

**OPERATING ANALYST NOTE** 



# Toronto Public Library 2015 OPERATING BUDGET OVERVIEW

Toronto Public Library (TPL) provides free and equitable access to a wide range of services which meet the changing needs of Toronto residents. The Library preserves and promotes universal access to a broad range of human knowledge, experience, information and ideas in a welcoming and supportive environment.

#### 2015 Budget Highlights

The total cost to deliver this Service to Toronto residents in 2015 is \$188.646 million gross, \$172.130 million net as shown below.

	2014 Approved	2045 Budant	Change			
(in \$000's)	Budget	2015 Budget	\$	%		
Gross Expenditures	184,220.1	188,646.0	4,425.9	2.4%		
Gross Revenues	16,582.7	16,516.1	(66.6)	(0.4%)		
Net Expenditures	167,637.4	172,129.9	4,492.5	2.7%		

For 2015, TPL was facing a base pressure of \$5.825 million net due to inflationary increases, the second year operating impact of opening two new branches (Fort York in 2014 and Scarborough Civic Centre in 2015) and loss in fine revenues. Through on-going reviews, TPL was partially able to offset these pressures by \$1.708 million net. As part of Toronto Poverty Reduction Initiatives, new and enhanced services of \$0.375 million net were approved to bring this budget to a 2.7% increase over 2014.

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toronto.ca/budget 2015

#### **Fast Facts**

- Toronto Public Library is the largest public library system in Canada, and the world's busiest urban library system.
- The library system includes 81 neighbourhood branches, with Scarborough Civic Centre opening in 2015, 17 district libraries, and 2 research and reference libraries.

#### Trends

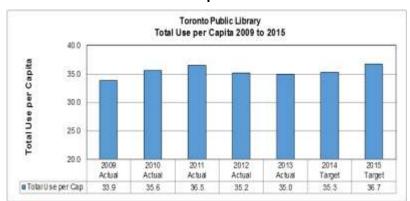
- Over the past 10 yrs (2004-13), total library usage has increased by 13.4%.
- In-person visits to branches increased by 9.2%, virtual visits increased by 34% and circulation of library items increased by 10.4% over a period of 10 years.
- Circulation of digital content increased 100% each year from 2011-13 and in 2013, more than 2 million etitles were borrowed, 6.5% of total circulation and is expected to be 10% in 2014.
- In 2015, total usage is expected to increase to 101.9 million or 36.7 uses per capita.
- The increase is related to additional branch open hours, new branches, wireless usage and increase in ecirculations

#### **Our Service Deliverables for 2015**

In 2015, overall weekly hours of service will increase by 62 hours/week from the opening of the new Scarborough Civic Centre branch. The 2015 Approved Operating Budget will enable the Program to:

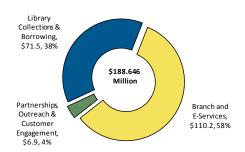
- Develop and maintain a collection of 11.2 million items in a variety of languages, reading levels and formats including print, audio visual and e-content to promote accessibility and respond to community needs.
- Maintain approximately 267,812.5 open hours per year at 100 branches to support 19.9 million in-person visits, 6.6 million workstation users and 2.8 million wireless sessions with expanded access to technology in library branches.
- Provide virtual library services to support over 26.7 million virtual visits; including collections, programs and access to user accounts with new self-service features including online fines payment, and access to e-collections.
- Develop and deliver a suite of library programs to support literacy, lifelong learning and access to culture with emphasis on literacy for children and for youth.
- Engage public through consultation on capital projects and begin the development of a new strategic plan by the Library Board.



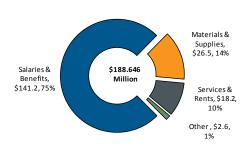


#### 2015 Operating Budget Expenses & Funding

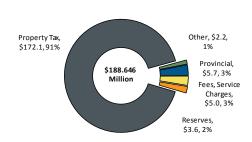
# Where the money goes: 2015 Budget by Service \$188.646 Million



### 2015 Budget by Expenditure Category



# Where the money comes from: 2015 Budget by Funding Source



#### Our Key Challenges & Priority Actions

- Increasing Cost/Revenue Pressures TPL continues to face increasing cost pressures driven by inflationary increases, the second year operating impacts of opening of 2 new libraries, Fort York in 2014 and Scarborough Civic Centre in 2015, and loss of fine revenues.
  - ✓ The 2015 Operating Budget is a 2.7% increase over 2014.
  - ✓ The 2015 Operating Budget includes base savings and operational efficiencies to help mitigate rising costs and revenue loss.
  - ✓ 2 new revenue measures will be implemented in 2015, print-on-demand service and sale of donated books to generate additional revenue. TPL will continue to explore other innovative measures to raise revenue and control expenditures.
- Cost of E-collection Services Increased demand and use of ecollections which are more expensive to purchase are also impacting the fine revenue levels.
  - ✓ This is addressed by reducing fine revenue of \$0.775 million in the 2015 Operating Budget to account for the loss of fine revenue from the increased use of ecollections and by implementing new revenue measures.
  - ✓ TPL is leading the way in advocacy efforts for improved public access to e-collections on reasonable terms and has established the Library Board's E-Book Working Group.

#### 2015 Operating Budget Highlights

The 2015 Operating Budget of \$172.130 million net is \$4.493 million or 2.7% over the 2014 Approved Net Operating Budget and includes funding for inflationary increases in salary and benefits, operating costs and library materials and reduced fine revenues.

- Significant base budget pressures resulting from the opening of two new branches, loss of fine revenues and inflationary cost increases were partially offset by service efficiencies, base expenditure savings and new revenue tools.
- New funding of \$0.375 million net is included in the budget to expand Youth Hubs' services into 4 library sites and implement a pilot program to reinstate full library services and borrowing for children and youth at 31 library branches in Neighbourhood Improvement Areas.

# **Council Approved Budget**

City Council approved the following recommendations:

1. City Council approve the 2015 Recommended Operating Budget for Toronto Public Library of \$188.646 million gross, \$172.130 million net, for the following services:

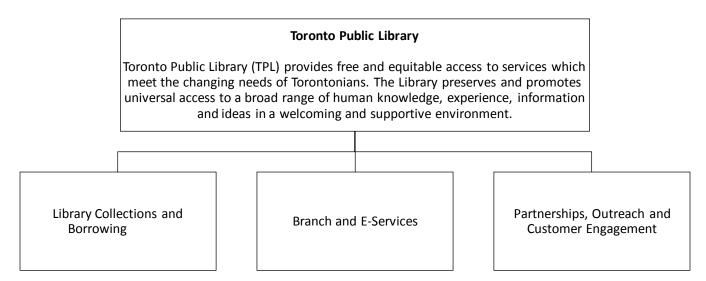
	Gross	Net
Service:	<u>(\$000s)</u>	<u>(\$000s)</u>
Library Collections and Borrowing:	71,526.8	65,700.3
Branch and E-Services:	110,239.8	99,789.4
Partnerships, Outreach and Customer Engagement:	6,879.4	6,640.2
Total Program Budget	188,646.0	172,129.9

- 2. City Council approve the 2015 recommended service levels for Toronto Public Library as outlined on pages 18,22,23,24,27 and 28 of this report, and associated staff complement of 1,739.9 positions; and
- 3. City Council request TPL to report back on any progress achieved in the cost, terms and conditions to acquire and circulate e-material in time for the 2016 Budget process.

# Part I:

2015 – 2017 Service Overview and Plan

# **Program Map**



#### 2015 Service Deliverables

The 2015 Operating Budget of \$188.646 million gross and \$172.130 million net for Toronto Public Library will enable the Program to:

#### Library Collections and Borrowing

Develop and maintain a collection of 11.2 million items in a variety of languages, reading levels and formats including print, audio visual and e-content to promote accessibility and respond to community needs with an annual circulation of 35.1 million items and information resources to support 2.1 million reference requests in a variety of subjects.

#### **Branch and E-Services**

- Maintain approximately 267,812.5 open hours per year at 100 branches to support 19.9 million inperson visits, 6.6 million workstation users and 2.8 million wireless sessions with expanded access to technology in library branches. A review of access to technology in library branches is planned to understand current and future needs.
- Develop and deliver a suite of programs to support reading, literacy, lifelong learning and culture with an annual attendance of over 808,000.
- Support virtual library services over 26.7 million virtual visits; services include collections, programs and access to user accounts with new self-service features including online fines payment, and access to e-collections. Strategic directions include the redesign of the library's virtual services for children and youth, library programs offered online, and increased access to e-content including books, audio and digitized collections, and content co-creation.

#### Partnership, Outreach and Community Engagement

- Develop and deliver a suite of library programs to support literacy, lifelong learning and access to culture with emphasis on literacy for children for and youth at community locations.
- Increase awareness and use of library services among diverse communities by using outreach strategies through a range of accessible channels.
- Engage Public through consultation on capital projects and begin the development of a new strategic plan by the Library Board.

Table 1
2015 Operating Budget and Plan by Service

		2014	20	15 Operating Budg	-	-			l Change 017 Plan		
(In \$000s)	Approved Budget	Projected Actual	2015 Base	2015 New/Enhanced	2015 Budget	2015 vs. 2014 Approved C		2016		201	7
By Service	\$	\$	\$	\$	\$	\$	%	\$	%	\$	%
Library Collections & Borrowing											
Gross Expenditures	69,790.9	70,216.6	71,517.8	9.0	71,526.8	1,735.9	2.5%	858.9	1.2%	470.8	0.7%
Revenue	5,220.6	5,582.6	5,849.0	(22.5)	5,826.5	605.9	11.6%	(21.2)	(0.4%)	(21.8)	(0.4%)
Net Expenditures	64,570.3	64,634.0	65,668.8	31.5	65,700.3	1,130.0	1.8%	880.1	1.3%	492.6	0.7%
Branch and E-Services											
Gross Expenditures	107,706.2	108,363.2	109,999.8	240.0	110,239.8	2,533.6	2.4%	1,728.9	1.6%	1,046.9	0.9%
Revenue	11,107.9	11,878.2	10,550.4	(100.0)	10,450.4	(657.5)	(5.9%)	(177.0)	(1.7%)	(96.0)	(0.9%)
Net Expenditures	96,598.3	96,485.0	99,449.4	340.0	99,789.4	3,191.0	3.3%	1,906.0	1.9%	1,142.9	1.1%
Partnerships, Outreach & Customer Engagement											
Gross Expenditures	6,723.0	6,764.0	6,878.4	1.0	6,879.4	156.4	2.3%	83.5	1.2%	43.2	0.6%
Revenue	254.2	271.8	241.7	(2.5)	239.2	(15.0)	(5.9%)	(2.2)	(0.9%)	(2.2)	(0.9%)
Net Expenditures	6,468.8	6,492.2	6,636.7	3.5	6,640.2	171.4	2.6%	85.6	1.3%	45.4	0.7%
Total											
Gross Expenditures	184,220.1	185,343.8	188,396.0	250.0	188.646.0	4.425.9	2.4%	2,671.3	1.4%	1,561.0	0.8%
Revenue	16,582.7	17,732.7	16,641.1	(125.0)	16,516.1	(66.6)	(0.4%)	(200.4)	(1.2%)	(120.0)	(0.7%)
Total Net Expenditures	167,637.4	167,611.1	171,754.9	375.0	172,129.9	4,492.5	2.7%	2,871.7	1.7%	1,681.0	1.0%
Approved Positions	1,737.9	1,681.3	1,737.9	2.0	1.739.9	2.0	0.1%	4.7	0.3%		

Note: 2014 Projected Actual Expenditures are System Generated

The 2015 Operating Budget for Toronto Public Library is \$188.646 million gross and \$172.130 million net. The net budget increased by \$4.493 million or 2.7% due to the following.

- Base pressures of \$5.825 million net, common to all 3 services, are primarily due to inflationary cost increases in salary and benefits, the operating impact of two new branches (Fort York and Scarborough Civic Centre), inflationary costs for utilities and library materials, an increase in costs for service contracts and reduced fine revenues.
- To help mitigate the above base pressures, the program was able to achieve base budget savings of \$0.642 million net across all services from implementing cost control measures and by reducing the operating budget contribution to the capital Technology Asset Management Program (TAMP) project. Service efficiencies of \$0.240 million net are from streamlining the use of barcode labels and RFID tags and from changes to the contracted security guard services. New revenue tools are being implemented that are expected to generate additional revenues of \$0.075 million and an increased base revenue withdrawal from the Development Charge Reserve Fund for growth related library materials will generate an additional budget reduction of \$0.751 million specific to the Library Collections and Borrowing Service.
- As part of Toronto Poverty Reduction Initiatives, the 2015 Operating Budget includes funding of \$0.375 million not to expand Youth Hubs to 4 library sites and for a pilot library access Fine Forgiveness Program at 31 branches in Neighbourhood Improvement Areas.
- The 2016 and 2017 Plans includes the inflationary cost increases for progression pay, step and fringe benefits, operating impacts of capital, as well as anticipated inflationary increases to non-

salary accounts. As 2016 is a collective bargaining year, no cost of living allowance estimate has been included.

Approval of the 2015 Operating Budget results in Toronto Public Library increasing its total staff complement by 2.0 positions from 1,737.9 to 1,739.9, as highlighted in the table below:

Table 2
2015 Total Staff Complement

		2015 Bu	ıdget		Pla	ın
			Partnerships,			
	Library		Outreach &			
	Collections &	Branch and E-	Customer			
Changes	Borrowing	Services	Engagement	Total	2016	2017
2014 Approved Complement	677.8	990.6	69.0	1,737.4		
In-year Adjustments			0.5	0.5		
Adjusted 2014 Staff Complement	677.8	990.6	69.5	1,737.9	1,739.9	1,744.6
Change in Staff Complement						
Prior Year Impact						
Operating Impacts of Completed Capital Project					2.7	
Capital Project Delivery						
Base Changes						
Service Changes						
New / Enhanced Service Priorities		2.0		2.0	2.0	
Total	677.8	992.6	69.5	1,739.9	1,744.6	1,744.6
Position Change Over Prior Year		2.0		2.0	4.7	
% Change Over Prior Year		0.20%		0.12%	0.27%	

■ The 2015 new and enhanced service priorities result in an increase of 2.0 permanent positions arising from expanding the Youth Hubs after school program into two branches with an additional 2.0 permanent positions required in 2016 for expansion to another two branches.

The 2015 Operating Budget includes base expenditure pressures of \$5.006 million net, primarily attributable to salary and non-salary inflationary increases as well as operating impacts from opening two new branches and a decrease in base revenue of \$0.820 million net for total pressures of \$5.825 million net as detailed below:

Table 3
Key Cost Drivers

	2015	dget		
			Partnerships,	
	Library		Outreach &	Total 2015
	Collections &	Branch and E-	Customer	Base
(In \$000s)	Borrowing	Services	Engagement	Budget
Gross Expenditure Changes				
Operating Impacts of Capital				
Operating Impact of Fort York	8.6	9.9	0.5	19.0
Operating Impact of Scarborough Civic Centre	303.6	413.9	26.8	744.3
Operating Impact of Other Capital Projects	0.5	3.4	0.1	4.0
Economic Factors				
Corporate Economic Factors - Utilities	50.7	345.7	11.6	408.0
Library Materials Inflation - 2.5%	295.0	139.0	11.0	445.0
COLA and Progression Pay				
COLA and Employee Benefits	959.6	1,402.5	98.4	2,460.5
Step and Progression Pay	117.6	171.8	12.1	301.5
Other Base Changes				
Increased Cost of Contracts and services	79.5	542.3	18.1	640.0
Pan Am Games programs		(16.6)		(16.6)
Total Gross Expenditure Changes	1,815.2	3,011.9	178.6	5,005.7
Revenue Changes				
Reduction in Fine Revenue	(140.6)	(620.1)	(14.3)	(775.0)
Change in Management Fee from Capital	(5.1)	(22.4)	(0.5)	(28.0)
Pan Am Games programs		(16.6)		(16.6)
Total Revenue Changes	(145.7)	(659.1)	(14.8)	(819.6)
Net Expenditure Changes	1,960.8	3,671.0	193.4	5,825.3

Key cost drivers for Toronto Public Library are as follows:

- Cost of living adjustments, including the contractually obligated cost of living allowance of 2.25%, progression pay, step and fringe benefits of \$2.762 million, common amongst all services, are driving the costs for the Program.
- Operating impact costs for the two new library branches, Fort York and Scarborough Civic Centre, consisting of salaries, utilities, services and rents, materials, supplies and software licenses account for \$0.763 million net.
- Non-labour economic factors on expenses add a pressure of \$0.853 million due to an inflationary increase of 8% to hydro and water costs, 5% for natural gas costs and 2.5% for library materials.
- An increase in cost for contracted services results in a pressure of \$0.640 million and includes grounds keeping, waste disposal, cleaning, building machinery and equipment, IT equipment/network/licenses, supplies and other services.
- A revenue reduction of \$0.775 million to Fines is approved in the 2015 Operating Budget in order to reflect actual experience. This reduction represents a 21% decrease in the fines budget which is comparable to what many other libraries are experiencing. Further a reduction of \$0.100 million

in 2016 and 2017 is projected. This is discussed in Part III Issues – Loss of Fine Revenues and E-Collections.

In order to offset the above base pressures, there are service changes totalling \$1.708 million. These include base expenditure changes of \$0.642 million net, base revenue changes of \$0.751 million net, service efficiency savings of \$0.240 million net and revenue adjustments of \$0.075 million net. In total, these bring the Program's 2015 Budget to \$4.118 million net or 2.5% over the 2014 Approved Budget. These changes are detailed in Table 4 below:

Table 4
2015 Total Service Change Summary

		20	15 Servi	e Chang	es		Total 9	inges	Incremental Change				
	Libr Collect Borro	ions &	Branch Serv		Partner Outres Custo	ach & mer	\$	\$	#	2016	Plan	2017	Plan
Description (\$000s)	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Pos.	Net	Pos.	Net	Pos.
Base Changes:													
Base Expenditure Changes													
Reduction in Contribution to TAMP	(70.8)	(70.8)	(483.0)	(483.0)	(16.2)	(16.2)	(570.0)	(570.0)					
Reduction in material processing supplies,	(0.0)	(0.0)	(60.0)	(60.8)	(2.0)	(2.0)	(71.0)	(71.0)					
licenses and service efficiencies	(8.9)	(8.9)	(60.8)	(60.8)	(2.0)	(2.0)	(71.8)	(71.8)					
Base Expenditure Change	(79.7)	(79.7)	(543.8)	(543.8)	(18.2)	(18.2)	(641.8)	(641.8)					
Base Revenue Changes													
Additional Development Charges (DC) withdrawal for Collections (inflation)		(445.0)						(445.0)					
Additional DC withdrawal for Collections	İ	(306.0)						(306.0)					
Base Revenue Change	i	(751.0)						(751.0)					
Sub-Total	(79.7)	(830.7)	(543.8)	(543.8)	(18.2)	(18.2)	(641.8)	(1,392.8)					
Service Efficiencies													
Changes in scheduling and type of Security Guards Services	(18.6)	(18.6)	(127.1)	(127.1)	(4.3)	(4.3)	(150.0)	(150.0)					
Streamlining use of barcode labels and RFID tags	(11.2)	(11.2)	(76.3)	(76.3)	(2.6)	(2.6)	(90.0)	(90.0)					
Sub-Total	(29.8)	(29.8)	(203.4)	(203.4)	(6.8)	(6.8)	(240.0)	(240.0)					
Revenue Adjustments													
New self-publishing initiative print-on- demand revenue		(4.5)		(20.0)		(0.5)		(25.0)					
New revenue from sale of used books		(9.1)		(40.0)		(0.9)		(50.0)					
Sub-Total		(13.6)		(60.0)		(1.4)		(75.0)					
Total Changes	(109.6)	(874.2)	(747.2)	(807.2)	(25.0)	(26.4)	(881.8)	(1,707.8)					

#### Base Expenditure Changes (Savings of \$0.642 million gross & net)

Reduction in Operating Contribution to the Technology Asset Management Program (TAMP) (\$0.570 million gross and net)

A reduction of \$0.570 million net to the operating contribution for TAMP is included in the 2015 Operating Budget. The TAMP capital project is funded from debt, development charges (DC) and a contribution from the operating budget. By increasing the DC recovery rate to the total eligible amount of 90% (after 10% statutory discount), \$0.570 million of debt is freed up annually and will be applied to the project. The applied debt funding has replaced the operating funding.

Savings from Services, Materials processing, Supplies and Licenses (\$0.072 million gross and net)

 Efficiencies and various costs control measures in services, materials processing, supplies and licenses will save \$0.072 million net.

#### Base Revenue Changes (Savings of \$0.751 million net)

Additional Withdrawal from Development Charge (DC) Reserve Fund for Library Materials (Collections)

An additional DC withdrawal of \$0.751 million net will fund Library Materials (collections) to help offset the inflationary increase and meet the needs of the growing population. This additional funding was made available through the 2014 Development Charges By-Law, bringing the total DC funding contribution for growth related library materials to \$3.476 million in 2015.

#### Service Efficiencies (Savings of \$0.240 million gross & net)

Changes in Security in Security Guard Services (\$0.150 million gross and net)

- Based on an annual review of security guard services, savings of \$0.150 million net or about 10% of the security budget are expected in 2015 based on changes to the current service. The security guard contract ends in July 2015, and TPL will be going to market for security guard services in the spring of 2015.
- Branches with identified safety issues will maintain a visible in-branch security guard presence. Four locations will no longer have in-branch security guards, the guard service will be reduced at two Research and Reference libraries and the mobile security guard service re-vamped. The Library will also provide security guards on an occasional basis to address situations that may be temporary or seasonal in nature. Specific changes include:
  - Toronto Reference Library: Security Guard hours at the Toronto Reference Library will be reduced by eliminating the security bag checks at the exit. There will now be 3 guards present when it is open to the public;
  - North York Central Library: The overnight guard will be eliminated;
  - Eatonville, Fort York, St. James Town branches and the Computer Centre: There will no longer be security guards at these locations; and
  - Mobile security guards: There will be 1 mobile guard instead of 2 and branches will be patrolled on a targeted basis, with more frequent visits to few branches.

Streamlining uses of Barcode Labels and RFID tags (\$0.090 million gross and net)

 Streamlining the use of library materials tags and labels throughout the library system will result in savings of \$0.090 million net.

#### Revenue Adjustments (Savings of \$0.075 million net)

Self-Publishing Initiative Print-On-Demand (\$0.025 million net)

New revenue of \$0.025 million net is expected to be generated from print-on-demand services at the Toronto Reference Library, associated with the establishment of a new entity, the 'Asquith Press' for self-publishing others.

Sale of Donated Books (\$0.050 million net)

 A promotion to encourage the donation of saleable used materials is expected to generate new revenue of \$0.050 million net.

Table 5
2015 Total New & Enhanced Service Priorities Summary

		N	ew and	Enhance	ed Total Service Changes			Changes	Incremental Change				
		rary			Partne	• •				2046		2047	
	Collect		Branch		Outre		\$	\$	Position	2016 F	lan	2017	Plan
	Borro	wing	Serv	ices	Custo	omer							
Description (\$000s)	Gross	Net	Gross	Net	Gross	Net	Gross	Net	#	Net	Pos.	Net	Pos.
Enhanced Services Priorities													
Youth Hubs Expansion			200.0	200.0			200.0	200.0	2.0	200.0	2.0		
Sub-Total			200.0	200.0			200.0	200.0	2.0	200.0	2.0		
New Service Priorities													
(a) New Services													
Fine Forgiveness Pilot	9.0	31.5	40.0	140.0	1.0	3.5	50.0	175.0					
Sub-Total	9.0	31.5	40.0	140.0	1.0	3.5	50.0	175.0				•	
Total	9.0	31.5	240.0	340.0	1.0	3.5	250.0	375.0	2.0	200.0	2.0	•	

Enhanced Service Priorities (\$0.200 million gross & net)

Youth Hubs Expansion (\$0.200 million gross and net and an increase of 2.0 positions)

- The 2015 Operating Budget provides additional funding of \$0.200 million gross and net, and 2 permanent positions to expand the Youth Hubs' services to 4 new branches. In 2015, two new youth hubs are expected to open with another two in 2016. This will require incremental funding in 2016 of \$0.200 million gross and net and 2.0 permanent positions.
- The youth hubs will provide after school drop-in programs to grades 7-10 students with free tutored help, workshops, and other activities. The expansion will be to the following 4 library sites: Cedarbrae; Fairview; York Woods; and Maria A. Shchuka.
- This funding aligns and supports Council's direction for a Toronto Poverty Reduction Strategy by providing access to City Services and supports recommendations in the Toronto Youth Equity Strategy.

New Service Priorities (\$0.050 million gross & \$0.175 million net)

Fine Forgiveness Program (\$0.050 million gross and \$0.175 million net)

 Funding of \$0.050 million gross and \$0.175 million net is provided to implement a pilot program to reinstate full library services and borrowing for children and youth at 31 library branches in Neighbourhood Improvement Areas (NIA) by forgiving late fines.

- This pilot is to begin in Q2 2015 which will allow summer reading programs, collections and after school programs fully accessible to children and youth. Expanded access will be considered in future years.
- This funding aligns and supports Council's direction for a Toronto Poverty Reduction Strategy by providing access to City Services.

Approval of the 2015 Budget results in a 2016 incremental net cost of \$2.872 million and a 2017 incremental net cost of \$1.681 million. This excludes COLA adjustments as 2016 is a bargaining year, to maintain the 2015 level of service as discussed in the following section.

Table 6
2016 and 2017 Plan by Program

		2016 - Ir	cremental	Increase		2017 - Incremental Increase						
	Gross		Net	%	#	Gross		Net	%	#		
Description (\$000s)	Expense	Revenue	Expense	Change	Positions	Expense	Revenue	Expense	Change	Positions		
Known Impacts:												
Salaries and Fringe Benefits	159.6		159.6	0.1%	2.7	162.0		162.0	0.1%			
Progression Pay & Step Increases	304.5		304.5	0.2%		307.6		307.6	0.2%			
Operating Impacts of Capital	83.0		83.0	0.0%		99.0		99.0	0.1%			
Number of working days	517.8		517.8	0.3%		(517.8)		(517.8)	(0.3%)			
Reversal of Pan Am Games	(83.4)	(83.4)										
Fine Revenue Reduction		(100.0)	100.0	0.1%			(100.0)	100.0	0.1%			
Change in Management Fee Recovery		(17.0)	17.0	0.0%			(20.0)	20.0	0.0%			
Annualization of Youth Hubs	200.0		200.0	0.1%	2.0							
Sub-Total	1,181.5	(200.4)	1,381.9	0.8%	2.7	50.8	(120.0)	170.8	0.1%			
Anticipated Impacts:												
Increased cost of utilities, contracts and services	1,035.8		1,035.8	0.6%		1,046.2		1,046.2	0.6%			
Library Material Inflationary Increase	454.0		454.0	0.3%		464.0		464.0	0.3%			
Sub-Total	1,489.8		1,489.8	0.9%		1,510.2		1,510.2	0.9%			
Total Incremental Impact	2,671.3	(200.4)	2,871.7	1.7%	2.7	1,561.0	(120.0)	1,681.0	1.0%			

Future year incremental costs are primarily attributable to the following:

#### **Known Impacts**

- Progression pay, step and fringe benefits increases will result in increased pressure of \$0.464 million net in 2016 and \$0.470 million net in 2017. Since 2016 is a collective bargaining year, no estimate of cost of living allowance is included.
- Incremental operating costs from capital projects will be \$0.083 million in 2016, mainly due to the Bridlewood branch renovation, and \$0.099 million in 2017 from the renovation of the Wychwood branch.
- In 2016, there will be an extra working day which will require incremental salary and benefit funding of \$0.518 million net, and it will be reversed in 2017.
- Based on previous years' experience, fine revenues are estimated to decrease by \$0.100 million net in 2016 and 2017.

 Incremental impact of \$0.200 million gross and net is required for expanding Youth Hubs to two more branches.

### **Anticipated Impacts**

- Anticipated increases in the costs of utilities, contracts and services will result in increased pressure of \$1.036 million net in 2016 and \$1.046 million net in 2017.
- The inflation increase for Library Materials is anticipated to be \$0.454 million net in 2016 and \$0.464 million net in 2017.

Part II:

2015 Budget by Service

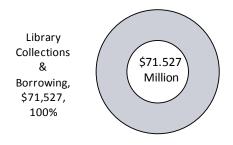
# **Library Collections and Borrowing**

**Library Collections and Borrowing** 

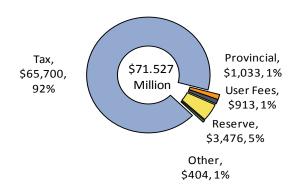
#### What We Do

Collect, preserve and make available a wide range of knowledge, information and ideas through collections in a variety of formats, languages and reading levels which support the informational, educational, cultural and recreation needs and interests of residents of all ages, backgrounds and abilities.

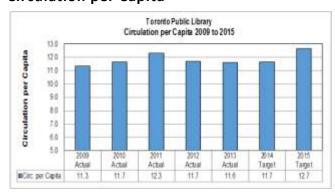
#### 2015 Service Budget by Activity (\$000s)



#### Service by Funding Source (\$000s)



#### Circulation per Capita



- 2015 circulation is projected to increase to 35.1 million or 12.7 per capita.
- E-circulation increasingly accounts for a larger proportion of overall circulation and is projected to increase by 94.8% over 2014, while physical circulation declines by 4%, which will reduce fine revenue.

#### 2015 Service Levels

#### **Library Collections and Borrowing**

	Service Levels	Recommended
Activity	2014	2015
	Collections are developed and maintained in accordance with the Public Libraries Act R.S.O. 1990 and TPL's Materials Selection Policy.	Collections are developed and maintained in accordance with the Public Libraries Act R.S.O. 1990 and TPL's Materials Selection Policy.
	Physical collection size: 10,862,302	Physical collection size: 11,177,302
	Physical collection size per capita: 3.9	Physical collection size per capita: 3.9
	Reference collection per capita: 1.6	Reference collection per capita: 1.6
	New acquisitions per capita: 0.26	New acquisitions per capita: 0.26
Aiiti	E collection size:	E collection size:
Acquisitions	100+ electronic products including periodical databases with 100 million articles from general, special and technical periodicals and 85,000 streamed music titles	100+ electronic products including periodical databases with 100 million articles from general, special and technical periodicals and 85,000 streamed music titles
	E-books and E-audio books: 175,000 downloadable and streamed copies for adults, youth and children	E-books and E-audio books: 225,000 downloadable and streamed copies for adults, youth and children
	E-music and E-videos: 200,000 downloadable music titles and 7,000 downloadable videos	E-music and E-videos: 250,000 downloadable music titles and <b>10,000</b> downloadable videos
Collection	A comprehensive, current inventory of physical and virtual materials is available to promote discovery, access and use by residents and collection development, and management activity.	A comprehensive, current inventory of physical and virtual materials is available to promote discovery, access and use by residents and collection development, and management activity.
	0.26 items added to the catalogue per capita	0.26 items added to the catalogue per capita
	Public access and borrowing in accordance with the Public Libraries Act and TPL's Circulation and Collection Use Policy.	Public access and borrowing in accordance with the Public Libraries Act and TPL's Circulation and Collection Use Policy.
Public Access to	Circulation per capita: 11.7	Circulation per capita: 12.7
Collections	Holds/versus copies	Holds/versus copies
through borrowing	Books 6/1 (3 week loan)	Books 6/1 (3 week loan)
	DVDs 18/1 (1 week loan)	DVDs 18/1 (1 week loan)
	Turnover rate of circulating collection: 5.0	Turnover rate of circulating collection: 5.0

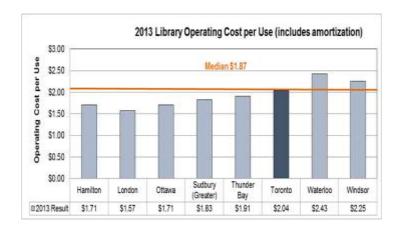
<sup>\* 2015</sup> Service Levels reflect service changes.

For the 2014 Approved Operating Budget, service levels for TPL were not finalized; therefore, no service levels were approved. The 2015 Service levels have been completed and are recommended.

Any changes from 2014 service levels have been highlighted in bold.

# **Service Performance**

Efficiency Measure - Library Operating Cost per Use 2013 (MPMP)



- The Chart compares Toronto Public Library's operating cost per use to other library systems in Ontario.
- The 2013 operating cost per use is \$2.04 and TPL placed around the median of \$1.87.
- Compared to other libraries, TPL remained around the median, similar to previous years.

2015 Operating Budget 2014 **Incremental Change** Base Budget vs. 2014 2015 Service New/ 2015 Budget vs. 2014 Approved % Change Budget Base Budget Changes Budget Budge Budget 2017 Plan GROSS EXP. 2.5% Library Collections & Borrowing 69,790.9 71.627.4 (109.6)71.517.8 1,726.9 2.5% 9.0 71,526.8 1.735.9 858 9 1 2% 470.8 0.7% **Total Gross Exp.** 69,790.9 71,627.4 (109.6) 71,517.8 1,726.9 2.5% 9.0 71,526.8 1,735.9 2.5% 858.9 1.2% 470.8 0.6% REVENUE 5,220.6 5,084.4 764.6 5.849.0 628.4 (21.2) -0.4% (0.4%)Library Collections & Borrowing 12.0% (22.5)605.9 11.6% (21.8) 5,826.5 **Total Revenues** 5,220.6 5,084.4 764.6 5,849.0 628.4 12.0% (22.5)5,826.5 605.9 11.6% (21.2) -0.4% (21.8) (0.4%) NET EXP. 64,570.3 66,543.0 (874.2)65.668.8 1.098.5 1.7% 31.5 65,700.3 1.130.0 1.8% 880.1 1.3% 492.6 0.7% Library Collections & Borrowing 64.570.3 66.543.0 (874.2) 65,668.8 1.098.5 1.79 31.5 65,700.3 1.130.0 1.8% 880.1 1.3% 492.6 0.7% Total Net Exp. **Approved Positions** 677.8 677.8 677.8 677.8

Table 7
2015 Service Budget by Activity

The 2015 Operating Base Budget for Library Collections and Borrowing service of \$71.518 million gross and \$65.669 million net is \$1.099 million or 1.7% over the 2014 Approved Net Budget.

The **Library Collections and Borrowing** service develops and maintains a wide range of knowledge, information and ideas through collections in a variety of formats (physical, e-books, e-audio books, e-music, e-videos and e-collections), languages and reading levels to support a variety of needs, interests and residents.

- Base Budget pressures in *Library Collections and Borrowing* service are mainly due to inflationary costs increases in salaries and benefits totaling \$1.077 million, a 2.5% inflationary increase for library materials totaling \$0.295 million and the operating impacts costs of \$0.312 million net for the Fort York and Scarborough Civic Centre branches.
- Other base pressures of \$0.130 million are from the increasing cost of utilities, contracts and services and a loss of \$0.141 million in fine revenue, reflective of actual experience.
- To help mitigate the base pressures, the service was able to control costs in service, materials processing, supplies and licences for a savings of \$0.009 million and reduce the operating contribution to the capital project TAMP by \$0.071 million by maximizing the amount of development charges permitted by the 2014 DC By-Law to fund eligible expenses. Specific to this service, an additional revenue draw of \$0.751 million from the DC reserve was used to cover the inflationary increase in Library Materials costs.
- Service efficiencies generate savings of \$0.011 million from streamlining the use of barcode labels and RFID tags and \$0.019 million from changes to scheduling and type of services provided by contracted Security Guards. New revenue of \$0.013 million is expected from a self-publishing initiative and promotion for the sale of used books.
- The 2015 Operating Budget for Library Collections and Borrowing includes funding of \$0.032 million net to implement a new service; a pilot program to forgive late fines for children and youth at 31 library branches in Neighbourhood Improvement Areas in order to have access to full library services and borrowing.

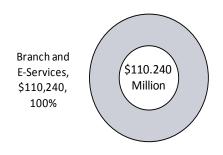
# **Branch and E-Services**

**Branch and E Services** 

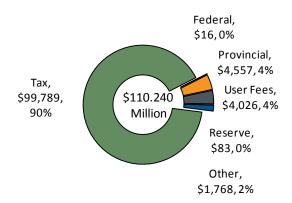
#### What We Do

- Branches are neighbourhood hubs where residents can access collections, computers, wireless and emerging digital technology, programs and information services provided by expert staff. They provide public space for residents to read, study, and work, attend programs and engage and network with members of the community.
- E-services provide 24/7 online access to library collections, services and information, and a range of self-service options help residents manage their accounts including placing and managing holds and paying fines online.

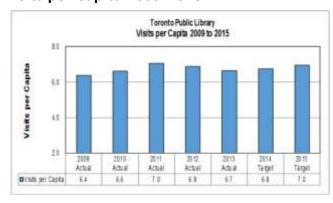
#### 2015 Service Budget by Activity (\$000s)



#### Service by Funding Source (\$000s)



#### Visits per Capita 2009-2015



- 2015 visits are expected to increase to 19.3 million or 7.0 visits per capita with additional open hours and the opening of 2 new branches.
- Total visits declined in 2013 slightly as a result of weather and branch closures for renovation/retrofits.
- Visits reflect a range of branch uses including study and meeting room space.

## **2015 Service Levels**

#### **Branch and E-Services**

	Service Levels	Recommended
Activity	2014	2015
In Branch Services	Toronto Public Library provides free public access to space in accordance with the Public Libraries Act and TPL's Service Delivery Model.	Toronto Public Library provides free public access to space in accordance with the Public Libraries Act and TPL's Service Delivery Model.
	81 Neighbourhood Branches	81 Neighbourhood Branches
	17 District Libraries	17 District Libraries
	2 Research and Reference Libraries	2 Research and Reference Libraries
	2 Bookmobiles	2 Bookmobiles
Provision of public space	1 library branch per minimum 25,000 population 64,402 square feet of library space per 100,000 population Seating Capacity: 8,924	1 library branch per minimum 25,000 population 64,402 square feet of library space per 100,000 population Seating Capacity: 8,924
	322 per seats per 100,000 population	322 per seats per 100,000 population
Open Hours	Open hours to reflect TPL's Vision for Library Open Hours as funded in the 2014 operating budget. 9,457 open hours per 100,000 population	Open hours to reflect TPL's Vision for Library Open Hours as funded in the 2015 operating budget.  9,607 open hours per 100,000 population
	0.09 open hours per capita	0.10 open hours per capita
Study and Community Use	Safe and welcoming environment and maintained through TPL's Rules of Conduct Policy. Security provided to address community needs.	Safe and welcoming environment and maintained through TPL's Rules of Conduct Policy. Security provided to address community needs.
	Provision of access to public technology in accordance with TPL's Internet Use Policy.	Provision of access to public technology in accordance with TPL's Internet Use Policy.
Access to Technology	69 internet access workstations per 100,000 population Wireless internet access at all locations.	69 internet access workstations per 100,000 population Wireless internet access at all locations.
	0.81 wireless connections per capita	1.02 wireless connections per capita
Information Services	Information services available in all branches to support access to information, collections and services based on the Service Delivery Model.  7,130,296 questions answered per year in response to public demand (2.6 per capita)  Telephone: at point of contact for user technology support or quick reference and within 24 hours for more complex requests.	Information services available in all branches to support access to information, collections and services based on the Service Delivery Model.  7,130,296 questions answered per year in response to public demand (2.6 per capita) Telephone: at point of contact for user technology support or quick reference and within 24 hours for more complex requests.
In-library use of materials	Access to collections provided free of charge in accordance with the Public Libraries Act and TPL Circulation and Collection Use Policy 1.6 reference items per capita 2.4 in-library use transactions per capita	Access to collections provided free of charge in accordance with the Public Libraries Act
	2.7 III-library use transactions per capita	Z.T III-IIDIAIY USE IIAIISAUIUIIS PEI CAPITA

	Service Levels	Recommended
Activity	2014	2015
Programs	Programs provided in accordance with TPL's Programming Policy and are available City wide to address strategic priorities: literacy, literary, information, lifelong learning, cultural experience, and training to support access and use of information in all its forms including electronic format.  1,124 programs offered per 100,000 population	Programs provided in accordance with TPL's Programming Policy and are available City wide to address strategic priorities: literacy, literary, information, lifelong learning, cultural experience, and training to support access and use of information in all its forms including electronic format.  1,124 programs offered per 100,000 population
Room Rentals for community groups	Public space rental in accordance with TPL's Auditorium, Meeting Room and Theatre Policy.  • Space available 25% of time for public booking  • Same business day verification for availability of space  • Space held for 10 days for confirmation of the contract Toronto Reference Library Salon available in accordance with TPL Bram & Bluma Salon Rental Policy.	Public space rental in accordance with TPL's Auditorium, Meeting Room and Theatre Policy.  • Space available 25% of time for public booking  • Same business day verification for availability of space  • Space held for 10 days for confirmation of the contract Toronto Reference Library Salon available in accordance with TPL Bram & Bluma Salon Rental Policy.
Facility Maintenance	Space well maintained to promote public safety and use with repair issues addressed 70% waste diversion Capital program to address state of good repair backlog Nightly cleaning of facilities with no visible soil Pedestrian and vehicle routes kept free of snow and ice and snow removal 4 hours after snowfall Landscaping every 7 days including grass cutting and litter abatement Carpet cleaning four times per year	Space well maintained to promote public safety and use with repair issues addressed 70% waste diversion Capital program to address state of good repair backlog Nightly cleaning of facilities with no visible soil Pedestrian and vehicle routes kept free of snow and ice and snow removal 4 hours after snowfall Landscaping every 7 days including grass cutting and litter abatement Carpet cleaning four times per year
Virtual Branch Services	Comprehensive Virtual Library Branch Services available 24/7 in accessible format including access to collections, branch and program information and a range of self service options for account management.  New content regularly added and currency of	Comprehensive Virtual Library Branch Services available 24/7 in accessible format including access to collections, branch and program information and a range of self service options for account management.  New content regularly added and currency of
Remote Information and User Support	content regularly checked.  Social media and online channels provide up to date information on services, programs and service disruption in compliance with the Access for Ontarians with Disabilities Act.  E-mail information requests responded to within 24 hours depending on the type of the request.  New web content created is in compliance with the AODA's web accessibility	content regularly checked.  Social media and online channels provide up to date information on services, programs and service disruption in compliance with the Access for Ontarians with Disabilities Act.  E-mail information requests responded to within 24 hours depending on the type of the request.  New web content created is in compliance with the AODA's web accessibility

	Service Levels	Recommended			
Activity	2014	2015			
Digitization	Digitization program to provide access to materials special and archival collections including materials focusing on Toronto and its neighbourhoods.	Digitization program to provide access to materials special and archival collections including materials focusing on Toronto and its neighbourhoods.			
	9,198 books digitized	10,398 books digitized			
	17,719 images and ephemera digitized	22,719 images and ephemera digitized			

<sup>\* 2015</sup> Service Levels reflect service changes.

For the 2014 Approved Operating Budget, service levels for TPL were not finalized; therefore, no service levels were approved. The 2015 Service levels have been completed and are recommended.

Any changes from 2014 service levels have been highlighted in bold.

2015 Operating Budget 2014 **Incremental Change** Base Budget vs. 2014 2015 Service New/ 2015 Budget vs. 2014 Approved % Change Budget Budget Changes Budget Enhanced Budge 2017 Plan GROSS EXP. 1,728.9 Branch and E-Services 107,706.2 110.747.0 (747.2) 109.999.8 2.293.6 2.1% 240.0 110.239.8 2.533.6 1.046.9 0.9% Total Gross Exp. 107,706.2 110,747.0 (747.2) 109,999.8 2,293.6 2.1% 240.0 110,239.8 2,533.6 2.4% 1,728.9 1.6% 1,046.9 0.9% REVENUE Branch and E-Services 11,107.9 10,490.4 60.0 (557.5)(100.0)(177.0) -1.7% (0.9%)10,550.4 (5.0% 10,450.4 (657.5)(5.9% (96.0) **Total Revenues** 11,107.9 10,490.4 60.0 10,550.4 (557.5) (5.0%)(100.0) 10,450.4 (657.5) (5.9%) (177.0) -1.7% (96.0) (0.9%) NET EXP. 96.598.3 100,256.6 (807.2)99.449.4 2.851.0 3.0% 340.0 99.789.4 3.191.0 3.3% 1,906.0 1.9% 1,142.9 1.1% Branch and E-Services Total Net Exp. 96.598.3 100,256.6 (807.2) 99.449.4 2.851.0 340.0 99,789.4 3.191.0 3.3% 1,906.0 1.9% 1.142.9 1.1% **Approved Positions** 990.6 990.6 990.6 2.0 992.6 4.7 0.5%

Table 7
2015 Service Budget by Activity

The 2015 Operating Base Budget for Branch and E-Services of \$110.000 million gross and \$99.449 million net is \$2.851 million or 3.0% over the 2014 Approved Net Budget.

**Branch and E-Services** service maintains branches to provide neighbourhood hubs to access collections, computers, programs, etc. and public spaces to read, study, work, network, etc. for all residents. The service also provides 24/7 online access to library collections, services and information and a range of self-service options.

- Base Budget pressures in Branch and E-Services are primarily from inflationary cost increases in salaries and benefits totaling \$1.574 million and economic increases of \$0.542 million for contracted services, \$0.346 million for utilities and \$0.139 million for library materials.
- Other base pressures include the operating impact of the Fort York and Scarborough Civic Centre branches of \$0.424 million net and a \$0.621 million loss in fine revenue based on previous years' experiences.
- To help mitigate the base pressures, the service was able to control costs in service, materials processing, supplies and licences for a savings of \$0.061 million and reduce the operating contribution to the capital project TAMP by \$0.483 million by maximizing the amount of development charges permitted by the 2014 DC By-Law to fund eligible expenses.
- Service efficiencies generate savings of \$0.076 million from streamlining the use of barcode labels and RFID tags and \$0.127 million from changes to scheduling and type of services provided by contracted Security Guards. New revenue of \$0.060 million is expected from a self-publishing initiative and promotion for the sale of used books.
- The 2015 Operating Budget for Branch and E-services includes funding for new and enhanced services of \$0.140 million net to implement a pilot program to forgive late fines for children and youth at 31 library branches in Neighbourhood Improvement Areas and \$0.200 million net, specific to this service, for the expansion of Youth Hubs into 4 new library sites.

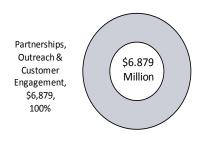
# Partnerships, Outreach and Customer Engagement

Partnerships, Outreach and Customer Engagement

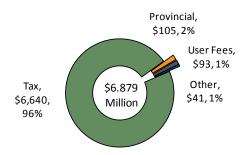
#### What We Do

- Extend access to library services to residents and communities throughout the city, and help to increase awareness and use of library services.
- Support the library in outreach to new audiences and in delivering service efficiently.
- Engage and consult residents, stakeholders and communities to deliver excellent and responsive customer service.
- Provide opportunities to volunteers to develop employment skills and contribute to the community.

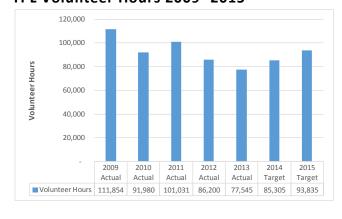
#### 2015 Service Budget by Activity (\$000s)



#### Service by Funding Source (\$000s)



#### TPL Volunteer Hours 2009 -2015



- Volunteers support 6 programs focusing on literacy and technology including programs for children in middle years.
- The number of volunteer hours are expected to increase in 2014 and 2015.

## **2015 Service Levels**

## Partnerships, Outreach and Customer Engagement

	Service Levels	Recommended				
Activity	2014	2015				
Partnership	Partnerships established to facilitate City and strategic objectives.	Partnerships established to facilitate City and strategic objectives.				
Outreach	Online and social media to support service objectives  • Engaging in promotion, outreach and awareness raising  • Delivering information service  • Improving and supporting customer service excellence  • Supporting media and public relations  • Promoting accessibility for all by participating on popular social media	Online and social media to support service objectives  • Engaging in promotion, outreach and awareness raising  • Delivering information service  • Improving and supporting customer service excellence  • Supporting media and public relations  • Promoting accessibility for all by participating on popular social media				
	channels Online and social media tools reflect community usage and include:  blogs and wikis Streamed programs on You Tube Twitter for current information E-newsletter	channels Online and social media tools used reflect community usage and include:  blogs and wikis  Streamed programs on You Tube  Twitter for current information E-newsletter				
Programs	Programs delivered in schools and community locations to facilitate outreach 100% of schools in City's designated neighbourhood improvement areas reached through Kindergarten, Grade Four and High School Outreach.	Programs delivered in schools and community locations to facilitate outreach and 100% of schools in City's designated neighbourhood improvement areas reached through Kindergarten Grade Four and High School Outreach.				
Bookmobile and Home Library Service	Bookmobile and Home Library Service provided in accordance with Service Delivery Model to address geographically isolated communities or the needs of home bound users.  13,320 home visits to deliver materials	Bookmobile and Home Library Service provided in accordance with Service Delivery Model to address geographically isolated communities or the needs of home bound users.  13,350 home visits to deliver materials				
	children in the middle years. 3,216 volunteers	Volunteer recruitment and management in accordance with the Volunteer Management Practice Policy. Volunteers support 6 programs focusing on literacy and technology including programs for children in the middle years. 3,538 volunteers				
Volunteer	116 active volunteers per 100,000 population	128 active volunteers per 100,000 population				
Services	85,305 volunteer hours  Provide consultation on service development including capital projects and major renovations, and ongoing evaluation of library services and programs.  Youth Advisory Groups active in 50 locations	93,835 volunteer hours  Provide consultation on service development including capital projects and major renovations, and ongoing evaluation of library services and programs.  Youth Advisory Groups active in 50 locations				
	Two Teen Advisors support engagement with Toronto's teen communities for Board initiatives targeted towards Toronto's youth	Two Teen Advisors support engagement with Toronto's teen communities for Board initiatives targeted towards Toronto's youth				

	Service Levels	Recommended			
Activity	2014	2015			
Customer Engagement	Residents and communities consulted as per TPL's Public Consultation Policy on service development including capital projects, major renovations and the ongoing evaluation of library services and programs.  Feedback and customer service is available in a range of accessible formats in compliance with the AODA's requirements and City service standards.  Customer Feedback acknowledged in two days with a response in the format chosen by resident if requested  Telephone calls returned within one business day.  Voicemails cleared daily or appropriate absence messaged.  Callers not transferred to voicemail.  Emails acknowledged within two business days.	TPL's Public Consultation Policy on service development including capital projects, major renovations and the ongoing evaluation of library services and programs.  Feedback and customer service is available in a range of accessible formats in compliance with the AODA's requirements and City service standards.  Customer Feedback acknowledged in two days with a response in the format chosen by resident if requested			

<sup>\* 2015</sup> Service Levels reflect service changes.

For the 2014 Approved Operating Budget, service levels for TPL were not finalized; therefore, no service levels were approved. The 2015 Service levels have been completed and are recommended.

Any changes from 2014 service levels have been highlighted in bold.

2015 Operating Budget 2014 **Incremental Change** Base Budget Service vs. 2014 New/ 2015 2015 Budget vs. 2014 Approved **Budget** Base Budget 2015 Base Budget % Change Budget 2016 Plan 2017 Plan Changes Enhanced Budget GROSS EXP. Partnerships, Outreach & 6.903.4 0.6% 6.723.0 (25.0)6.878.4 155.4 2.3% 1.0 6.879.4 156.4 2.3% 83.5 1.2% 43.2 **Customer Engagement** 83.5 6,903.4 6,723.0 (25.0) 6,878.4 155.4 2.3% 2.3% Total Gross Exp. 1.0 6,879.4 156.4 1.2% 43.2 0.6% REVENUE Partnerships, Outreach & 240.3 254.2 1.4 241.7 (12.5) (4.9%) (2.5)239.2 (15.0) (5.9% (2.2) -0.9% (2.2) (0.9%) Customer Engagement 1 4 (2.5) **Total Revenues** 254.2 240.3 241.7 (12.5)(4.9%) 239.2 (15.0)(5.9% (2.2) -0.9% (2.2) (0.9%) NET EXP. Partnerships, Outreach & 171.4 6,468.8 6,663.1 6,636.7 167.9 2.6% 3.5 6,640.2 2.6% 1.3% 0.7% (26.4)85.6 45.4 Customer Engagement 6 468 8 6 663 1 (26.4) 6 636 7 1679 2 6% 6.640.2 171 4 2 6% 85.6 1.3% 45.4 0.7% Total Net Exp. **Approved Positions** 

Table 7
2015 Service Budget by Activity

The 2015 Operating Base Budget for Partnerships, Outreach and Customer Engagement of \$6.878 million gross and \$6.637 million net is \$0.168 million or 2.6% over the 2014 Approved Net Budget.

The **Partnerships, Outreach and Customer Engagement** service helps to extend access and increase awareness and use of library services through partnerships and outreach as well as engage and consult with residents, stakeholders and communities to support service development and delivery. The service also develops a suite of library programs to support literacy, life-long learning and access to culture with emphasis on literacy for children and youth.

- Base Budget pressures in Partnerships, Outreach and Customer Engagement service are primarily from inflationary cost increases in salaries and benefits totaling \$0.111 million and economic increases of \$0.018 million for contracted services, \$0.012 million for utilities and \$0.011 million for library materials.
- Other base pressures include the operating impact of the Fort York and Scarborough Civic Centre branches of \$0.027 million net and a \$0.014 million loss in fine revenue based on previous years' experiences.
- To help mitigate the base pressures, the service was able to control costs in service, materials processing, supplies and licences for a savings of \$0.002 million and reduce the operating contribution to the capital project TAMP by \$0.016 million by maximizing the amount of development charges permitted by the 2014 DC By-Law to fund eligible expenses.
- Service efficiencies generate savings of \$0.003 million from streamlining the use of barcode labels and RFID tags and \$0.004 million from changes to scheduling and type of services provided by contracted Security Guards. New revenue of \$0.001 million is expected from a self-publishing initiative and promotion for the sale of used books.
- The 2015 Operating Budget for Partnerships, Outreach and Customer Engagement includes funding of \$0.004 million net to implement a new service; a pilot program to forgive late fines for children and youth at 31 library branches in Neighbourhood Improvement Areas in order to have access to full library services and borrowing.

# Part III:

Issues for Discussion

## **Issues for Discussion**

#### Issues Impacting the 2015 Budget

#### Loss of Fine Revenue

- The reduction in fines revenue of \$0.775 million represents a 21% decrease of the fines budget, and is reflective of TPL's experience in 2014, and similar to many other libraries. Falling fines revenue is due to a number of factors including the availability of upcoming due date email notifications, increasing use of e-collections which incur no fines, new and higher fines rates which result in greater customer attention, and service improvements which allow customers to manage their accounts more effectively.
- TPL will continue to monitor fines revenue and has set up a revenue committee to look at ways to increase revenue through other avenues as legislation does not allow charging for library services.
- Options that are being explored and/or implemented include: reducing the number of days required to book the rental of meeting rooms, looking for opportunities to free up space to lease to tenants, renting out library spaces for private functions and opening another used book store to sell donated materials.

#### E-Collections

- The demand for E-collections (e-books, e-magazine, music and video, etc.) continues to grow. Circulation of digital content has increased 100% each year from 2011-2013, and over 2 million e-titles were borrowed in 2013 which represented 6.5% of total circulation. It is forecasted to be 10% of total circulation in 2014.
- The increased demand and use of e-collections has created operating budget pressures for all libraries. Specifically, TPL is experiencing the following:
  - Fine revenues have decreased as e-collections are automatically returned without incurring fines;
  - The cost to purchase e-books is generally higher than traditional books and due to a lack of regulations in the industry, publishers can set their own prices as well as terms, conditions and circulation limits (for example, consumers pay \$15.99 for *The Stone Mattress* and TPL pays \$85.00);
  - E-content cannot be purchased; only licensing is offered which requires TPL to re-purchase content when the term expires or when the number of uses expire; and
  - E-content can only be sourced in the United States, so the value of the Canadian Dollar affects TPL's buying power.
- City Council at its December 16,17 and 18, 2013 meeting adopted the motion MM45.4 and in so doing, requested the Department of Canadian Heritage and the Ontario Ministry of Tourism, Culture and Sport to investigate publishers' restrictive practices in making e-book and e-magazine available to public libraries, including the higher prices charged to public libraries.

- Advocacy efforts for improved public access to e-collections on reasonable terms are underway in Canada and internationally. TPL is a leader in this area and has established the Library Board's E-Book Working Group, collaborated with other large Canadian public library boards such as the Ottawa Library Board, worked with both the Canadian and Ontario Library Associations and have engaged with representatives from the Ontario and Federal Government.
- It is recommended that Toronto Public Library continue to advocate for e-content regulation for public libraries and report back on any progress achieved in the cost, terms and conditions to acquire and circulate e-content in time for the 2016 Budget process.

Library Materials – Contribution from Development Charge (DC) Reserve Fund

Library materials are eligible for Development Charge (DC) funding under the City's 2014 Development Charge By-Law and in prior years Council approved funding a portion of the library materials budget from the DC Reserve Fund in order to allow the library materials budget to increase to accommodate growth. The funding sources for library materials since 2004 are summarized in the following table:

		Changes		Annual	Comment			
Year	Funding  Development Charges	City (Property taxes)	Expenditures	Library Materials Budget				
2004	\$2.051	\$13.668	\$15.719	\$ 15.72	9 2004 Approved Library Materials Budget			
2005		0.065	0.065		- Library Materials impacts from Capital Projects			
		0.629	0.629	\$ 16.43	3 - Inflationary Increase (4%)			
2006		0.008	0.008		- Library Materials impacts from Capital Projects			
		0.517	0.517	\$ 16.93	3 - Inflationary Increase (3%)			
2007	0.350	(0.019)	0.331	\$ 17.26	- Inflationary Increase (2%)			
2008		0.132	0.132		- Library Materials impacts from Capital Projects			
	(0.350)	0.350		\$ 17.40	- Reversal of one-time additional DC draw of \$0.350M in 07			
2009	(0.551)	0.551		\$ 17.40	- Recommended reduction in reserve draw for Lib. Material			
2010		0.076	0.076		- Library Materials impacts from Capital Projects			
		(0.065)	(0.065)		- Reductions to meet City target			
		0.103	0.103		- Adjust HST impact (offset by reductions in other TPL exps)			
	(0.500)	0.500		\$ 17.53	- Recommended reduction in reserve draw for Lib. Material			
2011		0.313	0.313		- Inflationary Increase (1.8%)			
		(0.313)	(0.313)		- Forego 2011 economic factor increase			
		(0.400)	(0.400)	\$ 17.13	- Reduce purchases in Library Materials in 2011			
2012		0.295	0.295		- Inflationary Increase (1.5%)			
		0.056	0.056		- Library Materials impacts from Capital Projects			
	0.750	(0.750)		\$ 17.46	- Recommended reduction in reserve draw for Lib. Material			
2013		0.200	0.200		- Inflationary Increase (1.1%)			
		(0.300)	(0.300)		- SOLS consortium Lib. Mat. Purchase savings			
	0.250	(0.250)		\$ 17.36	5 - Increase in reserve draw for Lib. Material			
2014		0.434	0.434		- Inflationary Increase (2.5%)			
		0.187	0.187		- Library Materials impacts from Capital Projects			
	0.725	(0.725)		\$ 17.98	7 - Approved increase in reserve draw for Lib. Material			
2015		0.445	0.445		- Inflationary Increase (2.5%)			
		0.154	0.154		- Library Materials impacts from Capital Projects			
	0.445	(0.445)			- Approved increase in reserve draw for inflation Lib. Material			
	0.306	(0.306)		\$ 18.58	5 - Approved increase in reserve draw for Lib. Material			
	\$3.476	\$15.110	\$18.586		2015 Approved Library Materials Budget			

- The 2015 Operating Budget includes \$18.586 million to fund new collections, and will recover \$3.476 million from development charges to fund collections associated with the service needs of population growth. DC funds represent 18.7% of the materials budget's expenditures which meets the applicable DC By-law guidelines. The maximum of which the materials budget can be funded from DCs is \$3.677 million.
- Financial Planning performed a detailed review of proposed development charge (DC) withdrawals
  and sufficiency of the Reserve funds to determine the optimum level of DC funding that was
  sustainable as TPL's capital program is also funded through DCs.
- The budget draws from the Development Charges Reserve Fund for both the 2015 Operating and 2015-2024 Capital Plan for Toronto Public Library represent an amount that can be withdrawn without posing a risk to the adequacy of the Reserve Fund.

#### Toronto Public Library Board's 2015 Operating Budget Request

- At its meeting on November 17, 2015, the Toronto Public Library Board considered the TPL 2015 Operating Budget of \$171.041 million net (\$187.833 million gross), representing a \$3.404 million or 2.0% net increase of the 2014 budget and in so doing, approved the recommendations made by the TPL Budget Committee.
- Subsequently, at its meeting on January 19, 2015, the Library Board considered the 2015 operating budget being recommended by City staff representing a 2.3% increase, which includes a \$0.216 million cut to the collections budget and a proposal to standardize service hours at neighbourhood branches, with 24 branches losing hours and 31 branches gaining hours for a net increase of 28 weekly hours, for a saving of \$0.290 million. However at the meeting, the Library Board adopted the following recommendation:
  - reconfirms its rejection of the City staff-recommended cut to the collections budget of \$0.216 million and changes to open hours at neighbourhood branches resulting in a savings of \$0.290 million, and approves the following:
    - 1. revises the further reduction to the security guard budget from \$0.513 million to \$0.200 million for a revised annual budget of \$1.313 million; and
    - 2. revises the increase in the draw from development charges reserve from \$0.507 million to \$0.306 million, for a revised annual draw of \$3.476 million, to fund collections;
    - 3. resulting in a revised 2015 operating budget request of \$171.555 million net (\$188.196 million gross), which maintains open hours and collections, and meets the City staff-recommended net budget increase of 2.3%.
- The 2015 Operating Budget for TPL of \$188.646 million gross and \$172.130 million net (after reductions and new and enhanced), is higher by \$0.575 million net than the Toronto Public Library Board 2015 Recommended Operating Budget of \$188.196 million gross and \$171.555 million net.
- The table below compares the Toronto Library Board Recommended 2015 Operating Budget Request with the 2015 Operating Budget and the differences include:
  - At Budget Committee on February 20<sup>th</sup>, 2015, City staff recommended reductions were replaced with the Toronto Public Library Board's recommended reductions and the

budget was increased by adding two new and enhanced services to the TPL Operating Budget as part of the Toronto Poverty Reduction Initiatives which were:

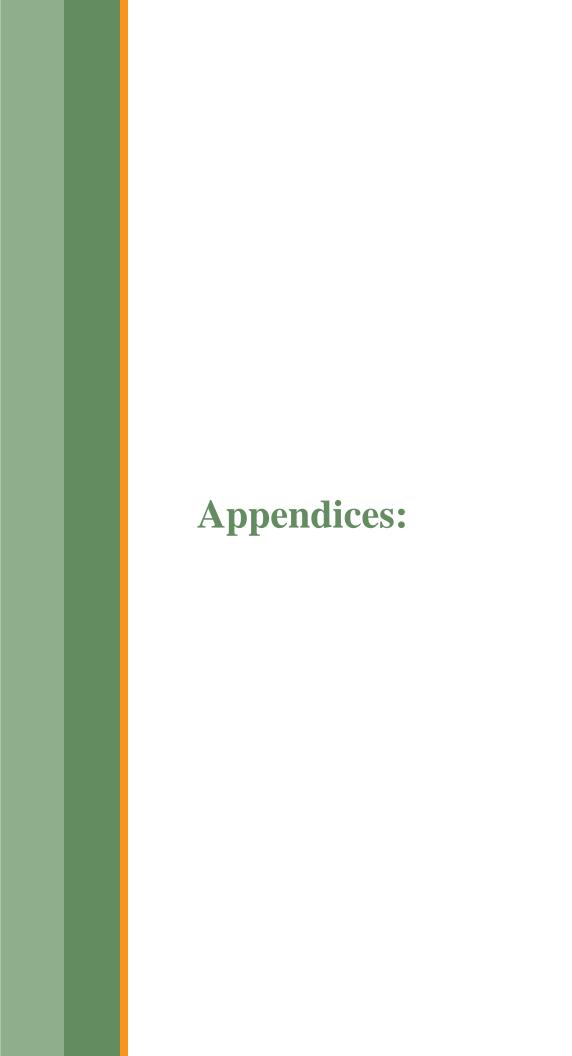
- i. Fine Forgiveness Pilot (\$0.050 million gross and \$0.175 million net)
- ii. Expansion of Youth Hubs to 4 new sites (\$0.200 million gross and net and 2 permanent positions)
- At City Council on March 11<sup>th</sup>, 2015, a motion passed which amended the 2015 Operating Budget by reversing the reduction of \$0.200 million gross and net to the Security Guard Budget.

	TPL Board Recommended - January 17, 2015		2015 Operating Budget			Net Changes	Comment	
	Approved Positions	Gross Expenditures	Net	Approved Positions	Gross Expenditures	Net		
(In \$000s)		\$	\$		\$	\$	\$	
2014 Approved Budget	1,737.4	184,170.1	167,587.4	1,737.4	184,170.1	167,587.4		
In-Year Adjustment	0.5	50.0	50.0	0.5	50.0	50.0		
2014 Adjusted Budget	1,737.9	184,220.1	167,637.4	1,737.9	184,220.1	167,637.4		
2015 Pressures								
Staffing costs		2,762.0	2,762.0		2,762.0	2,762.0		
Operating impact of Capital for 2 new branches		815.3	763.3		815.3	763.3		
Operating impact from other capital projects		4.0	32.0		4.0	32.0		
Economic adjustments		1,493.0	1,493.0		1,493.0	1,493.0		
Reduction in Fine revenues			775.0			775.0		
2015 Base Budget before reductions	1,737.9	189,294.4	173,462.7	1,737.9	189,294.4	173,462.7		
Revenues, Efficiencies and Other Reductions								
Reduction in contribution to TAMP		(570.0)	(570.0)		(570.0)	(570.0)		
Changes in Security Guards services		(150.0)	(150.0)		(150.0)	(150.0)		
Efficiencies in barcode labels and RFID tags		(90.0)	(90.0)		(90.0)	(90.0)		
Reduction in material processing supplies,		(71.8)	(71.8)		(71.8)	(71.8)		
licenses and service efficiencies		(71.0)	(71.0)		(71.0)	(71.0)		
Reduction in Pan Am Games Funding		(16.6)			(16.6)			
Increase funding from DC for collections			(445.0)			(445.0)		
Revenue from Self-publishing printing			(25.0)			(25.0)		
New revenue from sale of books			(50.0)			(50.0)		
Standardization of Neighbourhood Branch Hours								Not recommended by Budget
Reduction in the Collections Budget (Library								Committee (BC) on Feb 20th
								Not recommended by BC on Feb 20th
Materials) Additional DC draw for Library Materials to								Revised by TPL Board Jan 17th and
maximum			(306.0)			(306.0)		recommended by BC Feb 20th
muximum								Council on Mar 11th, added back
Additional Reduction to Security Guards services		(200.0)	(200.0)				200.0	\$200K to the Security Budget
2015 Total Reductions		(1,098.4)	(1,907.8)	0.0	(898.4)	(1,707.8)	200.0	
Youth Hub Expansion				2.0	200.0	200.0	200.0	Approved at BC Feb 20th through Poverty Reduction Initiatives
Fine Forgiveness Program					50.0	175.0	175.0	Approved at BC Feb 20th through Poverty Reduction Initiatives
2015 New and Enhanced				2.0	250.0	375.0	375.0	,
2015 Operating Budget	1,737.9	188,196.0	171,554.9	1,739.9	188,646.0	172,129.9	575.0	
\$ Change from 2014		3,975.9	3,917.5	,	4,425.9	4,492.5		
% Change from 2014		2.2%	2.3%	0.1%	2.4%			

## Issues Referred to the 2015 Operating Budget Process

Toronto Public Library Board at its meeting of September 8, 2014 adopted a motion requesting the 2015 Budget target for TPL be revised to provide additional funding to operate the two new branches (Fort York and Scarborough Civic Centre) at a second year cost of \$0.763 million in 2015 to reduce the operating pressures.

- > The 2015 Operating Budget target for all Divisions and Agencies was a 0% increase from the 2014 Approved Operating Budget.
- ➤ The Toronto Public Library Board's request would make the 2015 Operating Budget target for TPL \$0.763 million or 0.46% over the 2014 Approved Operating Budget.
- The 2015 Operating Budget for TPL is \$4.493 million or 2.7% over the 2014 Approved Operating Budget and provides funding for the operating impact of capital of \$0.763 million.



# **Appendix 1 2014 Service Performance**

#### **2014 Key Service Accomplishments**

In 2014, Toronto Public Library's accomplishments reflect the achievements related to the Strategic Plan Workplan and include:

- ✓ Maintenance of service and activity levels including 262,134 open hours per year at 100 library branches 18.7 million visits, 26.7 million virtual visits and 32.3 million in total circulation.
- ✓ Achievements of Toronto Public Library's Strategic Plan 2012-2015 Read, Learn, Create, and Deliver 2014 work plan including the following to support City initiatives including the Seniors' Strategy, Middle Childhood Strategy Framework and Strong Neighbourhoods Strategy 2020.
- ✓ The Opening of the Library's 99th location Fort York Branch in May to support the population growth in these local communities; and celebrating the completion of the Toronto Reference Library's revitalization.
- ✓ Implemented expanded open hours at seven district libraries and the Toronto Reference Library as approved in the 2014 operating budget.
- ✓ Finalized public consultation and design for the Albion Branch and engaged in public consultation and began the design for the Wychwood Branch.
- ✓ Completed a building condition and an audit related to requirements for the Accessibility for Ontarians with Disabilities Act.
- ✓ Increased access to e-collections including books, audio books and magazines with a 90% increase in usage.
- ✓ Supported early literacy through the introduction of a KidsStop, interactive early literacy centers at the Fairview Branch.
- ✓ Implemented 2014 priorities in TPL's Middle Childhood Framework to deliver effective and responsive service including enhancements to the Grade Four Outreach Program to engage newly independent readers and by providing outreach programs at the City's 33 After School Recreational Care Programs (ARC).
- ✓ Introduced Digital Innovation Hubs at the Toronto Reference Library and Fort York Branch equipped with digital design workstations, 3D printing and the latest technology, tools for self publishing including HD digital cameras and audio and video production tools and staff support with plans for an additional hub at the Scarborough Civic Centre Branch.
- ✓ Partnered to advance initiatives related to key City strategies including: Toronto Child and Family Advisory Network's Middle Childhood Strategy, Youth Equity Strategy, Seniors Strategy and Toronto Strong Neighbourhood Strategy 2020.

(56.6)

(3.3%)

#### **2014 Financial Performance**

	2012 Actuals	2013 Actuals	2014 Approved Budget	2014 Actuals	2014 Approve	_
(\$000s)	\$	\$	\$	\$	\$	%
Gross Expenditures	175,355.3	183,479.7	184,220.1	185,343.8	1,123.7	0.6%
Revenues	16,280.6	18,506.8	16,582.7	17,732.7	1,150.0	6.9%
Net Expenditures	159,074.7	164,972.9	167,637.4	167,611.1	(26.3)	(0.0%)

1,737.9

1,681.3

#### 2014 Budget Variance Analysis

#### 2014 Experience

**Approved Positions** 

Toronto Public Library (TPL) reported a favourable net variance of \$0.026 million of planned expenditures for the year ended December 31, 2014. The variance was primarily due to savings from salaries of \$0.558 million and other expenditures of \$0.045 million and additional revenue of \$0.272 million from public printing and photocopying services which offset a revenue loss of \$0.849 million from library fines.

1,653.4

At year-end, TPL reported a strength of 1,681.3 positions, which was 56.1 positions or 3.2% below the approved complement of 1,737.4 positions. This represented a vacancy rate of 0.6% after considering gapping. TPL's strength was below complement mainly to meet the budget gapping target of 2.7% or approximately 49.0 equivalent positions and an additional 7.1 positions remained vacant to help offset the revenue shortfall from library fines.

#### Impact of 2014 Operating Variance on the 2015 Budget

1,717.9

The 2015 Operating Budget includes a reduction to fine revenue of \$0.775 million to reflect actual experience.

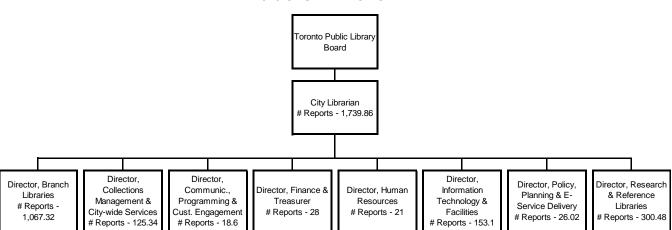
# Appendix 2 2015 Operating Budget by Expenditure Category

### **Program Summary by Expenditure Category**

						2015 Char	nge from		
	2012	2013	2014	2014	2015	2014 Ap	proved	Pla	an
Category of Expense	Actual	Actual	Budget	Actual	Budget	Bud	get	2016	2017
(\$000's)	\$	\$	\$	\$	\$	\$	%	\$	\$
Salaries and Benefits	129,021.7	135,223.6	137,797.8	137,948.8	141,221.8	3,423.9	2.5%	142,514.7	142,677.5
Materials and Supplies	20,279.6	19,962.5	20,459.7	20,215.4	26,536.5	6,076.8	29.7%	27,452.0	28,449.2
Equipment	771.1	1,045.9	523.3	372.6	566.8	43.5	8.3%	570.8	505.8
Services & Rents	22,545.5	24,569.2	22,796.8	24,095.8	18,192.4	(4,604.3)	(20.2%)	18,451.2	18,917.2
Contributions to Capital	1,828.0	1,888.0	1,848.0	1,848.0	1,338.0	(510.0)	(27.6%)	1,338.0	1,338.0
Contributions to Reserve/Res Funds	820.9	790.5	790.5	790.5	790.5	(0.0)	(0.0%)	790.5	790.5
Other Expenditures	88.5		4.0	72.8		(4.0)	(100.0%)		
Total Gross Expenditures	175,355.3	183,479.7	184,220.1	185,343.8	188,646.0	4,425.9	2.4%	191,117.3	192,678.2
Provincial Subsidies	5,765.8	5,943.9	5,695.4	5,765.7	5,695.4			5,695.4	5,695.4
Federal Subsidies	284.2	69.0	20.0	138.6	20.0			20.0	20.0
User Fees & Donations	6,049.4	5,178.8	5,854.7	6,176.7	5,031.7	(823.0)	(14.1%)	4,931.7	4,831.7
Transfers from Capital Fund	141.2	173.0	340.0	348.2	312.0	(28.0)	(8.2%)	295.0	275.0
Contribution from Reserve Funds		3,241.1	2,825.0	2,825.0	3,559.4	734.4	26.0%	3,476.0	3,476.0
Contribution from Reserve	1,750.0								
Sundry Revenues	2,290.0	3,901.0	1,847.6	2,478.4	1,897.6	50.0	2.7%	1,897.6	1,897.6
Required Adjustments									
Total Revenues	16,280.6	18,506.8	16,582.7	17,732.7	16,516.1	(66.6)	(0.4%)	16,315.7	16,195.7
Total Net Expenditures	159,074.7	164,972.9	167,637.4	167,611.1	172,129.9	4,492.5	2.7%	174,801.6	176,482.5
Approved Positions	1,717.9	1,653.4	1,737.9	1,681.3	1,739.9	2.0	0.1%	1,744.6	1,744.6

# **Appendix 3**2015 Organization Chart

2015 ORGANIZATION CHART



## **2015 Complement**

Category	Senior Management	Management	Exempt Professional & Clerical	Union	Total
Permanent	1.0	79.0	30.0	1,629.86	1,739.86
Temporary					
Total	1.0	79.0	30.0	1,629.86	1,739.86

# Appendix 4

**Summary of 2015 Service Changes** 



Form ID			Adjust				
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change
2015 Co	uncil Approved Base Budget Before Service Change:	188,636.0	16,566.1	172,069.9	1,737.9	2,671.7	1,680.9

5466 Changes in Security Guards Services
51 1 Description:

Savings of \$0.150 million net are expected in 2015 based on TPL's annual review of security guard service. TPL will be introducing changes to scheduling and type of services provided by the security guards, while maintaining visible in-branch security guard presence in those locations identified with safety issues.

#### **Service Level Impact:**

Security guard hours at Toronto Reference Library will be reduced as guards will no longer need to do security bag checks at exit due to RFID tagging and upgrades to security gates. Further, four locations will no longer have in-branch security guards and there will no longer be a night guard at North York Central Library. The hours of coverage will be reduced and the mobile security guard service re-vamped. Instead of two mobile security guards, there will now be one and they will patrol branches on a targeted basis, with more frequent visits to fewer branches. TPL will also provide security guards on an occasional basis to address temporary and/or seasonal situations.

Service: Library Collections Access & Borrowing

(127.1)	0.0	(127.1)	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
(127.1)	0.0	(127.1)	0.0	0.0	0.0
(18.6)	0.0	(18.6)	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
0.0	0.0	0.0	0.0	0.0	0.0
(18.6)	0.0	(18.6)	0.0	0.0	0.0
	0.0 0.0 0.0 (18.6) (127.1) 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0 0.0 (18.6) 0.0 (127.1) 0.0 0.0 0.0 0.0 0.0 0.0 0.0	0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0         (18.6)       0.0       (18.6)       0.0         (127.1)       0.0       (127.1)       0.0         0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0	0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0         (18.6)       0.0       (18.6)       0.0       0.0         0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0         0.0       0.0       0.0       0.0       0.0

Category:



Form ID			Adjustmo	ents			
Category	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change
	Service: Library Partnerships, Outreach & Cust. Engage	ment					
	Staff Recommended:	(4.3)	0.0	(4.3)	0.0	0.0	0.0
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	Total Council Approved:	(4.3)	0.0	(4.3)	0.0	0.0	0.0
	Staff Recommended:	(150.0)	0.0	(150.0)	0.0	0.0	0.0
	Budget Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0
	Council Approved Service Changes:	(150.0)	0.0	(150.0)	0.0	0.0	0.0

S467 Reduction in Barcode Labels and RFID Tags

51 1 Description:

Streamlining the use of library materials tags (RIFD) and barcode labels throughout the library system will result in savings of \$0.090 million net.

**Service Level Impact:** 

N/A

Service: Library Collections Access & Borrowing

Staff Recommended:	(11.2)	0.0	(11.2)	0.0	0.0	0.0
BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0

Category:

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Form ID			Adjust	ments				
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change	
	Total Council Approved:	(11.2)	0.0	(11.2)	0.0	0.0	0.0	
	Service: Library In-Branch & Virtual Services							
	Staff Recommended:	(76.3)	0.0	(76.3)	0.0	0.0	0.0	
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	Total Council Approved:	(76.3)	0.0	(76.3)	0.0	0.0	0.0	
	Service: Library Partnerships, Outreach & Cust. Engager	ment						
	Staff Recommended:	(2.6)	0.0	(2.6)	0.0	0.0	0.0	
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	Total Council Approved:	(2.6)	0.0	(2.6)	0.0	0.0	0.0	
	Staff Recommended:	(90.0)	0.0	(90.0)	0.0	0.0	0.0	
	Budget Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0	
	Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0	
	City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0	
	Council Approved Service Changes:	(90.0)	0.0	(90.0)	0.0	0.0	0.0	

5493 Print on Demand Revenue

52 1 Description:

New revenue of \$0.025 million is expected to be generated from print-on-demand services at the Toronto Reference Library, associated with the establishment of a new entity: the Asquith Press, for people interested in self-publishing.



Form ID			Adjustr	ments				
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change	
	Service Level Impact:					l		
	N/A							
	Service: Library Collections Access & Borrowing							
	Staff Recommended:	0.0	4.5	(4.5)	0.0	0.0	0.0	
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	Total Council Approved:	0.0	4.5	(4.5)	0.0	0.0	0.0	
	Service: Library In-Branch & Virtual Services							
	Staff Recommended:	0.0	20.0	(20.0)	0.0	0.0	0.0	
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	Total Council Approved:	0.0	20.0	(20.0)	0.0	0.0	0.0	
	Service: Library Partnerships, Outreach & Cust. Enga	agement						
	Staff Recommended:	0.0	0.5	(0.5)	0.0	0.0	0.0	
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0	
	Total Council Approved:	0.0	0.5	(0.5)	0.0	0.0	0.0	
	Staff Recommended:	0.0	25.0	(25.0)	0.0	0.0	0.0	
	Budget Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0	



For	rm ID			Adjust					
Category	Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change	
	· · · · · · · · · · · · · · · · · · ·	Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0	
		City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0	
		Council Approved Service Changes:	0.0	25.0	(25.0)	0.0	0.0	0.0	

5494 Sale of Donated books 52 1 Description:

New revenue of \$0.050 million net is expected to be generated from a promotion to encourage the donation of saleable used materials.

#### **Service Level Impact:**

N/A

Service: Library Collections Access & Borrowing

Service: Library In-Branch & Virtual Services						
Total Council Approved:	0.0	9.1	(9.1)	0.0	0.0	0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
Staff Recommended:	0.0	9.1	(9.1)	0.0	0.0	0.0

Total Council Approved:	0.0	40.0	(40.0)			0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
Staff Recommended:	0.0	40.0	(40.0)	0.0	0.0	0.0

Service: Library Partnerships, Outreach & Cust. Engagement



Form ID			Adjust	ments			
Category	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change
	Staff Recommended:	0.0	0.9	(0.9)	0.0	0.0	0.0
	BC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	Total Council Approved:	0.0	0.9	(0.9)	0.0	0.0	0.0
	Staff Recommended:	0.0	50.0	(50.0)	0.0	0.0	0.0
	Budget Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0
	Council Approved Service Changes:	0.0	50.0	(50.0)	0.0	0.0	0.0



Form ID		Adjus	tments			
Agencies - Cluster Program: Toronto Public	_	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change

#### **Summary:**

Staff Recommended:	(746.0)	75.0	(821.0)	(1.6)	0.0	0.0
Budget Committee Recommended:	306.0	0.0	306.0	1.6	0.0	0.0
Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
City Council Approved:	200.0	0.0	200.0	0.0	0.0	0.0
Council Approved Service Changes:	(240.0)	75.0	(315.0)	0.0	0.0	0.0
Total Council Approved Base Budget:	188,396.0	16,641.1	171,754.9	1,737.9	2,671.7	1,680.9

# Appendix 5

# **Summary of 2015 New / Enhanced Service Priorities**



# 2015 Operating Budget - Council Approved New and Enhanced Services Summary by Service (\$000s)

Form ID		Adjust	tments				
Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change	

6241 Youth Hubs Expansion

72 0 Description:

Funding of \$0.200 million gross and net and 2 FTEs in 2015 with incremental funding of \$0.200 million and 2 FTEs in 2016 will allow for Youth Hubs expansion in 4 new branches. The youth hubs will provide after school drop-in program to grades 7-10 students with free tutored help, workshops and other activities. The 4 library sites are Cedarbrae, Fairview, York Woods anad Maria A. Shchuka with two expected to open in 2015 and another two in 2016.

#### **Service Level Impact:**

Cedarbrae, Fairview, York Woods and Maria A. Shchuka will now provide after school drop-in programs.

Service: Library In-Branch & Virtual Services

Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
BC Recommended Change:	200.0	0.0	200.0	2.0	200.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
Total Council Approved:	200.0	0.0	200.0	2.0	200.0	0.0
Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
Budget Committee Recommended:	200.0	0.0	200.0	2.0	200.0	0.0
Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0



### 2015 Operating Budget - Council Approved New and Enhanced Services **Summary by Service** (\$000s)

Form ID			Adjustments				
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change
00.40	le. e . s						

6242 | Fine Forgiveness Pilot

74 0 Description:

Funding of \$0.050 million gross and \$0.175 million net is provided to implement a pilot program to reinstate full library services and borrowing for children and youth at 31 library branches in Neighbourhood Improvement Areas by forgiving late fines. The pilot is to begin in Q2 2015, which will allow summer reading programs, collections and after school programs fully accessible to children and youth. Expanded access will be considered in future years.

#### **Service Level Impact:**

Children and Youth in Neighbourhood Improvement Areas who had outstanding fines will now be able to access summer reading programs, collections and after school programs.

Service: Library Collections Access & Borrowing

Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
BC Recommended Change:	9.0	(22.5)	31.5	0.0	0.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
Total Council Approved:	9.0	(22.5)	31.5	0.0	0.0	0.0
Service: Library In-Branch & Virtual Services						
Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
BC Recommended Change:	40.0	(100.0)	140.0	0.0	0.0	0.0
EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
Total Council Approved:	40.0	(100.0)	140.0	0.0	0.0	0.0
Service: Library Partnerships, Outreach & Cust. Engagem	ent					
Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0

Category:

71 - Operating Impact of New Capital Projects

72 - Enhanced Services-Service Expansion 75 - New Revenues

74 - New Services

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Run Date: 05/25/2015 13:57:31



# 2015 Operating Budget - Council Approved New and Enhanced Services **Summary by Service**

(\$000s)

Form ID							
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change
	BC Recommended Change:	1.0	(2.5)	3.5	0.0	0.0	0.0
	EC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	CC Recommended Change:	0.0	0.0	0.0	0.0	0.0	0.0
	Total Council Approved:	1.0	(2.5)	3.5	0.0	0.0	0.0
	Staff Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	Budget Committee Recommended:	50.0	(125.0)	175.0	0.0	0.0	0.0
	Executive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0
	City Council Approved:	0.0	0.0	0.0	0.0	0.0	0.0
	Council Approved New/Enhanced Services:	50.0	(125.0)	175.0	0.0	0.0	0.0

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# 2015 Operating Budget - Council Approved New and Enhanced Services Summary by Service (\$000s)

Form ID			Adjustm					
Category Priority	Agencies - Cluster Program: Toronto Public Library	Gross Expenditure	Revenue	Net	Approved Positions	2016 Plan Net Change	2017 Plan Net Change	
Summa	nry:							
Staff Re	ecommended:	0.0	0.0	0.0	0.0	0.0	0.0	
Budget	Committee Recommended:	250.0	(125.0)	375.0	2.0	200.0	0.0	
Executi	ive Committee Recommended:	0.0	0.0	0.0	0.0	0.0	0.0	
City Co	uncil Approved:	0.0	0.0	0.0	0.0	0.0	0.0	
Counci	I Approved New/Enhanced Services:	250.0	(125.0)	375.0	2.0	200.0	0.0	

72 - Enhanced Services-Service Expansion

75 - New Revenues

# **Appendix 6**

## Inflows/Outflows to/from Reserves & Reserve Funds

#### Table 8

### **Program Specific Reserve / Reserve Funds**

		Projected	Rec'd Withdra	wals (-) / Contrib	utions (+)
	Reserve /	Balance as of			
	Reserve Fund	Dec. 31, 2014	2015	2016	2017
Reserve / Reserve Fund Name (\$000s)	Number	\$	\$	\$	\$
Projected Beginning Balance		18,945.9	22,658.9	22,046.9	19,201.9
Development charge Reserve Fund - Library	XR2115				
Proposed Withdrawls (-)					
- Library Materials			(3,476.0)	(3,476.0)	(3,476.0)
Total Reserve / Reserve Fund Draws / Contr	ibutions	18,945.9	19,182.9	18,570.9	15,725.9
Other Program / Agency Net Withdrawals &	Contributions	3,713.0	2,864.0	631.0	(3,762.0)
Balance at Year-End		22,658.9	22,046.9	19,201.9	11,963.9

Table 9
Corporate Reserve / Reserve Funds

		Projected	Rec'd Withd	rawals (-) / Contr	ibutions (+)
	Reserve /	Balance as of			
	Reserve Fund	Dec. 31, 2014	2015	2016	2017
Reserve / Reserve Fund Name (\$000s)	Number	\$	\$	\$	\$
Projected Beginning Balance					
Vehicle Reserve Fund Library	XQ1700	690.1	690.1	1,032.1	1,374.1
Contributions (+)			342.0	342.0	342.0
Total Reserve / Reserve Fund Draws / Contri	butions	690.1	1,032.1	1,374.1	1,716.1
Other Program / Agency Net Withdrawals &					
Balance at Year-End		690.1	1,032.1	1,374.1	1,716.1

	Reserve /	Projected	Rec'd Withdrawals (-) / Contributions				
	Reserve Fund	Balance as of	2015	2016	2017		
Reserve / Reserve Fund Name (\$000s)	Number	\$	\$	\$	\$		
Projected Beginning Balance							
Insurance Reserve Fund	XR1010	21,307.7	21,307.7	21,756.2	22,204.7		
Contributions (+)			448.5	448.5	448.5		
Total Reserve / Reserve Fund Draws / Contri	butions	21,307.7	21,756.2	22,204.7	22,653.2		
Other Program / Agency Net Withdrawals &	Contributions						
Balance at Year-End		21,307.7	21,756.2	22,204.7	22,653.2		

	Reserve /	Projected	Rec'd Withdrawals (-) / Contributions (+)		
	Reserve Fund	Balance as of	2015	2016	2017
Reserve / Reserve Fund Name (\$000s)	Number	\$	\$	\$	\$
Projected Beginning Balance					
Major Special Event Reserve	XR1218	5,566.8	5,566.8	5,483.4	5,483.4
Proposed Withdrawls (-)					
- Pan Am Games			(83.4)		
Total Reserve / Reserve Fund Draws / Contributions		5,566.8	5,483.4	5,483.4	5,483.4
Other Program / Agency Net Withdrawals &	Contributions				
Balance at Year-End		5,566.8	5,483.4	5,483.4	5,483.4