Chapter 636
PUBLIC SQUARES

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[History: Adopted by the Council of the City of Toronto December 6, 2001 by By-law 1001-2001. Amendments noted where applicable.]

General References
Filming - See Ch. 459.

ARTICLE I
General

§ 636-1. Definitions.

As used in this chapter, the following terms shall have the meanings indicated:

CAMP - Includes sleeping in a square, including a square as defined in § 636-22, during the day or night, whether or not a tent or temporary abode of any kind is used. [Added 2005-07-21 by By-law 655-2005]

COMMUNITY COUNCIL - The Community Council for the part of the urban area in which the square is located.

HIGHWAY - A common and public highway and includes any bridge, trestle, viaduct or other structure forming part of the highway and, except as otherwise provided includes a portion of the highway. [Added 2014-04-03 by By-law 285-2014]

PERMIT - Any written authorization of Council, or the Toronto Community Council or the Board of Management of Square.

SMOKE OR SMOKING - Includes the carrying of a lighted cigar or cigarette, pipe or any other lighted material. [Added 2014-04-03 by By-law 285-2014]

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1 Editor’s Note: This by-law was passed under the authority of section 207, paragraph 58, of the Municipal Act, R.S.O. 1990, c. M.45. This by-law also deleted Ch. 270, Public Squares, of the Municipal Code of the former City of Toronto.
SQUARE - The land delineated by a heavy line on a map in Schedule A.

§§ 636-2. and 636-3. (Reserved)

ARTICLE II
Yonge-Dundas Square Board of Management

§ 636-4. Board of Management established and defined.

A Board of Management is established to act on behalf of Council with respect to the Yonge-Dundas Square situated on land delineated by a heavy line on a map in Schedule A at the end of this chapter, being referred to in this article and in Article III as the "Square". In this article and in Article III, the Board of Management shall be referred to as the "Board."

§ 636-5. Maintenance and operation of Square.

The maintenance, operation and control of the Square shall be exercised by the Board.

§ 636-6. Powers and duties of Board.

A. Subject to § 636-9, the Board shall assume overall financial and operational responsibility for the Square on behalf of the City. [Amended 2002-10-31 by By-law 889-2002; 2005-07-21 by By-law 656-2005]

B. The Board shall be responsible for developing a long-term needs assessment of the Square with regard to refurbishment and equipment replacement.

C. The Board shall at all times manage and operate the Square on behalf of the City in accordance with prudent business practices and in accordance with any agreements entered into by the City or the Board from time to time.

D. The Board shall at all times fully observe and comply with, and endeavour to ensure strict observance of and compliance with, all statutes, regulations, by-laws and lawful rules and applicable contractual obligations which, in any manner, affect or relate to the Square or the use of the Square or any part of it.

E. The Board shall also establish booking policies for the Square.

F. The Board may engage staff and consultants and enter into contracts for services as may be required in connection with its role of managing the Square.

G. The Board shall prepare a multi-year business plan, and update the plan every year prior to submission of the Board's annual operating and capital budgets. If required, the Board may request the assistance of appropriate City staff in the preparation and updating of the business plan. [Amended 2002-10-31 by By-law 889-2002; 2005-07-21 by By-law 656-2005; 2008-12-03 by By-law 1310-2008]
H. The Board is authorized to undertake requests for proposal or solicit expressions of interest for revenue sources for the Square, including but not limited to third-party outdoor advertising, provided that, through the Commissioner of Economic Development, Culture and Tourism, the Board advises City Council of the results of such requests and reports its recommendations to City Council. [Added 2002-10-31 by By-law 889-2002]

I. Despite Subsection H, the Board is authorized to enter into agreements resulting from the solicitation of expressions of interest or requests for proposal for revenue sources under the following conditions: [Added 2004-06-24 by By-law 532-2004]

1. The agreement must be for vending, sponsorship or advertising;
2. The term of the agreement must not be greater than three years; and
3. The Board must report to Council annually on the status of these agreements.

J. The Board shall adopt policies respecting sponsorships, naming rights and honourific names which are consistent with the policies adopted by Council. [Added 2011-12-01 by By-law 1379-2011]

§ 636-7. Board structure and procedures.
[Amended 2009-12-04 by By-law 1193-2009; 2011-10-25 by By-law 1244-2011; 2015-06-12 by By-law 630-2015]

A. The Board shall consist of 15 members appointed by Council as follows:

1. The City Councillor for Ward 27, Toronto Centre-Rosedale (the "Ward Councillor")2;
2. Two members of the Downtown Yonge Street Business Improvement Area as nominated by the BIA;
3. One member nominated by Ryerson University;
4. One member nominated by the Toronto Parking Authority, who shall be a staff member acting in an ex officio non-voting capacity;
5. Five public members;
6. One member nominated by a residents' association;

2Editor's Note: By-law 1132-2018, enacted July 27, 2018, was intended to update references to reflect a 47 Ward model effective December 1, 2018. Further amendments are required.
(7) Three staff members including one employee of the Police Services Board and two City staff, who shall all be ex officio members, without a vote; and

(8) One member nominated from among staff of Massey Hall by the Corporation of Massey Hall and Roy Thompson Hall.

B. The Ward Councillor shall cease to be a member of the Board upon ceasing to hold the office of City Councillor for Ward 27. The other members on the Board shall be appointed for a term specified by Council, serve at pleasure of Council until their successors are appointed, and be eligible for reappointment. The members of the Board shall be appointed and hold office subject to and conditional upon their observance of and compliance with the provisions of this article.

C. Council appoints a Chair and the Board shall, as soon as possible after the first day of January in each calendar year, elect a Vice-Chair and a Secretary and Treasurer or Secretary-Treasurer and other officers as it may deem necessary to conduct the business of the Board during the year.

D. The Board shall keep proper minutes and records of every meeting of the Board and shall forward true copies of the minutes and records to all members of the Board, to the Commissioner of Economic Development, Culture and Tourism and to the City Clerk.

E. The Board, once constituted, shall, subject to the provisions of this article, be responsible for establishing its own procedure, but shall meet at least seven times per year.

F. The members of the Board shall not be paid any remuneration but may be reimbursed for reasonable receipted out of pocket expenses incurred during the conduct of Board business in accordance with Board policy.

G. A majority of the members of the Board constitutes a quorum of the Board. The Ward Councillor appointed to the Board shall not be included for the purpose of determining what constitutes a quorum of the Board, but the Ward Councillor attending a meeting of the Board may be counted in order to achieve quorum.

§ 636-8. Consent of City Council required.

A. The Board shall not make or cause, commit or allow to be made to the Square any structural addition, alteration or improvement without the consent of City Council.

B. The Board shall seek City Council approval for any lease of the Square or a portion of the Square. [Amended 2008-12-03 by By-law 1310-2008]

A. The fiscal year of the Board shall be from the first day of January to the 31st day of December in each year.

B. The Board shall submit to the appropriate City officials an annual budget in the form and at a time prescribed by the Chief Financial Officer. [Amended 2008-12-03 by By-law 1310-2008; 2018-07-27 by By-law 1206-2018]

C. Within the limits of the budget as approved by Council, any money to be provided by Council shall be paid out by the Chief Financial Officer, as the Board shall from time to time require.

D. The Board shall adopt and maintain banking arrangements and accounting practices that are acceptable to the Chief Financial Officer of the City and the City's external auditor and keep books of account and submit statements, from time to time, as the Chief Financial Officer and the City's external auditor may require. [Amended 2002-11-28 by By-law 1076-2002]

E. The City Manager and his or her designates, the City's auditor and his or her designates, and any other City officials the City from to time determines should have access to the books of account and records of the Board shall be entitled to have that access to those books and records for inspection and audit purposes and for such other purposes as the City determines is appropriate. [Amended 2008-12-03 by By-law 1310-2008]

F. The Board shall, as soon as possible after the 31st day of December in each year, submit to the Commissioner of Economic Development and Tourism and the Chief Financial Officer financial statements that have been audited in all aspects by the City Auditor, covering the maintenance, management and operation of the Square by the Board for the previous year and showing all revenue and expenditures and assets and liabilities as on the 31st day of December of the previous year.

G. The Board shall, as soon as possible after the end of each fiscal year, pay to the City all revenue that is derived by the Board from the management of the Square during the fiscal year in excess of the moneys required to pay all the charges, costs and expenses resulting from or incidental to the management of the Square. The funds will be held by the City for the purpose of providing for future capital maintenance and improvements to the Square.

§ 636-10. Insurance.

The Board shall be responsible for the cost of all insurance required by the Chief Financial Officer including but not limited to a public liability and property damage indemnity policy in respect of the Square. Premiums charged in respect of all required insurance shall be paid as required by the Board.
§ 636-11. Prohibited activities.

No person shall, within the limits of a square:

A. Climb or be on any tree, roof of a building or any part of a building, structure or fixture, except any portion which is a public walkway.

B. Set off fireworks except a theatrical special effects pyrotechnics under Class 7.2.5 of the Federal Explosives Regulations as authorised by permit.

C. Remain, for longer than an incidental period, closer than two 2 metres to any other person who is not a member of the same household. [Added 2020-04-02 by By-law 322-2020; amended 2020-04-30 by By-law 342-2020]

D. Stand on any receptacle or container for plants, shrubs or trees.

E. Wear any ice skates other than on the part of a square that is physically laid out and intended for use by the public as an ice rink area.

F. Drop or throw any object from a roof of a building.

G. Throw or in any way propel any stone or other missile or projectile in a manner which may cause injury or damage to or endanger any other person or property or which interferes with the use and enjoyment of a square by any other person.

H. Light any fire.

I. Ride or stand on any skateboard, roller skate or roller blade.

J. Release or hand out helium-filled balloons.

K. Light or carry any candle or torch, except a light stick.

L. Camp or erect or place a tent or temporary abode of any kind. [Added 2005-07-21 by By-law 655-2005]
M. Smoke, except on that part of a Square which is located on a highway. [Added 2014-04-03 by By-law 285-2014]

§ 636-11.1 No-smoking signs.
[Added 2014-04-03 by By-law 285-2014]

A. No-smoking signs shall be posted conspicuously on a Square in accordance with this section.

B. A no-smoking sign posted in accordance with this section shall:

   (1) Contain a no-smoking symbol containing a circle with a diameter of no less than 15 centimetres;

   (2) Contain the words "No Smoking" above the no-smoking symbol and the words "Toronto Municipal Code Chapter 636" below the no-smoking symbol;

   (3) Consist of two contrasting colours, or if the lettering and the graphic symbol are to be applied to a surface or to be mounted on a clear panel, the lettering and the graphic symbol shall contrast to the background colour; and

   (4) Be posted in English and any other language the Medical Officer of Health for the City of Toronto Health Unit or any person acting under his or her authority may decide.


No person shall, within the limits of a square, except in accordance with terms and conditions of any permit:

A. Solicit for or engage in any trade, occupation, business or calling, including producing, manufacturing, selling or offering for sale any goods, wares or merchandise, but this subsection does not apply to the sale of newspapers.

B. Sell items by registered charities and not-for-profit organizations.

C. Ride a bicycle.

D. Drive or park any motor vehicle.

E. Use any apparatus, mechanism or device for the amplification of the human voice, music or other sound, or any sound-producing or noise-making instrument or device.

F. (Reserved)⁶

⁶ Editor’s Note: Former § 636-12F, regarding camping and temporary abodes, was repealed July 21, 2005 by By-law 655-2005.
G. Erect or place a tent, device, booth or structure of any kind.

H. Affix any signage, flyer, fabric or other substance to any building, walkway or column.

I. Set off any theatrical effects pyrotechnics under Class 7.2.5 of the Federal Explosives Regulations; and

(1) Any application for a permit to set off these types of fireworks is subject to the approval of the Chief Fire Official.

J. Display an exhibit of any kind.

K. Carry on or engage in a demonstration of any sport.

L. Present or take part in any dramatic, musical, artistic or other performance; and

(1) Poetry reading is deemed not to be an artistic or other performance within the meaning of this subsection, but is deemed to the public speaking.

M. (Reserved)


All applications for a permit for the use of a square shall be submitted to the Yonge-Dundas Square Board of Management, who shall be responsible for:

A. The management, design, development, delivery and monitoring of City events on a square; and

B. The facilitating and monitoring of all other events on a square.

§ 636-14. Permit zone permits.

A. The Yonge-Dundas Square Board of Management shall issue permits for activities or things within the permit zone to:

(1) Carry on, engage in or do any of the activities or things in § 636-12I, J, K or L.

(2) Drive and park any motor vehicle on a square when it is essential to facilitate an event upon the following conditions:

(a) The motor vehicle is escorted by an employee of the City who walks in front of it.

(b) The motor vehicle operates with flashing lights.
(c) The applicant provides a certified copy of a certificate of insurance, satisfactory to the Chief Financial Officer, in which the City is a named insured and is indemnified against all liabilities which may in any way arise from the motor vehicle being permitted on a square.

(3) Use of any public address system, amplifier, loudspeaker or any other similar instrument or device upon the following condition:

(a) If the instrument or device is under the control of an employee of the Corporate Services Department and, if owned by the City, the applicable charge is paid for the employee's services.

(4) Erect any tent for the enhancement of events and for the provision of shelter from heat or inclement weather during the event upon the following conditions:

(a) Any necessary permits are first obtained from the Chief Building Official.

(b) The tent is erected and secured by a professional tent erection company so that:

[1] The slabs on a square are not damaged; and

[2] All fastening devices are clearly marked;

[3] The applicant provides a certified copy of a certificate of insurance, satisfactory to the Chief Financial Officer, in which the City is a named insured and is indemnified against all liabilities which may in any way arise from the tent being permitted on a square.

(5) Erect or place a platform, dais or similar structure or device.

(6) (Reserved)

(7) (Reserved)

B. Sale of certain items.

(1) An applicant for a permit for an activity under Subsection A may also apply for permission, for the number of persons specified by the applicant, to sell or distribute items such as but not limited to buttons, T-shirts, books, magazines, literature or other publications during the event and if the sale of the items is directly related to the activity.
(2) Where a permit is issued for an activity under Subsection A, the Yonge-Dundas Square Board of Management shall also issue identification markers for each person for whom permission has been sought to sell or distribute items during the activity, and no provision of this chapter shall apply to prevent the sale or distribution of any such item during the activity by a person displaying the identification marker if the sale or distribution of the item is otherwise lawful.

C. No permit shall be issued for any of the activities or things described in Subsection A to a person who has been charged under any section of this chapter if the proceedings resulting from the charge have not been finally terminated.

D. (Reserved)

E. Despite any other provision of this chapter, the playing of unamplified musical instruments is prohibited during an activity for which a permit has been issued unless prior permission has been granted by the Yonge-Dundas Square Board of Management, by the Toronto Community Council or by Council.


A. No permit shall be issued by the Yonge-Dundas Square Board of Management under § 636-14, and despite the issuance of a permit no person shall carry on, engage in or do any activities or things described in § 636-14A:

(1) If the period and place have been in whole or in part previously approved under a permit issued to another person; or

(2) If the place is:

(a) Physically unfit for use by the public due to conditions caused by the weather or arising out of or related to square maintenance or development.

(b) A garden or grassed area.

B. Whenever a permit is not issued for any reason in Subsection A, a suitable alternative period and place shall be offered by the Yonge-Dundas Square Board of Management to the applicant.

C. Despite Subsection A, if the Yonge-Dundas Square Board of Management is of the opinion that the carrying on, engaging in or doing of any activity or thing referred to in § 636-14A may, if permitted, lead to or result in injury to persons or damage to property, a permit shall not be issued, but the Yonge-Dundas Square Board of Management shall report the matter to Council for its decision.

§ 636-16. Denial of permit; appeal.
A. Where the Yonge-Dundas Square Board of Management determines that an application for permit as received does not comply with the provisions of this chapter, or the policies of Council, an applicant may appeal the refusal to the Community Council.

B. Where an applicant has appealed the Yonge-Dundas Square Board of Management's refusal to the Community Council, the Community Council, after affording the applicant, any objectors and any other interested persons the opportunity to be heard on the matter, shall recommend to Council whether a permit should be granted, but a permit shall not be recommended or granted unless the Community Council or Council is of the opinion that the application complies with the provisions of this chapter and the policies of Council.

§ 636-17. (Reserved)


Persons or organizations seeking to hold events on squares shall sign a declaration stating that:

A. In the services that are being provided to the public or by the person or organization seeking to hold the event, the person or organization complies in all respects with the Ontario Human Rights Code.

§ 636-19. Exempt activities.

This chapter does not apply to:

A. The driver, operator or crew member of an ambulance or police or fire department vehicle, or the rider or attendant of a police department horse, while in the performance of his or her duty.

B. An employee of the City while doing work or performing services for or on behalf of the City.

C. A person hired or engaged by the City to do any work or perform any services within the limits of a square.

D. (Reserved) 7,8

7 Editor's Note: Subsection D respecting location filming during a period and at a place as have been first approved in a permit issued by the City's Film Liaison with the approval of the Yonge-Dundas Square Board of Management, was deleted April 2, 2020 by By-law 322-2020. By-law 322-2020 was enacted by Mayor John Tory pursuant to the Mayor's delegated authority under Section 59-6.1 of Chapter 59, Emergency Management of The City of Toronto Municipal Code and Emergency Order No. 1 issued by Mayor John Tory on April 2, 2020. The amendments are deemed to be no longer effective, and thereby revoked 30 days from April 2, 2020, unless City Council authorizes an extension of these amendments.

8 Editor's Note: By-law 342-2020, enacted by City Council on April 30, 2020, amended By-law 322-2020. By-law 322-2020 now remains in effect until the municipal emergency has been declared terminated.
§ 636-20. Right of entry.

In addition to any penalty provided by this chapter and subject to the provisions of this chapter, the right of any person to enter or be upon a square is conditional upon the person's refraining from carrying on, engaging in or doing any activity or thing that is prohibited under this chapter.


Any person who contravenes any provision of this chapter is guilty of an offence and, on conviction, is liable to a fine of not more than the maximum fine under section 61 of the Provincial Offences Act.9

ARTICLE IV
Specific Standards for Squares
[Added 2003-02-07 by By-law 125-2003]

§ 636-22. Definitions; compliance with Human Rights Code; smoking restrictions.

A. In this section the following terms shall have the meaning indicated:

HIGHWAY - A common and public highway and includes any bridge, trestle, viaduct or other structure forming part of the highway and, except as otherwise provided includes a portion of the highway. [Added 2014-04-03 by By-law 285-2014]

SMOKE OR SMOKING - Includes the carrying of a lighted cigar or cigarette, pipe or any other lighted material. [Added 2014-04-03 by By-law 285-2014]

SQUARE:

(1) "Albert Campbell Square" as defined in former City of Scarborough By-law No. 24415, "being a by-law to regulate vending in and the conduct of persons using the Albert Campbell Square."

(2) "Mel Lastman Square" as defined in former City of North York By-law No. 30809, "A By-law to regulate the conduct of persons using Mel Lastman Square."

(3) "David Pecaut Square" (formerly called "Metro Square") as regulated under former Metropolitan Toronto By-law No. 129 92, "A Uniform By-law for the Use, Regulation, Protection and Government of Parks," as authorized by The Management Committee Report No. 14, Clause 12, as adopted by the Council of The Municipality of Metropolitan Toronto at its meeting held on March 31, April 1, 2, 8, 13 and 14, 1993, whose name was changed by City of Toronto Council. [Amended 2014-12-11 by By-law 66-2015]

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9 Editor’s Note: Under section 61 of the Provincial Offences Act, R.S.O. 1990, c. P.33, a person convicted under this section is liable to a fine of not more than $5,000.
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(4) for purposes of subsection 636-22.C.1, "Nathan Phillips Square" as defined in former City of Toronto Municipal Code Chapter 237, Nathan Phillips Square.

[Added 2020-04-03 by By-law 323-202010; amended 2020-04-30 by By-law 342-202011]

B. Persons or organizations seeking to hold events on a square shall sign a declaration stating that:

(1) In the services that are being provided to the public or by the person or organization seeking to hold the event, the person or organization complies in all respects with the Ontario Human Rights Code.

(2) Any event to be held on the square shall be open to all persons interested in attending the event.

C. Smoking restrictions; no-smoking signs. [Added 2014-04-03 by By-law 285-201412]

(1) No person shall smoke within the limits of a Square, except on that part of a Square which is located on a highway.

(2) No-smoking signs shall be posted conspicuously on a Square in accordance with this subsection.

(3) A no-smoking sign posted in accordance with this subsection shall:

(a) Contain a no-smoking symbol containing a circle with a diameter of no less than 15 centimetres;

(b) Contain the words "No Smoking" above the no-smoking symbol and the words "Toronto Municipal Code Chapter 636" below the no-smoking symbol;

(c) Consist of two contrasting colours, or if the lettering and the graphic symbol are to be applied to a surface or to be mounted on a clear panel, the lettering and the graphic symbol shall contrast to the background colour; and

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10 Editor's Note: By-law 323-2020 was enacted by Mayor John Tory pursuant to the Mayor's delegated authority under Section 59-6.1 of Chapter 59, Emergency Management of The City of Toronto Municipal Code and Emergency Order No. 2 issued by Mayor John Tory on April 3, 2020. The amendment is deemed to be no longer effective, and thereby revoked 30 days from April 2, 2020, unless City Council authorizes an extension of this amendment.

11 Editor's Note: By-law 342-2020, enacted by City Council on April 30, 2020, amended By-law 323-2020. By-law 323-2020 now remains in effect until the municipal emergency has been declared terminated.

12 Editor's Note: By-law 285-2014 also renumbered previous § 636-22C as § 636-22D and added new § 636-22C.
(d) Be posted in English and any other language the Medical Officer of Health for the City of Toronto Health Unit or any person acting under his or her authority may decide.

C.1. With the exception of the police, City employees, or persons hired or engaged by the City to do work or perform services within a square, while performing policing, municipal, or enforcement services, including, but not limited to, the enforcement of this chapter, no person within a square shall remain, for longer than an incidental period, within 2 metres of any other person who is not a member of the same household; and [Added 2020-04-02 by By-law 322-2020; amended 2020-04-30 by By-law 342-2020]

D. If there is conflict between this section and a by-law referred to in the definition of "square" in Subsection A, this section prevails to the extent of the conflict.

§ 636-23. Camping prohibited.

[Added 2005-07-21 by By-law 655-2005]

A. No person shall, within the limits of a square as defined in § 636-22A, camp or erect or place a tent or temporary abode of any kind.

B. If there is conflict between this section and a by-law referred to in the definition of "square" in § 636-22A, this section prevails to the extent of the conflict.

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13 Editor's Note: By-law 322-2020 was enacted by Mayor John Tory pursuant to the Mayor's delegated authority under Section 59-6.1 of Chapter 59, Emergency Management of The City of Toronto Municipal Code and Emergency Order No. 1 issued by Mayor John Tory on April 2, 2020. The amendments are deemed to be no longer effective, and thereby revoked 30 days from April 2, 2020, unless City Council authorizes an extension of these amendments.

14 Editor's Note: By-law 342-2020, enacted by City Council on April 30, 2020, amended By-law 322-2020. By-law 322-2020 now remains in effect until the municipal emergency has been declared terminated.
