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Bloor West Village Avenue Study

Public Meeting_01 Phase 1: Background Review, Opportunities, Constraints

Monday, February 27, 2017

DTAH | RE Millward Associates | WSP/MMM Group Swerhun | Taylor Hazell Architects | JC Williams Group



Study Purpose

To Develop a Comprehensive Planning and Urban Design Framework that Addresses:

- » Land Use
- » Community Services
- » Built Form + Heritage
- » Streetscape
- » Parks, Open Spaces, and Natural Features
- » Transportation
- » Servicing

Ensure a Clear Direction for the Corridor:

- » to implement a community and stakeholder supported vision
- » to guide the City with public realm improvement projects
- » provide guidance to property owners and city staff for evaluating development applications
- » to guide servicing infrastructure improvements
- » to support transportation choice and network improvements in this part of the City

Study Consulting Team

DTAH

Project Lead, Urban Design, Landscape Architecture

RE Millward Associates Land Use Planning

WSP/MMM Group Transportation, Servicing Infrastrcuture

Swerhun Facilitation and Decision Support

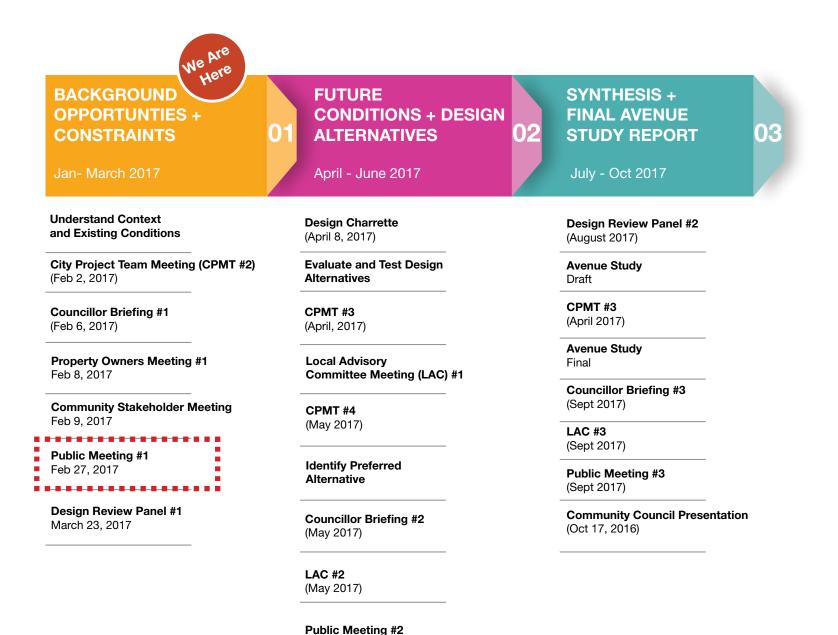
Taylor Hazell Architects Heritage

JC Williams Group Main Street Retail

Public Meeting_01 Agenda

- 7:00pm Welcome and Introductions
- 7:05pm Review Agenda and Study Process
- 7:10pm Presentation & Discussions Study Overview Historic Context Planning & Design Transportation Servicing
- 8:15pm Group Discussions
- 8:55pm Report Back
- 9:25pm Wrap-Up and Next Steps
- 9:30pm Adjourn

Study Schedule

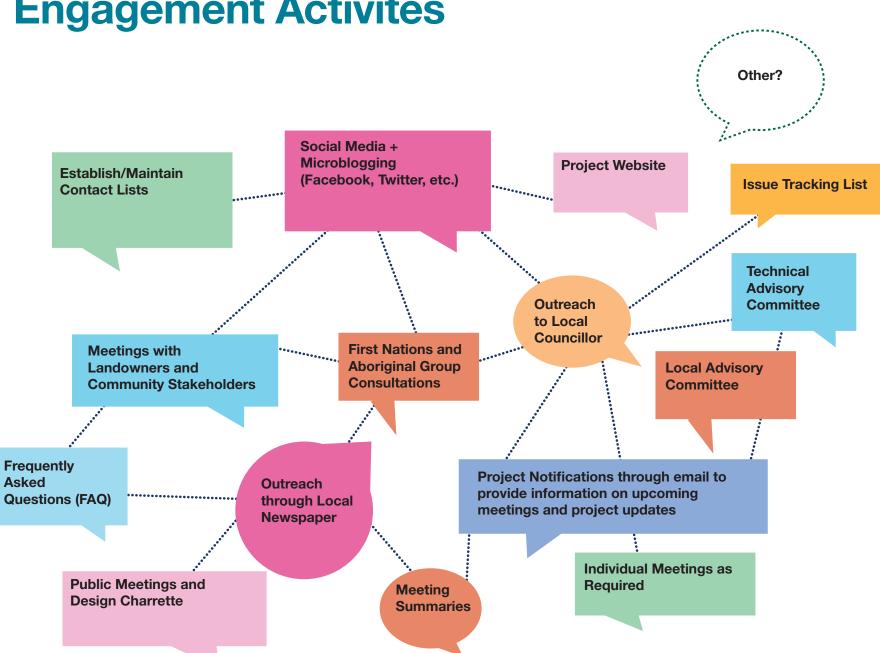


(June 2017)

Why Public Engagement is Important

- Mobilize interest in Bloor West Village
- Build constituency, trust
 and support
- Meet and exceed public consultation requirements
- Ensure productive public participation

- Build bridges between differing opinions
- Provide a comprehensive record
- Clearly demonstrate how public input was considered and used

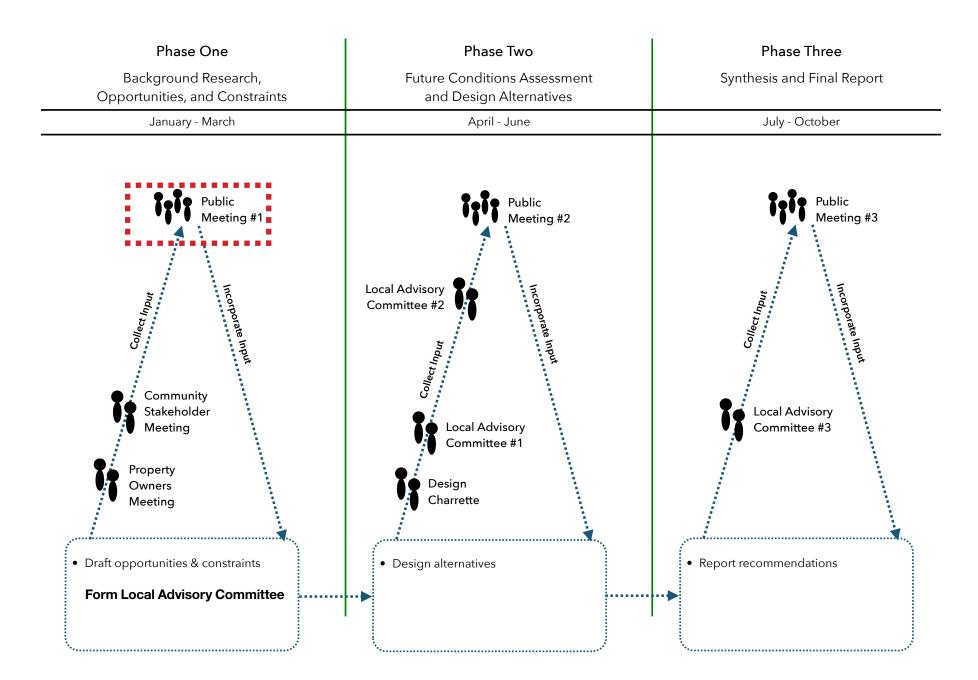


Engagement Activites

Different Persectives to Consider



Draft Engagement Plan



Meetings to Date: Heritage Focus Group, Porperty Owners, Community Stakeholders What We've Heard So Far

- Questions and concerns about balancing growth with the area's village feel
 - » Redevelopment Potential
 - » Future of Independent Retailers
- Concern about High Park
 - » Cumulative impact of future development of High Park (especially hydrogeology)

Questions about the Avenue Study scope/influence

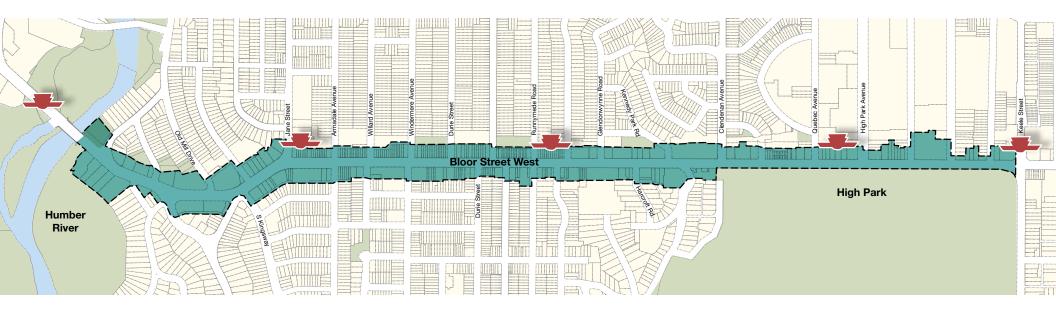
- » Demonstrate the influence the Avenue Study will have
- » Define the role of heritage in the Avenue Study/upcoming HCD Study

- Support for Main Street Retail
 - » Anchor tenant desired (another grocery store)
 - » Parking supply and demand
 - » Excellent pedestrian environment
- Study the Impacts of Intensification
 - » Public Realm Quality
 - » Transportation
 - » Site Access
 - » Servicing
 - » Community Services
 - » Natural Heritage
 - » Subsurface Hydrogeology

Study Area

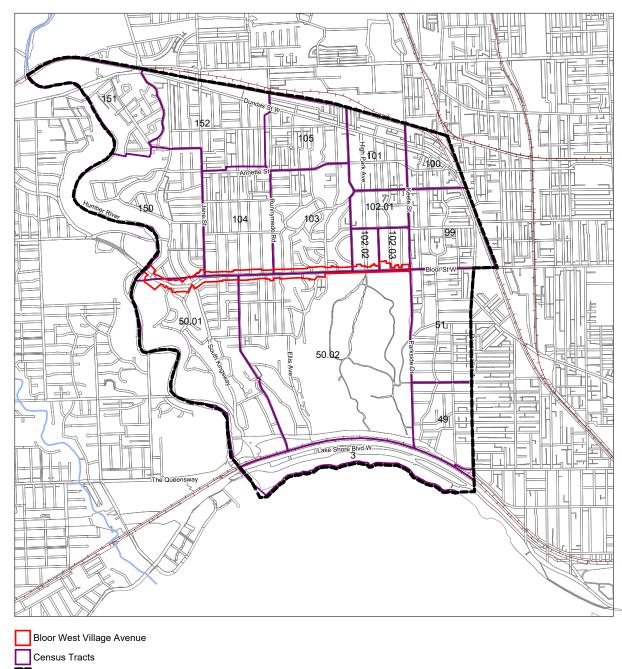
- From Humber River to Keele Street
- 2.7 kilometres in length
- Over 240 properties that address Bloor Street West
 - » both sides of street
 - » High Park address

- BIA: Over 400 members
- 5 TTC Stations (Old Mill, Jane, Runnymede, High Park, & Keele)
- Study will consider (but not make recommendations for) adjacent Neighbourhoods, Apartment Neighbourhoods, Parks, Open Spaces, and Natural Systems



Community Infrastructure

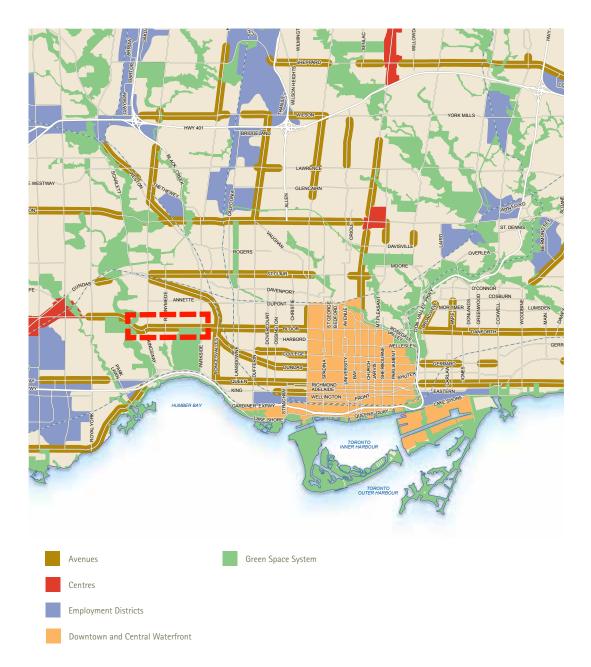
- Far larger study area than for Avenue Study
 - » West: Humber
 - » East: Rail Corridor
 - » North: Rail Corridor
 - » South: Lake



What is an Avenue?

Defined by City of Toronto Official Plan

- Selected corridors along major transit routes defined as "Avenues"
- Transit-supportive intensification is intended to create new jobs and housing while improving local streetscapes, infrastructure and amenities

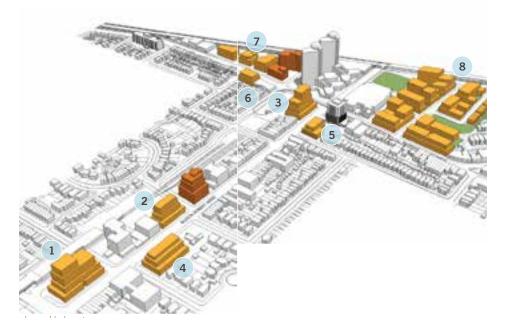


What is an Avenue?



What is an Avenue Study?

- Each Avenue is different. No "One Size Fits All" Program
- A Framework for Change tailored to each Avenue
- A Vision and Implementation Plan developed with local residents, businesses, and other stakeholders

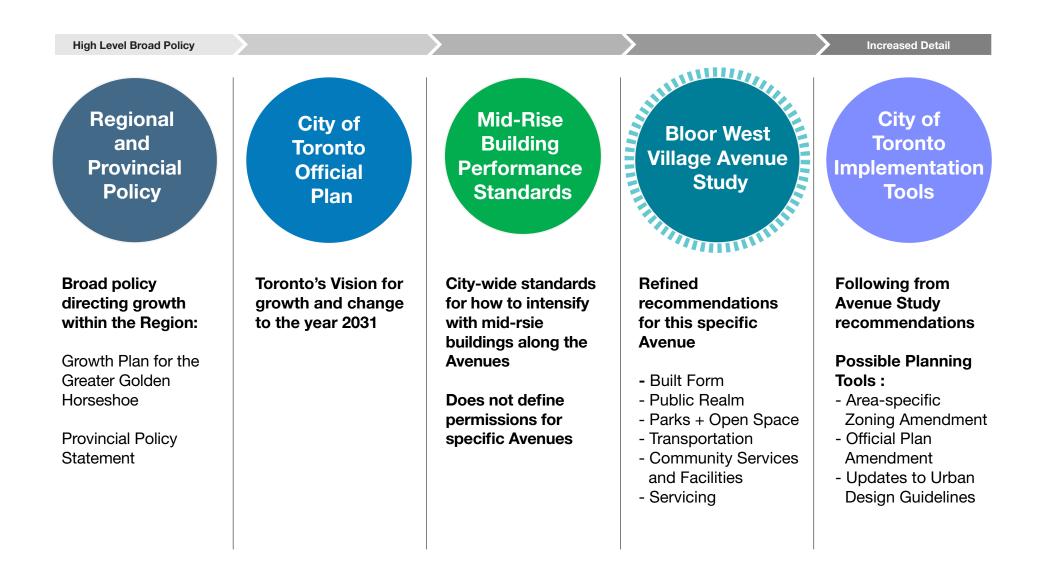


Bloor-Dundas 'Avenue' Study (2009)



Dufferin Street Avenue Study (2014)

What is an Avenue Study?



Why this Avenue Study?

- Bloor West Village is changing
- Parallel initiatives underway (eg: Heritage Conservation District Study)
- The area has redevelopment interest (High Park Area, Jane Area, corner sites, etc.)
- The scale of individual re-development projects is increasing
- There is a need to establish a specific framework to guide change
- Bloor West Village was identified by City Council and Staff as a priority for an Avenue Study



Village character



Two significant natural features (High Park + the Humber River)



New development by High Park

How is this Avenue Study different?

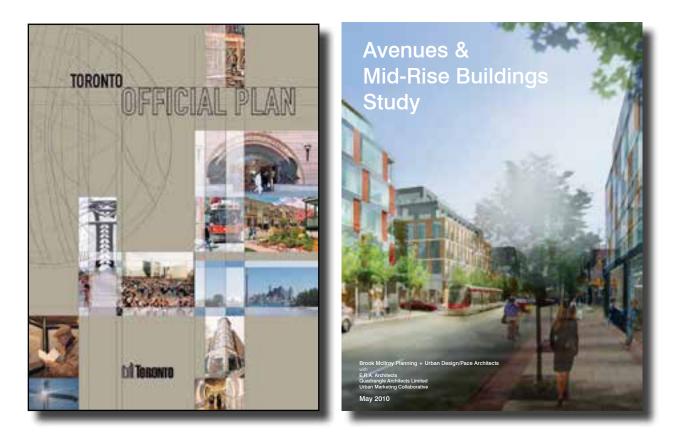
- Bloor West Village is already an established and vibrant main street
- The first Business Improvement Area in the world - 1970
- Significant topography and natural features: High Park and the Humber River

- Subway transit with 5 stations and connecting bus lines:
 - » Old Mill
 - » Jane
 - » Runnymede
 - » High Park
 - » Keele

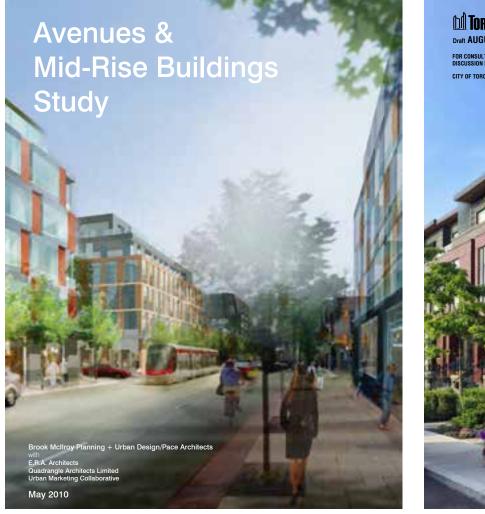


How We Will Develop the Avenue Study Recommendations

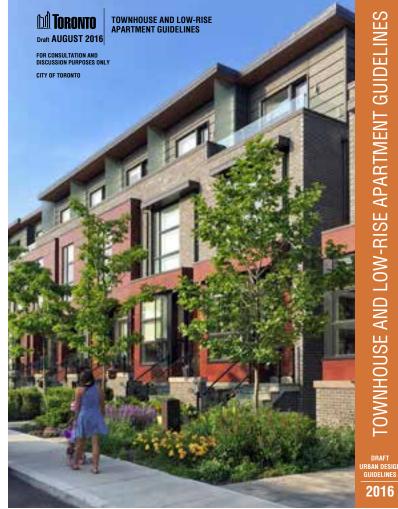
- What We Hear through Public Engagement, Discussions with Technical Staff
- Our Own Professional Expertise
- Understanding of Key Policy and Design Direction Documents



City of Toronto Building Design Guidance



Mid-Rise Buildings Performance Standards 2010, Amended 2016



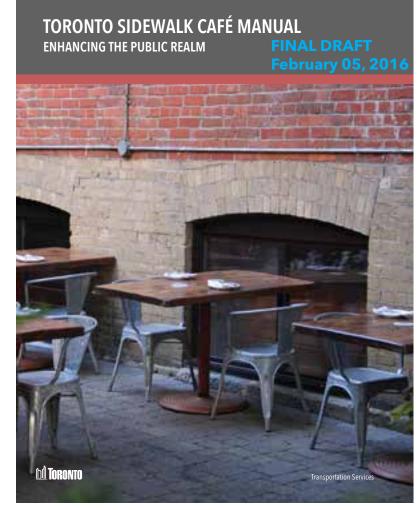
Townhouse and Low-Rise Apartment Guidelines 2016, Draft

City of Toronto Street Design Guidance

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Toronto Complete Streets Guidelines 2017, Draft



Toronto Sidewalk Cafe Manual 2016, Draft

City of Toronto Green Design Guidance



Green Development Standards, 2017



Bird-Friendly Guidelines, 2017



Ravine Strategy, 2017, Draft



Green Streets Guidelines, 2017, Draft

Tree Planting Solutions in Hard Boulevard Surfaces Best Practices Manual



Tree Planting Solutions, 2013

Parallel Heritage Initiatives

Avenue Study

- » Background understanding of historic evolution of Bloor West
 Village Avenue Study context
- Inform Development of Character Areas for use in Avenue Study and Heritage Conservation District
- » Timeline: Complete October 2017

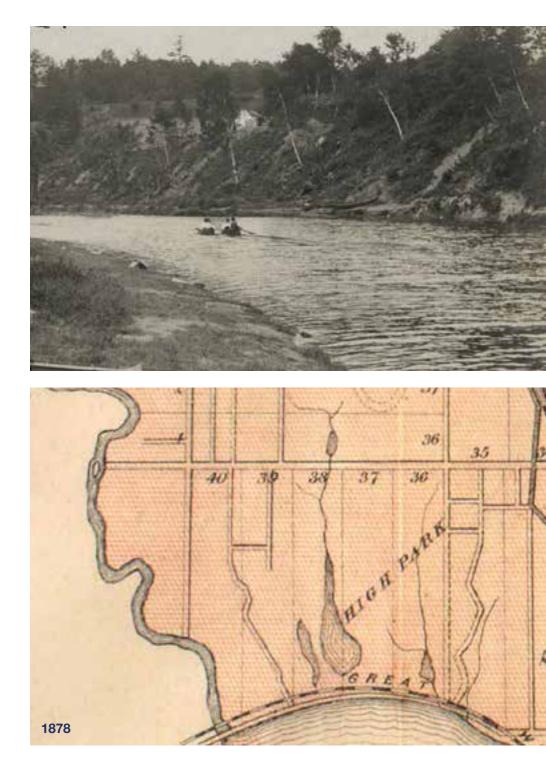
Heritage Conservation District Study

- » **RFP forthcoming**
- » Use Character Areas from Avenue Study
- Inventory of Buildings with Recommendations for Listing or Designation, and Level of Protection
- » Timeline: Starting Spring 2017

Bloor West Village Avenue Study / Phase 1 Historic Context

Early History River Connections

- The Humber River is a designated Canadian Heritage River, long used as a route for travel and trade
- As the southern portion of the Toronto Carrying-Place Trail, the river was used for centuries by aboriginal groups, and by European explorers following contact. The portage route likely crossed Bloor near present Armadale.
- The topography east of the Humber River was hilly, and included ponds, creeks and marshes



Evolution of Bloor Street West Making a Street

- Marked Toronto's northern limit upon incorporation in 1834
- In 19th century it was a muddy, unkempt thoroughfare, and local settlement was characterized by estates and country houses on, and around Bloor
- In 1914 Bloor's grade was raised substantially between Glendonwynne and Clendenan. The road originally followed the valley of a creek connecting ponds north of Bloor with Grenadier Pond below.



Evolution of Bloor Street West Varied Development Patterns



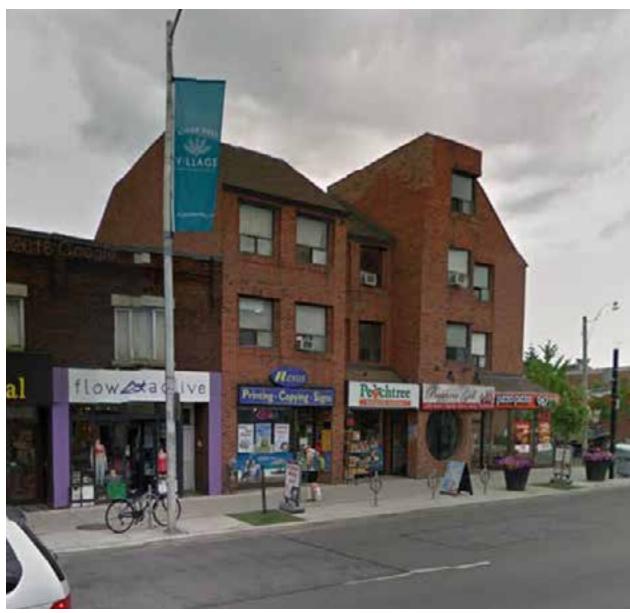
Evolution of Bloor (Jane and Kennedy) North Side: Today

- Consistent fabric of narrow, mixed-use row buildings
- Small scale storefronts
- Consistent height
- Presenting a solid and consistent streetwall



Evolution of Bloor (Jane and Kennedy) South Side: Today

- Mixture of row buildings, detached apartments, service stations, and other larger structures
- Streetwalls, commercial frontages, and lot sizes contrast with the north side of Bloor West



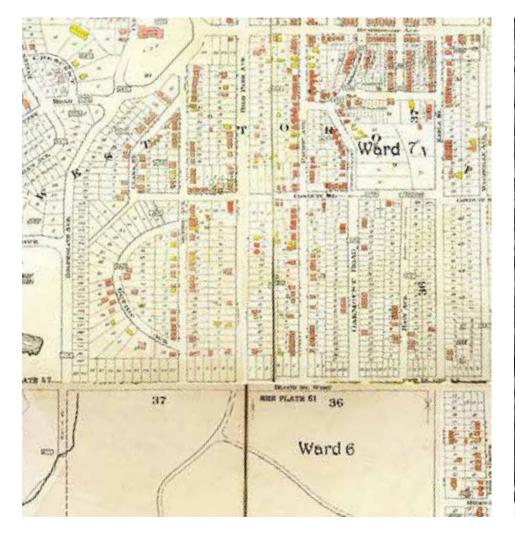
Evolution of Bloor (Clendenan to Keele) High Park: Bloor Frontage

• Developed with detached apartment buildings and larger homes



High Park: Apartment Neighbourhood

1913

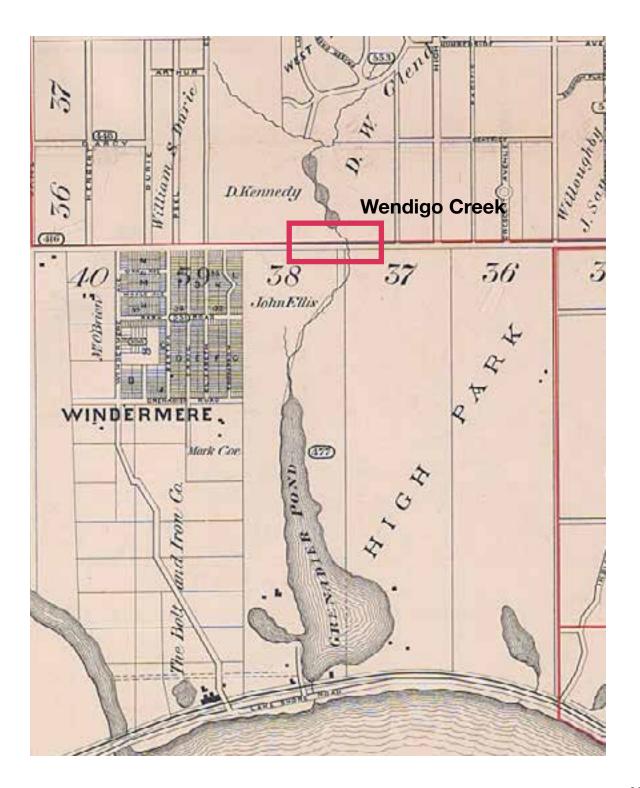


1960s to 2015



Evolution of Bloor (Natural Heritage)
High Park

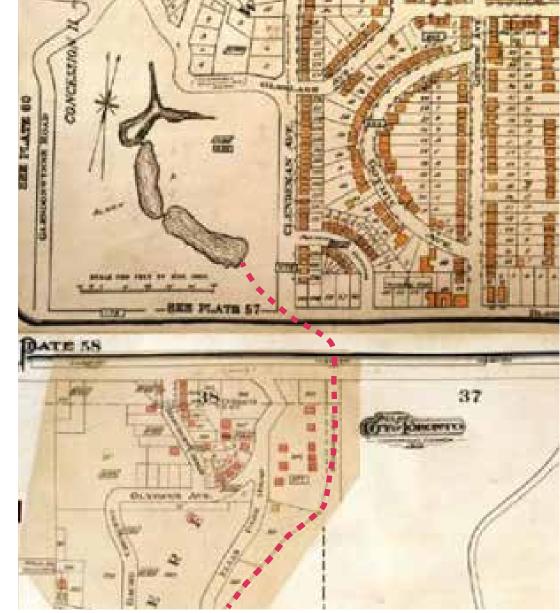
- Park topography evident on Bloor West today
- Ponds once connected were severed; Wendigo Creek later buried
- Park entrances follow topography



Evolution of Bloor (Glendonwynne to Clendenan) Influence of Topography

- The section of Bloor at the former creek bed was subdivided later
- Characterized by larger lot sizes laid out according to topography





Evolution of Bloor (West of Jane) Riverside Subdivision

- Developed as part of the picturesque Riverside subdivision above the Humber Valley
- Controlled development dominated by domestic English styles



Historic Context ISSUES to Consider

- The area contains a rich collection of apartment and mixed use row buildings, but also contains several notable individual structures
- Apartment buildings present a diverse range of forms, plans, styles and arrangements
- A stretch of 7 blocks between Kennedy and Jane retains most of its original main street row buildings
- Corner buildings tend to be larger, grander, and often support institutional tenants
- The area also contains two historic theatres, a modernist church, and John Lyle's seminal Runnymede Public Library
- Listed buildings: Library, Theatre (





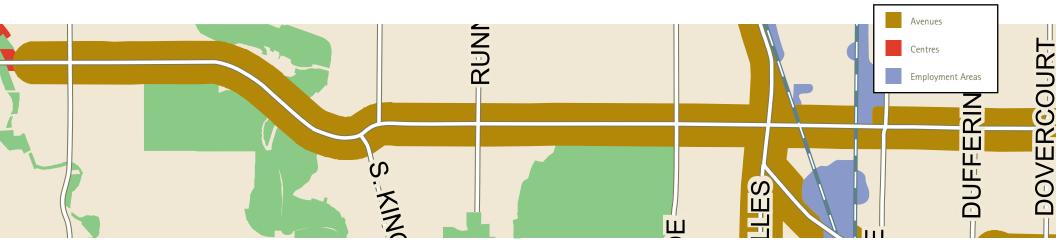


Bloor West Village Avenue Study / Phase 1 **Planning + Design Context**



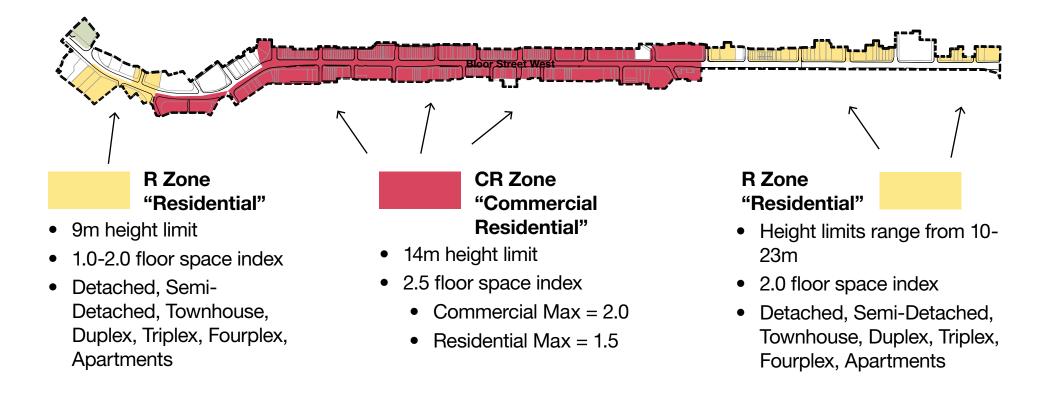
• Bloor Street is defined as an Avenue in the Official Plan. Intensification is anticipated on Avenues, guided by Avenue Studies with community consultation.





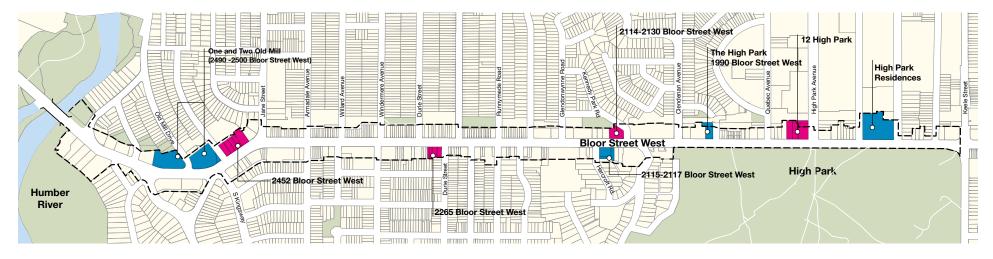
Planning **Zoning**

 Current zoning generally permits Commercial-Residential buildings with residential buildings opposite High Park and adjacent to the Humber valley. Several parcels are a "hole" in the zoning (i.e. remain under the former municipal zoning by-laws).



Planning Development Activity

Approved Rezonings and Applications Under Review



Approved Since 2009 Application Under Review



One and Two Old Mill (2490 & 2500 Bloor West)



The High Park (1990 Bloor West)



High Park Residences

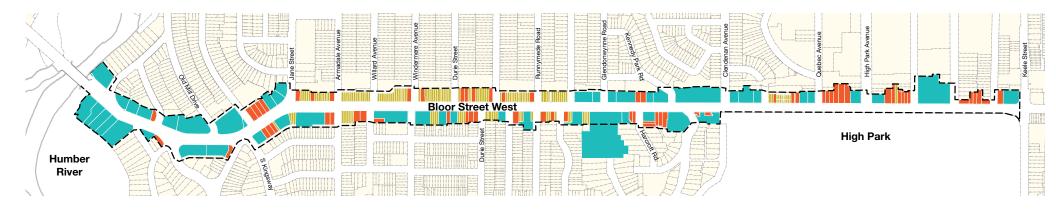
Planning Issues to Consider

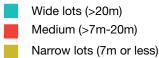
- Transitions from *Mixed-Use Areas* to *Neighbourhoods*
- Retention and enhancement of fine-grain retail and the "village" feel
- Concern about re-designation of portions of *Neighbourhoods* to *Mixed-Use Areas*, and intensification in *Apartment Neighbourhoods*

- Appropriate locations and scale (floor plates) for retail uses
- Adequate replacement of rental units (in buildings with six or more rental units)
- Identification and conservation of cultural heritage resources
- Protection of significant natural features

Built Form Existing Properties

- 247 properties that front Bloor Street West
- Mix of narrow (7m and less), medium (<7m-20m) and wide lots (<20m)
- 128 of the 247 properties in study area 7m or less. Majority on north side between Jane and Kennedy.
- Rear lanes related to traditional Main Street properties





Built Form Building Types



Heritage



Mid-Rise Apartments



Taller Buildings



Townhouses



Mixed Use Commercial Office



House Forms

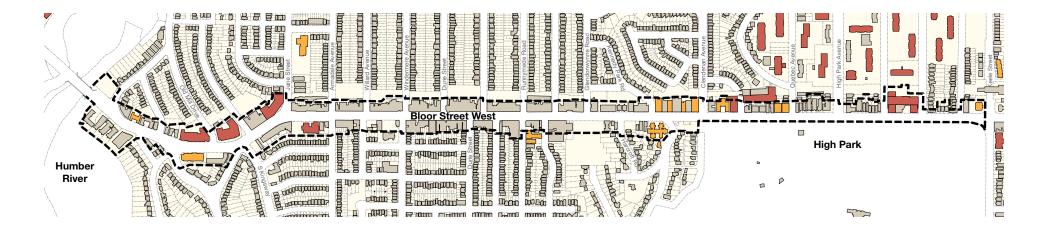


Low-Rise Apartments

Built Form Building Height_Existing

- Predominantly low rise buildings throughout (1-4 storeys)
- Mid-rise buildings concentrated in area just northwest of High Park (5-8 storeys)
- Taller buildings located west of Jane and across from High Park (+8 storeys)

taller (approx. +8 storey) mid-rise (approx. 5-8 storey) low rise (approx. 1-4 storey)



Built Form Building Height_ Current Maximum (Zoning)

- West: 9.0m
- Village Main Street: 14.0m
- High Park Frontage: 10.0 to 23.0m
- Several parcels have site specific zoning that defines height (i.e, recent approved developments)



Built Form

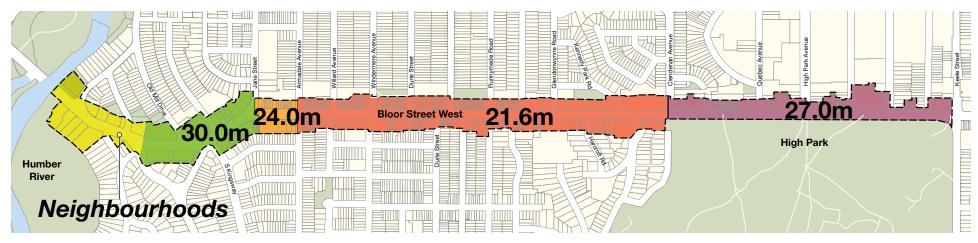
Building Height_Midrise Building Performance Standards_2016

Two Character Areas Defined

- » Bloor West: Max Building Height 80% of Right-of-Way
- » High Park: Max Building Height 100% of Right-of-Way

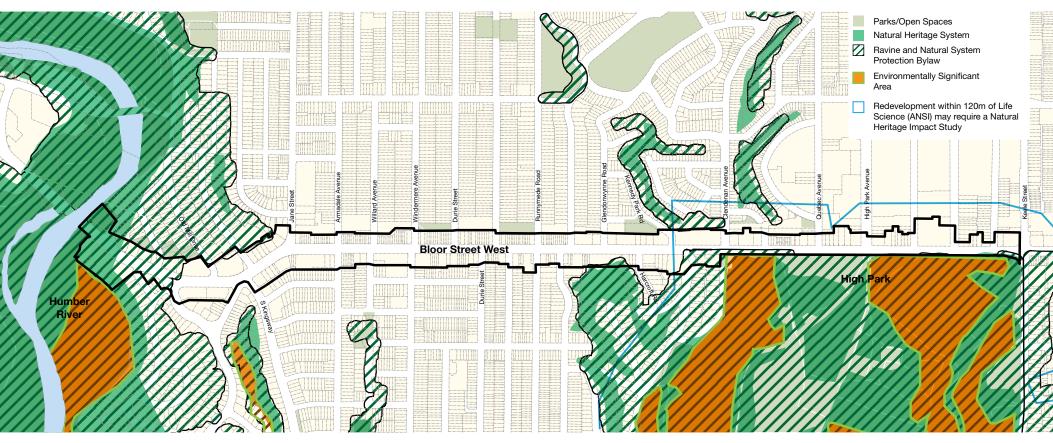
Anticipated Maximum Heights

- » Humber to Riverside: Neighbourhoods (low rise)
- » Riverside to Jane: 30m ROW=30.0m (8-10 storeys)
- » Jane to Armadale: 30m ROW at 80%=24.0m (6-8 storeys)
- » Armadale to Clendenan: 27m ROW at 80%=21.6m (5-7 storeys)
- » Clendenan to Keele: 27.0m ROW=27.0m (7-9 storeys)



Public Realm Parks, Open Spaces, and Natural Features

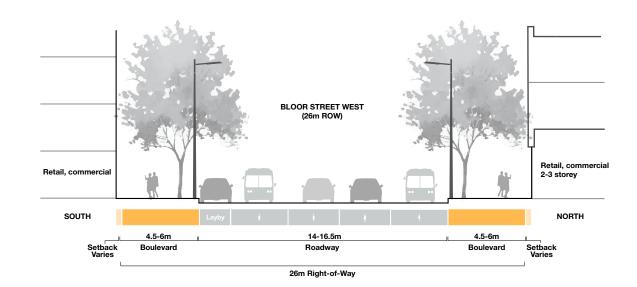
- Bloor Street West links two of the City's largest, most prominent and environmentally significant green spaces - Humber River Valley and High Park
- Series of linear parks north of Bloor Street West
- Bloor Street is the dividing line between two areas with differing levels of parkland provision

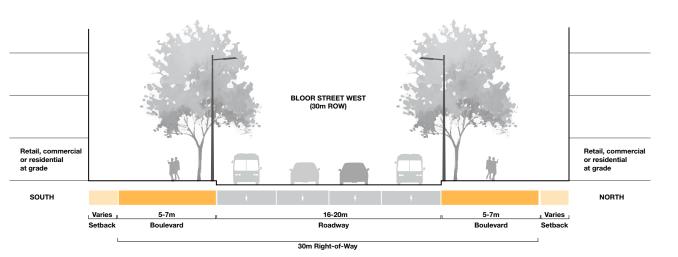


Public Realm Existing Streetscape Character

• Public Right-of-way

- » Armadale to Humber: 30m
- » Keele toArmadale: 26m(OP 27m)
- Streetscape character varies along the length of the Study Area
- Different pedestrian experiences on north and south side of street
- Long blocks north of Bloor Street West





Public Realm High Park Frontage



Public Realm Avenue / Main Street (26m ROW)



Public Realm Avenue / Main Street (30m ROW)



Public Realm Sidewalks



Furnishing and Planting Zone

Pedestrian Clearway Zone

Frontage and Marketing Zone Setback

Public Realm Current State



Flanking Streets: underutilized



Street Trees



Bump outs



Flanking Streets: Spill out spaces



Multiple entrances and canopies



Public Realm Aspiration : A More Complete Street



from sun, rain, wind and snow. Carefully arrange street elements to support pedestrian activities, and to provide a safe buffer between pedestrians and moving traffic.

4 1

6. Greening Infrastructure and Stormwater Management.

Incorporate passive stormwater measures in boulevards where possible. Divert stormwater into rain gardens, planting beds, or permeable paving in the boulevard to reduce potential for ponding. Green infrastructure enhances the quality of the street environment, and contributes to mental and psychological health. Consider sufficient soil and water for street trees to reach maturity. See Chapter 7 on Green Infrastructure for quidance.

7. Design for Efficient

Maintenance. Consider materials and designs that are durable and easier to maintain. Use City Standard Materials. Provide adequate access to utilities for maintenance. Consider snow storage and waste and recycling collection. Coordinate repairs and upgrades, if feasible, to minimize impact to pedestrians.

8. Coordination with Utilities. The

location, use, and maintenance of utilities needs to be coordinated early on in street projects. Ensure pedestrian clearway needs are met for universal accessibility. Seek ways to minimize conflicts among utilities, street furnishings, trees, and landscaping.

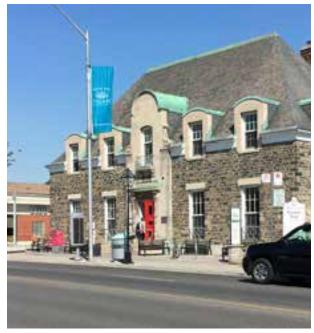
Public Realm Views + Vistas



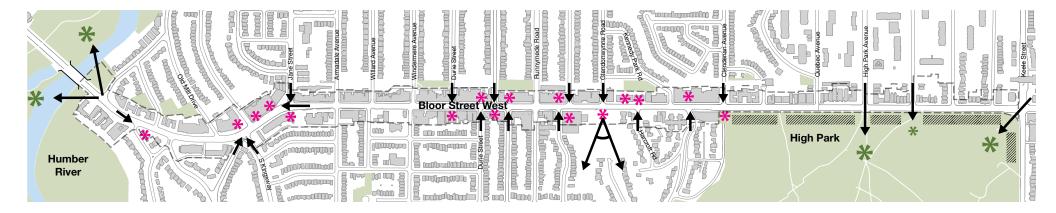
Topography



Offset street grid/ Views of Natural Heritage Areas and Heritage Resources



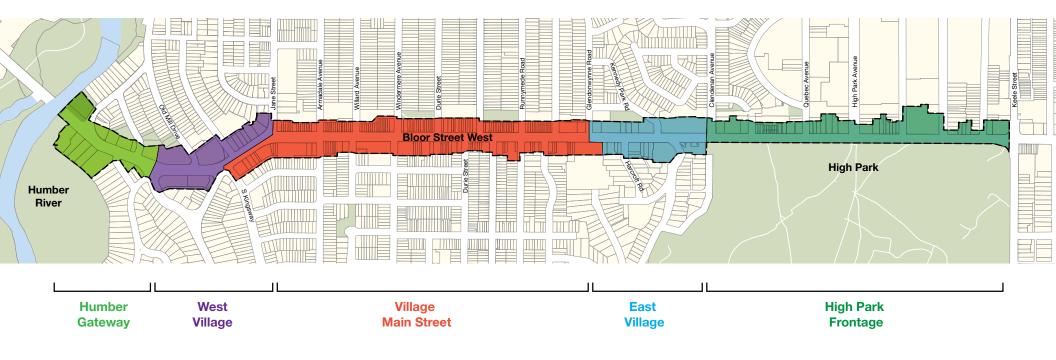
Heritage Buildings



Potential

Draft Character Areas_Initial Thoughts

- Five character areas have been identified on the basis of prominent uses/activity, built form, heritage and public realm
- Helpful to structure discussion and future Avenue Study recommendations



Bloor West Village Avenue Study / Phase 1 Existing Transportation Context

Transportation Aspiration : A More Complete Street

Toronto Complete Streets Guidelines

Street Design for Roadways Roadway Design Principles

ROADWAY DESIGN PRINCIPLES

8 1

Toronto Complete Streets Guidelines

Street Design for Roadways Roadway Design Principles

8.1

1. Multi-modal transportation. Give reliable, convenient and attractive mobility choices to people and support more efficient, active and healthier forms of travel (by foot, bicycle, transit) to reduce vehicular congestion. Provide emergency access and operations. Support goods movement and delivery by different modes. Identify and support existing and planned priority networks for each mode.

2. Safety. Fully consider road users who are particularly vulnerable in a crash or in interactions with other road users, such as pedestrians (especially children, older adults and persons with disabilities) and cyclists. Seek ways to reduce their exposure to risk (e.g., rightsize travel lanes, repurpose underused road space and separate pedestrians from cyclists). Provide visible, clear and predictable travel paths for all road users.

3. Context-sensitive target speed and reliable travel. Create a safer environment for everyone by using design to facilitate the intended speed of travel for drivers based on the street's context. Safer speeds and driver behaviours result in fewer incidents on the roadway that can cause delays and vehicular congestion, which negatively impact emergency access and goods movement. Coordinated signals,

along with target speed, can help improve consistency in travel times. Peak-hour restrictions for stopping, parking and turn movements can improve travel times along key routes. This helps to manage demand and road capacity during peak travel times.

4. Placemaking. Consider existing and planned land uses, urban form, and the different uses of the street (e.g., social and economic activities) when making decisions about competing demands for space on the street. Seek ways to provide space, for example, through building setbacks and/or repurposing underused roadway space for streetscaping, street trees, street furniture, café or marketing areas, parklets, bicycle parking, pedestrian lighting, snow storage and removal, etc.

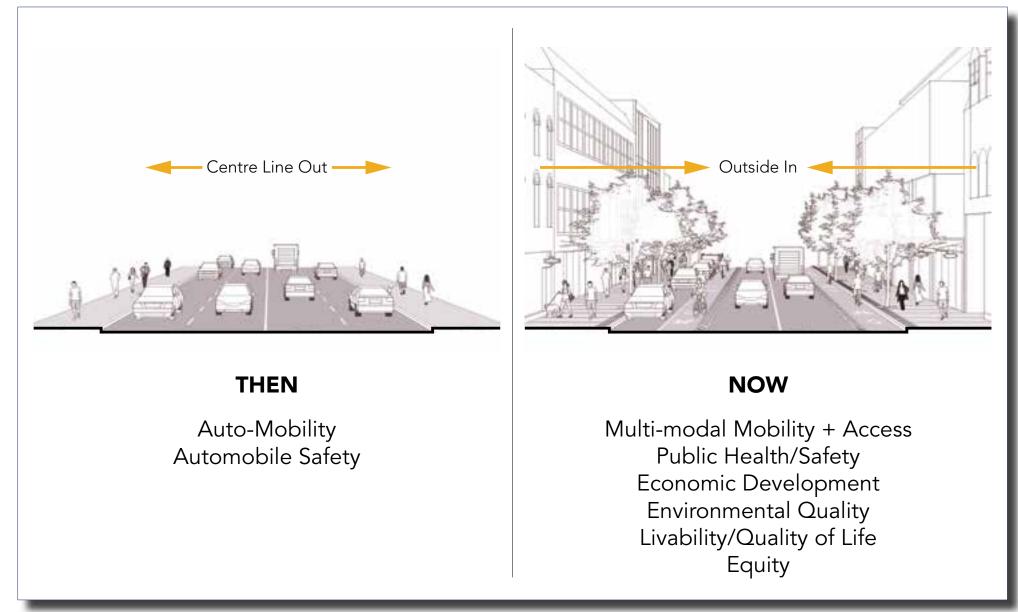
5. Greening and stormwater

management. Limit the area of impervious materials. Seek ways to integrate street trees, landscape features, as well as water retention and treatment strategies and snow storage. Promote non-motorized modes to reduce greenhouse gas emissions and air and noise pollution. Use materials that contribute to sustainability, life-cycle performance and reduce the urban heat island effect. See Chapter 7 on Green Infrastructure for design guidance.

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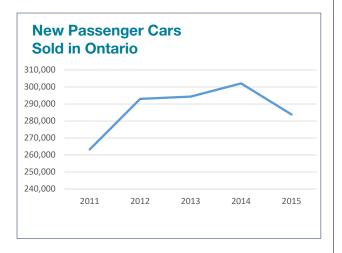
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Transportation Street Design Goals Have Changed



Transportation Transportation is Changing in Toronto

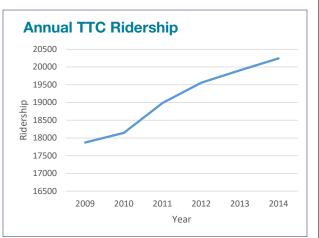
Auto Use and Shared Mobility



One in five Toronto residents used an Uber service in 2015

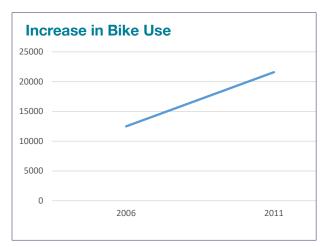
Car-share services are widely available in Toronto

Transit Use



Transit ridership city-wide is increasing steadily every year

Cycling



The Transportation Tomorrow Survey shows bicycle trips increased from 12,500 to 21,600 (73%) between 2006 and 2011 in the BWV Planning District

Transportation Walking and Cycling

Pedestrians

- Considerable pedestrian activity, especially near subway stations
- Sidewalks are continuous but generally a minimum pedestrian clearway width of 2.1m
- Sidewalks are narrow on N/S streets leading to subway stations – pedestrians are constrained

Cyclists

- Numerous post and ring bike racks
- Only Runnymede Rd. (bike lanes) and High Park Ave. / Colborne Lodge Dr. (sharrows) have bike facilities. Subway stations have bike racks and bike repair stations.







Transportation Transit

- Subways are heavily loaded during the weekday peak hours, in the peak direction. No issue on weekends.
- Numerous subway riders coming by bus
- Pedestrian movements at peak times strain capacity of the narrow bus platforms at Jane and Runnymede
- Lack of subway signage on Bloor TTC signs at Jane but not other stations (Runnymede is planned for signage)
- New bus services are planned but constrained by space limitations and bus turning requirements – changes to road design must reflect bus access needs

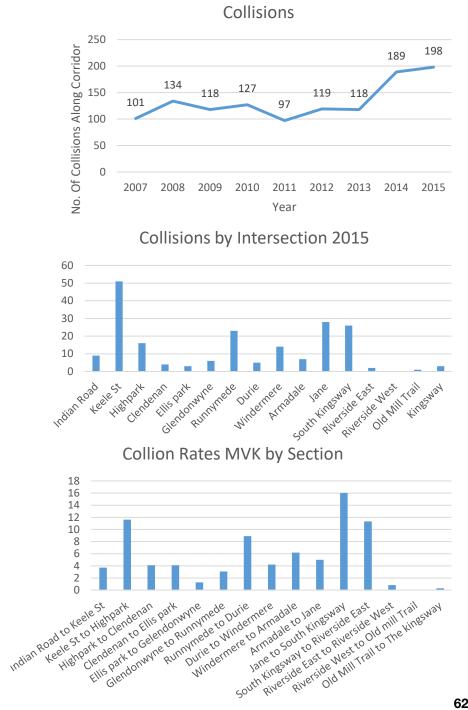






Transportation Safety

- Increasing number of collisions
- "Hot spots" are the intersections at subway stations
- Collision rates are high relative to • **City average**
- No fatalities reported: 2007 to 2015 •
- **Potential safety issues:**
 - lack of dedicated cycling facilities $\rangle\rangle$
 - narrow sidewalks at Runnymede $\rangle\rangle$ intersection
 - » utility poles placements
 - **High Park Subway Station main** >> entrance on Quebec Ave, but there is no pedestrian crossing protection at Quebec / Bloor for access into High Park



Transportation Traffic Operations

- Traffic operates at acceptable levels of service during weekday and weekend peak periods at most intersections
- Constrained points are:
 - » Jane / Kingsway segment, due to demand combined with proximity of the two intersections
 - » Runnymede queuing occurs due to high pedestrian and bus volumes
 - » Keele queuing on northbound and westbound left-turn lanes
 - » Ellis Park turns at unsignalized intersection are delayed

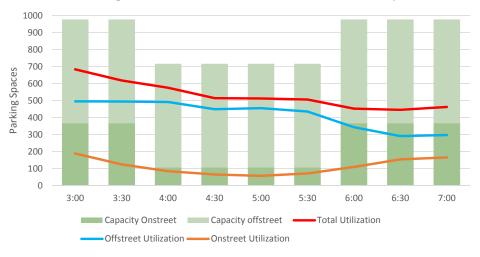




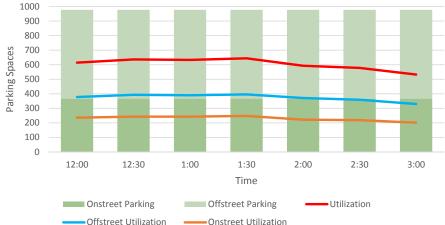
Transportation Parking: Keele to Riverview

- Demand highest on-street; offstreet lots typically are under capacity in January
- Parking lots at Riverview Gardens
 underutilized
- Additional data to come from Toronto Parking Authority (TPA)





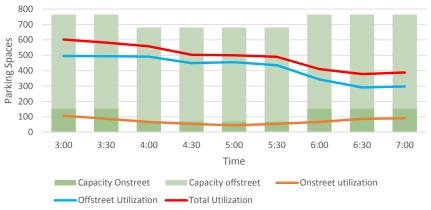


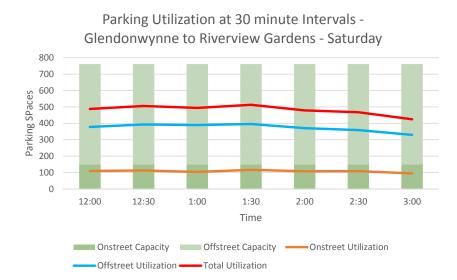


Transportation Parking: Main Street

- Any redesign of the street must consider parking demands
- Need to consider whether shifting some on-street demand to off-street
 + Travel Demand Management initiatives can facilitate changes
- TPA data to be factored in before reaching conclusions





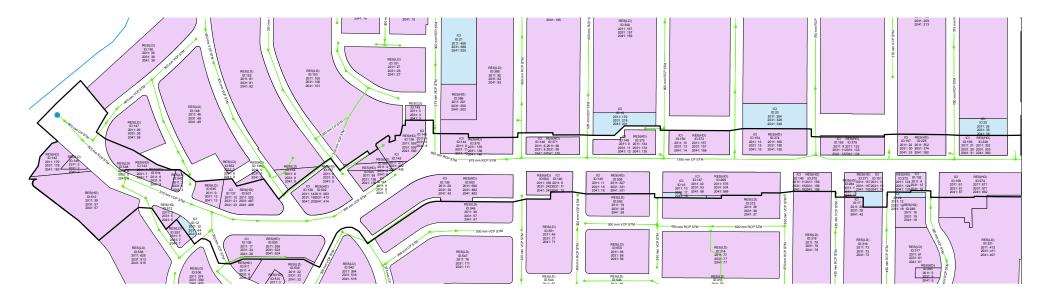


Bloor West Village Avenue Study / Phase 1 Servicing Infrastructure Context

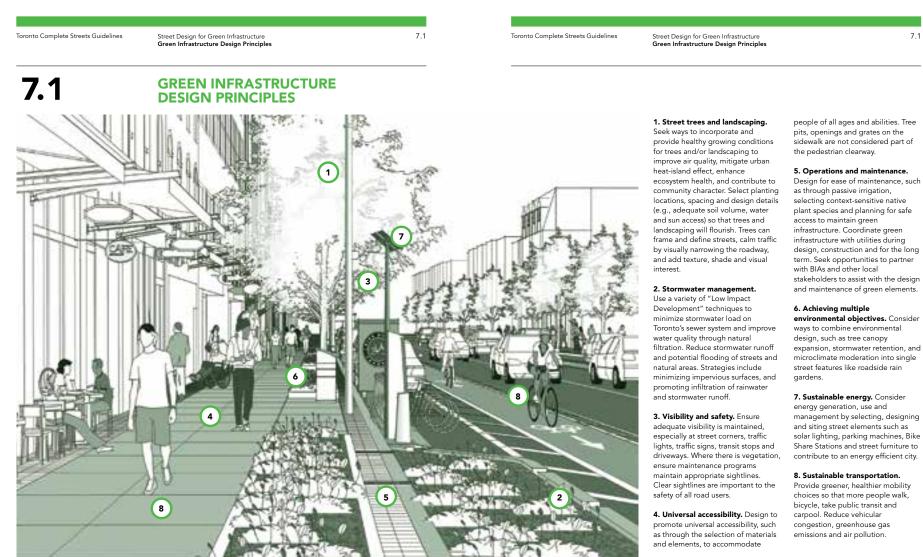
Servicing Infrastructure Existing Condition

- The existing local servicing capacity is challenged with the need to accommodate intensification
 - » Combined Sewers
 - » Separate Storm Segments
 - » Sanitary Sewers/Pumping Stations (western portion of study area)

 A comprehensive approach to planning infrastructure improvements is required to coordinate with the mix, density and timing of additional development in order to properly serve the growing demands



Servicing Infrastructure Green Infrastructure Opportunities



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management by selecting, designing and siting street elements such as solar lighting, parking machines, Bike Share Stations and street furniture to contribute to an energy efficient city.

8. Sustainable transportation.

Provide greener, healthier mobility choices so that more people walk, bicycle, take public transit and carpool. Reduce vehicular congestion, greenhouse gas emissions and air pollution.

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Bloor West Village Avenue Study / Phase 1 Group Discussions and Reporting Back

Focus Questions

Historic Context

 Are there any other heritage issues (such as areas, events, institutions, or organizations) you would like to see considered in the study?

Planning + Design

- 2. Are there any other issues related to land use, built form, public realm and natural heritage you would like to see considered in the study?
- 3. What are your thoughts on the proposed character areas? Do you have any suggested refinements?

Existing Transportation

- 4. What are the transportation issues that affect you on a day to day basis?
- 5. What do you see are the longterm transportation issues in Bloor West Village that we need to address?

Existing Servicing

6. Are there any other servicing issues you would like to see considered in the study?

Next Steps

- Design Review Panel Thursday March 23
- Design Charrette: Exploring Alternatives Saturday April 8
- Local Advisory Committee Meeting #1: Draft Design Alternatives Late April (TBD)
- Local Advisory Committee Meeting #2: Draft Preferred Design Alternative Late May (TBD)
- Public Meeting #2: Draft Preferred Design Alternative Mid-late June (TBD)

Further Information and Contacts

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