# Public Open House 02

City of Toronto

DTAH

R.E. Millward and Associates

WSP/MMM Group

Swerhun

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JC Willliams Group

Bloor West Village Avenue Study\_June 26, 2017

dtah

### Public Open House 02\_Agenda

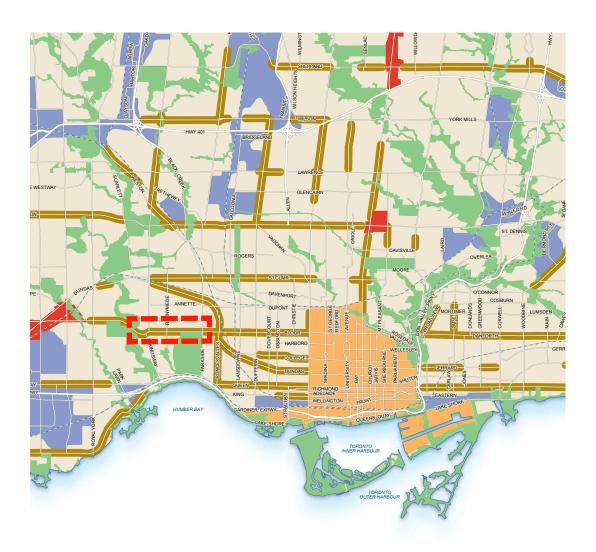
- 1. Introduction
- 2. Updates
- 3. Explorations
- 4. Discussion
- 5. Next Steps

#### What is an Avenue?

## Defined by City of Toronto Official Plan

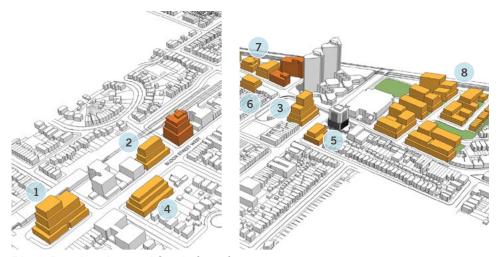
- Selected corridors along major transit routes defined as "Avenues"
- Transit-supportive intensification is intended to create new jobs and housing while improving local streetscapes, infrastructure and amenities





#### What is an Avenue Study?

- Each Avenue is different.
   No "One Size Fits All" Program
- A Framework for Change tailored to each Avenue
- A Vision and Implementation Plan developed with local residents, businesses, and other stakeholders



Bloor-Dundas 'Avenue' Study (2009)



**Dufferin Street Avenue Study (2014)** 

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#### What is an Avenue Study?

**High Level Broad Policy** 

Increased Detail

Regional and Provincial Policy

Broad policy directing growth within the Region:

Growth Plan for the Greater Golden Horseshoe

Provincial Policy Statement City of Toronto Official Plan

Toronto's Vision for growth and change to the year 2031

Mid-Rise
Building
Performance
Standards

City-wide standards for how to intensify with mid-rise buildings along the Avenues

Does not define permissions for specific Avenues Bloor West Village Avenue Study

MILLER

Refined recommendations for this specific Avenue

- Built Form
- Public Realm
- Parks + Open Space
- Transportation
- Community Services and Facilities
- Servicing

City of Toronto Implementation Tools

Following from Avenue Study recommendations

## Possible Planning Tools :

- Area-specificZoning Amendment
- Official Plan Amendment
- Updates to Urban Design Guidelines

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#### Why this Avenue Study?

- Bloor West Village is changing
- Parallel initiatives underway
   (eg: Heritage Conservation District Study)
- The area has redevelopment interest (High Park Area, Jane Area, corner sites, etc.)
- The scale of individual re-development projects is increasing
- There is a need to establish a specific framework to guide change
- Bloor West Village was identified by City Council and Staff as a priority for an Avenue Study







#### **Project Purpose**

## To Develop a Comprehensive Planning and Urban Design Framework that Addresses:

- » Land Use
- » Community Services
- » Built Form + Heritage
- » Streetscape
- » Parks, Open Spaces, and Natural Features
- » Transportation
- » Servicing

#### **Ensure a Clear Direction for the Corridor:**

- » to implement a community and stakeholder supported vision
- » provide guidance to property owners and city staff for evaluating development applications
- » to guide the City with public realm improvement projects
- » to guide servicing infrastructure improvements
- » to support transportation choice and network improvements in this part of the City

#### **Avenue Study Area**

From Humber River to Keele Street: 2.7 kilometres in length

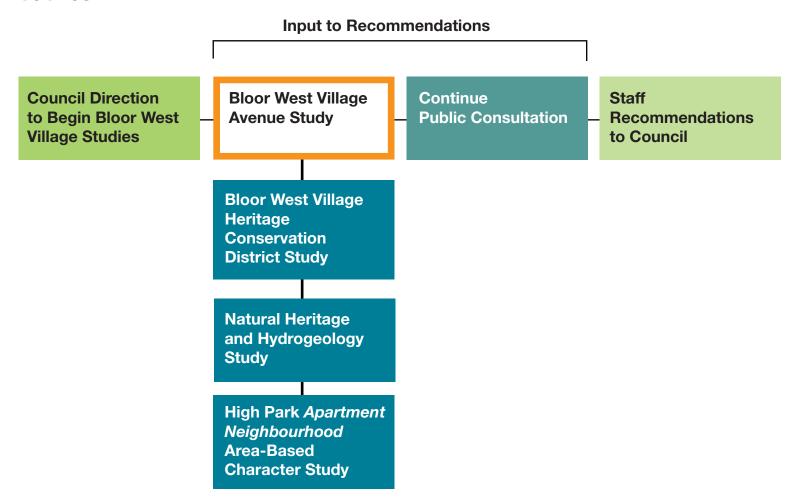
**Over 240 properties that address Bloor Street West** 

**BIA: Over 400 members** 

5 TTC Stations that serve Study Area (Old Mill, Jane, Runnymede, High Park, Keele)



#### **Parallel Initiatives**



#### **Parallel Initiatives**

# Natural Heritage Study

Draft Terms of Reference prepared and being reviewed by TRCA and Toronto Water

**Begin study Summer 2017** 

Will inform Avenue Study recommendations

## Heritage Conservation District Study

Request for Proposal for release June 2017

Will not likely inform Avenue Study Recommendations

## High Park Apartment Neighbourhood Character Study

**Currently underway** 

Will inform Avenue Study recommendations

#### **Project Schedule**

# Background Opportunities + Constraints

Understand Context and Existing Conditions

City Project Team Meeting (CPMT #2) (Feb 2, 2017)

Councillor Briefing #1 (Feb 6, 2017)

Property Owners Meeting #1 (Feb 8, 2017)

Community Stakeholder Meeting (Feb 9, 2017)

Public Meeting #1 (Feb 27, 2017)

# Future Conditions + Design Alternatives

Design Charrette (April 8, 2017)

Design Review Panel #1 (April 21, 2017)

Evaluate and Test Design Alternatives (April/May 2017)

**CPMT #3** (April 2017)

Local Advisory (LAC) #1 (April 24, 2017)

**CPMT #4** (May 2017)

Identify Preferred Alternative (June 2017)

Councillor Briefing #2 (June 2017)

LAC #2 (June 2017)

Public Meeting #2 (June 2017)



#### Changing due to Natural Heritage Study

# Synthesis + Avenue Study Final Report

Design Review Panel #2

(September 2017)

Avenue Study

Draft

CPMT #5 (September 2017)

Avenue Study Final

Councillor Briefing #3 (September 2017)

LAC #3

(September 2017)

Public Meeting #3 (September 2017)

Community Council Presentation (Oct 17, 2017)

#### **How We Will Make Decisions**

# What We Have Heard

**Public Meetings** 

**Design Review Panel** 

**Design Charrette** 

**Local Advisory Committee** 

**Communications** 

**Discussions with Staff** 

# Professional Expertise

Experience from similar projects in other parts of Toronto and Ontario and an understanding of the local issues and context

# **Understanding of Policy Context**

Provincial and Regional Policies

**City of Toronto Official Plan** 

**Built Form Policies** 

Transportation and Street Design Policies

**Green Design Policies** 

#### **Context Sensitive Design**

# **Existing Context**

**Higher Order Transit with Five Subway Stations** 

Village Main Street: Mostly 2- 3 Storeys

**East and West of Main Street: Taller Buildings** 

Road Classification: Arterial

# Planned Context

Transit Supportive Intensification

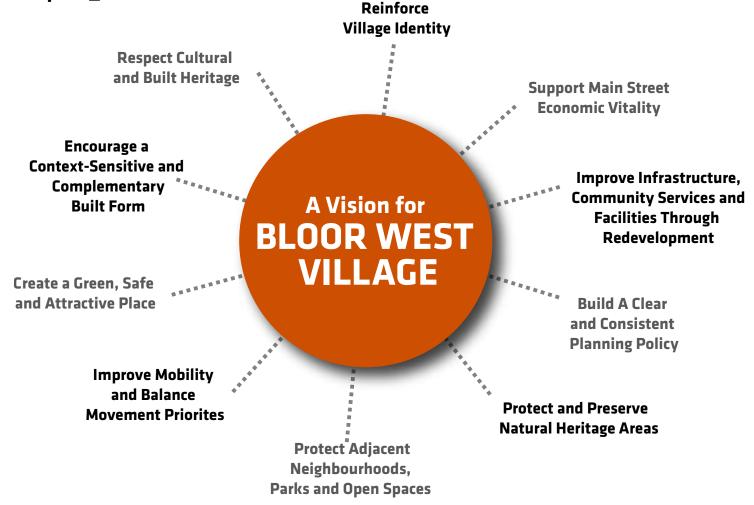
Midrise Buildings and Other Forms of Intensification -- Informed by Avenue Study

**Complete Street Type: Neighbourhood Main Street** 

#### What We Have Heard So Far



#### **Guiding Principles\_DRAFT**



#### **Guiding Principles\_What We've Heard So Far**

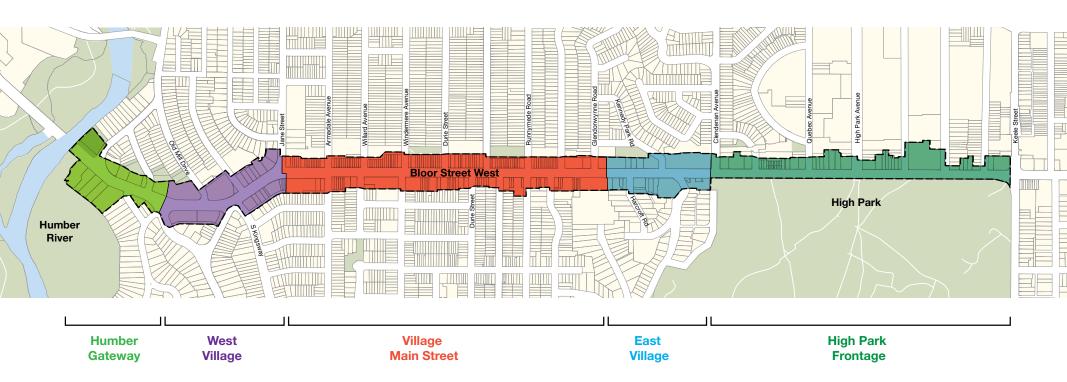
- General support for the principles
- Mostly comments about using stronger language in narrative:
  - » "Protect" Village Character vs "Enhance, Reinforce, or Support"
  - » "Shall" or "Will" vs "Should" Preserve and Protect Natural Heritage Areas
  - "Build an Area Specific Amendment/ Bylaw that respects and compliments the appropriate zoning of Bloor West Village and adjacent Neighbourhoods"

#### Suggestions

- » Add more about "Appropriate Intensification" in other principles
- » add "Protect Sunlight and Skyview" as a principle (this is a Performance Standard)
- » Don't need to treat both sides of street the same way
- » Suggestion to better understand economic impacts of prescribed heights and setbacks
- » Add architectural heritage preservation principle

#### **Avenue Study Character Areas**

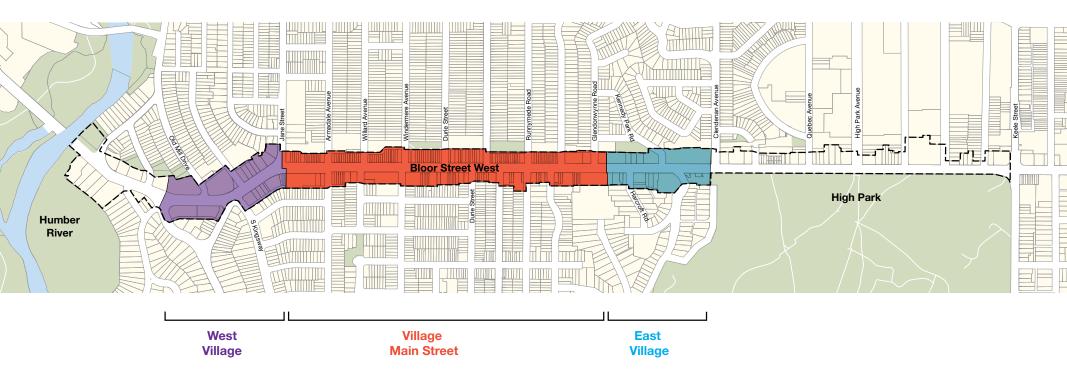
Five character areas have been identified on the basis of prominent uses/activity, built form, heritage and public realm. Helpful to structure discussion and future Avenue Study recommendations.



#### Focus Character Areas for Public Open House\_02

Recommendation to Remove *Avenues* from Humber Gateway Character Area to reduce any confusion about intent.

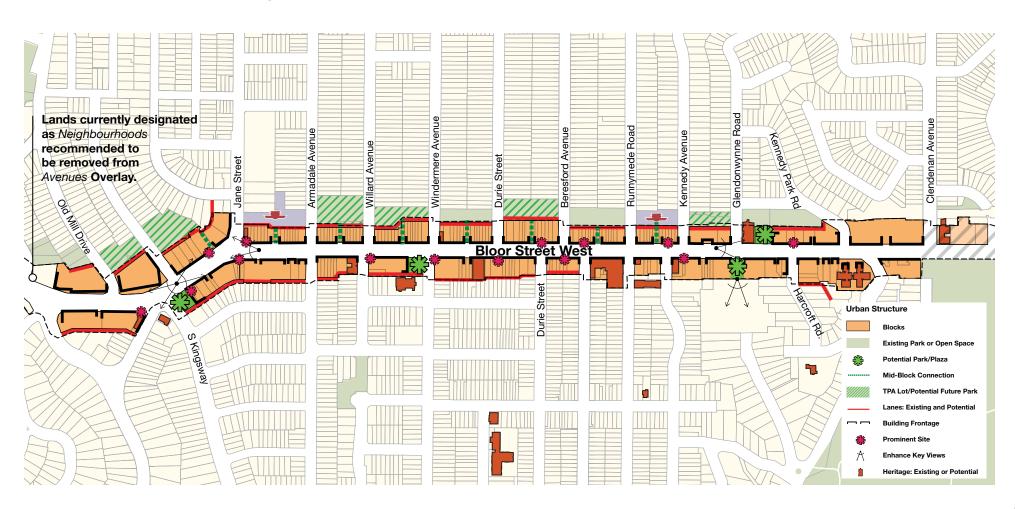
Recommendations for High Park Frontage Character Area to follow. Will be informed by Natural Heritage Study.



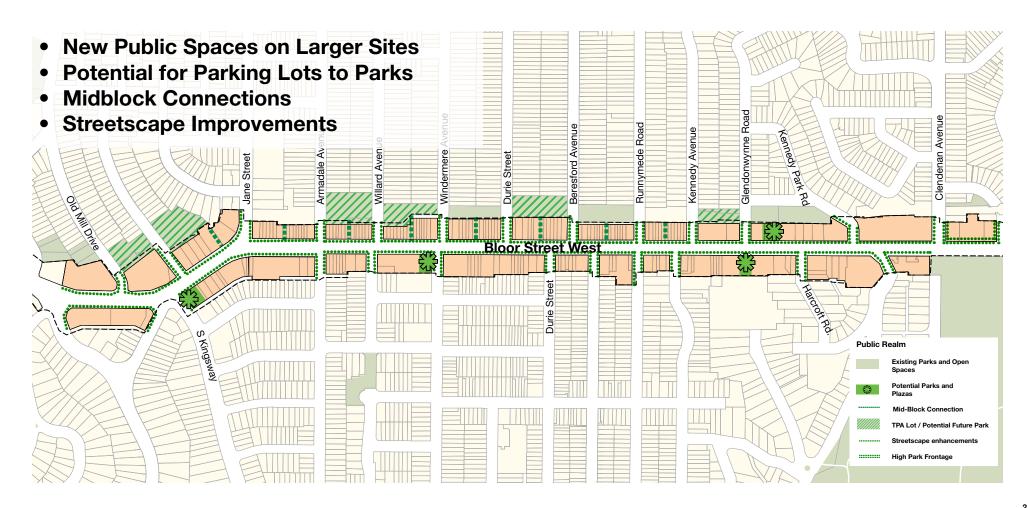
# Explorations

Framework Plan
Built Form
Land Use
Street Design and Transportation

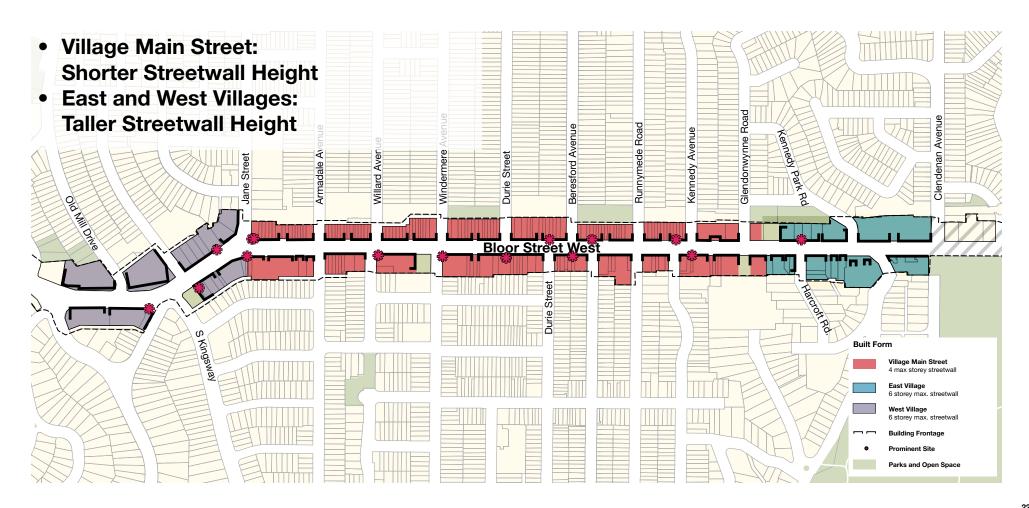
### Framework\_Urban Design-DRAFT



#### Framework\_Public Realm\_DRAFT



#### Framework\_Building Heights\_DRAFT



# **Built Form**

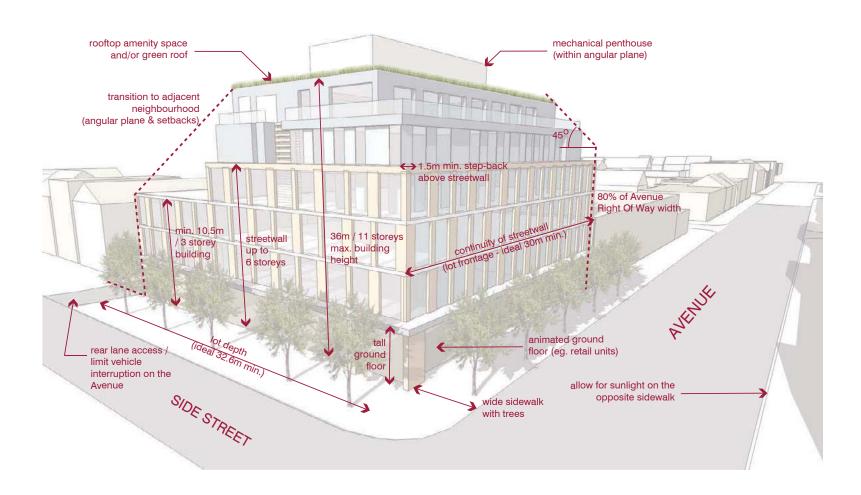
#### **Built Form\_What We've Heard**

- 1. Encourage context sensitive built form that respects and complements the existing street, adjacent areas and neighbourhoods
- 2. Building design and heights should maintain a human scale and the "village" feel in BWV
- 3. Protect sunlight and sky view
- 4. Clear rationale for height and different transitions
- 5. Consider emerging context alongside existing context
- 6. Midblock connections and laneways should be safe and comfortable

### **Built Form\_Policy Context**

Provincial Policy	Official Plan	<b>Existing Zoning</b>	Midrise + Avenues Performance Standards	Midrise Addendum 2016
Intensification along transit routes	Avenues: corridors for transit supportive intensification	Permissive heights in MC-R Zoning: 14.0m (3-5 storeys)	Anticipated heights not permissive  Minimum height: 3 storeys  Maximum height 1:1 ratio related to street right-of-way  27m ROW=27m height (6-8 storeys)  30m ROW=30m height (7-9 storeys)	Anticipated heights not permissive  Lower heights in Avenues Character Areas  Maximum height 80% related to street right-of-way  27m ROW=21.6m height (5-6 storeys)  30m ROW= 24m height (6-8 storeys)

#### Midrise Buildings\_Key Performance Standards



### **Existing Building Types**



Main Street Mixed Use



Townhouses



Heritage



**Mixed Use Commercial Office** 



Mid-Rise Apartments



**House Forms** 



**Taller Buildings** 



**Low-Rise Apartments** 

### Forms of Intensification

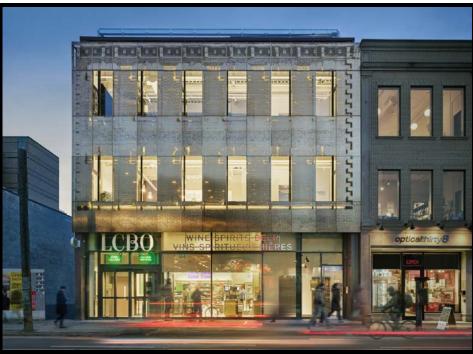






### **Forms of Intensification**





### **Forms of Intensification**





### **Managing and Balancing Incremental Change**

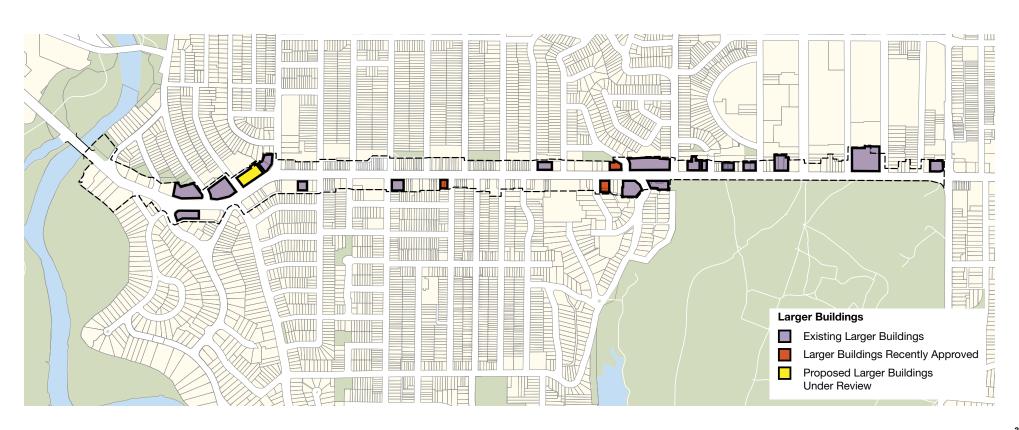






### **Recent Development and Larger Buildings**

Most of the larger buildings and recent development activity is to east and west of the Village Main Street



#### **Recent Development and Larger Buildings: Parcel Depth**



Old Mill (2 projects) West Village

10 and 12 storeys

\*Angular plane from northside of parking lot



2115 Bloor at Harcroft East Village

8 storeys

\*added residential property to make site deeper



Grenadier Seniors East Village

8 storeys

\*open subway corridor to north



383 Ellis Park (Bloor at Ellis Park) East Village

6 storeys on Bloor 9 storeys in back due to topography



The High Park (Bloor at Parkview) High Park Frontage

11 storeys

\*added residential property to make site deeper and open subway corridor to north



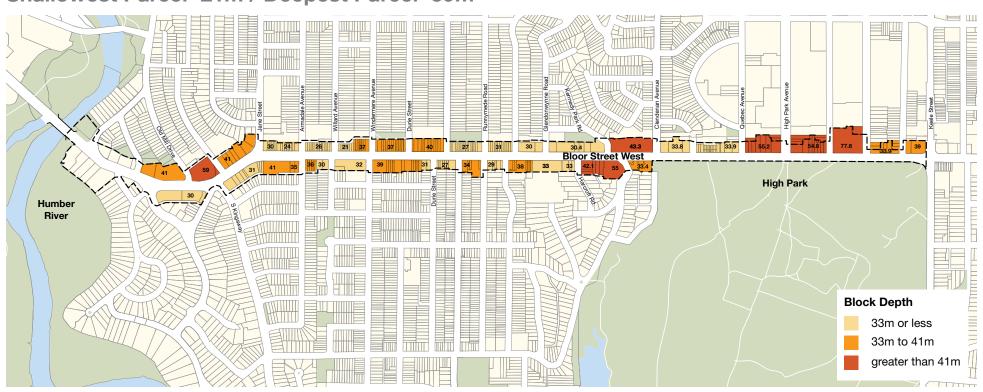
Daniels High Park (Bloor at Pacific) High Park Frontage

14 storeys

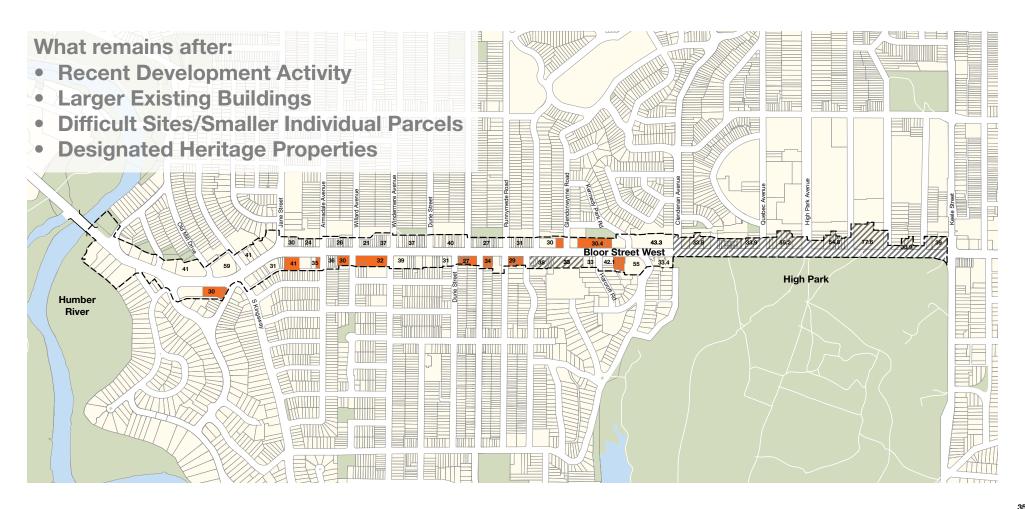
\*40-year consolidation of properties and subway corridor to north

#### **Site Conditions Inform What is Possible**

Main Street, East and West Villages Average Parcel Depth=33m Shallowest Parcel=21m / Deepest Parcel=59m



#### **Opportunities for Change Over Time**



#### **Guidelines\_Massing**

**Focus of Tonight's Discussion** 



#### **Guidelines\_Building Design**

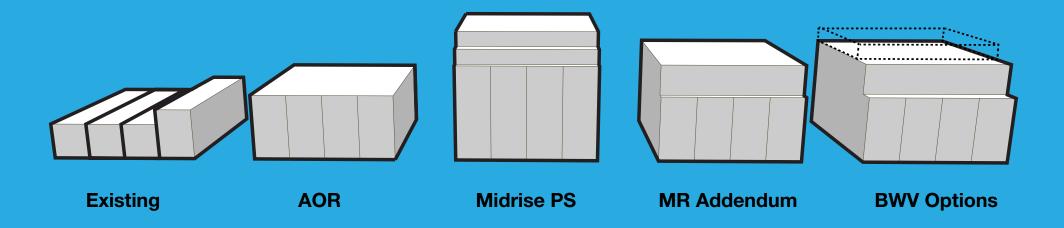
More Detail in Following Meetings

Pattern Base Scale Middle Rhythm

Materials

Main **Street** Retail

# **Built Form\_Testing**



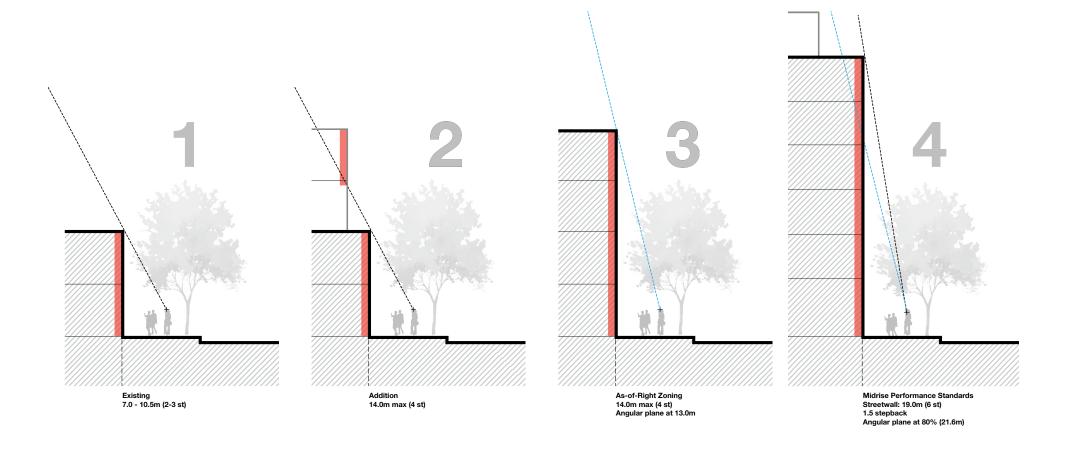
# Front\_Streetwall



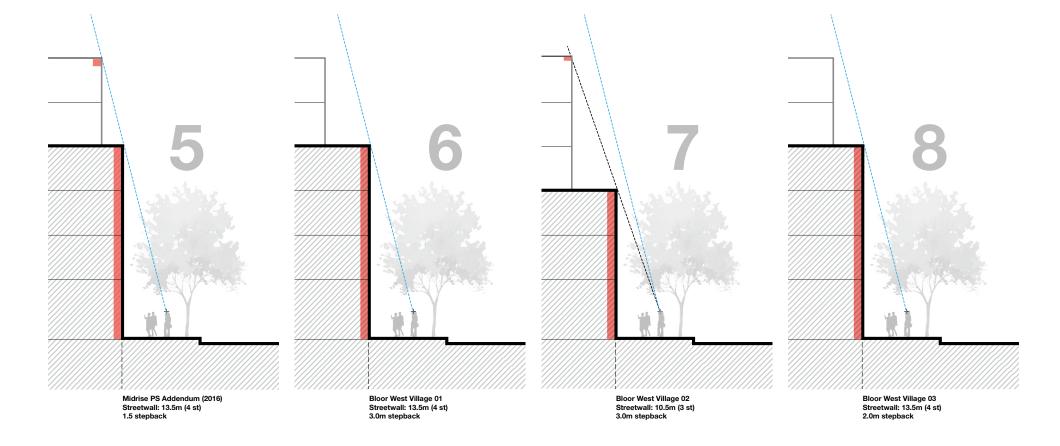




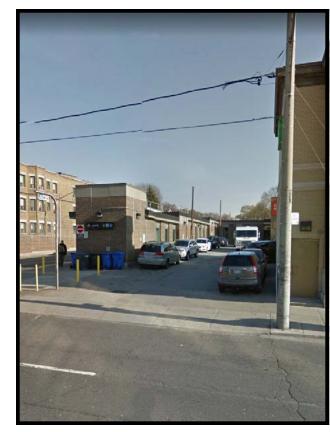
# Front\_Streetwall\_01

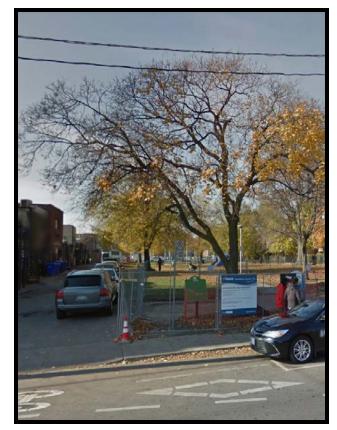


# Front\_Streetwall\_02



# **Back\_Transitions\_Northside**







**Transit Stations** 

Rear Lanes/Parks

**Driveways/Parking Lots** 

# **Back\_Transitions\_Southside**







Driveways/Sideyards



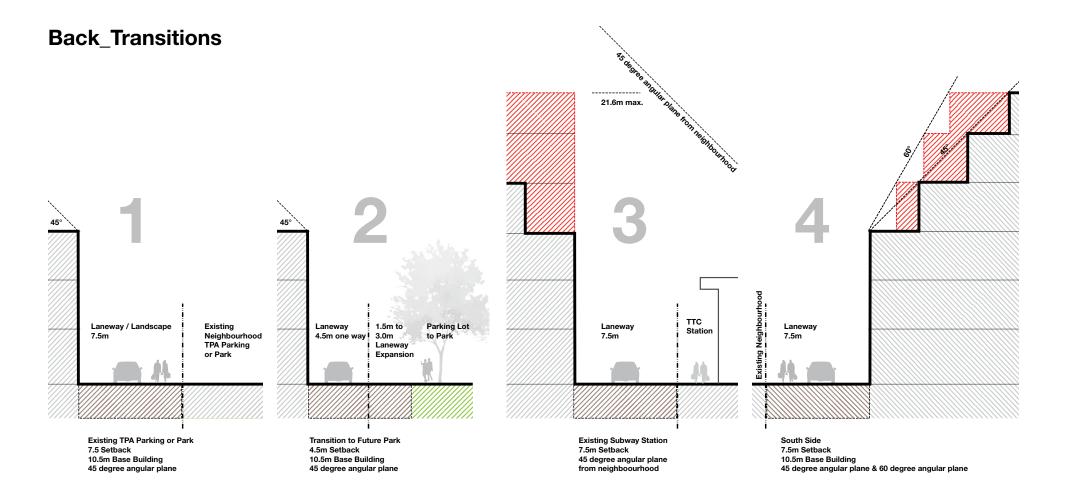
**Small Setbacks/Rear Yards** 

#### **Back\_Transitions\_Explorations**

**Base Height** 

Base +
Deeper
Floors

Base +
Deeper
Floors +
Additional
Height



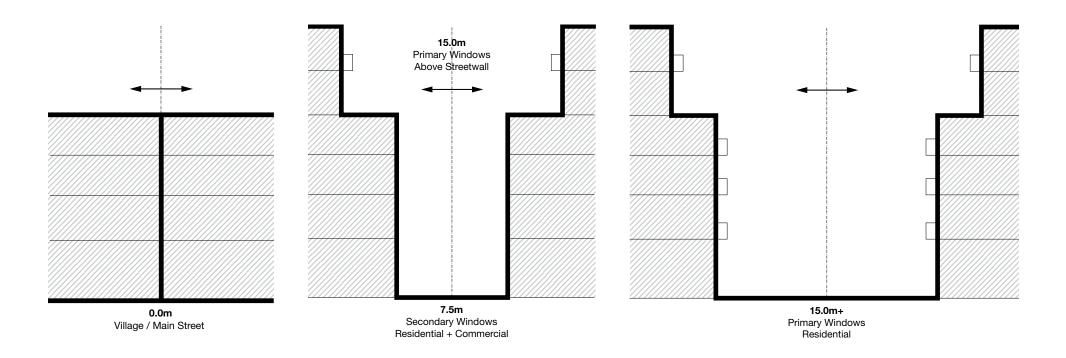


#### **Between**

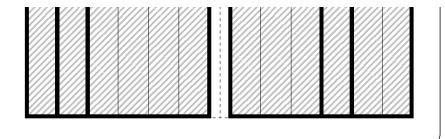


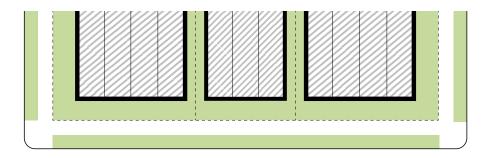


# Between\_Separation



# Between\_Setbacks

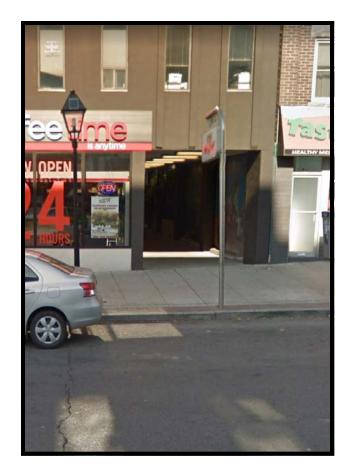








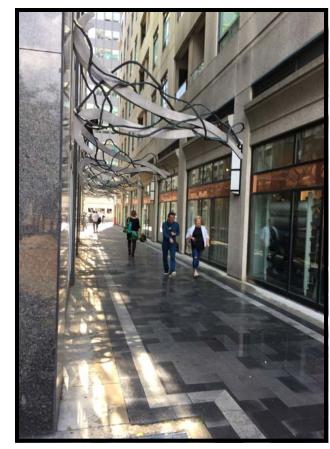
# **Between\_Mid-Block Connections**

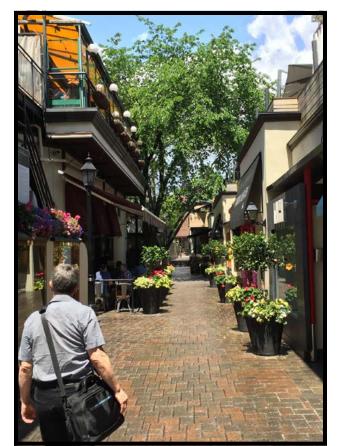


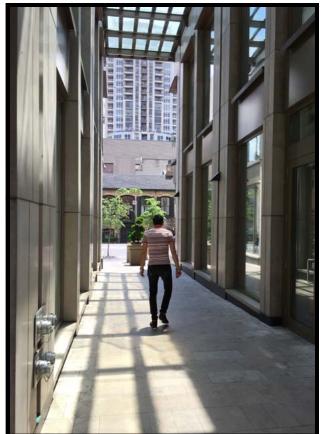




# **Between\_Mid-Block Connections**

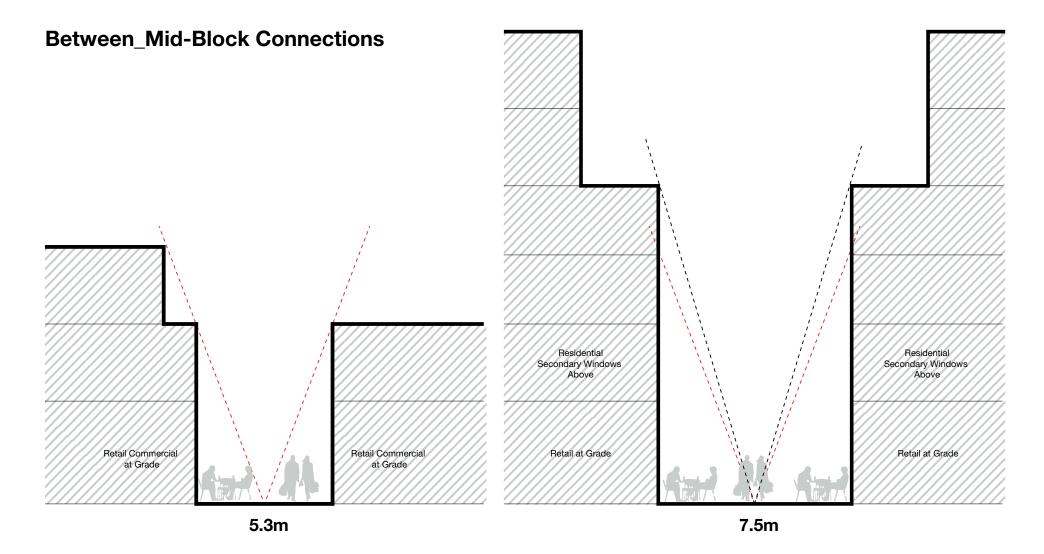




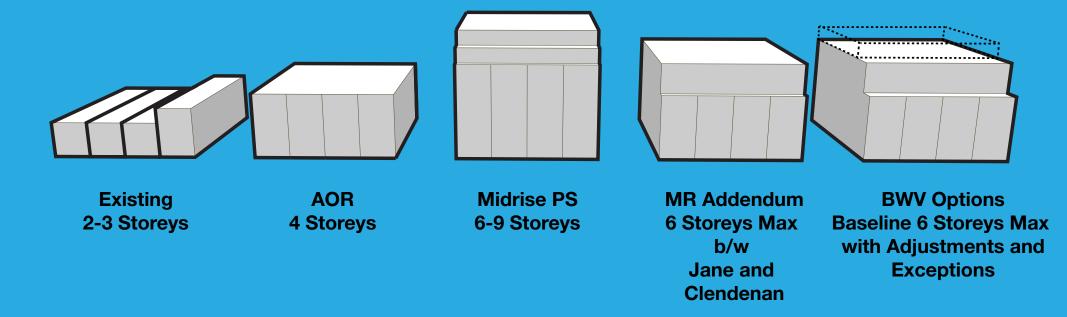


4.0m 5.3m 3.5m

5



#### **Testing the Options**

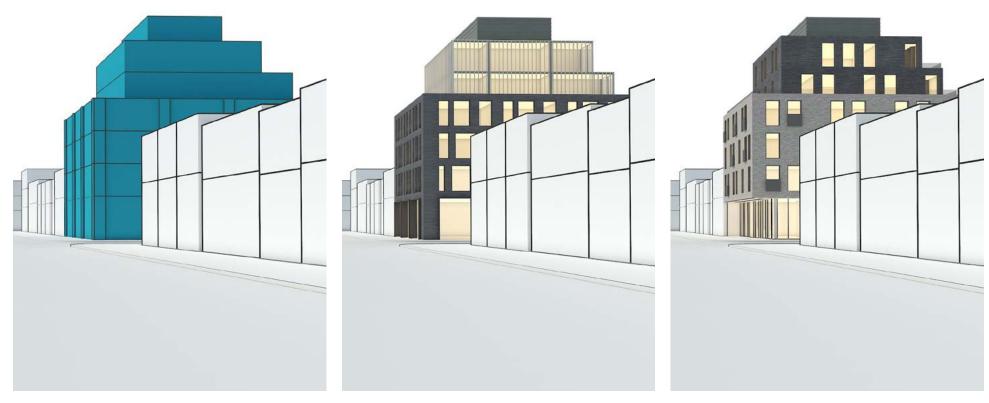


#### **Key Variables to Consider**

- 1. Character Area
- 2. Streetwall Height
- 3. Transition to Upper Stories
- 4. Different Rear Transition Conditions
  - Typical Neighbourhood/Park/Parking Lot
  - Transit Station
  - Parking to Park
  - Southside
    - » Existing: Side Lot vs Backyard Orientation
    - » Setback with Different Angular Planes
    - » Setback with Stepbacks at Different Heights
- 5. When Might Additional Depth or Height Be Appropriate

#### **Demonstration**

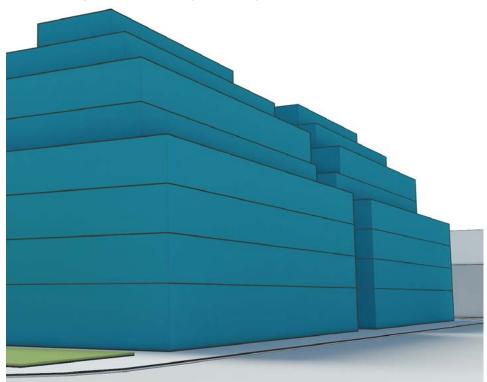
# Massing + Building Design



Massing Building Design\_01 Building Design\_02

#### **Demonstration**

Massing + Building Design

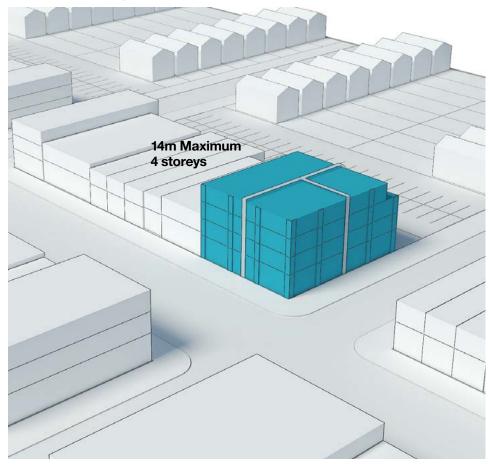




Massing

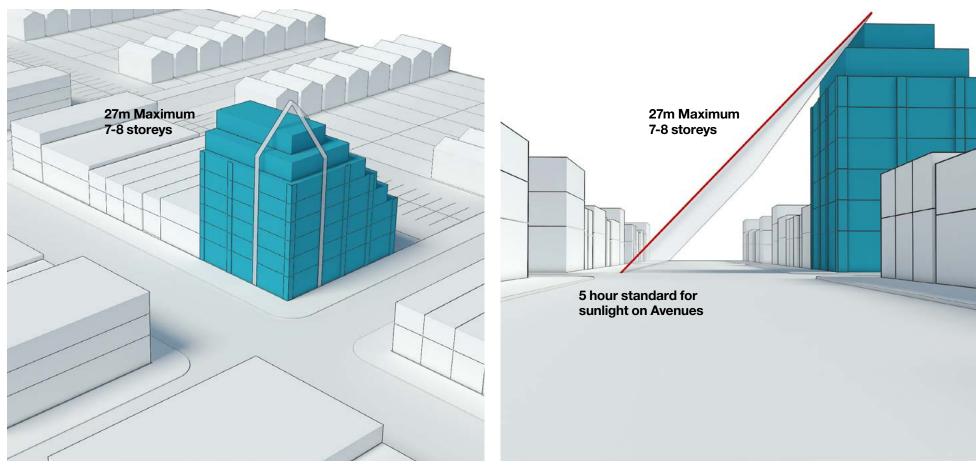
**Building Design** 

# **AOR Zoning**

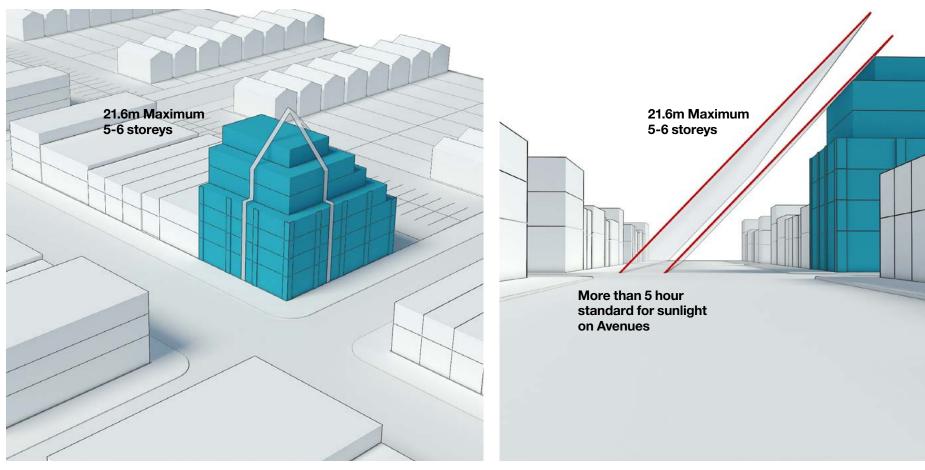




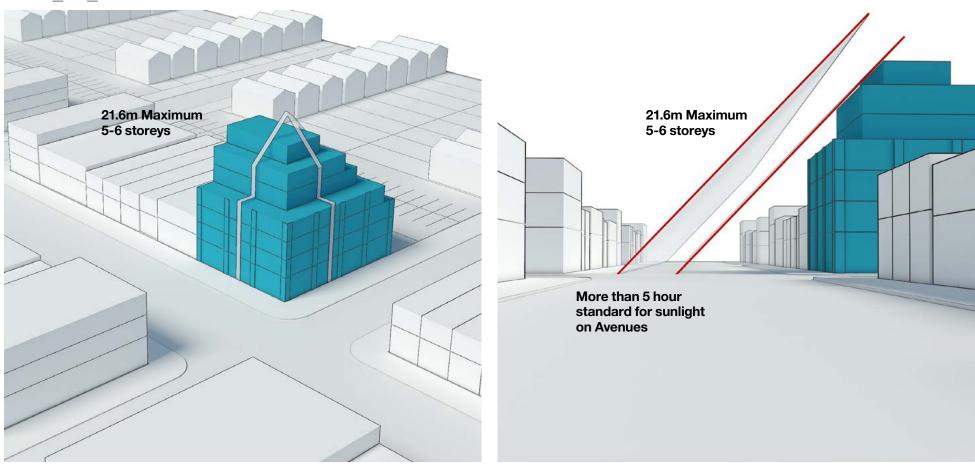
#### **Midrise Performance Standards**



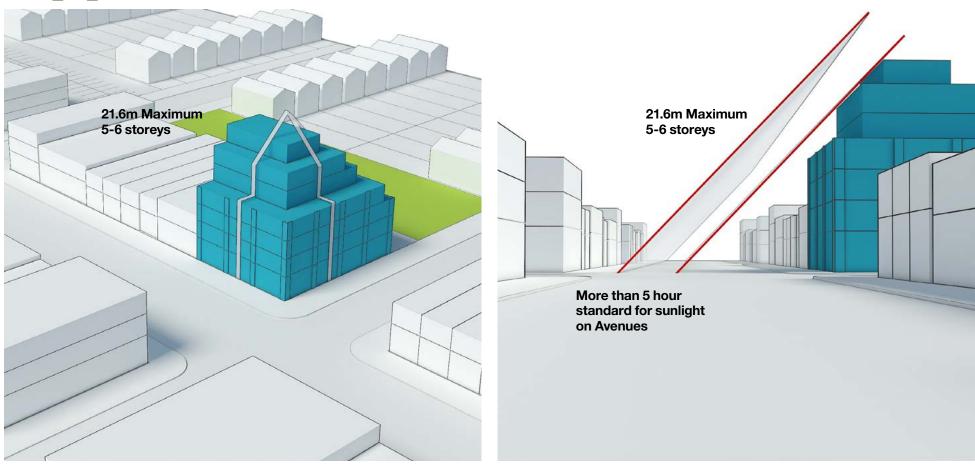
#### Midrise PS Addendum



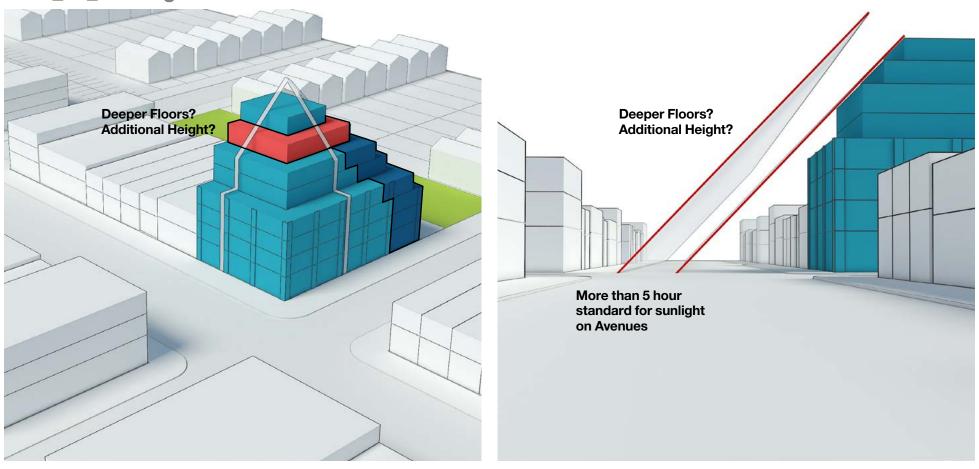
BWV\_01\_Baseline



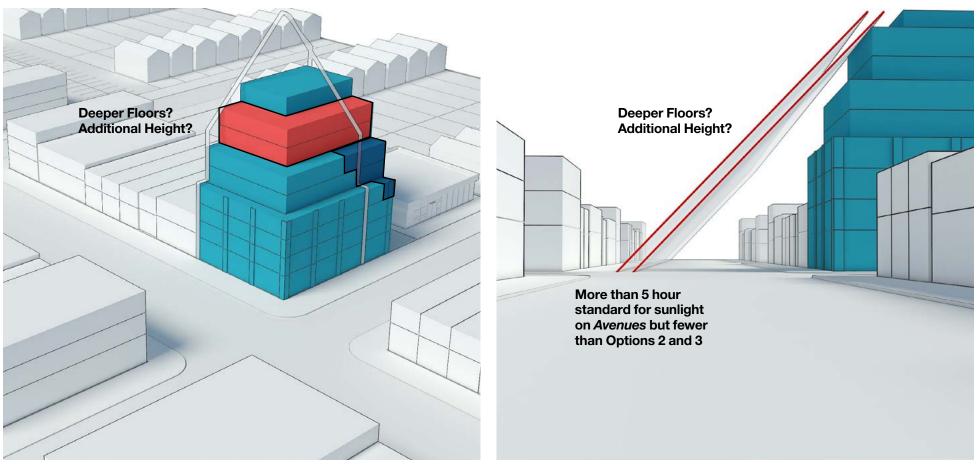
BWV\_02\_With Park



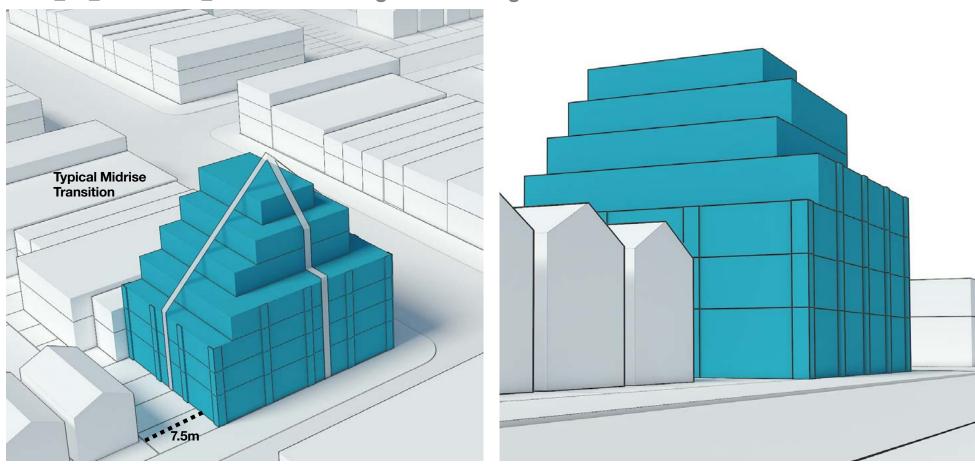
**BWV\_03\_Parking to Park** 



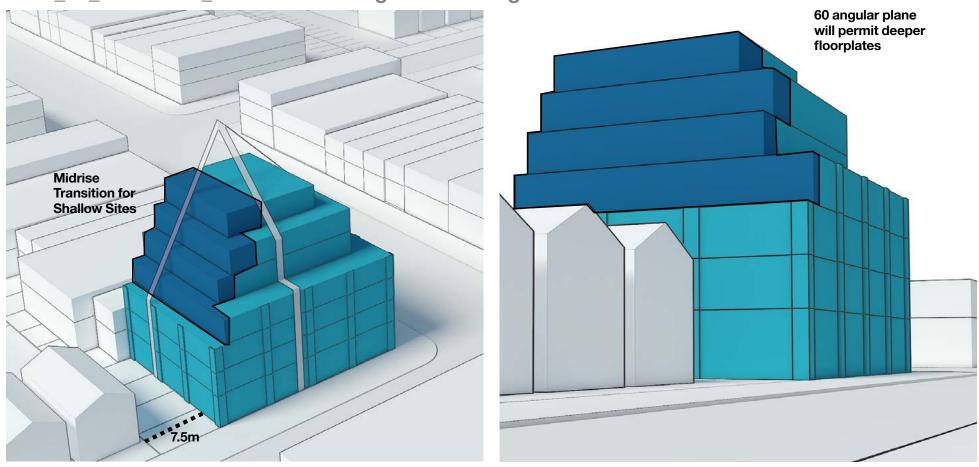
**BWV\_04\_Transit** 



BWV\_05\_Southside\_Lane with 45 Degree Rear Angular Plane



BWV\_06\_Southside\_Lane with 60 Degree Rear Angular Plane



#### **Summary and Rationale for Options**

# **4 Storey Streetwall**

Informed by Existing As-of-Right Zoning

Consistent with 2016 Midrise Addendum

Consistent with 2005
Bloor West Village Urban
Design Report

Taller streetwalls possible in East and West Villages to relate to Emerging Context in those Character Areas

# 6 Storey Height

Informed by Built Form Testing on Average Sites in Three Village Character Areas

Consistent with 2016 Midrise Addendum

Additional height may apply in certain conditions (for example, adjacent to transit stations)

# Sunlight and Skyview

Achieve minimum standard of 5 hours or greater on northside of street and in Parks

Consistent with Midrise
Performance Standards and
2016 Midrise Addendum

#### **Summary and Rationale for Options**

# **Deeper Floors**

For Shallow Sites so upper floors are more efficient

May apply only in certain conditions (for example, adjacent to parking lots or transit station)

Informed by
Existing Policy and
Development Precedents
throughout Toronto

#### **Rear Transitions**

Combination of setbacks and angular planes

Typical 45 degree angular plane applies in most cases (*Neighbourhoods* and *Parks*).

**Consistent with Midrise Performance Standards** 

Options applied in certain conditions:

- Subway Station: angular plane from north of corridor
- Parking Lots to Parks: shared lane dimension
- Southside 60 degree:
   Applied to shallow sites on southside to achieve more efficient building design

Informed by Existing Policy and Development Precedents throughout Toronto

# Land Use

#### **Humber Gateway Character Area**

Lands are currently designated as Neighbourhoods and Avenues in the Official Plan. In such a case, Neighbourhoods policies prevail.

Removing the Avenues from this character area would ensure no confusion given the location's context and development potential.

#### **High Park Apartment Neighbourhood**

Further study required. Informed by Character Study and Natural Heritage Study.



#### **Community Services and Facilities: Update**

Gaps analysis now completed.

#### Main areas of concern:

- child care space availability, particularly for infants
- schools with limited capacity to grow

Limited physical room is also an issue for Parks, Forestry, and Recreation programs, which leases space from TDSB.

TDSB capacity issues may impact ability to deliver PF&R programs.

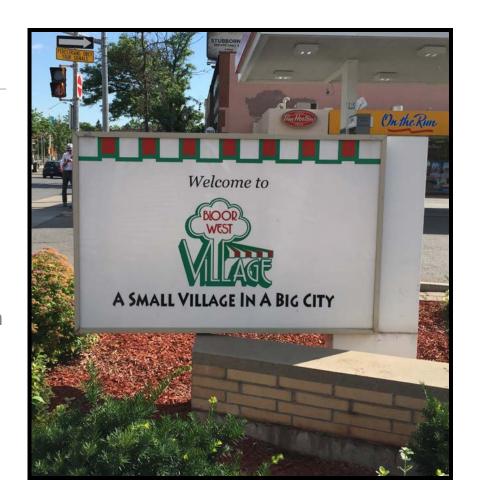


#### **Main Street Retail**

One of Study priorities is to support independent and small-scale retailers in Bloor West Village.

#### Study outcome may include:

- recommendations to develop policies to help ensure interior design flexibility while limiting larger-scale retail units within Bloor West Village itself
- recommendations for how to approximate the scale, design and function of Main Street retail in larger developments



# Street Design & Transportation

#### Street Design and Transportation\_What We Heard

- 1. Maintain / protect for midblock connections, including access through laneways
- 2. General support for cycling infrastructure
- 3. Study the economic impacts, especially on local businesses, of cycling infrastructure
- 4. Develop policies / strategies to enhance pedestrian safety
- 5. Identify strategies to help traffic flow on Bloor St and reduce congestion
- 6. Require new developments to provide adequate on-site parking

#### **Purpose**

"...to test the feasibility for introducing safe cycling infrastructure..."

Bloor West Village Avenue Study Terms of Reference No planned or upcoming improvements to Bloor Street West.

# Cycling Network Existing



#### **Street Design\_Decision Making Framework**

# Policy and Planning Framework

#### Official Plan

#### **Overlays**

- Avenues
- Character Area
- Business
   Improvement Area

#### **Toronto Complete Streets Guidelines**

- Streets for People
- Streets for Places
- Streets for Prosperity

# BWV Project Objectives

#### **Improve Safety**

## Improve Overall Mobility

**Increase Choice** 

**Optimize Operations** 

**Support Businesses** 

# Street Context

#### Avenues + Neighbourhood Main Street

- Wide sidewalks
- High quality design
- Lingering + activity
- Safe pedestrian + cycling movement
- Frequent pedestrian crossings
- Minimize conflicts
- Healthy trees

# **Transportation Need**

#### Major East West Route for All Modes

#### Network Connectivity

Future Trips + Modal Split

Surface Transit Connections to Subway Stations

#### **Curbside Activities**

- Dropoff/Pickup
- Servicing
- Waste Management
- Accessibility

# What We've Heard

**Public Meetings** 

**Design Charrette** 

Design Review Panel

**Communications** 

## **Existing Condition\_Typical**



## Redesign: 01



## Redesign: 02



## Redesign: 03



#### **Explorations**



Redesign: 01

Two Lanes Peak Hour Each Direction Off Peak Parking Both Sides Cycle Tracks

Boulevards: 5.0m+ both sides



Redesign: 02

One Lane Each Direction
Centre Turn Lane
Southside Layby
Northside Midblock Parking
Cycle Track North
Buffered Bike Lane South
Boulevards: 5.0m+ both sides



Redesign: 03

Two Lanes Westbound
One Lane Eastbound
Turn Lane at Key Intersections
Southside Layby
Off-Peak Northside
Cycle Tracks

Boulevards: 5.0m+ both sides

# Discussion

#### **Questions**

- 1. What do you like about the emerging built form, land use, and street design explorations?
- 2. Do you have any suggested changes to the built form, land use, and street design explorations?

### **Next Steps**

**Natural Heritage Study (Upcoming)** 

**Heritage Conservation District Study (Upcoming)** 

LAC #3 / Public Meeting #3 (September-TBD)

#### **Further Information and Contacts**

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