared-to-income, affordable, and rent-controlled homes, are realized on City land. This includes policies related to retention of public land ownership, housing tenure, affordability requirements, creating family-sized homes, sustainability, accessibility, and others. The report included an attachment listing almost 40 sites intended to be developed as housing which are now included in the Framework, including sites being delivered by CreateTO. To support alignment across City Divisions, Agencies, and Corporations, the report requested the Board of CreateTO and Board of TCHC to consider the Toronto Builds Policy Framework when advancing housing developments on public land. The housing sites included in this report that were listed in the May City Council report have been identified in this report as "Toronto Builds."

At its meeting held on July 23 and 24, 2025, Council adopted staff recommendations to implement the Toronto Builds framework and Master Service Agreements between City staff and CreateTO and TCHC. This will enable Toronto Builds projects to move forward in a timely and efficient manner by permitting the City to assign elements of the development process to TCHC and CreateTO on a project-by-project basis.

Sites Under Construction or Targeted to Start Construction in 2025

Bloor-Kipling Block 1 (5207 Dundas Street West) (Housing Now)

*Partner: Kilmer-Tricon (**Under Construction**)*

Bloor-Kipling Block 1 is proposed to deliver 725 new residential rental homes, including 218 affordable rental homes. Site Plan Notice of Approval Conditions (NOAC) were received on March 13, 2024, with construction continuing to advance. First occupancy

of the project is expected by 2027. The site is one of five blocks at Bloor Kipling that were identified for housing development through Housing Now.

50 Wilson Heights Boulevard (Housing Now)

*Partner: Greenwin, Tridel and KingSett Capital (**Under Construction**)*

50 Wilson Heights Boulevard is proposed to deliver 1,484 new residential homes, including 520 affordable rental homes, 520 market rental homes, and 444 market condominium homes. The project includes a new childcare centre, retail space, a park and a community space for non-profit organizations. The Proponent team is working on clearing conditions for Release for Construction of Services to enable site servicing construction to continue. The Proponent team re-submitted their site plan application for Block 2 in September 2024 and Site Plan Notice of Approval Conditions was secured on February 3, 2025. The CreateTO team has worked closely with the Proponents and the external financing partners at Canada Mortgage and Housing Corporation (CMHC). The Proponents' financing application was considered by CMHC credit committee on June 12, 2024 and a loan agreement was signed in November 2024. Construction began on November 26, 2024.

777 Victoria Park Avenue (Housing Now)

*Partner: Alterra-Mahogany (**Under Construction**)*

777 Victoria Park Avenue is proposed to deliver 705 new residential rental homes, including 256 affordable rental homes. Negotiations with the selected proponents at 777 Victoria Park Avenue have settled, with renegotiated business terms that were endorsed at CreateTO's June 19, 2024 Board Meeting and approved by Council on July 25, 2024. The Proponents successfully secured a Minor Variance at the Committee of Adjustment on July 24, 2024 to advance a Site Plan Application and CMHC financing. Enabling construction of the TTC passenger pick-up and drop-off (PPUDO) began on November 5, 2024, and the PPUDO is now complete and operating. NOAC was secured in June 2025. Construction began on June 3, 2025.

275 Merton Street

*Partner: Collecdev-Markee (**Under Construction**)*

275 Merton Street is proposed to deliver 494 new residential rental homes, including 148 affordable rental homes. The site at 275 Merton Street is being assembled with the adjacent property at 267 Merton Street and will be leased to Collecdev-Markee to develop. The project was endorsed by the Board in February 2024 and by City Council in June 2024. The land lease and associated agreements were executed in December 2024. A Zoning By-law Amendment was submitted by Collecdev-Markee on October 22, 2024, and approved by Council on February 5, 2025. A Site Plan Control application was submitted on May 16, 2025. On June 25, 2025, City Council adopted recommendations that will help "unstick" the project in response to recent changes in the development and financing market since the project was approved by Council in June 2024. Site mobilization began September 2, 2025.

140 Merton Street (Housing Now, delivery led by Housing Secretariat)

Partner: Missanabie Cree First Nation and Ellis Don Community Builders

140 Merton Street is proposed to deliver 294 new residential rental homes, including 98 affordable rental homes. The site will be the first non-profit development of a Housing Now site led by an Indigenous organization and will provide housing options for Indigenous elders and other seniors. The proponent team, led by Missanabie Cree First Nation and EllisDon Community Builders, secured an updated Zoning By-law Amendment at City Council on November 8, 2023. Site Plan Notice of Approval Conditions (NOAC) were received in October 2024. The proponent's CMHC application was approved by CMHC's credit committee on March 20, 2024 and the loan agreement was executed in March 2024. Pertinent legal agreements including the Lease, Contribution Agreement, Project Agreement, and Heritage Easement were signed in December 2024.

2444 Eglinton Avenue East (Housing Now)

Partner: Windmill Developments, Civic Developments and Co-operative Housing Federation of Toronto

2444 Eglinton Avenue East is proposed to deliver 919 new residential homes, including 306 affordable co-operative homes, 306 co-operative homes and 307 market condominium homes. On January 9, 2024, the City and CreateTO announced Civic Developments, Windmill Developments and Co-Operative Housing Federation of Toronto as the development partners for 2444 Eglinton Avenue East. This is the first site within the Housing Now program to advance with a developer-led rezoning as per Board direction. It is also the first to consider co-operative housing and is proposed to be one of the largest co-operative housing developments in the province. City Council approved the Proponent Team's Zoning By-law Amendment at its meeting on June 26 and 27, 2024. The Proponent Team have submitted a Site Plan Control application on April 8, 2025. Site mobilization is targeted in Q4 2025.

610 Bay Street and 130 Elizabeth Street (ModernTO)

Partner: Kilmer-Tricon

610 Bay Street and 130 Elizabeth Street is proposed to deliver 864 new residential rental homes, including 221 affordable rental homes. An Official Plan and Zoning By-law Amendment was submitted by Kilmer-Tricon on March 21, 2025, and approved by City Council at its meetings on June 25, 26 and 27, 2025. On June 25, 2025, City Council adopted recommendations that will help "unstick" the project in response to recent changes in the development and financing market since the project was approved by Council in June 2024. Site mobilization is targeted for December 2025.

Sites with Secured Proponents

The following sites have secured development partners.

705 Warden Avenue (Housing Now)

Partner: Greenwin and KingSett Capital

705 Warden Avenue is proposed to deliver 600 new residential rental homes, including 250 affordable rental homes. The site is currently zoned and negotiations with the Proponent Team is ongoing. The Proponent Team is targeting a Q4, 2025 Zoning By-law Amendment submission to add density to the project. A Letter of Intent has now been signed by KingSett Capital and Greenwin agreeing to high-level terms to advance the project.

260 Adelaide Street West

Partner: CentreCourt

260 Adelaide Street West is proposed to deliver 813 new residential homes, including 163 affordable rental homes. The project will also deliver a new paramedic post and approximately 10,000 sf of community agency space. A Zoning By-Law Amendment was approved by City Council on July 19, 2022 to facilitate the redevelopment of the site, along with the adjacent property at 254 Adelaide St W. At its meeting on May 10, 2023, City Council approved the business case and sale of 260 Adelaide Street West. Closing is anticipated in Q4 2027, pending the relocation of the existing fire hall to Metro Hall. The site is currently impacted by the revised MZO Flight Path, dated January 26, 2024.

Sites in a Market Offering Process or Tracking to a Market Offering in 2025

The following sites are in an active market offering process or are tracking to a market offering in 2025, including:

Bloor-Kipling Block 5 (970 Kipling Avenue) (Toronto Builds)

Bloor-Kipling Block 5 is proposed to deliver 586 new residential rental homes, including 176 affordable rental homes. On July 14, 2021, City Council approved a Zoning By-law Amendment for the site. The CreateTO Board approved the project's Business Case on January 30, 2025. The Toronto Builds Policy Framework was adopted by City Council at its meeting on May 21 and 22, 2025; transaction terms within the Business Case have been changed to reflect the Policy Framework. A market offering was released on June 4, 2025, and an open house followed on June 24, 2025.

Parkdale Hub (Toronto Builds)

Parkdale Hub is proposed to deliver 231 new residential rental homes, including 105 affordable rental homes, together with a library and community space. The final zoning report for this site was approved by City Council at its meeting on November 8 and 9, 2023. The initial proposal was amended to include five additional residential storeys and

60 additional rental homes in the project's west block. The proposal embodies the 'complete communities' mandate of the Toronto Builds framework, with a design that was informed through extensive community engagement. Discussions are ongoing with TCHC regarding shared facilities arrangements and capital work associated with the upgrade of the existing parking garage at 245 Dunn St, where offsite parking for the Parkdale Hub was approved by City Council. The development of the West Block (the first of three development phases of the project) is the first phase of the project to advance and will be delivered by a non-profit housing provider. The Housing Secretariat conducted a market sounding in Q4 2023 with not-for-profit organizations and released a Request for Proposals in April 2025 (West Block only). The Request for Proposals submission deadline was August 8, 2025 and staff are currently finalizing the evaluation process. Proponent selection is targeted in early October 2025.

931 Yonge Street (*Toronto Builds*)

931 Yonge Street is proposed to deliver 250 new residential rental homes, including 75 affordable rental homes. On April 17, 2024, City Council approved Zoning By-law Amendments for the site and on May 21-22, City Council authorized CreateTO to undertake a market offering process to select a development partner. The market offering was released on July 9, 2025.

72 Amroth Avenue (*EHON Pilot Project*)

72 Amroth Avenue is proposed to deliver 34 new residential rental homes. CreateTO, in partnership with City Planning, is leading this Expanding Housing Options in Neighbourhoods (EHON) Pilot Project. The Pilot Project has been structured to deliver missing middle housing options in *Neighbourhoods* through new low-rise housing forms. On November 13-15, 2024, City Council approved a Zoning By-law Amendment for the subject site. The Pilot Project will assess the financial viability of providing affordable rental housing (with the exact number to be confirmed) within small-scale EHON projects. The Business Case for the project was adopted at CreateTO's July 21, 2025 meeting, with City Council authorizing a market offering process to proceed on July 23-25, 2025, subject to approval of the Business Case by City Staff. The Business Case was approved by City Staff and this opportunity was brought to market on September 30, 2025.

158 Borough Drive (*Toronto Builds*)

158 Borough Drive is proposed to deliver 687 new residential rental homes, including 229 affordable rental homes. On April 6, 2022, City Council approved Official Plan and Zoning By-law amendments for the site. The Business Case for the site was approved by the CreateTO Board on January 30, 2025.

Sites Being Advanced Under the City's Public Developer Model

1113-1117 Dundas Street West *(Toronto Builds)*

1113-1117 Dundas Street West is proposed to deliver 94 new residential rental homes, including 28 affordable rental homes. On July 24, 2024, City Council approved an Official Plan and Zoning By-law Amendment for the site. This site has also been identified as one of five Public Developer Sites. The deconstruction of the vacant house at 1113 Dundas Street West has been completed. An RFP for Prime Architect was released on May 26, 2025. A Prime Architect has been selected and contract negotiations are underway.

Sites That Have Received Initial Planning Approvals

The following sites have received initial planning approvals. Timing of a market offering will be subject to CreateTO Board business case approval and confirmation of any required funding.

770 Don Mills Road *(Toronto Builds)*

770 Don Mills Road is proposed to deliver 1,254 new residential rental homes, including 418 affordable rental homes. A Memorandum of Understanding with the Toronto District School Board to secure the business terms for the transfer of a stratified portion of 770 Don Mills for a future elementary public school was separately reported and adopted by the CreateTO Board at its meeting on June 19, 2024 and by City Council at its meeting on July 24 and 25, 2024. The elementary school at 770 Don Mills was not included as part of the Province's 2025 "Support for School and Child Care Infrastructure Projects" announcement of funded schools under the 2025 Capital Priorities Program. Work also continues to advance for technical infrastructure considerations, including a license for grading work and relocation of existing utility infrastructure.

805 Don Mills Road *(Toronto Builds)*

805 Don Mills Road is proposed to deliver 840 new residential rental homes, including 280 affordable rental homes. The Stage 2 Report for the expropriation of part of 24 Ferrand Drive was approved by City Council on March 20, 2024. The acquisition was required to realign Ferrand Drive in accordance with the Don Mills Crossing Secondary Plan. The Ferrand Drive lands are now in City ownership.

Bloor-Islington *(3326 Bloor Street West & 1226 Islington Avenue)* *(Toronto Builds)*

Bloor-Islington is proposed to deliver 1,415 new residential rental homes, including 471 affordable rental homes. The final Zoning By-law Amendment and Plan of Subdivision for Bloor-Islington was approved by City Council on April 17, 2024. The Agreement of Purchase & Sale for the Hydro One lands closed on May 6, 2025 with the lands now in City ownership.

Bloor-Kipling Block 3 (3725 Bloor Street West) (Toronto Builds)

Bloor-Kipling Block 3 is proposed to deliver 698 new rental residential homes, including 230 affordable rental homes. In Q2 2019, In Q2 2019, Bloor-Kipling (Six Points) was identified as a Phase One site through the Housing Now Initiative by City Council. At its meeting on July 23 and 24, 2025, City Council approved the Zoning Bylaw Amendment for the third residential block within the Bloor-Kipling (Six-Points) area.

Ookwemin Minising (Waterfront Toronto-led) (Toronto Builds)

CreateTO, in partnership with City Planning, Waterfront Toronto and the Waterfront Secretariat, developed a Precinct Plan Amendment, Official Plan Amendment, and Zoning By-law Amendment for the Ookwemin Minising District. The Precinct Plan and Official Plan Amendments updated the density and community facilities plan from those adopted in 2017, while the By-law encoded the overall heights, density and permitted uses for the area to enable redevelopment following the completion of flood protection work. A final recommendations report for the Precinct Plan Amendment, Official Plan Amendment, and Zoning By-law amendment was approved by City Council on June 26, 2024. The affordable housing strategy in Ookwemin Minising will include a minimum requirement of 20% and a target of 30% affordable rental homes on public lands.

Sites Undergoing Initial Planning Approvals

Work is underway to advance initial planning approvals on the following sites:

40 Bushby Drive (Toronto Builds)

40 Bushby Drive is proposed to deliver 1,695 new residential rental homes, including 565 affordable rental homes, subject to planning approvals. Three towers ranging in height from 44 to 59 storeys are proposed to replace the Green P parking lot, directly adjacent to the Line 2 subway extension and the future Scarborough Centre Station and Bus Terminal. The Official Plan and Zoning By-law Amendment resubmission was submitted in August 2025.

1631 Queen Street East (Toronto Builds)

1631 Queen Street East is proposed to deliver 327 new residential rental homes, including 98 affordable rental homes along with a newly expanded childcare centre, subject to planning approvals. In October 2024, City Council endorsed the acquisition of 1641 Queen Street East, which will allow for additional housing and improved community facilities on site, and closing of the site occurred on September 4, 2025. A final Official Plan and Zoning By-law Amendment submission is targeted for October 2025 and is anticipated to advance to the Planning and Housing Committee and City Council at its meetings in December 2025/January 2026.

805 Wellington Street West (Toronto Builds)

In 2020 (MM27.33), City Council requested City staff to lead a City-initiated Official Plan Amendment and Zoning By-law Amendment to permit the development of a new supportive housing facility at 805 Wellington St. W. CreateTO is currently developing a design concept for this City-owned site that includes affordable and market rental homes in addition to supportive homes, working towards a City-initiated Official Plan Amendment and Zoning By-law Amendment submission in Q4 2025.

705 Progress Avenue (Toronto Builds)

Partner: Toronto District School Board/Toronto Lands Company

705 Progress Avenue is jointly owned by the City of Toronto and the Toronto District School Board ("TDSB") on a 50/50 basis. In February 2025, Toronto City Council directed Staff to advance the Development Master Plan and City-initiated Planning Approvals. CreateTO has recently completed procurement of the consultant team and will be advancing finalization of a Development Master Plan for the site and City-initiated Planning Approvals over 2025/2026.

9 Shortt Street (Toronto Builds)

9 Shortt Street proposes approximately 458 new residential rental homes, including approximately 137 affordable rental homes, subject to planning approvals. One 41-storey tower and an adjacent 6-storey building are proposed to replace the existing Green P parking lot, directly adjacent to the Fairbank Station along the new Eglinton LRT line. A Zoning By-law Amendment application was submitted to the City on August 1, 2025.

Update: Portfolio-Wide Risk Factors

CreateTO staff continue to monitor key risk factors that could significantly impact the ability to implement the City's housing programs as currently structured. These risk factors include:

- Availability and timing of debt financing and appropriate loan-to-cost ratios of the CMHC Apartment Construction Loan Program and Affordable Housing Fund, including developer proponent negotiations to lock interest rates; and,
- Due to a softening rental and condo market and supply chain uncertainty, projects on City-owned sites are facing additional financial viability challenges and may require additional City benefits to enable the projects to get shovels in the ground. The City and CreateTO are continuing to conduct site-by-site due diligence to ensure projects can advance to construction start with support from all orders of government.

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SIGNATURE

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ATTACHMENTS

Attachment 1 – Housing Tracker