

# 2017 Operating Budget & 2017-2026 Capital Budget & Plan

**Presentation to City Council** 





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## City Manager's Overview



#### **PRELIMINARY BUDGET**

## Consistent with Council expectations

- Rigorous and transparent process
- Full review by staff and Budget Committee members
- Gender and equity impacts
- Expanded consultation

### Reliance on short-term measures

- TCHC bridging
- TTC reserve
- Child care reserve

## City divisions delivered -2.6% savings options

- Built into preliminary budget if consistent with Council policy and service direction
- Otherwise, realistic proposals given

#### Support from MLTT

 \$100 million increase over 2016

## Savings challenge for agencies

- Toronto Police Services largely addressed pressure
- Significant TTC and TCHC pressures

### Long-term capital increase of \$5.8 billion

- City Building Fund
- Relaxation of debt ratio policy
- Operations for allocating potential toll revenue – \$5.6 billion of incremental leverage





#### **COUNCIL APPROVED BUDGET – TAX SUPPORTED EXPENDITURES**

(In \$ Millions)	2016 Budget	2017 CN Approved Operating Budget	Change from 2016	% Change From 2016
Gross Expenditures	\$10,099	\$10,544	\$446	4.4%
Net (Before SSE and City Building Fund)	\$3,931	\$4,046	\$115	2.9%
Total Tax Impact	\$3,391	\$3,987	\$56	1.4%

#### **Operating Budget**

- Service levels maintained or enhanced
- Same cost, adjusted for inflation and population
- Incremental \$22 million in new investments

#### **Capital Budget**

- Consistent with preliminary budget
- Recommendation to use tolling revenue and increased debt capacity no longer applicable
- Capital overhang still a major concern
  - o Exact level depends on assumptions
  - Real and persistent gap between expectations and capacity





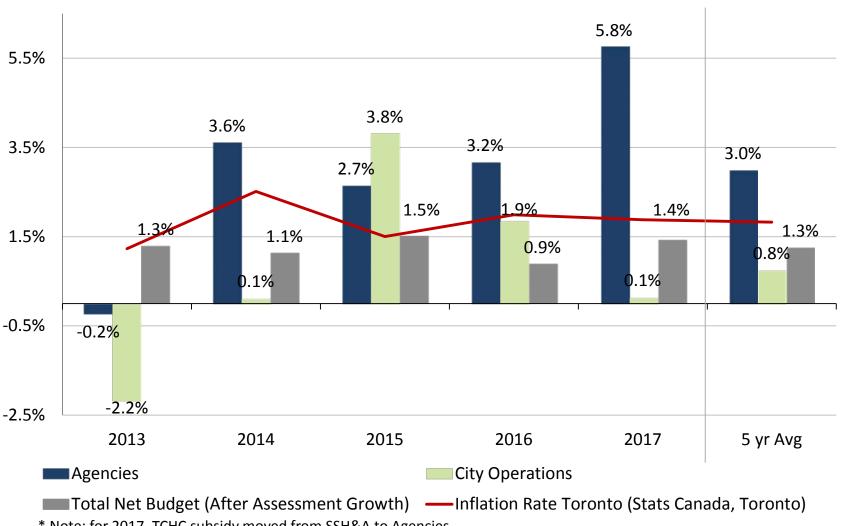
#### **AREAS OF NET BUDGET INCREASE**

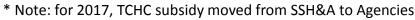
(In Millions)	2016	2017	YoY Increase	% Increase
City divisions	1,897	1,900	3	0.1%
TTC	610	690	79	13.0%
TCHC	205	242	37	18.2%
Toronto Police Service (Inc Board)	1,007	1,007	0	0.0%
Toronto Public Health	59	61	2	3.2%
Toronto Public Library	177	179	2	1.1%
Other Agencies	29	29	0	0.8%
Total Agencies	2,087	2,207	120	5.8%
Current From Capital (Inc \$45M TPC loss)	231	312	81	35.3%
Debt Charges	463	505	42	9.1%
Capital & Corporate Financing	694	817	123	17.8%





## SUMMARY OF NET BUDGET CHANGES — OVER THE PAST 5 YEARS, CITY OPS AVERAGE NET INCREASES HAVE BEEN BELOW INFLATION







#### **KEY OBSERVATIONS – CAPITAL**

#### New funding for priority projects

 Significant new investments to fund \$5.8B in Council priority projects (addressing regulatory capital requirements and state of good repair backlog)

#### Road tolling

- Tolling revenue could have been a stable, significant revenue source to provide an additional \$5.6B in incremental capital investment
- Province announced that it will not allow road tolls, but will double gas tax rate –
   expected to generate additional \$158 million annually at maturity in 2021/2022
- The incremental gas tax revenue is:
  - ➤ Not a direct substitute for toll based or other City controlled revenues
  - Not reasonable source of leverage for long-term debt repayment





#### **CITY COUNCIL APPROVED BUDGET – REVENUES**

(In \$ Millions)	2016 Budget	2017 CN Approved Operating Budget	Change from 2016	% Change From 2016
Gross Revenues (Incl Property Tax)	\$10,099	\$10,544	\$446	4.4%

#### Major drivers of 2017 increase

- Municipal Land Transfer Tax increase
- Property tax assessment growth and adjustment
- Property tax rate increase
- Federal and provincial grants
- TTC fare increase
- User fees and other City revenue increases





#### **REVENUE OUTCOMES (GROSS)**

Tax-Supported Gross Revenue YoY Change (\$M and %)\*











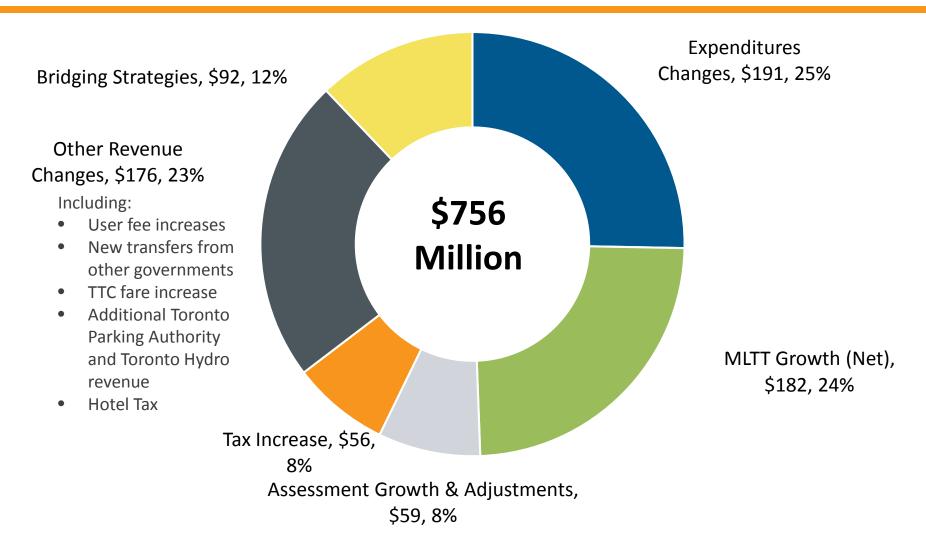


	MLTT (Gross)	Fed/Prov grant (Social Infrastructure Fund)	Property tax: Assessment growth and adjustment	Property tax: 2% residential tax increase	User fees and other City revenues	TTC Fare increase
YoY \$ increase	\$184 M	\$67 M	\$59 M	\$56 M	\$51 M	\$29 M
YoY % change	34.5%	3.1%	1.5%	1.4%	2.3%	2.3%
% of 2017 revenue growth	41.3%	15.0%	13.2%	12.6%	11.5%	6.4%

<sup>\*</sup>Note: Bubble size is proportionate to absolute, year-over-year dollar increase

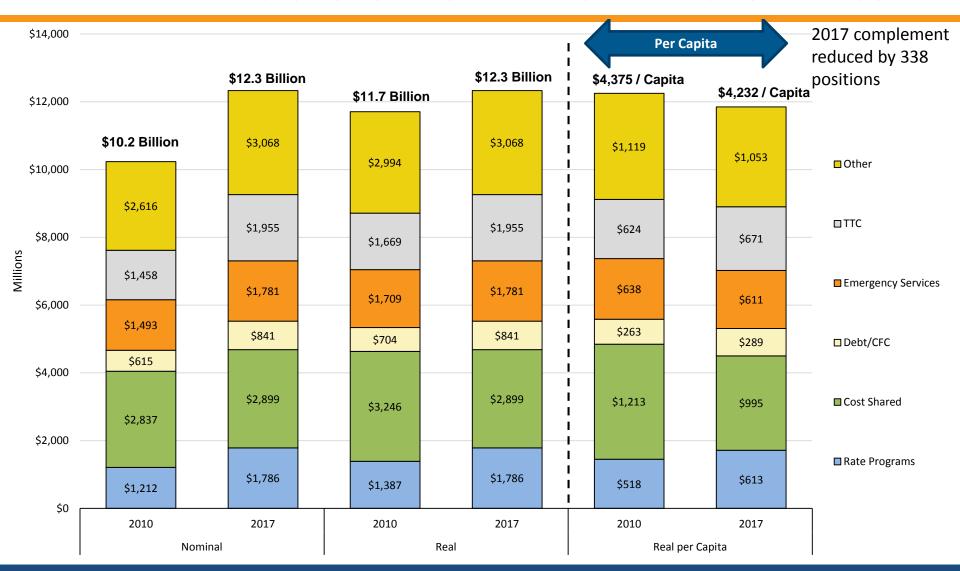


# ACTIONS TAKEN TO BALANCE 2017 NET OPERATING BUDGET: REDUCE \$731 M OPENING PRESSURE + \$25 M IN NEW INVESTMENTS





#### 2010 VS 2017 TOTAL CITY SPENDING COMPARISON







#### **LOOKING FORWARD**

Process and Decision Risk

Expense outcomes largely driven by agency decisions

- Reliance on broad, future targets rather than specific service changes
- High reliance on presumed decisions by other governments

Three core sets of risk

Expense Momentum Risk • Current expense levels controlled, but building momentum

- Operating: Costs increase at each Council meeting
- o Capital: More projects and persistent project cost escalation
- Reluctance to embrace service level or model changes
- Labour, contract, and debt cost escalation
- Pressure from one-time bridging strategies repeat as pressure in the following year

Revenue Stability and Equity Risk

- MLTT dependence
- Lack of appetite for alternative revenue options
- Focus on select user fees / equity



#### **FUTURE POLICY IMPLICATIONS**

Continued reliance on external revenue increases

- No policy change required
- For example, MLTT and government transfers

Lower or alter spending

- Service level or model changes
- Alter composition of operating and capital spend

Increase stable revenue through policy change

 Raise existing revenue source or implement new revenue options

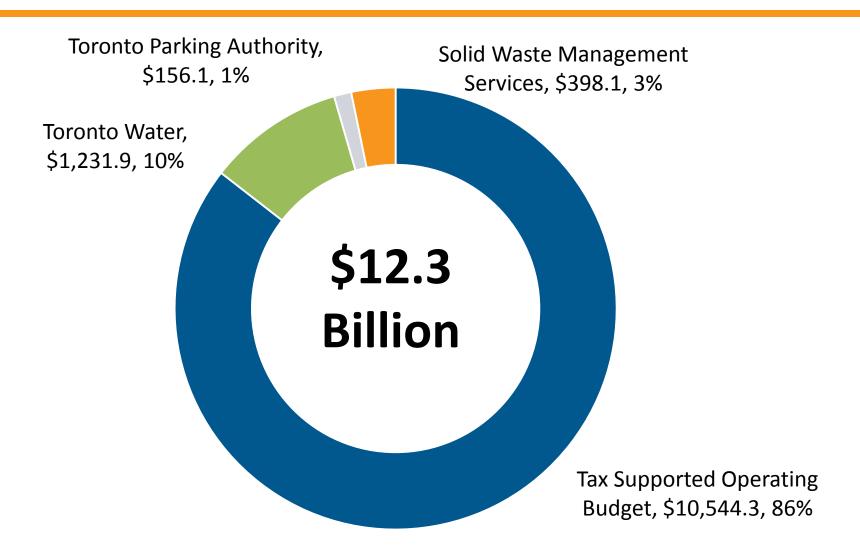




# 2017 City Council Approved Operating Budget Overview



#### **TOTAL 2017 OPERATING BUDGET – RATE & TAX**





#### **2017 REVENUE OUTLOOK**

- Assumed residential property tax increase of 2 per cent
- Low to moderate assessment growth
- Increased reliance on strong Municipal Land Transfer Tax performance
- Small increases in revenues received from other orders of Government – includes upload
- Small increases to user fees and other revenues
- Increase in Toronto Parking Authority revenues

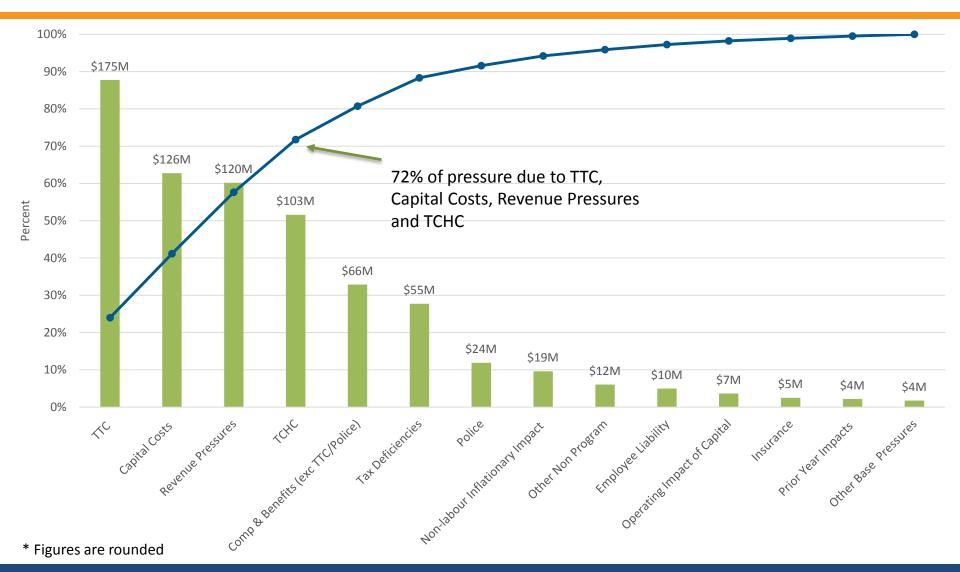


#### **2017 PRESSURE FACTORS**

- Increase in debt service cost and CFC for capital projects
- Impact of Toronto Pooling Compensation loss on Capital From Current
- Toronto Community Housing related pressures
- Reversal of one-time 2016 revenues
- TTC expenditure pressures and ridership / revenue mix change
- Potential decrease in Toronto Hydro dividend

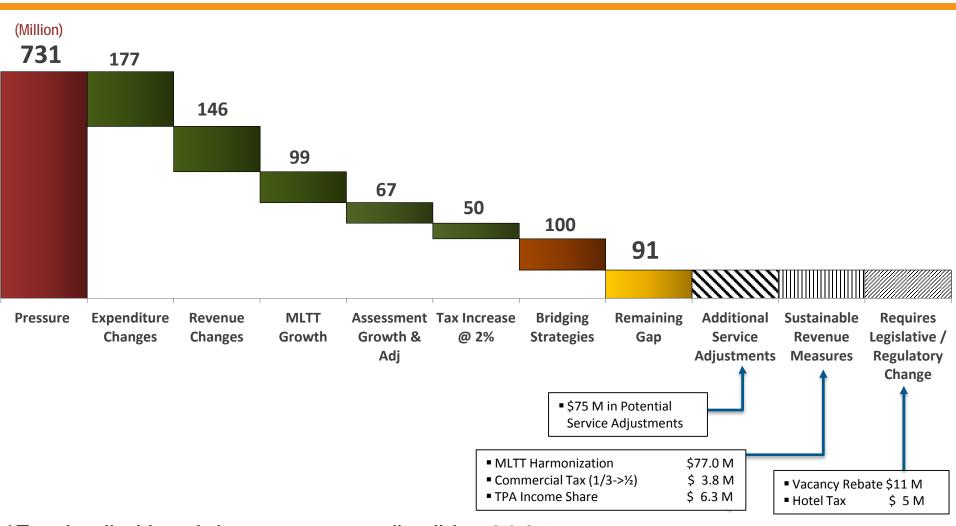


#### **OPENING NET PRESSURE - \$731 MILLION**





#### **ACTIONS TAKEN IN PRELIMINARY BUDGET**

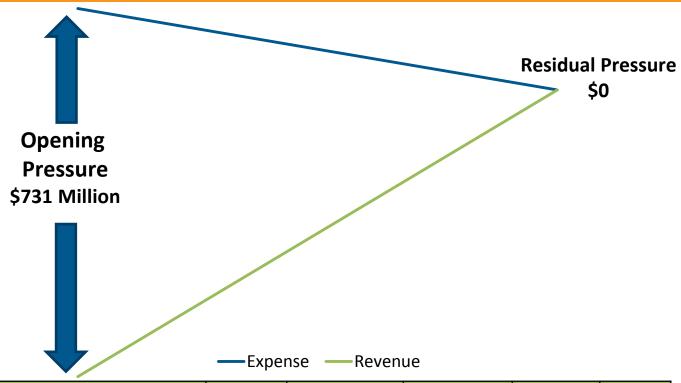


<sup>\*</sup>For detailed breakdown see appendix slides 94,95





#### THE 2017 CITY COUNCIL APPROVED OPERATING BUDGET

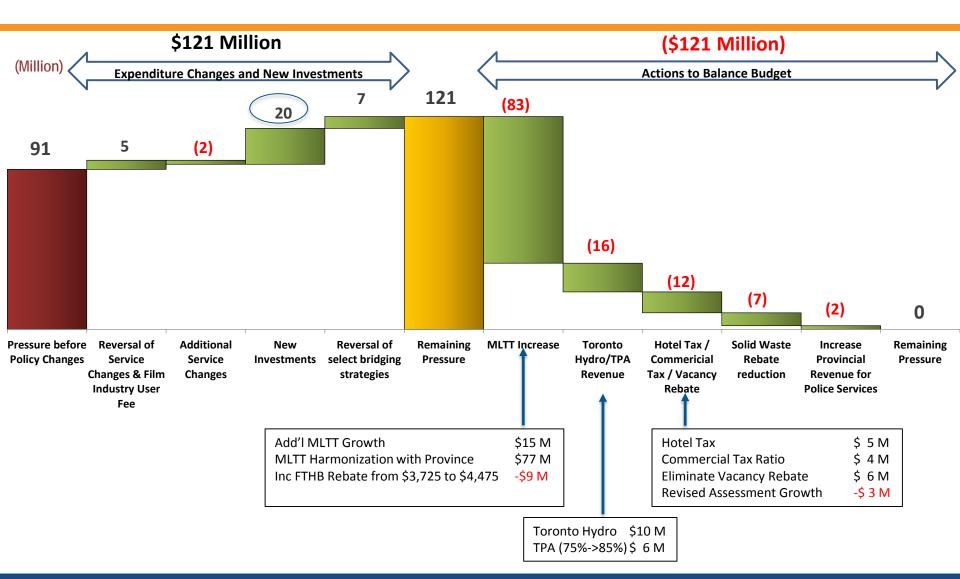


(In \$ Millions)	2016 Budget	2017 Prelim Operating Budget	2017 CN Approved Operating Budget	Change from 2016	% Change From 2016
Gross Expenditures	10,099	10,456	10,544	446	4.4%
Revenues (Inc. Tax)	10,099	10,366	10,544	446	4.4%
Residual Pressure	0	91	0		





#### **BUDGET COMMITTEE'S ACTIONS TO BALANCE BUDGET**





#### **ACTIONS TAKEN BY EXECUTIVE COMMITTEE**

- Added \$2.3 M in new investments (\$0 net) including:
  - 1 engineer in Policy, Planning, Finance & Administration to support the coordination of light rail transit capital projects (\$0.23 M)
  - \$1.4 M in Economic Development & Culture to foster export and trade opportunities for small and medium-sized enterprises (SME)
  - Added \$0.5 M in the City Manager's Office funding to establish a dedicated innovation team funded by a grant from Bloomberg Philanthropies
- Restored \$1.133 M in Children's Services to reinstate grant funding to support occupancy costs in child care centres
- Increased the TTC one-time reserve draw by \$1.133 M to \$14.014 M to offset the restoration of the occupancy grants

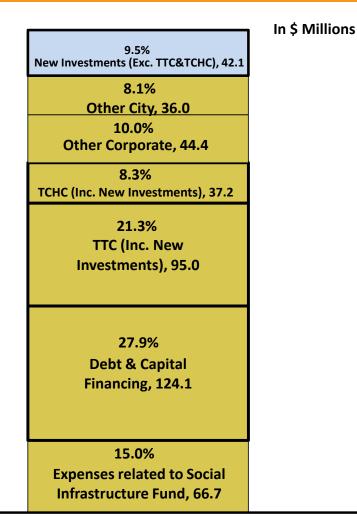


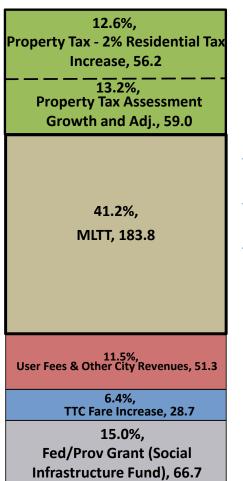
#### **ACTIONS TAKEN BY CITY COUNCIL**

- Added \$0.9 M in new investments (\$0 net) including:
  - Expansion of the Youth Hubs Program within Toronto Public Libraries(\$0.387 M)
  - Enhancements to Toronto Public Health including:
    - Enhance Compliance with Immunization School Pupils Act (\$0.268 M)
    - Fund Summer Cooling Centres (\$0.07 M)
    - Enhanced One-On-One Mentoring Program (\$0.134 M)
  - Fund one new position for the Toronto Newcomer Office in Social Development, Finance & Administration (\$0.137 M)
- Restored funding for street sweeping in Transportation Services (\$2.0 M)
- Funding to maintain the current Constituency Services and Office Budget Policy (\$0.192 M)



# THE TAX SUPPORTED 2017 OPERATING BUDGET IS \$446 MILLION HIGHER THAN 2016





\$116 M

— Harmonization:
\$77 M

MLTT Growth:

FTHB Rebate (\$3,725 to \$4,475):-\$9 M

**Expense Increases** 

**Funding Increases** 

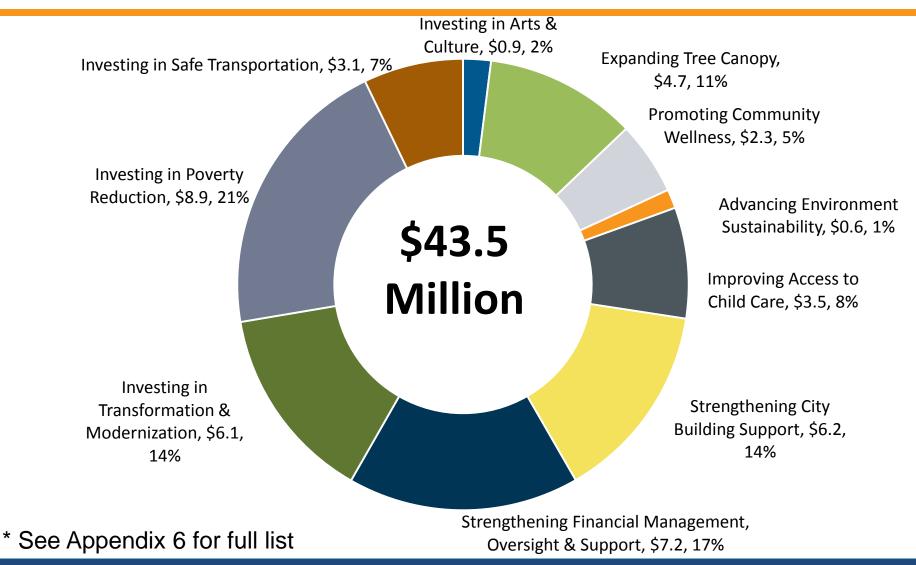


#### **2017 OPERATING BUDGET HIGHLIGHTS**

- Residential property tax increase 2.0% (\$56 Million)
- \$43.5 Million new / enhanced investments (\$20.5 M net)
- Reduced bridging strategies from \$100 M to \$92 M (\$8 M)
  - Eliminates of one time funding and deferrals for City Ops (\$-5.2 M)
  - Eliminates one time reserve draws in Children's Services and need for 5-year funding plan (\$2.7 M)
  - Confirmation of \$6.4 million in Provincial funding for Police Services plus additional \$2.1 million (\$8.5 million total)
- \$66 Million in additional Social Infrastructure funding from the Province
- New and expanded revenue tools:
  - Hotel Tax (\$5 M)
  - Elimination of vacancy rebate (\$5.5 M)
  - Shift from 1/3 to ½ commercial tax (\$3.8 M)
  - MLTT Harmonization with province and increase First Time Home Buyers
     Rebate (\$77 M \$9 M = \$68 M)

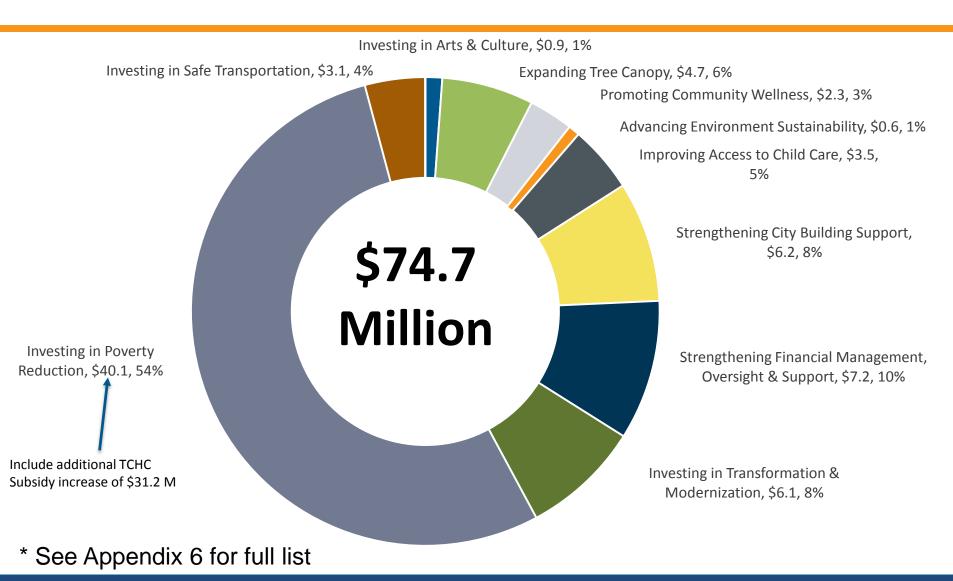


#### **NEW INVESTMENTS IN THE 2017 OPERATING BUDGET**





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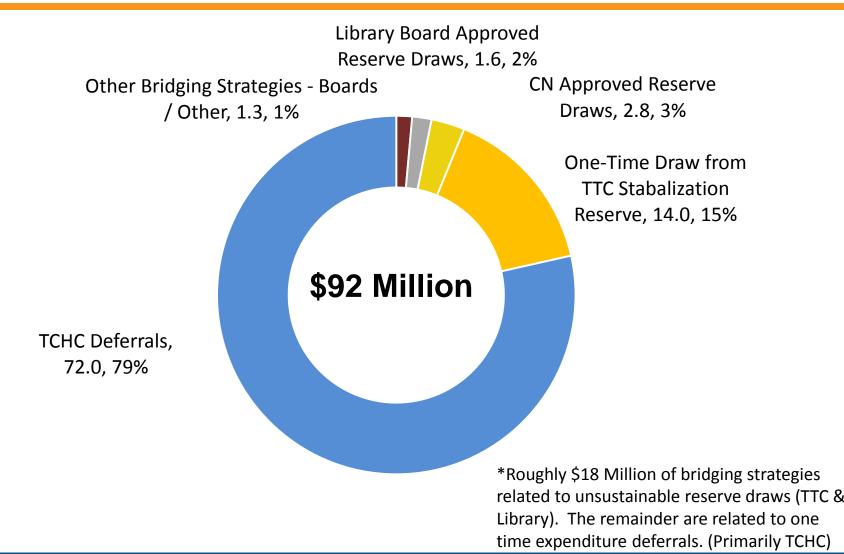


#### **2017 OPERATING BUDGET RISKS**

- \$91 million in one-time bridging strategies need to be addressed in 2018 (Primarily TCHC and TTC)
- Continued reliance on MLTT growth to fund budget increases
- Agencies (Primarily TCHC and TTC) and capital costs continue to drive pressure and are mitigated through below inflation increases to City Operations
- Significant future annual budget gaps
- 2018 Budget Outlook:
  - \$445 million in expenditure pressures + \$91 million in reversal of 2017
     bridging strategies (\$536 Million total)
  - \$373 million net budget gap

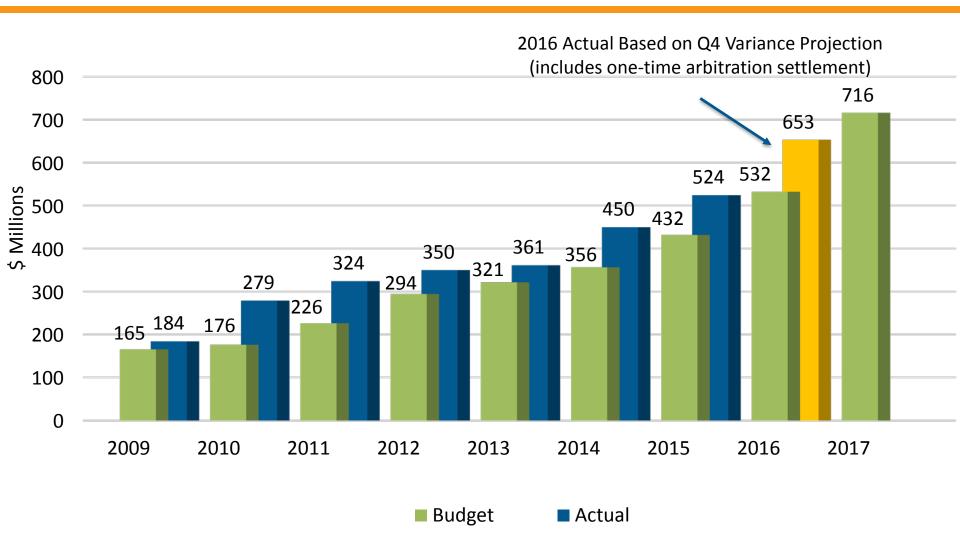


## BRIDGING STRATEGIES INCLUDED IN THE COUNCIL APPROVED 2017 OPERATING BUDGET





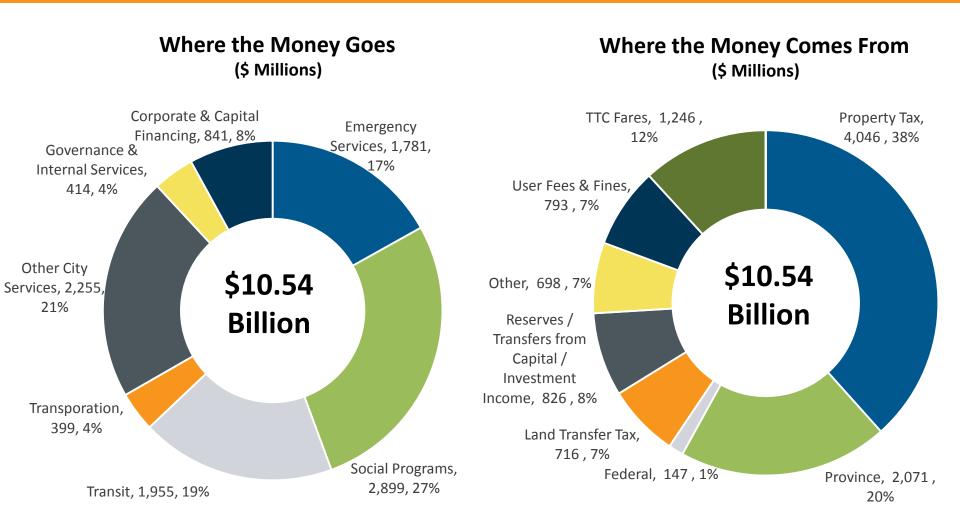
#### **GROWTH OF TOTAL MLTT SINCE 2009**





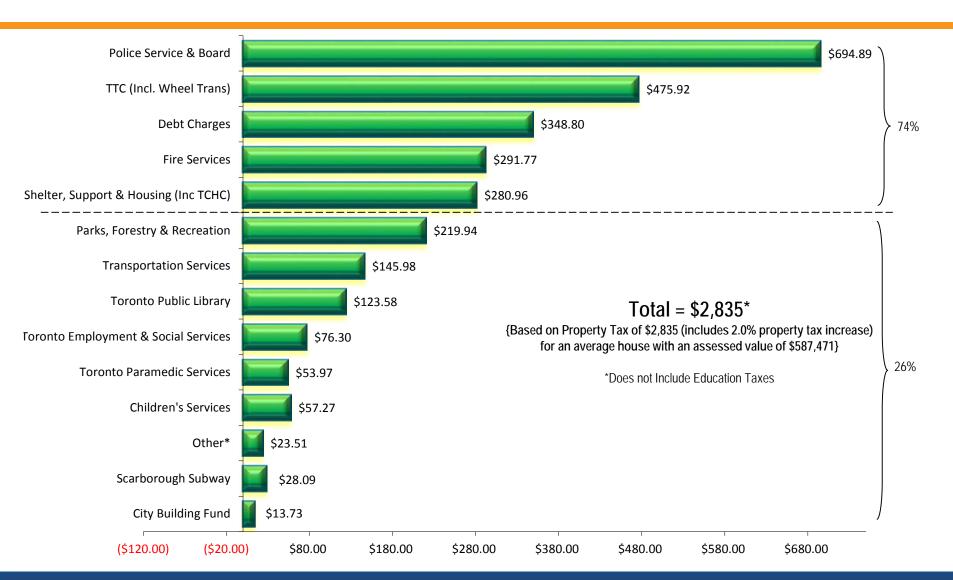


# 2017 Council Approved Tax Supported Program Operating Budget





#### **COUNCIL APPROVED 2017: WHERE THE MONEY GOES**







#### **COUNCIL APPROVED BUDGET STAFFING IMPACT**

	2016	2017 Complement Changes			
	Approved Staff Complement	Total Base Change	New/Enh Service Priorities	Total 2017 CN Approved Budget	Change from 2016 Approved
Citizen Centred Services "A"	13,096.3	(363.5)	27.4	12,760.3	(336.0)
Citizen Centred Services "B"	6,364.8	(35.5)	62.0	6,391.3	26.5
Internal Services	3,069.0	(108.7)	18.0	2,978.2	(90.7)
City Manager	429.0	(3.0)	6.0	432.0	3.0
Other City Programs	924.3	(8.3)	45.5	961.5	37.2
Accountability Offices	54.8	0.5		55.2	0.5
TOTAL - CITY OPERATIONS	23,938.0	(518.5)	158.9	23,578.5	(359.6)
Agencies					
TTC (incl. Wheel-Trans)	14,540.0	36.0	5.0	14,581.0	41.0
Police Services & Board	7,888.0			7,888.0	
Toronto Public Library	1,741.0	(8.7)	2.0	1,734.3	(6.7)
Toronto Public Health	1,864.6	(39.1)	12.5	1,838.0	(26.6)
Other Agencies	1,512.6	12.8	1.0	1,526.4	13.8
TOTAL - AGENCIES	27,546.2	1.0	20.5	27,567.7	21.5
Corporate Accounts (Inc Parkign Tags)	397.0			397.0	
TOTAL LEVY OPERATING BUDGET	51,881.2	(517.5)	179.4	51,543.1	(338.1)





## **Tax Impacts**



<u>Tax Year</u>	Valuation Date	
1998, 1999, 2000	June 30, 1996	
2001, 2002	June 30, 1999	
2003	June 30, 2001	
2004,2005	June 30, 2003	
2006, 2007, 2008	January 1, 2005	
2009, 2010, 2011, 2012	January 1, 2008	
2013, 2014, 2015, 2016	January 1, 2012	
2017, 2018, 2019, 2020	January 1, 2016	<b>√</b>



## REASSESSMENT CHANGES - 2017-2020 VS. HISTORICAL % CVA CHANGE

Cycle Valuation Date	'09-'12 Jan. 1, 2008	'13-'16 Jan. 1, 2012	'17-'20 Jan. 1, 2016	'17 Phased-in
Residential	22.0%	23.0%	28.6%	7.0%
Multi-Residential	9.3%	23.4%	54.4%	13.1%
Commercial	35.1%	22.1%	33.6%	7.8%
Industrial	41.9%%	18.2%	18.8%	3.3%
City Wide	23.5%	22.8%	30.9%	7.5%

Would have been potential for significant tax shift onto the Multi-Residential class





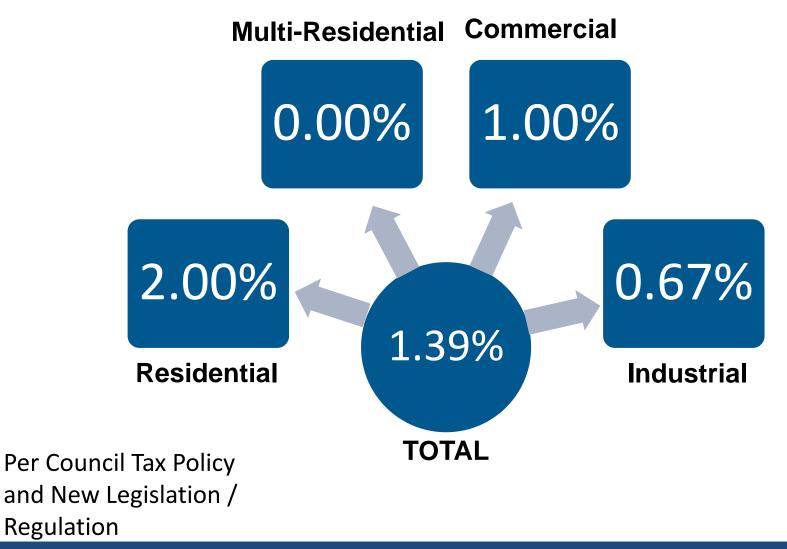
### **AVERAGE PROPERTY VALUES**

	Propert	ties		Asses		
	No. of Properties	%	2016 (Jan. 1/12 Valuation)	2020 (Jan. 1/16 Valuation)	% Change	2017 Phased-In
Single Family Detached	287,820	38%	729,565	973,346	33%	790,248
Town Homes	24,383	3%	530,710	722,193	36%	578,556
Semi Detached	84,302	11%	518,512	714,293	38%	567,449
Condominiums	300,373	40%	369,936	413,843	12%	379,388
All Residential	752,280	100%	548,943	706,178	29%	587,471





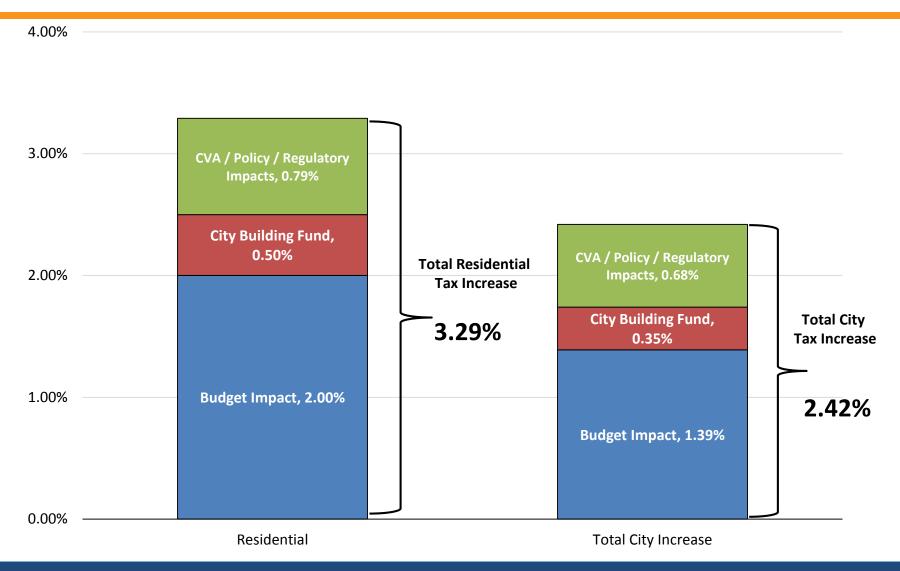
### COUNCIL APPROVED 2017 BUDGET TAX INCREASE IF THE RESIDENTIAL BUDGET TAX INCREASE IS 2.0%





#### **CITY COUNCIL APPROVED 2017 TOTAL TAX INCREASE**

#### RESIDENTIAL BUDGET TAX INCREASE OF 2.0% + CITY BUILDING FUND + CVA/REGULATORY IMPACT







# AVERAGE PROPERTY TAX IMPACTS IF RES. BUDGET INCREASE AT INFLATION; PROVINCIAL FREEZE ON MULTI-RES; TAX BURDEN 1/2 INCREASE FOR COM.; 1/3 FOR IND.; CONTINUE RATIO REDUCTION

	Budgetary Increase	City Building Fund	CVA/ Regulatory	Policy	Total
Residential	2.00%	0.50%	-0.12%	0.91%	3.29%
Multi-Residential (Apartment)	0.00%	0.00%	5.52%	-5.52%	0.00%
Commercial Residual	1.00%	0.25%	1.26%	0.92%	3.43%
Commercial Large	1.00%	0.25%	0.01%	0.16%	1.42%
Industrial	0.67%	0.16%	-3.80%	0.15%	-2.82%
City Average	1.39%	0.35%	0.68%	0.00%	2.42%

<sup>\*</sup>Commercial Large includes: office buildings >25,000 ft2; shopping centres >25,000 ft2; parking lots; professional sports facilities.





### **TAX RATIO IMPLICATIONS**

	2016	2017
Multi-Res	2.9	2.66
Commercial band 1 (<\$1m) band 2 (>\$1m)	2.5 2.9	2.49 2.85
Commercial – Large	2.9	2.85
Industrial	2.9	2.83

Original 2017 ratio target: 2.5 - times residential rate for Commercial Band 1

2.8 - times for All other



### **2017 TAX IMPACT ON AVERAGE HOUSEHOLD (MUNICIPAL TAXES)**

- 2016 Average CVA \$548,943
- 2017 Average CVA \$587,471

**2016 Average Tax Reassessment Impact Policy / Regulation Impact Budget Increase City Building Fund Total Impact 2017 Average Tax** 

\$	%
2,745	
(3)	-0.12%
25	0.91%
55	2.0%
14	0.5%
90	3.29%
2,835	



### 2017 AVERAGE TOTAL PROPERTY TAX IMPACT WITH 2.00% RESIDENTIAL BUDGET TAX INCREASE (INC. EDUCATION ESTIMATE)

Average Residential Tax	2016	2017	\$ impact	% Impact
Municipal	\$2,745	\$2,835	\$90	3.29%
Education* (estimate)	\$1,032	\$1,042	\$10	1.0%
Total	\$3,777	\$3,878	\$101	2.7%

Average House Assessed at \$587,471





<sup>\*</sup> Education Tax Rates are not available at this time



### 2018 & 2019 Forecast



### 2018 & 2019 OUTLOOKS

(in \$ Millions)	2018	2019
Reversal of 2017 Bridging Strategies: TCHC	72	0
Reversal of 2017 Bridging Strategies: Other (Inc TTC Reserve)	19	1
Reversal of 2017 Bridging Strategies Total	91	1
Expenditure Pressures		
TTC	180	74
Capital & Corporate Costs	127	85
Comp & Benefits (Excl TTC & Police)	65	54
Tax Deficiencies	27	(10)
Operating Impact of Capital Projects	11	5
Non-labour Inflationary Impact	9	8
Employee Liability	5	5
Insurance	6	0
Other Base Pressures	14	19
Expenditure Pressures Total	445	254
Total Expense Pressure	536	255
Revenue Changes		
User Fee Change	(6)	(5)
OW Benefit Upload	(22)	0
Interest / Dividend Income	4	(16)
TTC Base User Fee Change	(9)	(22)
TTC Fare Change	0	(20)
Hotel and Lodging Tax	(15)	0
Municipal Land Transfer Tax	(7)	0
Assessment Growth	(50)	(50)
2% Tax Increase	(57)	(58)
Revenue Changes Total	(163)	(172)
Total Pressure	373	83





### 2017-2026 Capital Budget & Plan



### **OVERVIEW**

- \$5.8 Billion New Investments to Fund Critical Unmet Needs
- Actions Taken to Create Investment Room
- 2017 2026 City Council Approved Capital Budget & Plan
  - Impact on State of Good Repair Backlog
  - Impact on Debt Financing
- Provincial Announcement on Tolling and Gas Tax
- Conclusion

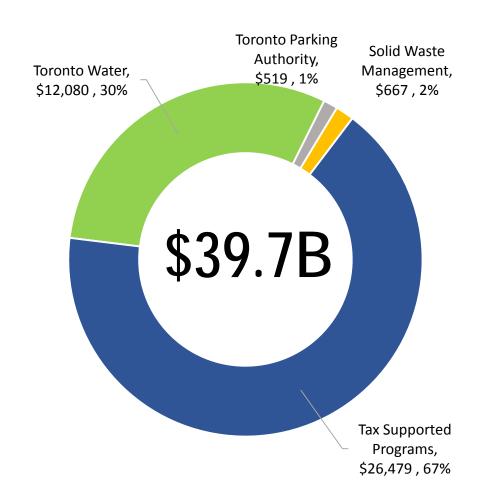




# \$5.8 Billion New Investments to Fund Critical Unmet Needs



# 2017-2026 CAPITAL BUDGET & PLAN (RATE & TAX) - \$39.7B WHERE THE MONEY GOES

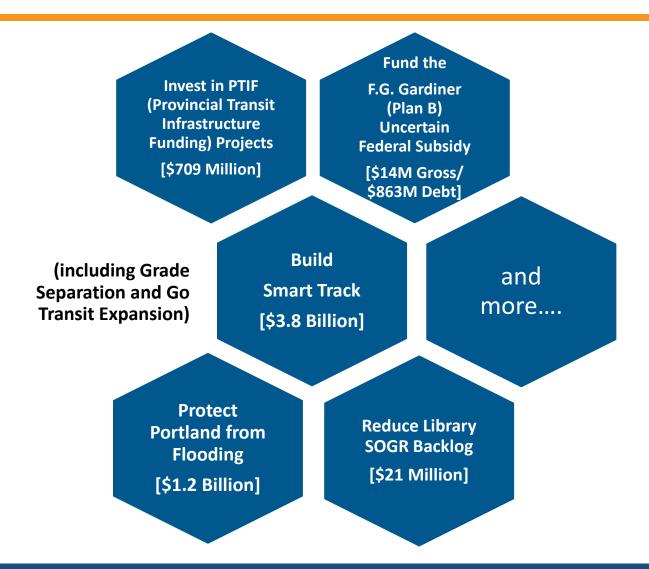




- Notwithstanding \$26 Billion funded in 10 year
   Capital Plan, City still has unmet capital needs of \$30 Billion over next 15 years.
- Investments are required to address state of good repair backlog, service improvement initiatives and future transit expansion.



### \$5.8 BILLION NEW INVESTMENT FUNDS CRITICAL UNMET NEEDS







### **Actions Taken to Create Investment Room**



### STRATEGIES TO CREATE ADDITIONAL INVESTMENT ROOM CAPITAL DIRECTIONS

Step 1

 Submit 2017-2026 Capital Plan based on (2016) approved debt and add new 10<sup>th</sup> year

Step 2

• Examine annual cash flow funding estimates to more *realistically* match cash flow of project activities and timelines

Step 3

Refine project estimates and timing of unmet needs for prioritization

Step 4

Establish criteria and prioritize unmet needs

Step 5

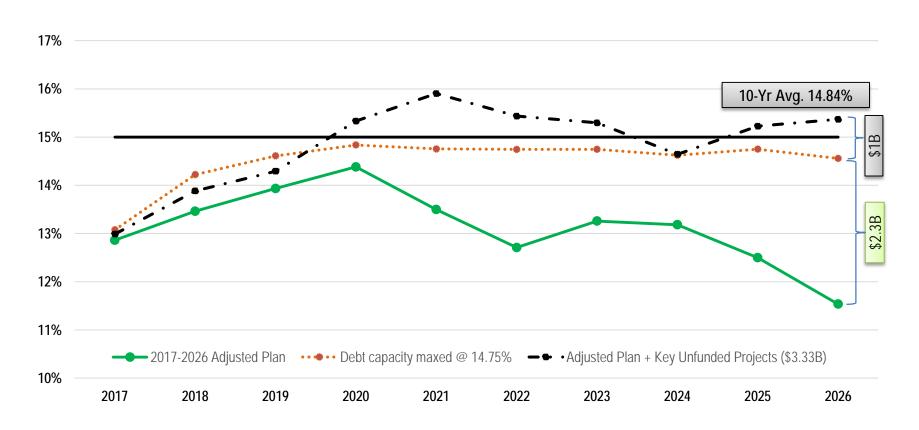
• Examine debt capacity and include the Council directed 0.5% City Building Fund



#### STRATEGIES TO CREATE ADDITIONAL INVESTMENT ROOM

Debt Charges as a % of Property Tax Levy

\$3.334B Key Unfunded Capital Projects to be Funded from Increased Debt Room







### STRATEGIES TO CREATE ADDITIONAL INVESTMENT ROOM RESULTS

\$134M

 Realigning to project timelines in the first 5 years released debt room of \$134 Million

\$2.2B

Maximizing debt capacity increased debt room by \$2.2 Billion

\$1.0B

 CN Approved 0.5% per year City Building Fund (for 5 years) increased debt room by further \$1.0 Billion

\$3.3B

Total \$3.3 Billion debt room provides \$5.8 Billion in capital investments



# KEY PRIORITIES FUNDED IN THE COUNCIL APPROVED 2017 – 2026 CAPITAL BUDGET & PLAN - \$5.8B

Funding Criteria for Unmet Needs	10-Yr	10-Yr
(\$M)	Gross	Debt
1- Approved projects over debt target due to cost escalation	17	866
2- To ensure legislative compliance	60	60
3- Health &Safety/SOGR to avoid service disruption/claims	6	6
4- To leverage opportunity otherwise missed	732	536
5- Results in operating savings or cost avoidance	15	15
6- To implement approved Council priorities	4,975	1,828
7- SOGR projects to reduce backlog	22	20
8- To address sustained service demand	4	3
Grand Total	5,831	3,334



# KEY PROJECTS FUNDED IN THE COUNCIL APPROVED 2017 – 2026 CAPITAL BUDGET & PLAN - \$5.8B GROSS/3.3B DEBT

(\$M)	10-Yr Gross	10-Yr Debt
SmartTrack	3,842	1,840
F.G. Gardiner	14	863
TTC & Non-TTC Public Transit Infrastructure Fund	709	513
Port Lands Flood Protection	1,192	47
Modernization & Transformation	36	36
Toronto Public Library SOGR Backlog	21	19
North York Central Renovation Phase 2	11	10
MB Renovation Accessibility Retrofit 2017-2026	5	5
Multi-Branch SOGR 2017-2026	5	5
Administrative Penalty System	6	6
Other	10	10
Grand Total	5,831	3,334





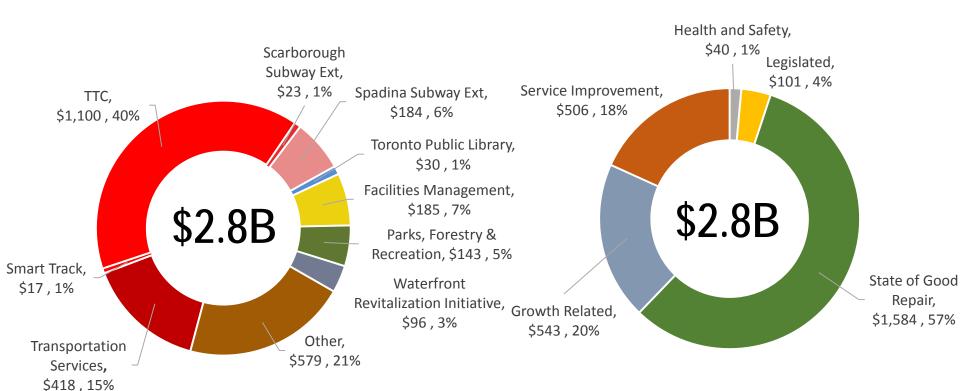
# 2017 – 2026 City Council Approved Capital Budget & Plan



# 2017 CAPITAL BUDGET - \$2.8B WHERE THE MONEY GOES

2017 Capital Budget
By Program (\$m)
63% TTC/Transportation

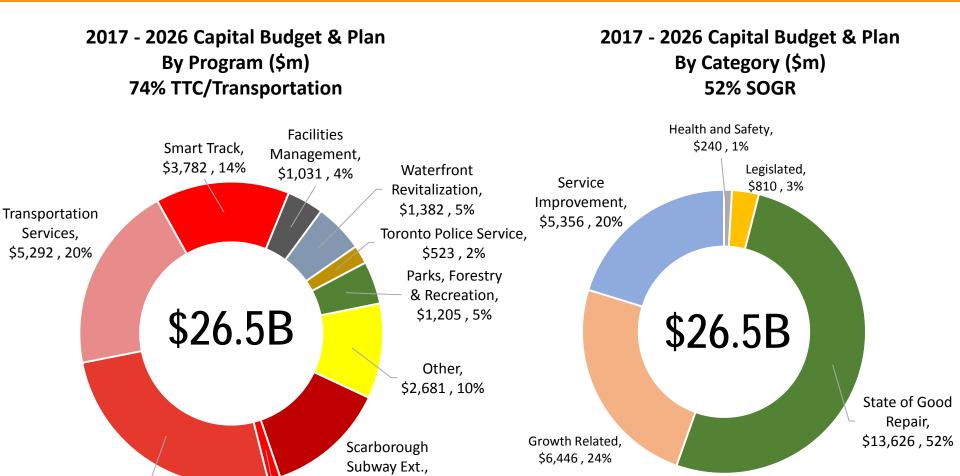
2017 Capital Budget By Category (\$m) 57% SOGR







# 2017 – 2026 CAPITAL BUDGET AND PLAN - \$26.5B WHERE THE MONEY GOES





TTC,

\$6,842,26%



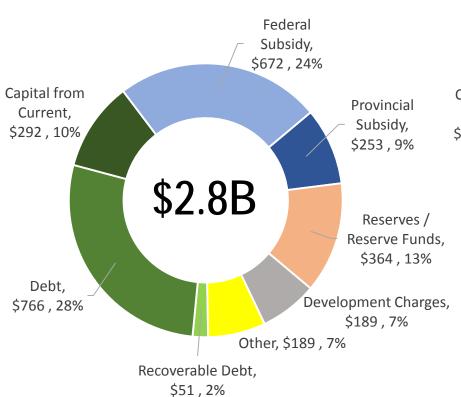
\$3,398,13%

Spadina Subway

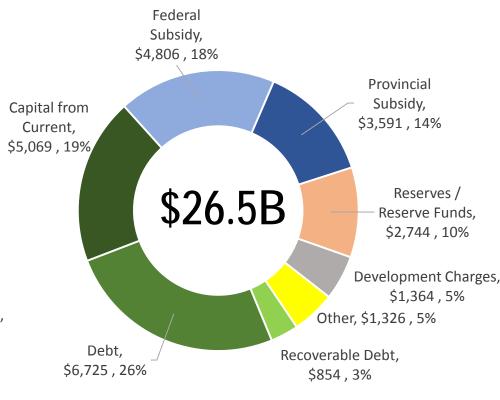
Ext, \$344, 1%

# 2017-2026 CAPITAL BUDGET & PLAN - \$26.5B WHERE THE MONEY COMES FROM

#### 2017 Capital Budget Funding Sources (\$m) 38% Funding from Debt/CFC



#### 2017-2026 Capital Budget & Plan Funding Sources (\$m) 45% Funding from Debt/CFC



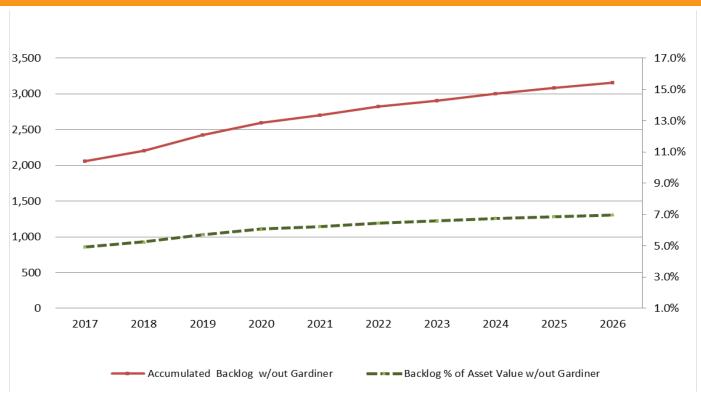




### 10 Year Capital Plan: Impact on State of Good Repair Backlog



## SOGR BACKLOG AS A % OF TOTAL ASSET VALUE TRENDING UP TO 7%



	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Total Asset Value w/out Gardiner	41,769	42,082	42,430	42,861	43,282	43,726	44,101	44,481	44,845	45,222
Accumulated Backlog w/out Gardiner	2,061	2,207	2,423	2,598	2,701	2,821	2,907	3,005	3,082	3,155
Backlog % of Asset Value w/out Gardiner	4.9%	5.2%	5.7%	6.1%	6.2%	6.5%	6.6%	6.8%	6.9%	7.0%





#### STATE OF GOOD REPAIR BACKLOG PROJECTION BY PROGRAM

Program (\$M)	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Trend
Transportation Services	2,869	2,924	2,881	2,774	2,651	2,510	2,349	2,166	1,242	1,300	1,350	<b>V</b>
Facilities Management, Real Estate & Environment	360	356	376	460	469	494	526	538	554	572	616	<b>A</b>
Toronto Transit Commission		23	65	126	196	241	281	331	381	428	482	<b>A</b>
Parks, Forestry & Recreation	442	454	479	460	468	432	404	367	327	284	222	<b>V</b>
Toronto & Region Conservation Authority	228	228	222	213	203	192	182	171	163	150	139	▼
Toronto Public Library	53	60	66	71	83	86	94	99	112	129	137	<b>A</b>
Other	311	299	286	272	260	249	240	232	226	218	210	<b>V</b>
Total SOGR Backlog	4,262	4,345	4,376	4,377	4,331	4,205	4,076	3,905	3,005	3,082	3,155	
Total Asset Value (end of year)	44,995	45,392	45,705	46,053	46,484	46,905	47,349	47,724	48,104	48,468	48,845	
SOGR as % Asset Value	9.5%	9.6%	9.6%	9.5%	9.3%	9.0%	8.6%	8.2%	6.2%	6.4%	6.5%	

<sup>\*</sup> Comparing to previously approved 2016 – 2025 Capital Plan, 2017's opening balance of SOGR backlog is increased. The increase reflects revised delivery schedule of the F.G. Gardiner Expressway Rehabilitation project. Transportation total Asset Value also increased from \$13.9B to \$17.9B over the period of 10 years.



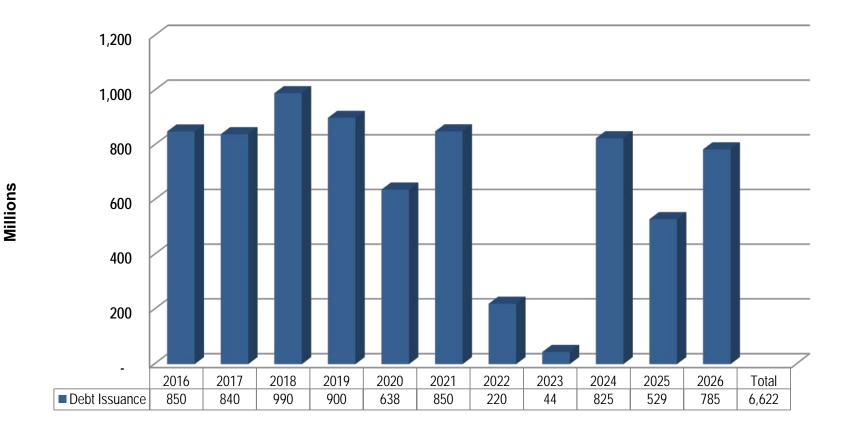




### 10 Year Capital Plan: Impact on Debt Financing



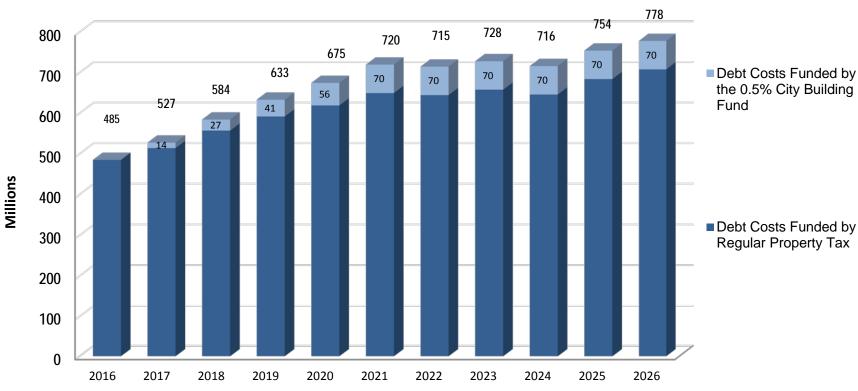
#### **NEW TAX SUPPORTED DEBT ISSUANCE**







#### TAX SUPPORTED DEBT SERVICE COSTS



Debt Service Cost (\$m)	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2017-2026
YoY Incremental Costs - Before 0.5% City Building Fund		29	43	35	27	31	(5)	13	(12)	38	24	223
YoY Incremental Costs - 0.5% City Building Fund		14	14	14	14	15	0	0	0	0	0	70
YoY Incremental Costs - Incl. 0.5% City Building Fund		43	57	49	41	45	(5)	13	(12)	38	24	293
Total Annual Debt Costs	485	527	584	633	675	720	715	728	716	754	778	6,830







### **Provincial Announcement on Tolling and Gas Tax**



#### **TOLLING REVENUE RECOMMENDED BY BUDGET COMMITTEE**

- Road tolls were proposed by staff:
  - > To provide stable significant revenue for transit and transportation, and
  - > To shift burden from property tax and transit riders towards user fees.
- Two options proposed for Budget Committee's consideration:
  - > \$1.4 per trip will free up debt room of \$1.9 billion
  - > \$2.0 per trip would generate \$5.6 billion debt room
- On January 24<sup>th</sup>, Budget Committee recommended express toll at \$2 to generate \$5.6 billion of additional debt funding.

Potential Extra Investment Room to be Created (\$m)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	10 Year
If Expressway Tolling @ \$2.00	1	-	1	1	1	-	1	1,867	1,867	1,867	5,600



#### PROVINCIAL ANNOUNCEMENT ON TOLLING AND GAS TAX

- On January 27<sup>th</sup>, Provincial government announced:
  - Ontario will not facilitate a regulation under the City of Toronto Act to provide tolling of roads under the City's jurisdictional ownership, as requested by City Council on December 13, 2016; and
  - The Provincial Gas Tax program for municipalities will double by 2021-22
- The increased Gas Tax is expected to generate additional annual revenue of approximately \$158 M by 2022.
- The incremental revenue is welcome but is not a direct substitute for toll-based or other City revenues



#### **PROVINCIAL GAS TAX (PGT) PROGRAM**

Phase in from 2019-22		Total Allocation	Toronto's Allocation	inclemental i unung			
	cents/litre	(\$M est by Prov)	(\$M est by Prov)	Q1	Q2-Q4	Total Annual	
2017	2.0	\$ 334.50	\$170.8				
2018	2.0	\$ 321.00	\$163.9		(\$5.2)	(\$5.2)	
2019	2.5	\$ 401.30	\$204.9	(\$1.7)	\$25.6	\$23.8	
2020	3.0	\$ 481.50	\$245.9	\$8.5	\$56.3	\$64.8	
2021	4.0	\$ 642.00	\$327.8	\$18.8	\$117.8	\$136.5	
2022	4.0	\$ 642.00	\$327.8	\$39.3	\$117.8	\$158.0	

<sup>\*</sup> Estimated by the City





#### PROVINCIAL ANNOUNCEMENT ON TOLLING AND GAS TAX

- Increasing share of Provincial Gas Tax will help address only part of City's capital needs
  - Dedicated to transit
- Still significant unmet capital needs due to escalating service demands for:
  - Transit and Transportation
  - Social infrastructure
  - Revitalization and growth related projects
- State of Good Repair Backlog trending up based on known and mounting needs
- Provincial Gas Tax funding subject to following limitations:
  - Revenues fluctuate based on actual gas consumption
  - Not guaranteed; subject to future Provincial government policy
  - Not predictable / sustainable revenue source to leverage long—term borrowing and cannot be used to finance debt servicing costs.





#### **CONCLUSION**

- 10-year Capital Plan delivers \$5.8 billion added investment for priority unfunded projects with \$3.3 billion debt
- \$3.3 billion additional debt room created by:
  - Releasing debt with better matching of budgets to actual spending
  - Maximizing debt capacity within debt policy limits
  - Adding debt capacity with City Building Fund at .5% for each of 5 years
  - In order to do this, requires relaxing of City's debt ratio policy
- Despite added investment, critical state of good repair, service improvement and transit expansion projects remain unfunded
- Gas Tax only addresses a portion of the City's unmet needs;
  - Alternative revenue tools required to fund critical (unfunded) projects
- City staff will revisit long-term capital allocations and report back with new modeling



### Thank You / End







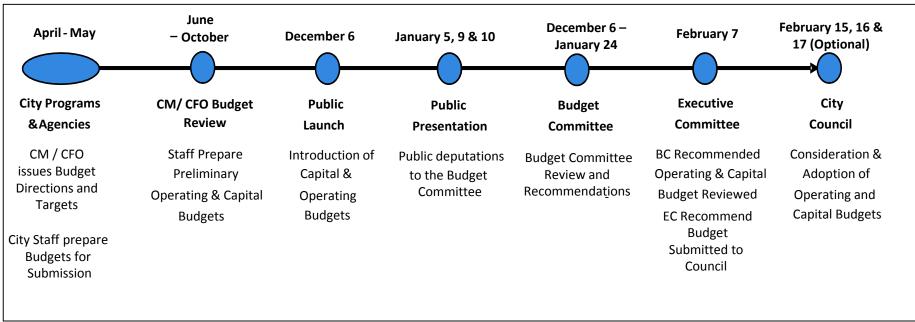


### **Budget Process & Next Steps**



#### **2017 BUDGET PROCESS**







### City Council to Review & Consider

- a. 2017 Property Tax Rates
- b. 2017 City Council ApprovedOperating Budget
- c. 2017 City Council ApprovedService Levels & Complement
- d. 2017-2026 City Council ApprovedCapital Budget and Plan



### Thank You / End









### **APPENDIX**



#### **LIST OF APPENDICES**

1.	2017 Ci	ty Council Approved Operating Budget Details	Pg. 81
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3.	2017 – 2	2026 City Council Approved Capital Budget & Plan Details	Pg. 108
4.	Other (	Abbreviations, Etc.)	Pg. 123
5.	2017 Ci	ty Council Approved Operating Budget Summary	
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	4.2	Revenues	Pg. 129
	4.3	Net Expenditures	Pg. 131
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<b>7.</b>	Summa	ry of City Council Approved New Service Investments	Pg. 135
8.	2017 - 2	2026 City Council Approved Capital Budget & Plan Summary	Pg. 137



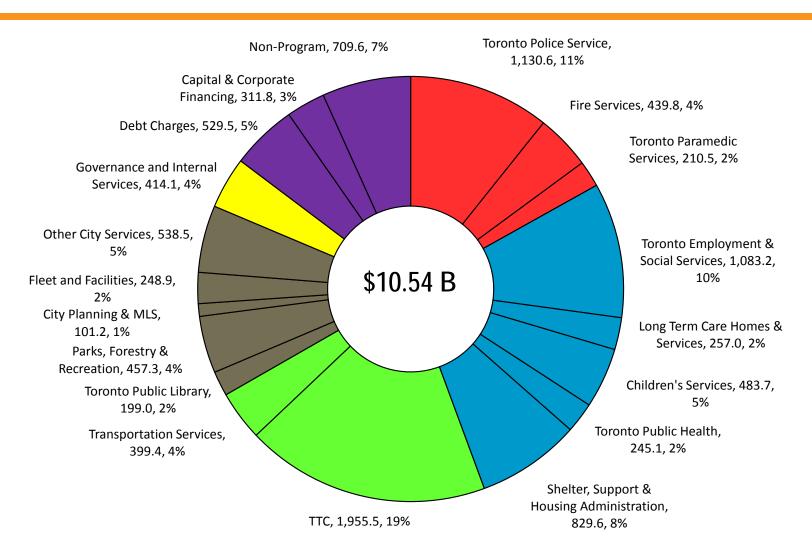




# 2017 City Council Approved Operating Budget Details

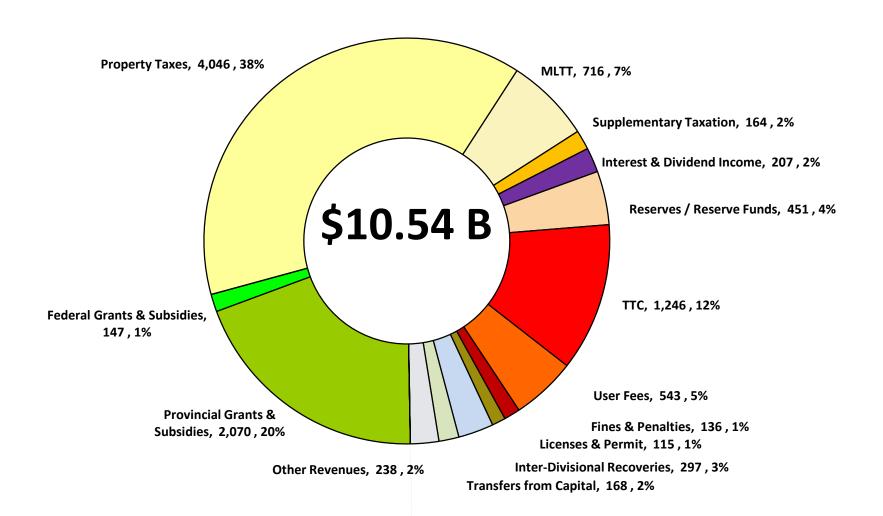


# 2017 CITY COUNCIL APPROVED OPERATING BUDGET: WHERE THE MONEY GOES





# 2017 CITY COUNCIL APPROVED OPERATING BUDGET: WHERE THE MONEY COMES FROM





#### 2017 CN Approved Tax Supported Program Operating Budget - By Cluster/Major Agency

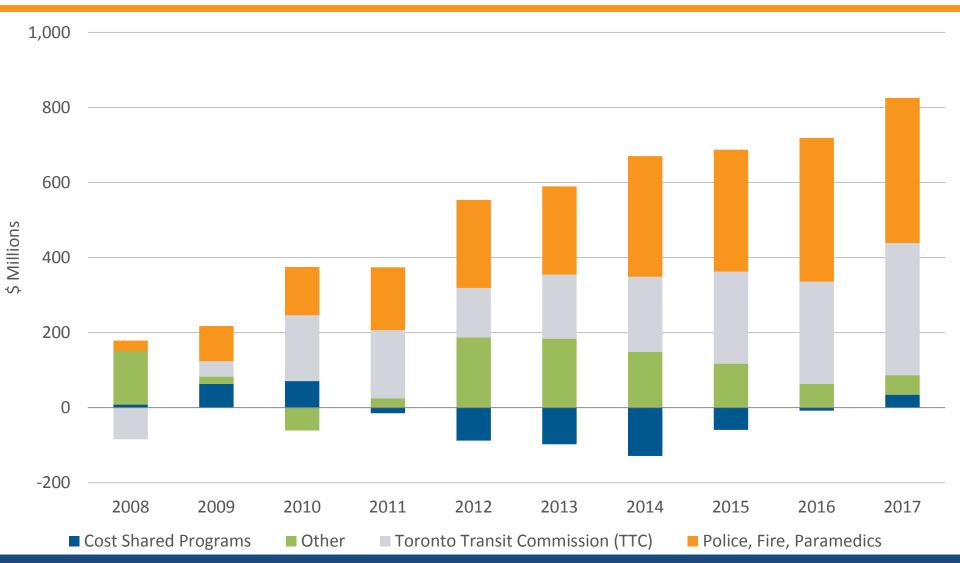
	2016	Budget	2017	Budget	Chan	ge from 20:	16 Over (Un	ider)
(\$000s)	2010		2017	Dauget	Gro	oss	Ne	t
	Gross	Net	Gross	Net	\$	%	\$	%
Citizen Centred Services "A"	3,164,439	903,990	3,265,679	907,160	101,241	3.2%	3,171	0.4%
Citizen Centred Services "B"	1,066,819	668,504	1,093,046	671,299	26,227	2.5%	2,795	0.4%
Internal Services	484,689	192,280	484,419	190,444	(269)	(0.1%)	(1,836)	(1.0%)
City Manager	55,309	47,555	55,531	46,947	222	0.4%	(608)	(1.3%)
Other City Programs	124,449	76,009	131,248	74,342	6,799	5.5%	(1,667)	(2.2%)
Accountability Offices	8,508	8,508	9,373	9,373	865	10.2%	865	10.2%
Total City Operations	4,904,213	1,896,847	5,039,297	1,899,565	135,084	2.8%	2,719	0.1%
TTC/Wheel Trans	1,860,422	610,339	1,955,452	689,524	95,029	5.1%	79,185	13.0%
Police Services and Board	1,135,260	1,007,046	1,130,626	1,006,774	(4,634)	(0.4%)	(273)	(0.0%)
Toronto Public Library	194,767	177,175	199,047	179,052	4,280	2.2%	1,877	1.1%
Toronto Public Health	244,079	58,923	245,071	60,797	993	0.4%	1,874	3.2%
Toronto Community Housing Corp.	204,500	204,500	241,700	241,700	37,200	18.2%	37,200	18.2%
Other Agencies	173,517	29,079	182,224	29,323	8,706	5.0%	244	0.8%
Agencies	3,812,546	2,087,062	3,954,120	2,207,169	141,574	3.7%	120,107	5.8%
Corporate Accounts:								
Capital & Corporate Financing	717,198	693,891	841,343	817,163	124,145	17.3%	123,271	17.8%
Non-Program Expenditures	603,870	424,728	654,031	472,072	50,160	8.3%	47,343	11.1%
Non-Program Revenues	60,857	(1,171,305)	55,548	(1,349,542)	(5,310)	(8.7%)	(178,236)	15.2%
Net Operating Budget	10,098,684	3,931,223	10,544,338	4,046,427	445,654	4.4%	115,204	2.9%
Assessment Growth / Adjustments				(59,022)			(59,022)	
Operating Budget After Assessment Growth								
/ Adjustments	10,098,684	3,931,223	10,544,338	3,987,405	445,654	4.4%	56,182	1.4%
Scarborough Subway Levy	40,699	40,699	40,699	40,699			·	
Capital Building Fund			14,046	14,046	14,046		14,046	
Total Levy including SSE Levy & Capital Building Fund ( Excl. Assessment)	10,139,383	3,971,922	10,599,083	4,101,172	459,700	4.5%	129,250	3.3%

<sup>\*</sup>Toronto Community Housing subsidy shown separately from Shelters, Support, Housing and Administration Budget





# 90% OF CUMULATIVE NET EXPENDITURE GROWTH FROM EMERGENCY SERVICES & TTC







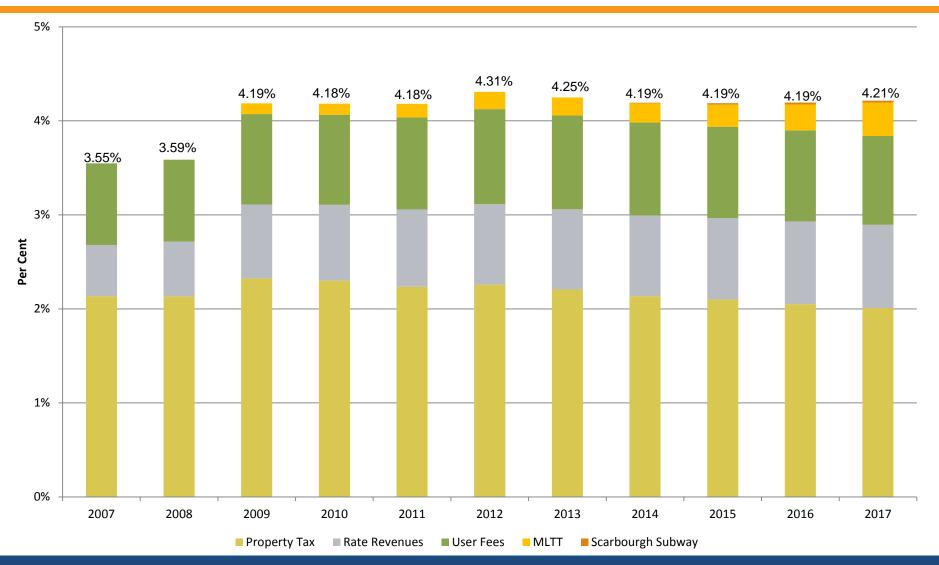
#### CITY SPENDING PER CAPITA (ADJUSTED FOR INFLATION)





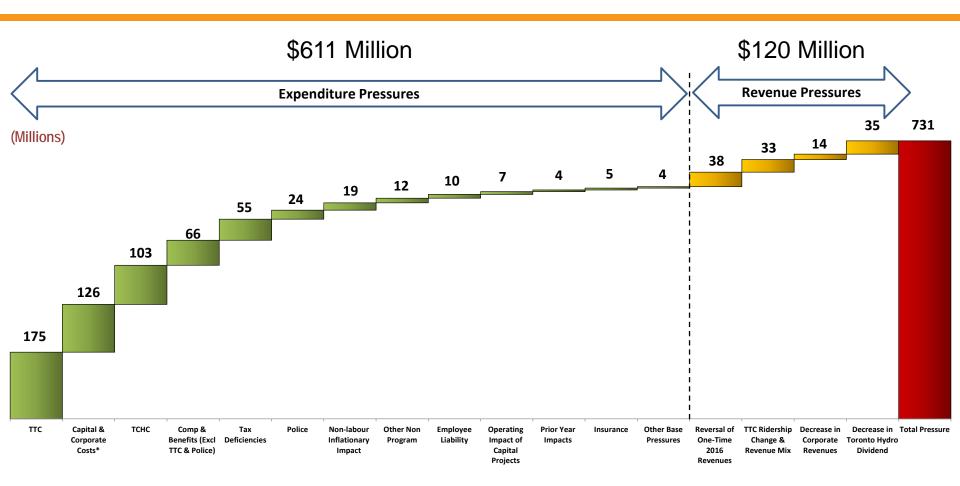


#### **CITY REVENUES AS A % OF GDP**





#### **Opening Pressure**



- \* Capital & Corporate Costs include \$45 Million phase in of TPC grant loss
- \* \* Figures are rounded





#### **TTC 2017 OPENING PRESSURE**

#### (\$ Millions)

#### **Expenditure Pressures**

Compensation and Benefits	\$ 37		
Non-Labor Inflation	\$ 15		
Prior Year Impacts	\$ 3		
Operating Impacts of Capital (TYSSE)	\$ 8		
Wheel Trans AODA Impacts	\$ 26		
Other	\$ 55		
PRESTO	\$ 30	_	
		\$	<b>175</b>

#### **Revenue Pressures**

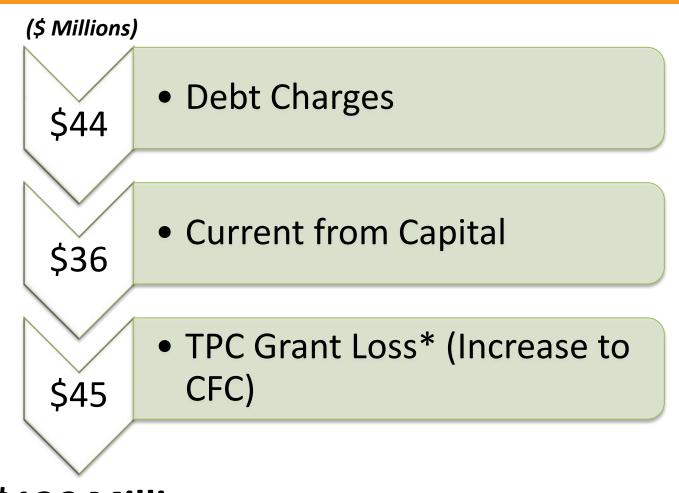
Ridership / Revenue Mix Change \$ 33

Total TTC Pressure \$ 208



33

#### **SUMMARY OF CAPITAL COSTS (\$126 MILLION)**



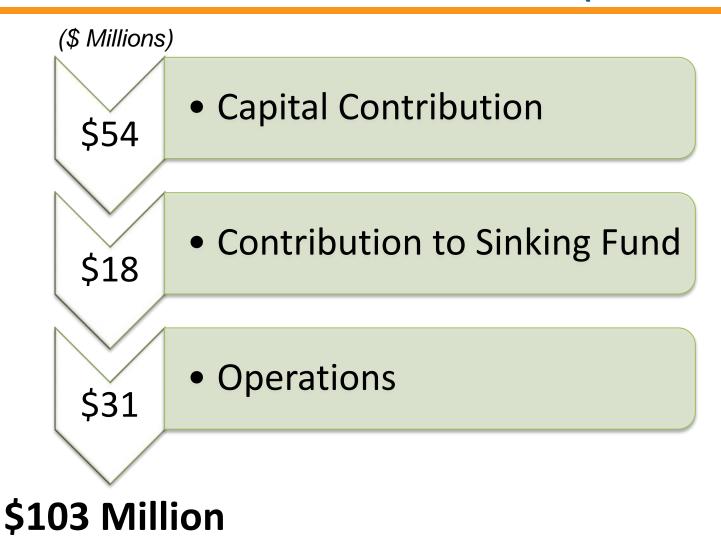
\$126 Million (rounded)

\*Phased in impact of Toronto Pooling Compensation loss





# SUMMARY OF TORONTO COMMUNITY HOUSING PRESSURE(\$103 MILLION)



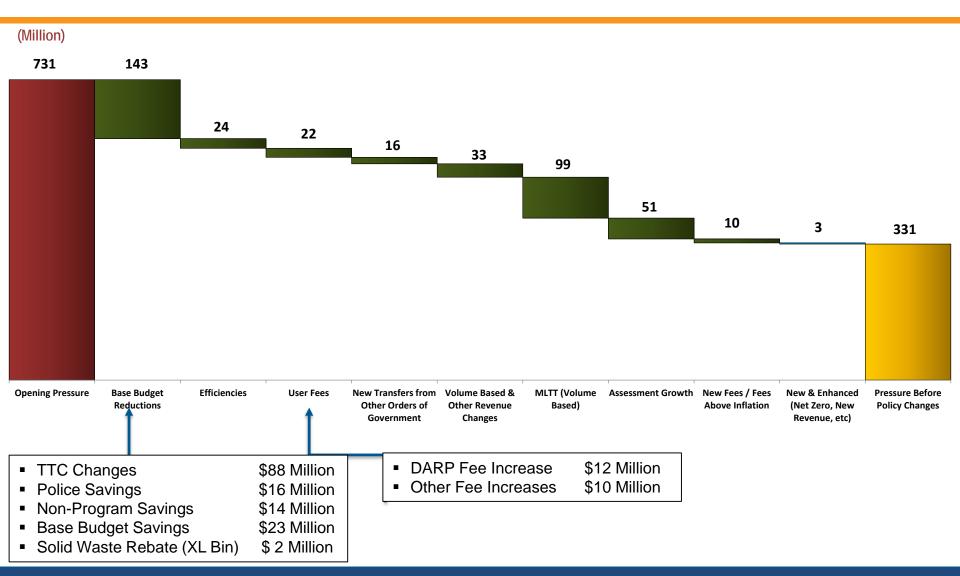


#### **REVERSAL OF 2016 ONE-TIME REVENUES**



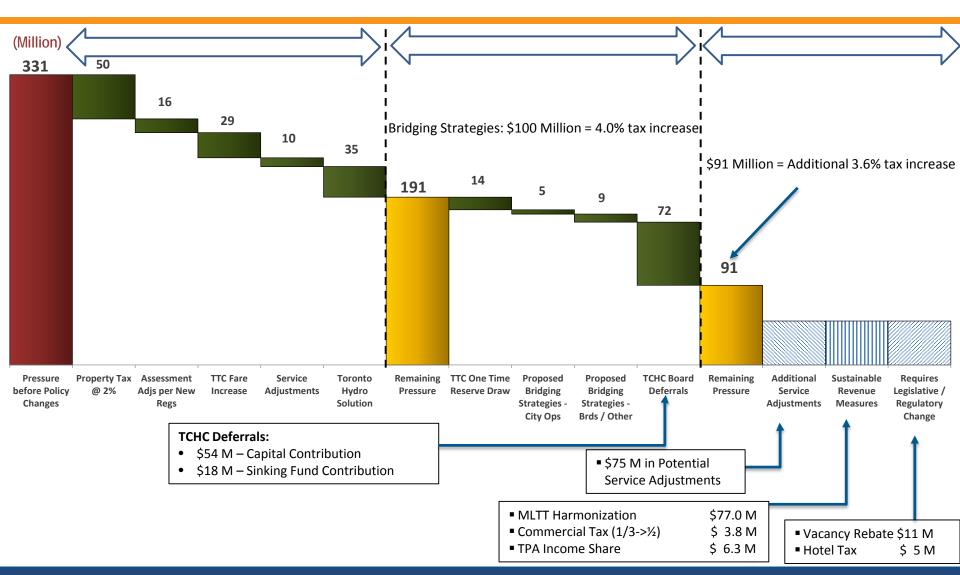


#### **ACTIONS TAKEN AND CURRENT RESULTS – BEFORE SERVICE CHANGES**





#### **FURTHER ACTIONS**





#### **BUDGET COMMITTEE'S ACTIONS TO BALANCE BUDGET**

(in \$000's)	Net
Preliminary 2017 Operating Budget as of Dec 6	90,570.0
Reversal of Service Changes and Bridging Strategies made by Budget Committee	
Reversal of Service Adjustments included in 2017 Preliminary Operating Budget	3,202.6
Reversal of New Transportation User Fee for Film Industry	2,000.0
Less: Additional Service Changes to be included	(2,284.0)
Reversal of select bridging strategies to reduce 2018 budget opening pressure	6,751.5
Sub-Total Expense	9,670.1
New Investments added by Budget Committee	
New Investments	20,259.9
Sub-Total New Investments	20,259.9
Pessure after additional expenses and investments	120,500.0
Budget Committee's Actions to Balance the 2017 Operating Budget	
Additonal MLTT	(15,000.0)
Additional Toronto Hydro Dividend	(10,000.0)
MLTT Rate Harmonization	(77,000.0)
Increase FTHB Rebate for MLTT from \$3,725 to \$4,475	9,000.0
Additional TPA Revenue (75> 85% dividend)	(6,300.0)
Commercial Tax (1/3> 1/2)	(3,800.0)
Hotel Tax (20m net collection & net of GTMF)	(5,000.0)
Solid Waste Rebate reduction (M & L) \$1/bag/month	(7,300.0)
Elimination of Vacancy Unit Rebate	(5,500.0)
Assessment Growth revised calculations	2,500.0
Additional Provincial Revenue for Police Services	(2,100.0)
Budget Committee's Actions to Balance the 2017 Operating Budget Total	(120,500.0)
Remaining Pressure	-





#### **INCLUDED EFFICIENCIES**

	E	fficiencies	2018 (Increme		2019 (Incremental)		
	\$		Pos	\$	Pos	\$	Dos
(\$ 000's)	Ехр	Net	PUS	Net	POS	Net	Pos
Citizen Centred Services "A"	(8,458)	(8,165)	(87.2)	(4,715)	(34.1)	(180)	
Citizen Centred Services "B"	(6,824)	(6,100)	(30.5)	(56)		(74)	
Internal Services	(9,205)	(5,627)	(45.0)	(1,267)		(251)	
City Manager	(245)	(245)	(3.0)	(7)		(7)	
Other City Programs	(1,432)	(1,332)	(19.0)	(780)			
Accountability Offices	(304)	(304)	0.5	(366)		(29)	
City Operation	(26,469)	(21,773)	(184.2)	(7,191)	(34.1)	(540)	
TTC							
Agencies (Excl TTC & Police)	(3,501)	(1,893)	(34.6)	(185)		(4)	
Agencies	(3,501)	(1,893)	(34.6)	(185)		(4)	
Non-Program							
Grand Total	(29,970)	(23,665)	(218.9)	(7,377)	(34.1)	(544)	



#### **ASSESSMENT GROWTH**



	2012	2013	2014	2015	2016	2017
Assessment Growth & Adjustments	51	33	25	30	48	59





#### **BUDGET STAFFING IMPACT**

	2016					2017 Compl	ement Ch	anges			
	Approved Staff Complement	Prior Year Impact	Operating Impacts of Capital Proj.	Capital Project Delivery	Base Changes	Efficiencies	Service Changes	Total Base Change	New/Enh Service Priorities	Total 2017 CN Approved Budget	Change from 2016 Approved
Citizen Centred Services "A"	13,096.3	(61.3)	19.4	71.2	(284.4)	(87.2)	(21.1)	(363.5)	27.4	12,760.3	(336.0)
Citizen Centred Services "B"	6,364.8	(5.0)				(30.5)		(35.5)	62.0	6,391.3	26.5
Internal Services	3,069.0		17.0	(59.2)	(6.5)	(45.0)	(15.0)	(108.7)	18.0	2,978.2	(90.7)
City Manager	429.0	(1.0)			12.0	(3.0)	(11.0)	(3.0)	6.0	432.0	3.0
Other City Programs	924.3	(12.9)	2.0	16.2	7.3	(19.0)	(2.0)	(8.3)	45.5	961.5	37.2
Accountability Offices	54.8					0.5		0.5		55.2	0.5
TOTAL - CITY OPERATIONS	23,938.0	(80.2)	38.4	28.2	(271.6)	(184.2)	(49.1)	(518.5)	158.9	23,578.5	(359.6)
Agencies TTC (incl. Wheel-Trans)	14,540.0		(287.0)		323.0			36.0	5.0	,	
Police Services & Board	7,888.0									7,888.0	
Toronto Public Library	1,741.0					(8.7)		(8.7)	2.0	1,734.3	(6.7)
Toronto Public Health	1,864.6		3.0	(6.5)	(9.7)	(23.9)	(2.0)	(39.1)	12.5	1,838.0	(26.6)
Other Agencies	1,512.6		(0.0)		14.8	(2.0)		12.8	1.0	1,526.4	13.8
TOTAL - AGENCIES	27,546.2		(284.0)	(6.5)	328.2	(34.6)	(2.0)	1.0	20.5	27,567.7	21.5
Corporate Accounts (Inc Parkign Tags)	397.0									397.0	
TOTAL LEVY OPERATING BUDGET	51,881.2	(80.2)	(245.6)	21.7	56.6	(218.9)	(51.1)	(517.5)	179.4	51,543.1	(338.1)



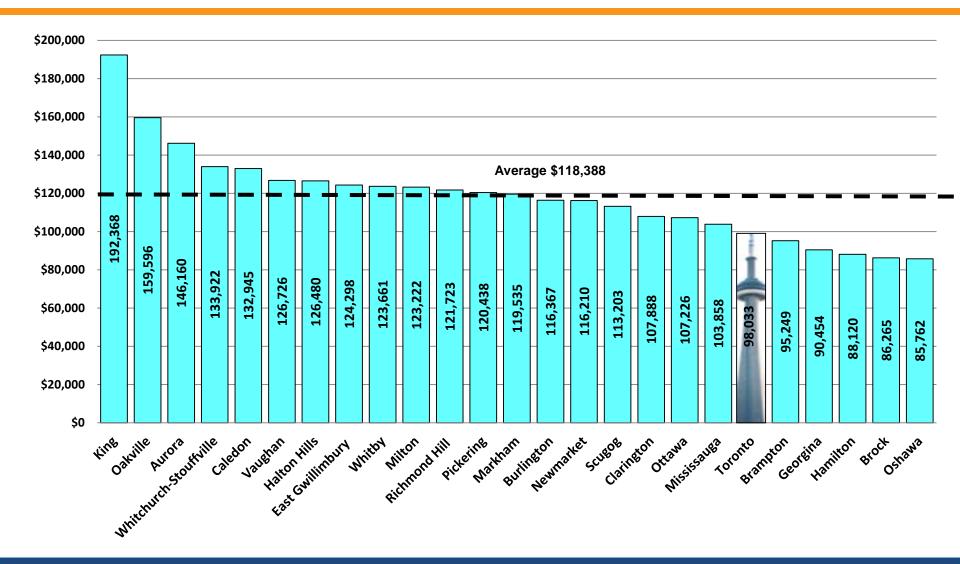




### **Property Tax Comparisons**

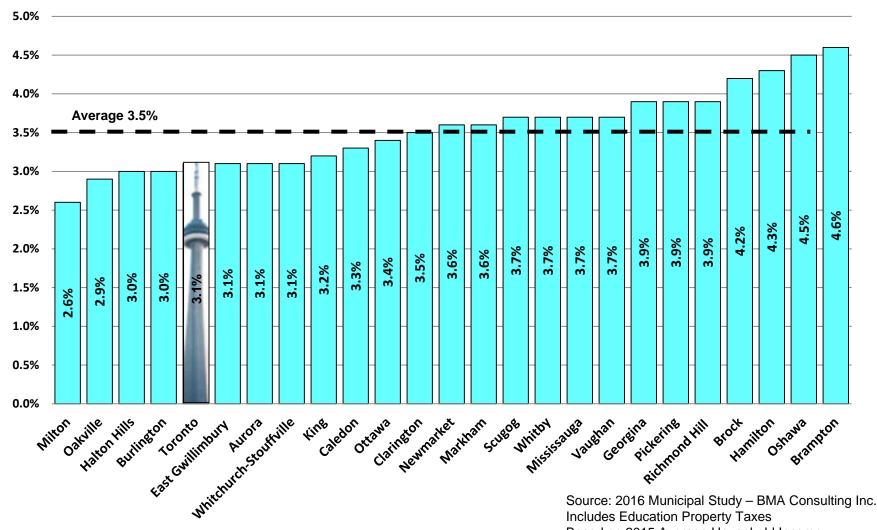


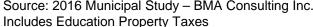
### 2015 AVERAGE HOUSEHOLD INCOME - GTHA MUNICIPALITIES & OTTAWA





#### 2016 PROPERTY TAXES AS A % OF **HOUSEHOLD INCOMES – GTHA MUNIS & OTTAWA**

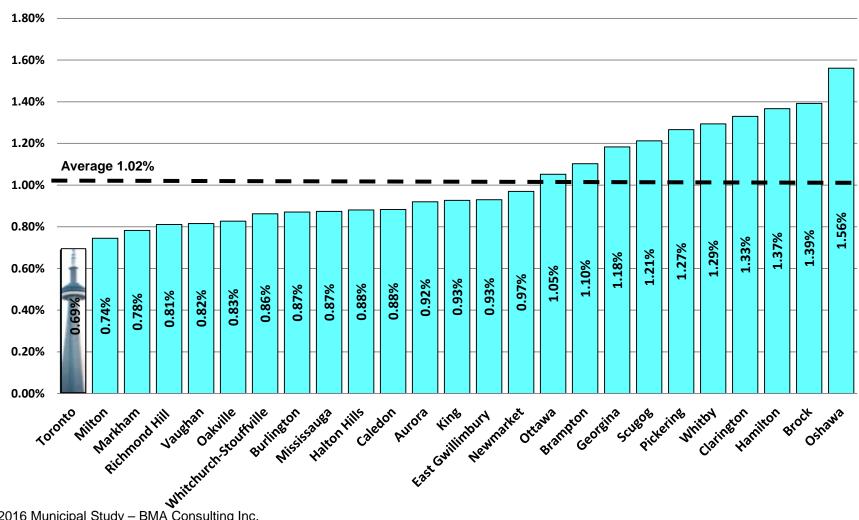




Based on 2015 Average Household Income



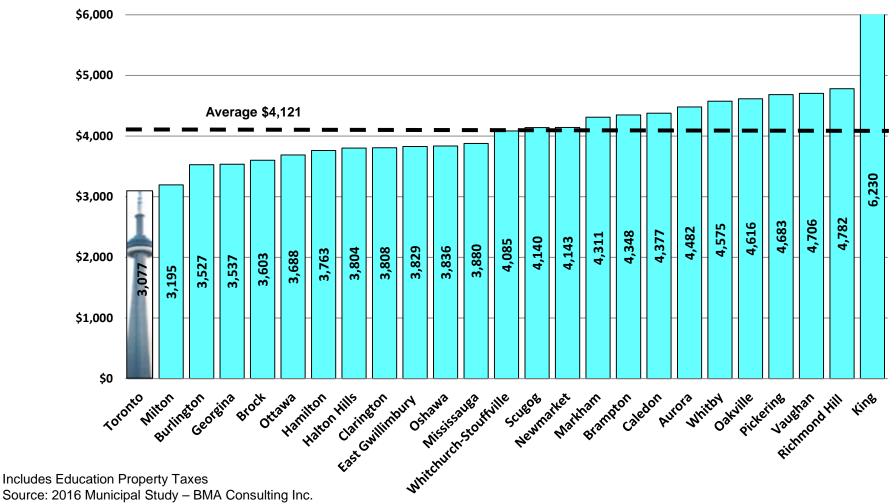
# COMPARISON OF 2016 RESIDENTIAL PROPERTY TAX RATES GTHA MUNIS & OTTAWA



Source: 2016 Municipal Study – BMA Consulting Inc. Includes Education Property Taxes



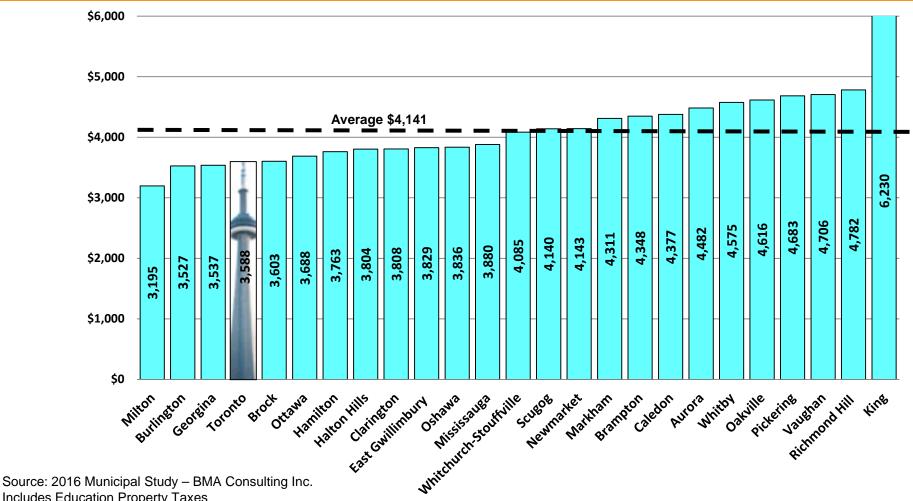
# COMPARISON OF 2016 AVERAGE PROPERTY TAXES GTHA MUNIS & OTTAWA



Note: Comparison is based on the weighted average median residential assessment of seven residential property types per MPAC Municipal Status Report 1st Quarter, 2016



#### COMPARISON OF 2016 AVERAGE PROPERTY TAXES - GTHA MUNIS & OTTAWA (INCLUDES PROVISION OF MLTT & AVERAGE SOLID WASTE COLLECTION FOR TORONTO ONLY)

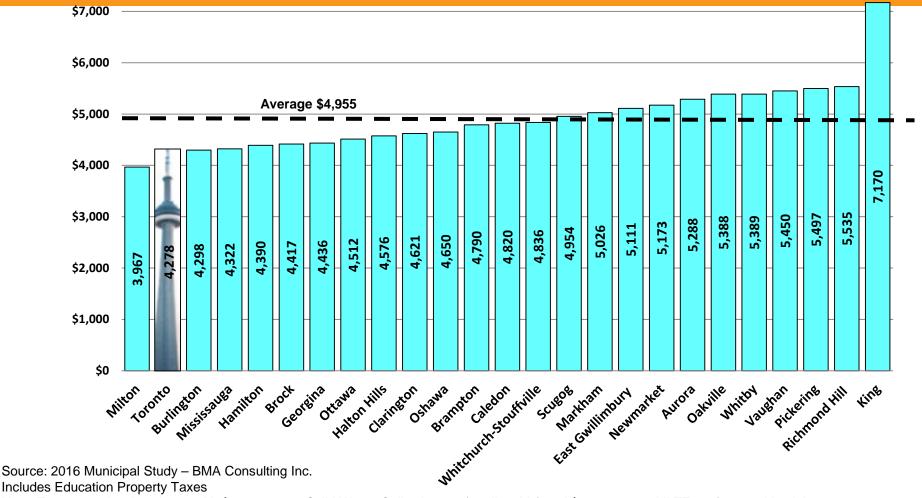


**Includes Education Property Taxes** 

Note: Toronto tax burden shown with \$115 average Solid Waste Collection tax (medium bin) and \$396 average MLTT tax from residential sector.



#### COMPARISON OF 2016 AVERAGE PROPERTY TAXES + WATER/WASTEWATER COSTS (INCLUDES PROVISION OF MLTT & AVERAGE SOLID WASTE COLLECTION FOR TORONTO ONLY)



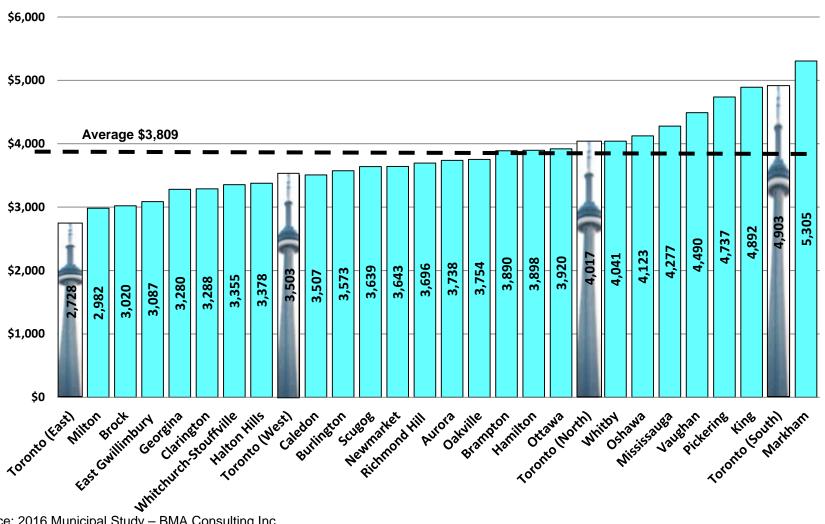
**Includes Education Property Taxes** 

Note: Toronto tax burden shown with \$115 average Solid Waste Collection tax (medium bin) and \$396 average MLTT tax from residential

Water and Wastewater costs are based on a typical residential property with an average annual consumption of 200m3.



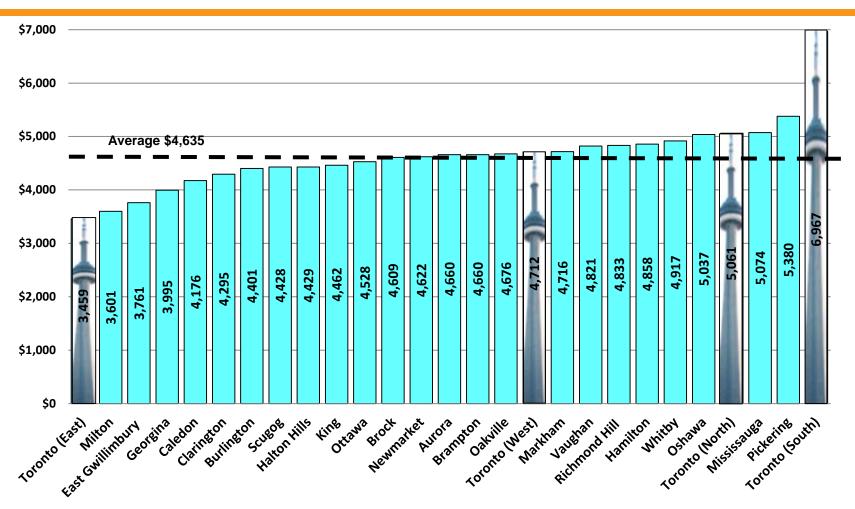
#### COMPARISON OF 2016 AVERAGE PROPERTY TAXES - GTHA MUNIS & OTTAWA **DETACHED BUNGALOW**



Source: 2016 Municipal Study - BMA Consulting Inc.



# COMPARISON OF 2016 AVERAGE PROPERTY TAXES - GTHA MUNIS & OTTAWA TWO STORY HOME



Source: 2016 Municipal Study - BMA Consulting Inc.

**Includes Education Property Taxes** 

Two Storey Home - three bedroom, 2.5 bathrooms & two care garage.





# 2017 – 2026 City Council Approved Capital Budget & Plan Details



#### **ACTIONS TAKEN BY BUDGET COMMITTEE**

PART I: RECOMMENDED FINANCIAL ADJUSTMENTS						
	20	)17	2018 to	2026	2017 to	2026
(\$000's)	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CFC
2017 Preliminary Capital Budget & 2018 - 2026 Capital Plan	2,772,475	1,061,676	23,701,836	10,735,298	26,474,311	11,796,974
(excluding carry forward funding)						
2017 - 2026 Preliminary Capital Budget & Plan as at December 20, 2016	2,772,475	1,061,676	23,701,836	10,735,298	26,474,311	11,796,974
Budget Committee – January 12, 2017						
Park, Forestry & Recreation	545				545	
Participatory budgeting.						
Transportation Services	185				185	
Participatory budgeting.						
2017 - 2026 Preliminary Capital Budget & Plan as at January 12, 2017	2,773,205	1,061,676	23,701,836	10,735,298	26,475,041	11,796,974
Budget Committee – January 24, 2017						
Shelter, Support and Housing Administration	2,793		1,564		4,357	
New capital project known as "Choice Based Housing Access System"						
Toronto Public Health	465				465	
New capital project known as "Supervised Injection Service".						
Park, Forestry & Recreation	150				150	
Parkland Development project for the Cawthra Park Playground site.						
2017 - 2026 BC Recommended Capital Budget & Plan as at January 24, 2017	2,776,613	1,061,676	23,703,400	10,735,298	26,480,013	11,796,974





#### **ACTIONS TAKEN BY EXECUTIVE COMMITTEE**

PART I: RECOMMENDED FINANCIAL ADJUSTMENTS						
	20	)17	2018 to	2026	2017 to	2026
(\$000's)	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CF0
2017 Preliminary Capital Budget & 2018 - 2026 Capital Plan	2,772,475	1,061,676	23,701,836	10,735,298	26,474,311	11,796,9
(excluding carry forward funding)						
2017 - 2026 Preliminary Capital Budget & Plan as at December 20, 2016	2,772,475	1,061,676	23,701,836	10,735,298	26,474,311	11,796,97
2017 - 2026 BC Recommended Capital Budget & Plan as at January 24, 2017	2,776,613	1,061,676	23,703,400	10,735,298	26,480,013	11,796,9
Executive Committee – February 7, 2017			I			
Transportation Services	2,000				2,000	
John Street Revitalization Project						
Transportation Services	-4,000	-2,000			-4,000	-2,0
Defer consideration of the Re-Imagining Yonge Street Sheppard to Finch capital project to the 2018 Budget						
Facilities, Real Estate, Environmental & Energy	365	0		0	365	
Increase in the 2017 - 2026 Budget Committee Recommended Capital Budget and Plan for FREEE by \$0.365 million in 2017 cash flows funded from a combination of \$0.365						
million increased funding from the Public Transit Infrastructure Fund (PTIF) and the acceleration of \$0.365 million in debt funded cash flows for the North West Path – Phase 2 capital project.						
Facilities, Real Estate, Environmental & Energy	150				150	
New capital sub-project known as "Ward 38, 705 Progress Building Improvements"	130				130	
FREEE, PF&R, Transportation, EDC	0	-1,069			0	-1,0
To replace funding sources with the Federal Contribution to Eligible Costs for projects listed in Attachment 4 of the Report						
2017 - 2026 Ex. Committee Recommended Capital Budget & Plan as at February 7, 2017	2,775,128	1,058,607	23,703,400	10,735,298	26,478,528	11,793,9





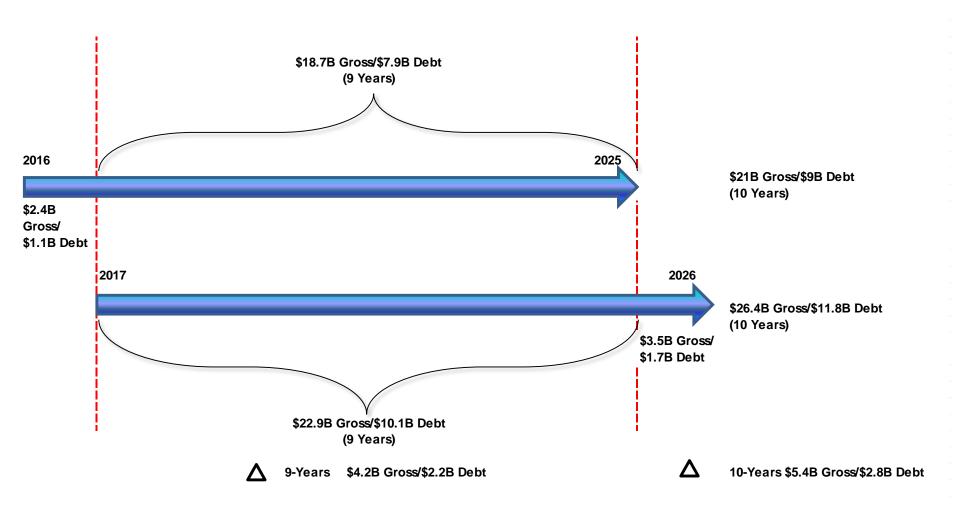
### **ACTIONS TAKEN BY CITY COUNCIL**

PART I: RECOMMENDED FINANCIAL ADJUSTMENTS						
	2017		2018 to	2026	2017	to 2026
	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CFC	Gross Exp.	Debt/ CFC
2017 Preliminary Capital Budget & 2018 - 2026 Capital Plan	2,772,475	1,061,676	23,701,836	10,735,298	26,474,311	11,796,974
(excluding carry forward funding)						
2017 - 2026 Ex. Committee Recommended Capital Budget & Plan as at February 7, 2017	2,775,128	1,058,607	23,703,400	10,735,298	26,478,528	11,794,974
City Council – February 15, 2017						
Economic Development and Culture	917				917	0
Motion 2a						
That City Council amend the 2017 Capital Budget for Economic Development and						
Culture, to create a new capital project named "2017 PAR Queen Street West" (cost						
centre CED097-01), with total project costs of \$917,353, fully funded by Section 37 funds obtained in the development at 219 Queen Street West (source account:						
XR3026-3700663), for completing streetscape improvements on Queen Street West.						
24.0020 3700003), for completing successcape improvements on Queen street west.						
2017 - 2026 Council Approved Capital Budget & Plan as at February 15, 2017	2,776,045	1,058,607	23,703,400	10,735,298	26,479,445	11,794,974





## 2017 - 2026 COUNCIL APPROVED CAPITAL PLAN VS. 2016 - 2025 COUNCIL APPROVED





## 2017 – 2026 CAPITAL BUDGET AND PLAN \$26.5B BY CLUSTER OF SERVICES

			2015	2021		2017 - 2026						
		20	017			2017	- 2021			2017	- 2026	
	City C	ouncil	Debt		City C	ouncil	Debt		City Co	ouncil	Debt	
		Debt/	Target	Over/		Debt/	Target	Over/		Debt/	Target	Over/
Programs (\$m)	Gross	CFC		(Under)	Gross	CFC	U	(Under)	Gross	CFC		(Under)
	240	00	440	(40)	4.050	40.4	<b>.</b>	( 20)	4 (0 -	0=4	0=4	( 0)
Citizen Centred Services - A	249	99	112	(-13)	1,079	484	513	(-30)	1,695	976	976	(-0)
Citizen Centred Services - B	531	285	275	9	3,718	1,997	1,255	742	6,782	4,290	3,407	883
Internal Services	304	118	133	(-15)	1,140	480	458	22	2,118	932	943	(-11)
Other City Programs	212	41	4	38	337	96	6	90	4,063	1,849	34	1,816
Total - City Operations	1,296	543	524	19	6,274	3,056	2,233	824	14,658	8,047	5,360	2,688
Agencies	172	118	56	62	701	413	334	80	1,237	696	619	78
T 0 . 11 C TTO	1.460	((0	E04	04	C 050	2 450	0.500	002	45.005	0.744	F 050	2.56
Tax Supported before TTC	1,469				6,976		2,566		,	8,744	5,979	,
Toronto Transit Commission	1,307	397	691	(-294)	7,306	2,482	2,145	336	10,583	3,050	2,616	434
Tax Supported Programs	2,775	1,059	1,272	(-213)	14,282	5,952	4,712	1,240	26,479	11,794	8,594	3,200
CFC		292				1,925				5,069		
Debt Net by CFC		766				4,027				6,725		





## 2017 – 2026 CAPITAL BUDGET AND PLAN \$26.5B BY PROJECT CATEGORY

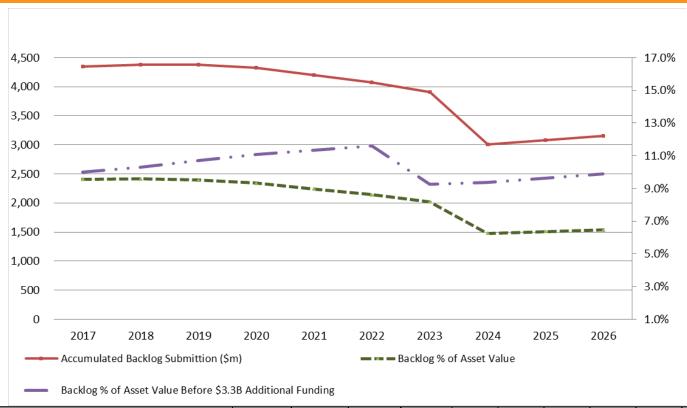
Expenditure (\$m)				Сар	ital Budg	et and Pla	an				2017-2026		
Expenditure (\$111)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Total	%	
Health & Safety	40	25	19	23	17	22	30	25	19	20	240	1%	
Legislated	101	112	108	116	105	76	68	69	43	11	810	3%	
State of Good Repair	1,584	1,868	1,645	1,389	1,166	1,090	1,155	1,892	877	959	13,626	51%	
Service Improvement	506	438	192	116	95	79	80	61	1,324	2,464	5,356	20%	
Growth Related	543	1,272	988	978	834	739	565	293	191	43	6,446	24%	
Total	2,775	3,715	2,953	2,623	2,218	2,006	1,898	2,340	2,453	3,497	26,479	100%	

- Over half of the 10-year Capital investment is targeted at maintaining the City's physical assets in a state of good repair (\$13.6B)
- \$11.8B (44%) investment is made to projects related to improve services and City's growth such as:
  - Smart Track
  - Portland Flood Protection
  - Modernization and Transformation





# STATE OF GOOD REPAIR BACKLOG AS % OF TOTAL ASSET TRENDING DOWN TO 6.5%

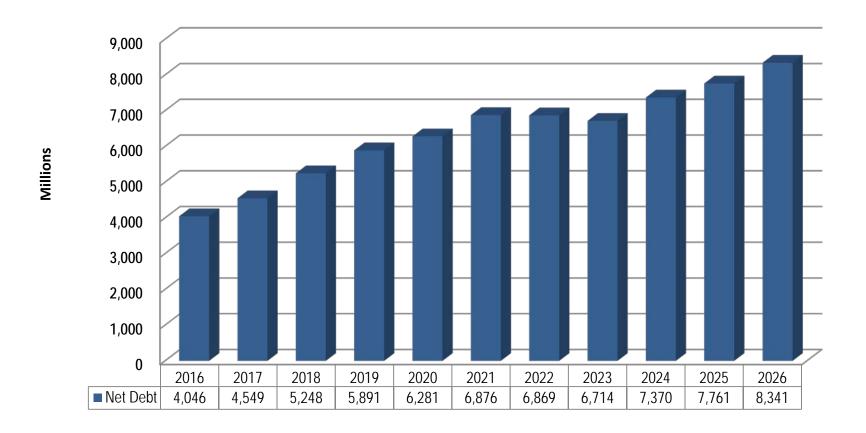


	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Total Asset Value	45,392	45,705	46,053	46,484	46,905	47,349	47,724	48,104	48,468	48,845
SOGR Backlog Before \$5.8B Additional	4,531	4,710	4,939	5,149	5,314	5,497	4,425	4,499	4,662	4,825
Funding										
Backlog % of Asset Value Before \$5.8B	10.0%	10.3%	10.7%	11.1%	11.3%	11.6%	9.3%	9.4%	9.6%	9.9%
Additional Funding										
Accumulated Backlog (\$M)	4,345	4,376	4,377	4,331	4,205	4,076	3,905	3,005	3,082	3,155
Backlog % of Asset Value	9.6%	9.6%	9.5%	9.3%	9.0%	8.6%	8.2%	6.2%	6.4%	6.5%





#### **OUTSTANDING TAX SUPPORTED DEBT BALANCE**







#### **NON-DEBT CAPITAL FINANCING STRATEGY**

Capital Financing Strategy - Reserve XQ0011																
	2	012 - 2015	Secured	d Revenue	•		Fu	ıture Yea	r Capital I	Financing	Strategy	Revenue	e Estimate	es		
Description (\$ Millions)	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Total
Enwave	167															167
Enwave Dividend	11															11
TPLC Dividend	40															40
Prior Year Operating Surplus	214	186	126	155	98	86	50	50	50	50	50	50	50	50	50	1,315
MLTT (Above Operating Budget)				40	40	40	40									160
DC Increases								25	25	25	25	25				125
Future Years BT Dividend	20		10	15	15	25	25	25	25	25	25	25	25	25	25	310
Future Years Fed/Prov																0
TPA One-Time				67		9										77
Other	1	3														4
Bank Tower Surplus		30														30
Total:	453	219	136	277	153	160	115	100	100	100	100	100	75	75	75	2,239
0.61.																
	1				ent & Futu						1	1				
Description (\$ Millions)	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Total
TTC Capital	45	60	252	228	46	50	70	157	75							982
TTC TYSSE																
					39	27	24									90
Transportation Capital		15	61	61	39 48	47	24 63	44	42	42	42	269	137	30	30	929
Transportation Capital FREEE Capital (St. Lawrence N.)		15	61	61		47 8		44	42	42	42	269	137	30	30 29	929 44
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative		15	61	61		47		44	42 7	42 4	42 2	269 1	137	30		929
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT		15		61	48	47 8		7	42 7	4	42	269 1	137	30		929 44
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws		15	61 <b>37</b>	13		47 8		7 1	42 7 1	42 4 0.4	2	269	137	30		929 44 27 4 99
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT		15			48	47 8	63 8 5	7	42 7 1	4	42 2	269	137			929 44 27 4
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws	45	15 75		13 <b>30</b>	48	47 8	63 8 5	7 1 208	42 7 1	4	2	269	137			929 44 27 4 99 30
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)	45		37	13 <b>30</b>	48 2 28	47 8 0.3 2 6	63 8 5 13	7	7	0.4	2	1	-	0.6	29	929 44 27 4 99
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total		75	37	13 30 331	2 28 163	47 8 0.3 2 6	63 8 5 13 184	7 1 208	7 1 124	4 0.4 46	44	270	137	0.6	29	929 44 27 4 99 30
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available	45 e Capital 2012	75	37	13 30 331	2 28 163	47 8 0.3 2 6	63 8 5 13 184	7 1 208	7 1 124	4 0.4 46	44	270	137	0.6	29	929 44 27 4 99 30
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available Description (\$ Millions)	e Capital	75 Financing	37 350 3 Strateg	13 <b>30</b> <b>331</b> y Funding	2 28 163 (Based o	47 8 0.3 2 6 140	63 8 5 13 184	7 1 <b>208</b> Requirem	7 1 124 uents & Fu	4 0.4 46	2 44 r Revenue	270	137 es)	0.6	29 <b>59</b>	929 44 27 4 99 30 2,205
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available	e Capital	75 Financing 2013	350 350 Strategy 2014	13 30 331 y Funding 2015	2 28 163	47 8 0.3 2 6 140 on Curren 2017	63 8 5 13 184 • Capital	7 1 208 Requirem 2019	7 1 124 124 1ents & Fu 2020	4 0.4 46 ture Year 2021	44 r Revenue 2022	270  Estimate 2023	137 es) 2024	0.6	59 2026	929 44 27 4 99 30 2,205
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available Description (\$ Millions) Estimated Reserve Opening Balance Annual Funding Requirements	e Capital 2012 \$27 (\$45)	75 Financing 2013 \$435 (\$75)	350 350 3 Strategy 2014 \$579 (\$350)	13 30 331 y Funding 2015 \$367 (\$331)	2 28 163 (Based c 2016 \$314 (\$163)	47 8 0.3 2 6 140 on Curren 2017 \$304 (\$140)	63 8 5 13 184 2018 \$325 (\$184)	7 1 208  Requirem 2019 \$256 (\$208)	7 1 1 124 124 1200 \$148 (\$124)	46  46  46  2021  \$124  (\$46)	2 44 r Revenue 2022 \$178	270  E Estimate 2023 \$234 (\$270)	137 2024 \$64 (\$137)	0.6 31 2025 \$2 (\$31)	59 2026 \$47	929 44 27 4 99 30 2,205
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available Description (\$ Millions) Estimated Reserve Opening Balance Annual Funding Requirements Annual Revenue Estimates	e Capital 2012 \$27 (\$45) \$453	75 Financing 2013 \$435 (\$75) \$219	350 3 Strategy 2014 \$579 (\$350) \$136	13 30 331 y Funding 2015 \$367 (\$331) \$277	2 28 163 (Based c 2016 \$314 (\$163) \$153	47 8 0.3 2 6 140 2017 \$304 (\$140) \$160	63 8 5 13 184 Capital 2018 \$325 (\$184)	7 1 208 Requirem 2019 \$256 (\$208) \$100	7 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	46  46  46  48  49  49  40  40  40  40  40  40  40  40	2 44 r Revenue 2022 \$178 (\$44) \$100	270  E Estimate 2023 \$234 (\$270) \$100	137 2024 \$64 (\$137) \$75	0.6 31 2025 \$2 (\$31) \$75	29 59 2026 \$47 (\$59) \$75	929 44 27 4 99 30 2,205
Transportation Capital FREEE Capital (St. Lawrence N.) Waterfront Revitalization Initiative Eglinton East LRT Other Program Draws Loss of Pooling Compensation (2014 Surplus)  Total  Available Description (\$ Millions) Estimated Reserve Opening Balance Annual Funding Requirements	e Capital 2012 \$27 (\$45)	75 Financing 2013 \$435 (\$75)	350 350 3 Strategy 2014 \$579 (\$350)	13 30 331 y Funding 2015 \$367 (\$331)	2 28 163 (Based c 2016 \$314 (\$163)	47 8 0.3 2 6 140 on Curren 2017 \$304 (\$140)	63 8 5 13 184 2018 \$325 (\$184)	7 1 208  Requirem 2019 \$256 (\$208)	7 1 1 124 124 1200 \$148 (\$124)	46  46  46  2021  \$124  (\$46)	2 44 47 Revenue 2022 \$178 (\$44)	270  E Estimate 2023 \$234 (\$270)	137 2024 \$64 (\$137)	0.6 31 2025 \$2 (\$31)	29 59 2026 \$47 (\$59)	929 44 27 4 99 30 2,205 Total





#### **EXPRESSWAY TOLLING**

- Study on benefits and impacts currently underway; further assessment expected in staff report to Executive Committee in 2017
- Recovers costs from non-residents who make up about 40% of expressway trips, therefore expands City's tax base
- Could reduce travel times and increase public transit usage

- Would result in increased travel time and vehicle volumes on some local roads
- Requires provincial regulatory change under the COTA
- Can be implemented as early as 2019/20 depending on phasing Could help address the Long-Term Financial Plan funding gap, particularly transit and transportation capital costs



# **EXPRESSWAY TOLLING PRELIMINARY FINANCIAL ESTIMATES**

Type of Cost	Preliminary Estimate (2016\$)	Notes
One-time Implementation Costs	\$100-150 million	For gantries similar to 407, costs depend on technology chosen
Ongoing Operating Costs	\$50 to \$70 million annually	Incident management

Assumed Toll Rate Per Trip (2016\$)	Potential Net Annual Revenues (2016\$)	Notes
\$1.40	n/a (Cost recovery)	Break-even scenario
Under \$2.00	\$166 million	
\$3.90	\$272 million	Comparable to public transit and 407
\$5.20	\$336 million	





#### REVISED STRATEGIC REHABILITATION PLAN FOR F.G. GARDINER

#### Original Cash Flows and Funding Sources for the Period 2017 – 2026

(\$M)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	10-Year
Cash Flow											
Original	20.9	11.6	11.6	11.6	11.6	11.6	2,102.6	29.0	29.0	29.0	2,268.2
Funding Source											
Cap. Fin. RF	20.9	11.6	11.6	11.6	11.6	11.6	286.2	29.0	29.0	29.0	451.8
Federal							820.0				820.0
Debt	·		·				996.4			·	996.4

#### Cash Flows and Funding Sources for the New Approach for the Period 2017 – 2026

(\$M)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	10-Year
Cash Flow				-	-	-					
New Approach	3.0	111.9	215.2	220.6	228.1	250.1	256.3	998.1			2,283.4
Funding Source				-	-	-					
Cap. Fin. RF	3.0	29.4	11.6	11.6	11.6	11.6	238.8	106.5			423.9
Federal											0.0
Debt		82.5	203.7	209.1	216.6	238.5	17.5	891.6		·	1,859.5

#### Cash Flow and Funding Source Changes by Year for the Period 2017 – 2026

(\$M)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	10-Year
Cash Flow											
Change	-17.8	100.3	203.7	209.1	216.6	238.5	-1,846.2	969.1	-29.0	-29.0	15.2
Funding Source											
Cap. Fin. RF	-17.8	17.8					-47.4	77.5	-29.0	-29.0	-27.9
Federal							-820.0				-820.0
Debt		82.5	203.7	209.1	216.6	238.5	-978.8	891.6			863.1





# CASH FLOW REQUIREMENTS FOR IMPLEMENTATION OF THE REVISED STRATEGIC REHABILITATION PLAN FOR F.G. GARDINER

#### \$ Million (inflated) Capital Construction Costs

New Approach Comparison	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Total 10 Year
Plan "B" Cashflows	3	110	215	221	228	250	256	998	0	0	2283
Transportation Services Draft Budget (2017-2026)	29	12	12	12	12	12	2103	29	29	29	2276
Difference	-26	98	203	209	216	238	-1847	969	-29	-29	6

Total 2027 - 2039	TOTAL PROJECT COSTS					
1340	3623					

DBFOM Comparison	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	Total 10 Year
P3/AFP DBFOM Cashflows(includes Financing costs)	18	19	11	11	11	11	2980	62	56	51	3230
Transportation Services Draft Budget (2017-2026)	29	12	12	12	12	12	2103	29	29	29	2276
Difference	-11	7	-1	-1	-1	- 4	877	33	27	22	954

Total 2027 - 2039	TOTAL PROJECT COSTS
1045	4275

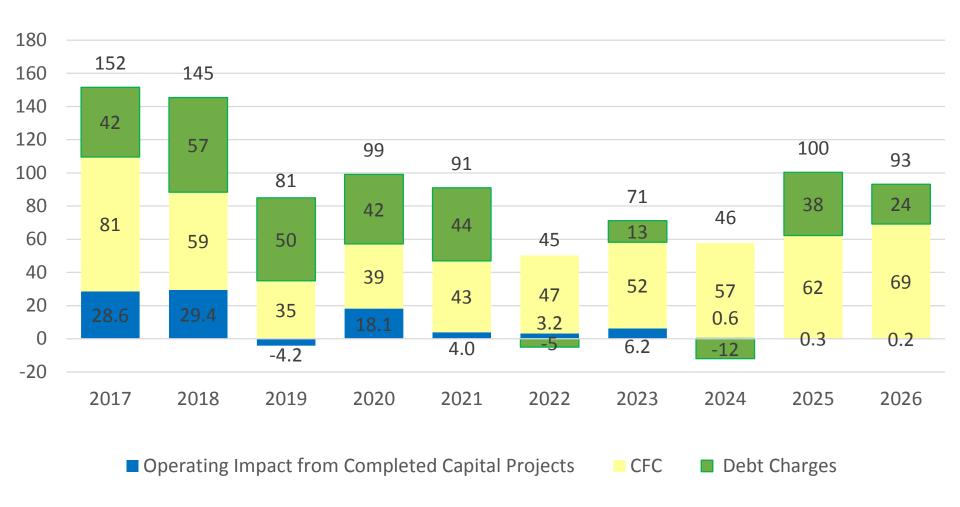


#### **EXPRESSWAY TOLLING**

- Council requested 2 tolling scenarios
- Revenues Tools / Tolling report assumed FULL tolling starts in 2024
  - Scenario 1: Expressway Cost Recovery Toll
    - About \$1.40 per trip
    - Money used recover all costs associated with the Gardiner and Don Valley Parkway
    - All revenues used to offset capital, operating and maintenance costs over 30years
    - Frees up funding already approved in Capital Budget
  - Scenario 2: Expressway Toll to Generate Capital Revenues
    - Staff modelled \$2.00 toll per trip
    - Revenues could be applied to fund new capital projects (i.e. not specifically for Gardiner and the DVP)
    - Creates additional funding for the Capital Budget



#### **OPERATING IMPACT OF CAPITAL**









# Other (Abbreviations, Etc.)



#### LIST OF ABBREVIATIONS

**APS** - Administrative Penalty System

**BC** – Budget Committee

**EC** – Executive Committee

**CFC** – Current From Capital

**CVA** - Current Value Assessment

**DARP** - Development Application Review Process

**EDC** - Economic Development & Culture

FTHB - First Time Home Buyers Rebate

**GTHA** - Greater Toronto and Hamilton Area

**H&S** - Health and Safety

**MLTT** - Municipal Land Transfer Tax

OW Upload - Ontario Works Benefit Upload

**PEU** - Parking Enforcement Unit

**SOGR** - State of Good Repair

**SSE** – Scarborough Subway Extension

**TCHC** – Toronto Community Housing Corporation

**TELCCS** - Toronto Early Learning & Child Care Services

**TPA** - Toronto Parking Authority

**TTC** – Toronto Transit Commission

YoY - Year over Year



#### **OPERATING BUDGET GROUPINGS**

Group	Program	Cluster	Colour
Emergency Services	Toronto Police Service	Agencies	Red
	Fire Services	Citizen Centred Services "B"	Red
	Toronto Paramedic Services	Citizen Centred Services "A"	Red
Social Programs	Toronto Employment & Social Services	Citizen Centred Services "A"	Blue
	Long Term Care Homes & Services	Citizen Centred Services "A"	Blue
	Children's Services	Citizen Centred Services "A"	Blue
	Toronto Public Health	Agencies	Blue
	Shelter, Support & Housing Administration	Citizen Centred Services "A"	Blue
Transit	TTC	Agencies	Green
Transportation	Transportation Services	Citizen Centred Services "B"	Green
Other City Services	Toronto Public Library	Agencies	Brown
	Parks, Forestry & Recreation	Citizen Centred Services "A"	Brown
	City Planning & MLS	Citizen Centred Services "B"	Brown
	Fleet and Facilities	Internal Services	Brown
	Affordable Housing Office	Citizen Centred Services "A"	Brown
	Court Services	Citizen Centred Services "A"	Brown
	Economic Development & Culture	Citizen Centred Services "A"	Brown
	Social Development, Finance & Administrati	Citizen Centred Services "A"	Brown
	Policy, Planning, Finance & Administration	Citizen Centred Services "B"	Brown
	Engineering & Construction Services	Citizen Centred Services "B"	Brown
	Toronto Building	Citizen Centred Services "B"	Brown
	311 Toronto	Internal Services	Brown
	Association of Community Centres	Agencies	Brown
	Exhibition Place	Agencies	Brown
	Heritage Toronto	Agencies	Brown
	Theatres	Agencies	Brown
	Toronto Zoo	Agencies	Brown
	Arena Boards of Management	Agencies	Brown
	Yonge-Dundas Square	Agencies	Brown
	Toronto & Region Conservation Authority	Agencies	Brown
	Non-Program	Corporate Accounts	Purple
Governance and Internal Services	Office of the Chief Financial Officer	Internal Services	Yellow
	Office of the Treasurer	Internal Services	Yellow
	Information & Technology	Internal Services	Yellow
	City Manager's Office	City Manager	Yellow
	City Clerk's Office	Other City Programs	Yellow
	Legal Services	Other City Programs	Yellow
	Mayor's Office	Other City Programs	Yellow
	City Council	Other City Programs	Yellow
	Auditor General's Office	Accountability Offices	Yellow
	Integrity Commissioner's Office	Accountability Offices	Yellow
	Office of the Lobbyist Registrar	Accountability Offices	Yellow
	Office of the Ombudsman	Accountability Offices	Yellow
Corporate & Capital Financing	Debt Charges	Corporate Accounts	Purple
	Capital & Corporate Financing	Corporate Accounts	Purple





## Thank You / End





