

# 2024 Program Summary Environment & Climate

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# **Description**

With the goal of making Toronto one of the most environmentally sustainable cities in the world, the Environment and Climate Division leads and supports the development and implementation of strategic community and corporate-wide environment, climate and energy policies and programs to advance the City's overall sustainability outcomes, including TransformTO; the City's climate strategy to be net-zero by 2040. Environment & Climate and the City of Toronto cannot accomplish TransformTO goals alone, but we lead by example implementing innovative solutions, providing support and expertise, and enabling others to utilize these solutions so they can be applied across the city. Climate investments made by the City of Toronto are in both capital and operating budgets. Capital expenditures are necessary for the City to achieve reductions of our own emissions, lead by example and enable emission reductions by residents and businesses. Operating expenditures generally support the reduction of the larger set of community-wide emissions and the long-term sustainability of those reductions in the community. Refer to the supplementary Carbon Budget Baseline briefing note for more information on planned corporate and community investments related to climate mitigation and adaptation.

# Why We Do It

Toronto has established itself as a global leader in combating climate change. Taking action on climate change is not just the work of City government, it requires a concerted effort from all orders of government, residents, and businesses across all sectors. Environment & Climate leads the City to the realization of our ambitious net-zero greenhouse gas (GHG) emissions future by 2040 by implementing transformational changes to how we live, work, build and commute.

The Environment & Climate Division, through both local and global initiatives and partnerships, serves, inspires, and empowers City Divisions and Agencies, residents, businesses, organizations, local communities, and other stakeholders to take transformative action with a focus on reducing emissions, protecting the environment, and enhancing resilience to climate change.

The City of Toronto aims to deliver these outcomes equitably, efficiently and with excellent customer service to help improve the lives of Torontonians and work to earn their trust and confidence.

## What Service We Provide

#### Action in Buildings & Homes

**Who We Serve:** Residents, building owners, businesses, City Agencies (net zero Housing Now, CreateTO, Toronto Hydro etc.), energy developers, and institutions.

What We Deliver: Measurable progress on emission reductions through emission performance standards and reporting requirements to drive market transformation, as well as programs, and resources supporting transition to net zero. Advance leading edge new building standards, integrate local energy solutions, and create strategic partnerships for neighbourhood-scale district energy.

## Policy & Research

Who We Serve: Residents, community groups, agencies, businesses, institutions, building owners and City staff. What We Deliver: Collect, quantify, and report information on how the City is progressing with the actions and targets outlined in Toronto's TransformTO Net-Zero Strategy. Co-develop, coordinate, and inform cross-corporate policies to enable necessary transformation.

#### Outreach & Engagement

**Who We Serve:** Residents, community groups, partner agencies, businesses, and City staff. **What We Deliver:** Broad environment and climate community engagement, award-winning programs like Live Green Toronto and Smart Commute to provide residents, businesses, building owners and Divisions with the information and tools to meet the City's Net Zero by 2040 goals.

#### Innovation & Scale

Who We Serve: Residents, building owners, divisions, businesses, and institutions.

**What We Deliver:** Innovative and first-of-a-kind projects (i.e., wastewater renewable energy, renewable district energy, resilient Toronto Paramedic Service stations, etc.) and support for asset owners to scale-up efforts for massive GHG reductions through their portfolios.

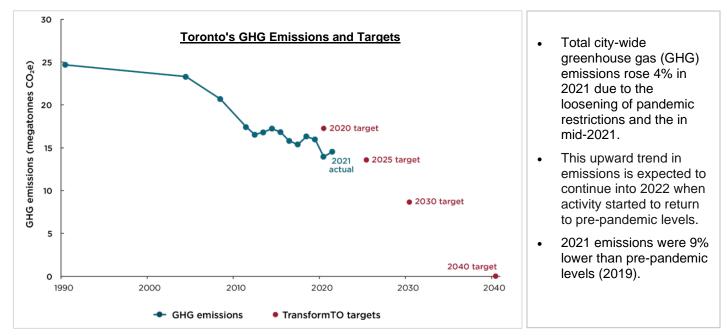
How Much Resources (gross 2024 operating budget): \$21.5 Million

## Budget at a Glance

2024 OPERATING BUDGET								
\$Million	2024	2025	2026					
Revenues	\$6.9	\$7.1	\$6.8					
Gross Expenditures	\$21.5	\$21.6	\$21.2					
Net Expenditures	\$14.6	\$14.4	\$14.5					
Approved Positions	108.6	108.6	107.6					

2 \$259.4 \$293.6
6 \$75.5 \$89.1

# How Well We Are Doing – Behind the Numbers



Environment & Climate

# How Well We Are Doing

Service	Measure	2021 Actual	2022 Actual	2023 Target	2023 Projection	Status	2024 Target	2025 Target
Outcome Measures								
Environment & Climate	Environment & Climate % reduction of Toronto GHG emissions compared to 1990 levels				65% reduction Net-zero emission	•	)	
Environment & Climate	Retention of "A" listing on Carbon Disclosure Project	Yes	Yes	Yes	Yes	•	Yes	Yes
	Service L	evel Meas	ures					
Environment & Climate	Number of outreach events including LiveGreen, webinars, workshops, festivals & community presentations	25	1,412	1,500	1,800	•	2,000	2,000
Environment & Climate	Development applications reviewed for compliance with Toronto Green Standards (TGS)	90	75	80	80	•	85	75
Environment & Climate	Number of Training / Workforce Development Events Facilitated	N/A	20	23	23	•	28	33

2023 Projection to 2023 Target Comparison
 100% (MET TARGET)
 70 - 99% (LOW RISK)
 69% and Under (REQUIRES ATTENTION)

## EXPERIENCES, CHALLENGES AND PRIORITIES

#### **Our Experience and Success**

Climate Action in Buildings & Homes

- Acceleration of the development of Emission Performance Standards and Reporting through the City's Long Term Financial Plan.
- Funded 93 energy efficient, net-zero renovations through the Home Energy Loan Program (HELP) and awarded incentives for heat pumps, solar PV and deep retrofit projects.
- Supported more than 100 design build professionals to become CHBA Net Zero Renovator qualified.
- Received \$1 million in NRCan funding to support the development of a carbon labelling and engagement program in Toronto.
- New version of the Toronto Green Standard (TGSv5) bringing us one step closer to net-zero emissions development by 2028.
- Advanced Distributed Energy Programs and strategic initiatives including key programs such as SolarTO, low carbon district energy & deep geothermal potential, battery energy storage, and cleantech procurement.

#### Policy & Research

- Launched the Climate Advisory Group (CAG), an external stakeholder group with representation from Toronto's diverse communities.
- Established the Net Zero Climate Leadership Table, a cross-corporate group of advisors from City Divisions, Agencies and Corporations that provides leadership and coordination on implementing climate action across City operations to meet the community-wide and lead-by-example targets of Toronto's Net Zero Strategy.
- Developed and presented Carbon Accountability system, including approval of a carbon budget process in the Spring of 2023, that will create awareness on actions and investments needed to drive implementation of the TransformTO net-zero strategy.
- Created a dedicated Resilience Policy team with key priorities underway.

#### **Outreach & Engagement**

- The City of Toronto recognized as Canada's first "Best Workplace for Commuters" for supporting City of Toronto Employees via the Smart Commute program.
- Launched the Indigenous Climate Action Grants pilot program and successfully funded 19 Indigenous-led climate action projects and initiatives.
- 26 Neighbourhood Climate Action Champions were recruited and trained on community climate action engagement and led 14 community climate projects.
- Funded 44 community-led projects that will create 110 new gardens and an estimated 5,700 square meters of pollinator habitat, funded 23 projects through Neighbourhood Climate Action Grants, and funded 17 TDSB projects for the Youth Climate Action Grants.
- 44,566.5 square metres of new eco-roof area created through the Eco-Roof program.
- 139 Live Green Event days with a total of 24,000 event attendees.

#### Innovation & Scale

- Working with Toronto Water, launched the new Wastewater Energy Program with the first project under construction at UHN by Noventa Energy and developing project pipeline to scale program.
- Advancing net-zero emissions redevelopment in the Port Lands including renewable district energy, a deep geothermal exploratory borehole, and low embodied carbon construction.
- Lake (geo) Thermal Program First project at Waterfront Neighbourhood Centre, developing a process
  with stakeholders to assist with leasing, permitting, and regulatory processes.

## Key Challenges and Risks

- Scale of Emission Reductions through accelerated policy implementation with maximum emissions standards and investment in new and innovative solutions.
- Continue engagement with all levels of governments, business, and civic society to enable adoption of sustainable practices towards decarbonization which will be a key driver bringing community emissions to net-zero.
- Continue advocacy for a carbon free electric grid.
- Support increased affordability through energy efficiency and fuel switching, while balancing upfront costs of action.
- Continue TransformTO engagement and align loan programs with other programs offering grants, incentives, and other sources of funding.
- Education and outreach outlining the long-term cost of delayed investment in low carbon solutions.

#### **Priority Actions**

- Enable residents, businesses and building owners to change behaviors and take action towards meeting the target of net-zero emissions by 2040 through leadership, creating partnerships, providing advice, and promoting sustainable solutions.
- Implement the Net Zero Existing Building Strategy with a focus on setting building emission performance standards to create a path to net zero, provide support and resources to make retrofits easier and more affordable and lay the groundwork for overall marketing transformation in the existing building sector.
- Maintain momentum of the accountability and management framework for TransformTO through the Net-Zero Leadership Table, Climate Advisory Group and Joint TransformTO Implementation Committee.
- Integrate climate risk and adaptation considerations and related costing into long term financial planning and Environment, Social and Governance (ESG) goals, to support enhanced consideration of climate in financial planning and budgetary decision-making.
- Continue implementation and evolution of the Climate Lens and Carbon Budget to identify emission reduction and resiliency efforts across the City, and further actions needed to meet Toronto's net-zero ambition.
- Raise the bar for new construction by advancing leading edge new construction standards, targeting net zero energy through the Toronto Green Standard, advancing the Wastewater Renewable Energy program, and creating strategic partnerships with the private sector and other partners.
- Continue TransformTO community engagement, Live Green Toronto activities, networks, and communication channels, and delivering award-winning programs like Live Green Toronto and Smart Commute to provide residents, businesses, building owners and Divisions with the information and tools needed to minimize their environmental impact.
- Deepen engagement with residents and businesses across the city, including Indigenous and equitydeserving communities to ensure that climate action supports City goals for equity and reconciliation.

## 2024 BUDGET

1. The 2024 Operating Budget for Environment & Climate of \$21.499 million gross, \$6.910 million revenue and \$14.589 million net for the following services:

#### Service:

	Gross Expenditures (\$000s)	Revenue (\$000s)	Net Expenditures (\$000s)
Environment & Climate	21,498.8	6,909.6	14,589.2
Total Program Budget	21,498.8	6,909.6	14,589.2

- The above includes 2024 staff complement for Environment & Climate of 108.6 positions comprised entirely of operating positions.
- 2. The 2024 Capital Budget for Environment & Climate with cash flows and future year commitments totaling \$46.099 million as detailed by project in <u>Appendix 5a</u>.
- 3. The 2025-2033 Capital Plan for Environment & Climate totalling \$247.500 million in project estimates as detailed by project in <u>Appendix 5b</u>.
- 4. That all sub-projects with third party financing be approved, subject to the receipt of such financing in 2024 and if such funding is not forthcoming, their priority and funding be reassessed by City Council relative to other City-financed priorities and needs.

# 2024 OPERATING BUDGET

## 2024 OPERATING BUDGET OVERVIEW

	т	able 1: 2	024 Operat	ting Budge	et by Serv	vice			
(In \$000s)	2022 Actual	2023 Budget	2023 Projection*	2023 Budget excl COVID	2024 Base Budget	2024 New / Enhanced	2024 Budget	Change v Budget exc	
By Service	\$	\$	\$	\$	\$	\$	\$	\$	%
Revenues									
Environment & Climate	1,639.2	5,604.5	,	,			6,909.6	1,305.1	23.3%
Total Revenues	1,639.2	5,604.5	3,808.9	5,604.5	5,261.6	1,648.0	6,909.6	1,305.1	23.3%
Expenditures									
Environment & Climate	15,827.8	19,468.9	19,211.2	19,468.9	,		21,498.8	· · · ·	10.4%
Total Gross Expenditures	15,827.8	19,468.9	19,211.2	19,468.9	19,650.8	1,848.0	21,498.8	2,029.9	10.4%
Net Expenditures	14,188.6	13,864.3	15,402.3	13,864.3	14,389.2	200.0	14,589.2	724.9	5.2%
Approved Positions**		98.6	N/A	98.6	101.6	7.0	108.6	N/A	N/A
*2023 Projection based on 9 Month	n Variance								

\*\*YoY comparison based on approved positions

## **KEY DRIVERS**

Total 2024 Budget expenditures of \$21.499 million gross reflecting an increase of \$2.030 million in spending above 2023 budget, predominantly arising from:

- Salaries & Benefits required to fill vacancies to support the implementation of the plan to achieve Net Zero by 2040.
- Resources supporting various funded programs such as the Eco-Roof Incentive Grant Program and the Home Energy Retrofit Loan Program (HELP) due to increased levels of participation.
- New and enhanced services priorities supporting various council-directed programs aimed at achieving the City's Net Zero GHG emissions target for 2040.

## EQUITY IMPACTS OF BUDGET CHANGES

No significant equity impacts: The changes in Environment & Climate's 2024 Operating Budget do not have any significant equity impacts.

## 2024 OPERATING BUDGET KEY COST DRIVERS

The 2024 Net Operating Budget for Environment & Climate of \$14.589 million is \$0.725 million or 5.2% higher than the 2023 Net Budget. Table 2 below summarizes the key cost drivers for the 2024 Budget.

(In \$000s)		2025 Annualized			
(,,	Revenues	Gross	Net	Positions**	impact (Net)
2023 Budget	5,604.5	19,468.9	13,864.3	98.60	N/A
2023 Projection*	3,808.9	19,211.2	15,402.3	N/A	N/A
2023 Budget (excl. COVID)	5,604.5	19,468.9	13,864.3	98.60	N/A
Key Cost Drivers:					
Prior Year Impacts					
Reserve funding	(1,000.0)	(1,000.0)			
Salary & Benefits					
Hiring Plan	46.0	570.9	524.9		26.1
Base Changes					
Eco-Roof Incentive Program	221.8	221.8		2.0	
FCM Enhanced HELP	389.2	389.2		1.0	
New & Enhanced					
Emissions Performance Standards	1,200.4	1,200.4		6.0	
Home Energy Rating and Disclosure (HER&D)	300.0	300.0			
Outreach & Implementation support		200.0	200.0		
Vehicle4Hire Transition to Net Zero	147.6	147.6		1.0	
Sub-Total - Key Cost Drivers	1,305.1	2,029.9	724.9	10.0	26.1
Total 2024 Budget	6,909.6	21,498.8	14,589.2	108.6	26.1
Change from 2023 Budget (excl. COVID) (\$)	1,305.1	2,029.9	724.9	N/A	N/A
Change from 2023 Budget (excl. COVID) (%)	23.3%	10.4%	5.2%	N/A	N/A

\*Based on 9 Month Variance

\*\*YoY comparison based on approved positions

## **Key Base Drivers:**

#### **Prior Year Impacts:**

• Elimination of one-time funding from the Conservation Management Reserve Fund supporting innovative climate and environment pilot projects across the City.

#### Salaries & Benefits:

 Primarily driven by increases outlined in collective bargaining agreements for staffed positions, as well as the expectation of filling all vacant positions throughout 2024 to support the ongoing implementation of the plan to achieve Net Zero by 2040.

#### Base Changes:

• Resources to support the increased participation in the Eco-Roof grant program and the expansion of the Home Energy Retrofit Loan Program, compared to prior years, funded by reserves and federal grants.

#### New & Enhanced:

• Resources to support various new council-directed programs aimed at achieving Net Zero target for 2040, as outlined in Table 4 on the following page.

## New and Enhanced Service Priorities:

	2024			2025		Supports Key Outcome / Priority	
New / Enhanced Request	Revenue	Gross	Net	Position s	Annualized Gross	Equity Impact	Actions
n \$ Thousands						•	
Emissions Performance Standards (2023.EX7.1)	1,200.4	1,200.4		6.0	1,347.0	Undetermined	Reduce Emissions & Improve Climate Resiliance
Home Energy Rating and Disclosure (HER&D)(NRCan,2021.IE23.1)	300.0	300.0			370.0	Low - Positive	Reduce Emissions & Improve Climate Resiliance
MPB15.1 MM4b - Outreach & Implementation support: HELP & EPS		200.0			(200.0)	None	Reduce Emissions & Improve Climate Resiliance
EC6.6 - Resources for Vehicle4Hire Transition to Net Zero	147.6	147.6		1.0	148.3	Medium - Positive	Reduce Emissions
otal New / Enhanced	1,648.0	1,848.0		7.0	1,665.3	Ì	

#### Table 4: New / Enhanced Requests

## Note:

1. For additional information on 2024 New and Enhanced Service Priorities please refer to <u>Appendix 3</u>.

## 2025 & 2026 OUTLOOKS

Table 5	2025	and	2026	Outlooks
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(In \$000s)	2024 Budget	2025 Incremental Outlook	2026 Incremental Outlook
Revenues			
Revenue Changes		232.8	(389.4)
Total Revenues	6,909.6	232.8	(389.4)
Gross Expenditures			
Salaries & Benefits		188.9	(0.1)
Service & Rents		70.0	(140.0)
Other		(200.0)	(175.0)
Total Gross Expenditures	21,498.8	58.9	(315.1)
Net Expenditures	14,589.2	(173.9)	74.2
Approved Positions	108.6	0.0	(1.0)

## Approved Positions

## **Key Outlook Drivers**

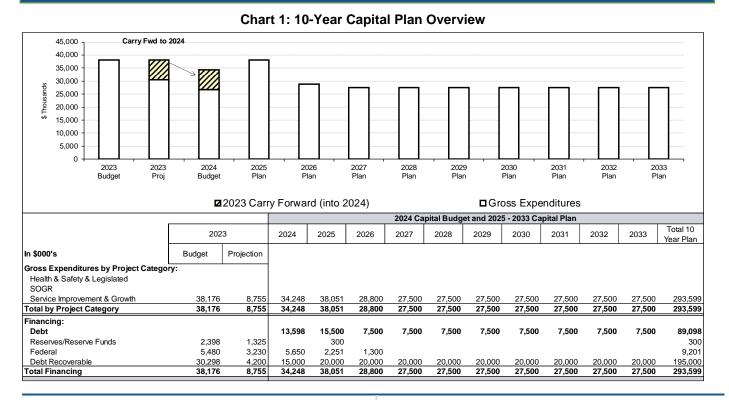
The 2025 Outlook with total gross expenditures of \$21.558 million reflects an anticipated \$0.259 million or 1.2% increase in gross expenditures above the 2024 Operating Budget. The 2026 Outlook expects a decrease of \$0.315 million or 1.5% below 2025 gross expenditures.

These changes arise from the following:

- Annualization impact of 10 new positions, and incremental budget for funded programs offset by the • associated recoveries.
- Completion of Outreach and Implementation Support for Home Energy Retrofit Loan Program (HELP) • and Energy Performance Standards in 2024 and not being continued in 2025.
- Elimination of the Federation of Canadian Municipalities (FCM) grant for the enhanced Home Energy Retrofit Loan Program (HELP) (2026 only).

# 2024 – 2033 CAPITAL BUDGET AND PLAN

## 2024 – 2033 CAPITAL BUDGET & PLAN OVERVIEW



# Changes to Existing Projects

(-\$5.0 Million)

The 2024-2033 Capital Budget and Plan reflects the following changes to existing projects:

- \$10.0 million increase in *Existing Building Retrofits* to enable community energy projects that reduce emissions for existing buildings.
- \$10.0 million decrease in *New Development Sustainable Energy Plan Financing* due to lower demand for loans as interest rates increase.
- \$5.0 million decrease in *Renewable Thermal Energy Program* due to lower demand for loans as interest rates increase.

# **New Projects**

(\$14.4 Million)

The 2024-2033 Capital Budget and Plan includes two new projects:

- \$14.0 million for *Exhibition Place Decarbonization* project to reduce the carbon dioxide emissions using wastewater energy.
- \$0.4 million for *Carbon Check* funded by Federal Government to support creative energy efficiency initiatives for the Canadian residential sector

#### Note:

For additional information, please refer to <u>Appendix 5</u> for a more detailed listing of the 2024 and 2025-2033 Capital Budget & Plan by project; <u>Appendix 9</u> for Capital Program Provincial/Federal Funding Streams by Projects, respectively.

## 2024 – 2033 CAPITAL BUDGET AND PLAN

Ē
Service Improvement, Growth
\$293.6M 100%
Community Initiatives - Existing Building Retrofits
District Energy Systems
New Development Sustainable Energy Plan Financing
Residential Energy Retrofit Program (HELP)☑
Renewable Energy Program - GeoExchange⊿
Renewable Thermal Energy Program

☑ - Project supports Climate Resiliency and / or Greenhouse Gas (GHG) Reduction\*

☑ - Project includes workforce development requirements as outlined in the City's Social Procurement Program

\*Information above includes full project / sub-project 2024-2033 Capital Budget and Plan cash flows. Does not break out the climate component costs separately.

City of To	ronto	Federal F	unding	Provincial Funding
\$284.4   96.9%		\$9.2 3.1		\$0 M 0 %
Debt	\$89.1 M	Natural Resources Canada Grant	\$4.95 M	
Recoverable Debt	\$195 M	Federation of Canadian Municipalities	\$4.25 M	
Reserve Draws	\$0.3 M			

## How the Capital Program is Funded

# **APPENDICES**

## 2024 Operating Budget by Category

Category (In \$000s)	2021 Actual	2022 Actual	2023 Budget	2023 Projection*	2024 Budget	2024 Change from 2023 Budget		2024 Change from 2023 Projection	
	\$	\$	\$	\$	\$	\$	%	\$	%
Federal Subsidies	30.4	93.5	1,058.2	529.3	1,818.3	760.0	71.8%	1,289.0	243.5%
User Fees & Donations	504.9	132.8	532.8	402.4	532.8			130.4	32.4%
Transfers From Capital		210.1							
Contribution From Reserves/Reserve Funds	945.9	3,007.2	3,678.5	2,837.1	4,223.5	545.0	14.8%	1,386.4	48.9%
Sundry and Other Revenues	303.3	749.9	335.0	40.1	335.0			294.9	735.4%
Inter-Divisional Recoveries		83.1							
Total Revenues	1,784.6	4,276.6	5,604.5	3,808.9	6,909.6	1,305.1	23.3%	3,100.7	81.4%
Salaries and Benefits	8,103.7	10,736.0	11,606.5	11,733.1	13,561.5	1,954.9	16.8%	1,828.3	15.6%
Materials & Supplies	24.3	17.8	17.8	111.0	17.8			(93.2)	(84.0%)
Equipment	66.0	46.7	43.7	111.0	43.7			(67.3)	(60.6%)
Service and Rent	2,445.0	5,570.9	5,792.4	5,928.8	5,692.4	(100.0)	(1.7%)	(236.4)	(4.0%)
Contribution To Capital		335.0	1,670.0	897.8	338.5	(1,331.5)	(79.7%)	(559.3)	(62.3%)
Contribution To Reserves/Reserve Funds	1,003.5	3.5	338.5	338.5	1,845.0	1,506.5	445.1%	1,506.5	445.1%
Other Expenditures	1,840.4	1,156.9							
Inter-Divisional Charges	4.2			91.0				(91.0)	(100.0%)
Total Gross Expenditures	13,487.3	17,866.8	19,468.9	19,211.2	21,498.8	2,029.9	10.4%	2,287.6	11.9%
Net Expenditures	11,702.6	13,590.2	13,864.3	15,402.3	14,589.2	724.9	5.2%	(813.1)	(5.3%)

\*Projection based on 9 Month Variance

# Appendix 2

## Summary of 2024 Service Changes

N/A

## Summary of 2024 New / Enhanced Service Priorities Included in Budget

Form ID	Corporate Services		Adjust	ments			
Category Equity Impact		Gross Expenditure	Revenue	Net	Approved Positions	2025 Plan Net Change	2026 Plan Net Change
30271 74 Positive	Home Energy Rating and Disclosure (HER&D)(NR0 <b>Description:</b>	Can,2021.IE23	.1)				
	Funding will be used to support professional and technical <b>Service Level Impact:</b>	services require	d to support the	e development	of the program		
	The proposed change will allow E&C to accelerate implement Existing Buildings Strategy. <b>Equity Statement:</b>	entation timeline	es and achieve	the policy obje	ctives in Transf	formTO and the	Net Zero
	Equity impacts are anticipated to be low and positive. Bude to engage equity-deserving stakeholders to inform design of penalizing vulnerable groups.	0	1 0			1 2	
	Service: Environment & Energy						
	Staff Prepared Budget Changes:	300.0	300.0	0.0	0.00	0.0	0.0
	BC Requested Changes:	0.0	0.0	0.0	0.00	0.0	0.0
	Mayor Proposed Changes:	0.0	0.0	0.0	0.00	0.0	0.0
	Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
	Total Budget:	300.0	300.0	0.0	0.00	0.0	0.0
	Staff Prepared Budget:	300.0	300.0	0.0	0.00	0.0	0.0
	Budget Committee Requested :	0.0	0.0	0.0	0.00	0.0	0.0
	Mayor Proposed:	0.0	0.0	0.0	0.00	0.0	0.0
	Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
New/E	Enhanced Service Priorities:	300.0	300.0	0.0	0.00	0.0	0.0

#### 30793 EC6.6 - Resources for Vehicle4Hire Transition to Net Zero

#### 74 Positive Description:

A position, funded through MLS's Vehicle-for-Hire Reserve Fund will be provided to E&C for up to three years to identify needed infrastructure and support for the vehicle-for-hire industry in order to increase their uptake of EV technology to meet a Council adopted goal for the industry to be at 100% zero emission vehicles (ZEVs) by 2030 (with some exceptions). (2021.IE26.16)

#### Service Level Impact:

Reduce greenhouse gas emissions from transportation via licensing and support for vehicle-for-hire vehicles.

#### Equity Statement:

A substantial proportion of the VFH industry consists of lower-income individuals, and/or individuals who identify with equity-seeking groups. As part of the public engagement process for this report, a survey was completed to solicit feedback on the proposed approach, including optional demographic questions. Although self-reported, approximately half of respondents who identified as a member of the VFH industry also identified as an equity-seeking groups and cited a lower income (an average household income of \$30,000 to \$69,999). Half of these respondents also reported living in a multiunit residential building, which can present barriers to the ability to install private charging infrastructure. Several equity-related barriers to widespread ZEV adoption for the VFH industry have been identified. For instance, the upfront cost premium of a ZEV when compared to an internal combustion engine (ICE) equivalent may act as a barrier to lower income and equity-seeking groups in the industry. The location and availability of charging infrastructure may also constitute a barrier, particularly for those who do not live in locations with available private vehicle chargers.

#### Service: Environment & Energy

Staff Prepared Budget Changes:	147.6	147.6	0.0	1.00	0.0	0.0
BC Requested Changes:	0.0	0.0	0.0	0.00	0.0	0.0
Mayor Proposed Changes:	0.0	0.0	0.0	0.00	0.0	0.0
Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
Total Budget:	147.6	147.6	0.0	1.00	0.0	0.0
Staff Prepared Budget:	147.6	147.6	0.0	1.00	0.0	0.0
Budget Committee Requested :	0.0	0.0	0.0	0.00	0.0	0.0
Mayor Proposed:	0.0	0.0	0.0	0.00	0.0	0.0
Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
New/Enhanced Service Priorities:	147.6	147.6	0.0	1.00	0.0	0.0

#### 30266 Emissions Performance Standards (2023.EX7.1)

#### 74 Description:

The project team will develop emissions performance standards for all existing buildings across Toronto. The request including resources for internal and external engagement, legal support, by-law development, etc. Resourcing for the implementation of the emission performance standards is not in scope for this business case.

#### Service Level Impact:

Environment & Climate will work with stakeholders to develop mandatory emissions performance standards on an accelerated schedule and make recommendations to Council on the path to implementation that can result in large scale emissions reductions across Toronto in all building types. **Equity Statement:** 

Equity impacts are undetermined, however the outcomes of climate action can improve equity, economic prosperity, community resilience and health when implemented with equity as a core focus. Mandatory emissions performance standards have the potential to dramatically improve equitable access to safe, healthy and high-quality buildings if affordability challenges are adequately addressed in its implementation. The retrofits and upgrades that reduce emissions in our buildings also improve the quality, safety, and longevity of the places we live, work, and play. Mandatory emissions performance standards present significant opportunities for building owners to improve energy and water use efficiency and maintain or reduce operating cost.

#### Service: Environment & Energy

	Staff Prepared Budget Changes:	1,200.4	1,200.4	0.0	6.00	0.0	0.0
	BC Requested Changes:	0.0	0.0	0.0	0.00	0.0	0.0
	Mayor Proposed Changes:	0.0	0.0	0.0	0.00	0.0	0.0
	Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
	Total Budget:	1,200.4	1,200.4	0.0	6.00	0.0	0.0
	Staff Prepared Budget:	1,200.4	1,200.4	0.0	6.00	0.0	0.0
	Budget Committee Requested :	0.0	0.0	0.0	0.00	0.0	0.0
	Mayor Proposed:	0.0	0.0	0.0	0.00	0.0	0.0
	Amendments:	0.0	0.0	0.0	0.00	0.0	0.0
Ne	w/Enhanced Service Priorities:	1,200.4	1,200.4	0.0	6.00	0.0	0.0

31185 MPB15.1 MM4b - Outreach & Implementation support: HELP & EPS

#### No Impact Description:

Motion to Amend Mayor's Proposed Budget moved by Councillor Dianne Saxe (Carried)That: 1. City Council increase the 2024 Operating Budget for Energy and Climate by \$0.2 million to assist with outreach and implementation of the Home Energy Loan Program and Emissions Performance Standard, offset by a corresponding decrease in the 2024 Operating Budget for Corporate Accounts of the \$8M in total contributions related to 2024 emergent budget priorities.

#### Service Level Impact:

#### Equity Statement:

Service: Environment & Energy						
Staff Prepared Budget Changes:	0.0	0.0	0.0	0.00	0.0	0.0
BC Requested Changes:	0.0	0.0	0.0	0.00	0.0	0.0
Mayor Proposed Changes:	0.0	0.0	0.0	0.00	0.0	0.0
Amendments:	200.0	0.0	200.0	0.00	(200.0)	0.0
Total Budget:	200.0	0.0	200.0	0.00	(200.0)	0.0
Staff Prepared Budget:	0.0	0.0	0.0	0.00	0.0	0.0
Budget Committee Requested :	0.0	0.0	0.0	0.00	0.0	0.0
Mayor Proposed:	0.0	0.0	0.0	0.00	0.0	0.0
Amendments:	200.0	0.0	200.0	0.00	(200.0)	0.0
Anchancing.						

## Summary of 2024 New / Enhanced Service Priorities Not Included in Budget

N/A

## 2024 Capital Budget; 2025 - 2033 Capital Plan Including Carry Forward Funding

(In \$000s)		2024 Budget	2025 Plan	2026 Plan	2027 Plan	2028 Plan	2029 Plan	2030 Plan	2031 Plan	2032 Plan	2033 Plan	2024 - 2033 Total	Growth & Improved Service
District Energy Systems	ß		2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	18,000	18,000
Existing Building Retrofits		11,650	12,000	11,300	10,000	10,000	10,000	10,000	10,000	10,000	10,000	104,950	104,950
Existing Building Retrofits - Ex Place Decarbonization		6,000	8,000									14,000	14,000
NewDevelopment Sustainable Energy Plan Financing		5,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	95,000	95,000
Renewable Energy Program - Geoexchange			500	500	500	500	500	500	500	500	500	4,500	4,500
Renewable Thermal Energy Program		7,598	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	52,598	52,598
Residential Energy Retrofit Program (HELP)		4,000	551									4,551	4,551
Total Expenditures (including carry forward from 2023)		34,248	38,051	28,800	27,500	27,500	27,500	27,500	27,500	27,500	27,500	293,599	293,599

☑ - Project supports Climate Resiliency and / or Greenhouse Gas (GHG) Reduction

☑ - Project includes workforce development requirements as outlined in the City's Social Procurement Program

\*Information above includes full project / sub-project 2024-2033 Capital Budget and Plan cash flows. Does not break out the climate component costs separately.

# Appendix 5a

## 2024 Cash Flow and Future Year Commitments Including Carry Forward Funding

(in \$000s)	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	Total 2024 Cash Flow & FY Commits	Previously Approved	Change in Scope	New w/ Future Year
Existing Building Retrofits	11,650	2,000	1,300								14,950	4,550	10,000	400
Existing Building Retrofits - Ex Place Decarbonization	6,000	8,000									14,000			14,000
New Development Sustainable Energy Plan Financing	5,000										5,000	15,000	(10,000)	
Renewable Thermal Energy Program	7,598										7,598	12,598	(5,000)	
Residential Energy Retrofit Program (HELP)	4,000	551									4,551	4,551		
Total Expenditure (including carry forward from 2023)	34,248	10,551	1,300								46,099	36,699	(5,000)	14,400

# Appendix 5b

## 2025 - 2033 Capital Plan

(In \$000s)	2025 Plan	2026 Plan	2027 Plan	2028 Plan	2029 Plan	2030 Plan	2031 Plan	2032 Plan	2033 Plan	2025 - 2033 Total	Growth & Improved Service
Community Initiatives - Existing Building Retrofits	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	90,000	90,000
District Energy Systems	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	18,000	18,000
NewDevelopment Sustainable Energy Plan Financing	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	90,000	90,000
Renevable Energy Program - Geoexchange	500	500	500	500	500	500	500	500	500	4,500	4,500
Renewable Thermal Energy Program	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	45,000	45,000
Total Expenditures	27,500	27,500	27,500	27,500	27,500	27,500	27,500	27,500	27,500	247,500	247,500

## **Reporting on Major Capital Projects: Status Update**

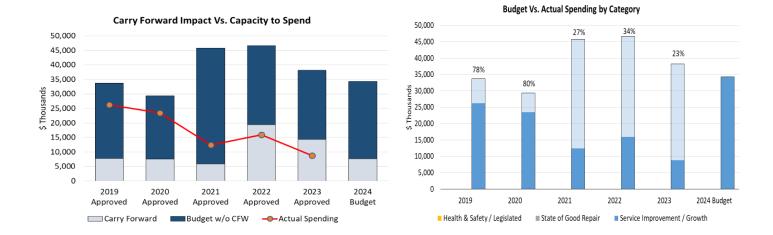
N/A

# Appendix 7

## **Capacity to Spend Review**

The 10-Year Capital Plan has been developed with consideration of historical demonstrated ability to spend within any given year of the ten-year capital plan. A review was undertaken to ensure budgets align with Environment & Climate's (E&C) ability to spend and the market's capacity to deliver.

A key component in determining an appropriate level of annual cash flows includes historical capacity to spend reviews by project categories (Chart 2 below) as well as the level of projected 2023 underspending that will be carried forward into 2024.



## Chart 2 – Capacity to Spend

#### Capacity to Spend Review Impact on the 10-Year Plan

- Environment & Climate Division's actual spending over the previous five years, from 2019 to 2023, has averaged \$17.351 million per year or 48%.
- Environment & Climate Division has reviewed its historical capital spending trends and capacity to deliver projects. Based on the review of historical capital spending constraints and a capacity to spend review, \$1.1 million in capital spending originally in the 2024 Capital Budget has been deferred to future years.
- The 2024 Capital Budget represents a net reduction of \$3.9 million over 2023 and is primarily due to reductions in the New Development Sustainable Energy Program Financing and Renewable Thermal Energy program, reflecting lower demand for loans as interest rates increase.
- E&C is expected to deliver over 22.9% of its 2023 planned initiatives. The overall program's performance has been impacted by the demand for financing of energy retrofit projects as noted above. The unspent cash flow funding of \$7.598 million has been carried forward into 2024 to continue and complete the required capital work.

# **Summary of Capital Needs Constraints**

N/A

# **Appendix 9**

## Capital Program Provincial/Federal Funding Streams by Project

(In \$000s)	Intergovernmental Funding Program	Federal Funding	Total Funding
Existing Building Retrofits	Natrual Resources Canada Grant	4,950	4,950
Residential Energy Retrofit Program (HELP)	Federation of Canadian Municipalities	4,251	4,251
Total Funding		9,201	9,201

## Inflows and Outflows to/from Reserves and Reserve Funds

## 2024 Operating Budget

While some years are showing a negative ending balance, it is anticipated that one time funding injection / changing priorities and revised expenditures will adjust the balance.

## **Program Specific Reserve / Reserve Funds**

Reserve / Reserve		Contribut	ions / (Withdr	awals)
Fund Name	-	2024	2025	2026
XR3029	Beginning Balance	1,271	696	116
Conservation				
Management	Withdrawals (-)			
	Environment & Climate ~ Withdrawals - Operating $\ddagger$	-583	-583	-583
	Total Withdrawals	-583	-583	-583
	Contributions (+)			
	Total Contributions	0	0	0
	Net Contributions	-583	-583	-583
	Interest Income	7	3	0
	Balance at Year-End	696	116	-467

## **Corporate Reserve / Reserve Funds**

Reserve / Reserve		Contributio	ons / (With	drawals)
Fund Name		2024	2025	2026
XQ1502	Beginning Balance	1,385	1,807	525
Vehicle Reserve -				
Facilities & Real Estate				
	Withdrawals (-)			
	Other Program ~ Withdrawals - Capital	-454	-2,158	-1,628
	Total Withdrawals	-454	-2,158	-1,628
	Contributions (+)			
	Environment & Climate Division ~ Contributions - Operating	3	3	3
	Other Program ~ Contributions - Operating	872	872	872
	Total Contributions	876	876	876
	Net Contributions	422	-1,282	-752
	Balance at Year-End	1,807	525	-227

Reserve / Reserve		Contributions / (Withdrawa			
Fund Name	-	2024	2025	2026	
XR1505	Beginning Balance	5,215	4,363	3,475	
Vehicle for Hire	Withdrawals (-)				
	Environment & Climate ~ Withdrawals - Operating 1	-148	-148	-149	
	Other Program ~ Withdrawals - Operating 1	-4,024	-4,054	-4,058	
	Total Withdrawals	-4,172	-4,203	-4,207	
	Contributions (+)				
	Other Program ~ Contributions - Operating	3,284	3,284	3,284	
	Total Contributions	3,284	3,284	3,284	
	Net Contributions	-887	-918	-923	
	Interest Income	36	29	23	
	Balance at Year-End	4,363	3,475	2,574	

Reserve / Reserve		Contributions / (Withdrawals)				
Fund Name	_	2024	2025	2026		
XR1718	Beginning Balance	6,170	4,008	1,682		
Environment						
Protection	Withdrawals (-)					
	Environment & Climate ~ Withdrawals - Operating 1	-1,200	-1,347	-1,352		
	Other Program ~ Withdrawals - Operating 1	-2,000	-2,000	-1,000		
	Total Withdrawals	-3,200	-3,347	-2,352		
	Contributions (+)					
	Other Program ~ Contributions - Operating	1,000	1,000	1,000		
	Total Contributions	1,000	1,000	1,000		
	-					
	Net Contributions	-2,200	-2,347	-1,352		
	Interest Income	38	21	8		
	Balance at Year-End	4,008	1,682	338		

Reserve / Reserve		Contributi	rawals)	
Fund Name	_	2024	2025	2026
XR1723	Beginning Balance	7,539	6,117	4,681
Eco-Roof Financial				
Assistance	Withdrawals (-)			
	Environment & Climate ~ Withdrawals - Operating $\ddagger$	-1,473	-1,477	-1,481
	Total Withdrawals	-1,473	-1,477	-1,481
	Contributions (+)			
	Total Contributions	0	0	0
	Net Contributions	-1,473	-1,477	-1,481
	Interest Income	51	40	30
	Balance at Year-End	6,117	4,681	3,229

Environment & Climate

Reserve / Reserve	_	Contributions / (Withdrawal			
Fund Name	-	2024	2025	2026	
XR1724	Beginning Balance	9,082	8,133	6,866	
Local Improvement					
Charge Energy Works	Withdrawals (-)				
	Environment & Climate ~ Withdrawals - Operating 1	-650	-650	-650	
	Other Program ~ Withdrawals - Operating	-363	-373	-373	
	Environment & Climate ~ Withdrawals - Capital	0	-300	0	
	Total Withdrawals	-1,013	-1,323	-1,023	
	Contributions (+)				
	Total Contributions	0	0	0	
	Net Contributions	-1,013	-1,323	-1,023	
	Interest Income	64	56	48	
	Balance at Year-End	8,133	6,866	5,890	

Reserve / Reserve	Contributions / (Withdrawals)			
Fund Name	—	2024	2025	2026
XR1732	Beginning Balance	5	-165	-335
Pollinator Protection	Withdrawals (-)			
	Environment & Climate Division ~ Withdrawals - Operating 1	-170	-170	-170
	Total Withdrawals	-170	-170	-170
	Contributions (+)			
	Total Contributions	0	0	0
	Net Contributions	-170	-170	-170
	Interest Income	0	0	0
	Balance at Year-End	-165	-335	-505

Third party funding is anticipated but not yet confirmed. Once funding is secured, reserve balance will be positive. If funding is not secured, the associated expenditures will be reduced to match available funds.

# Inflows and Outflows to/from Reserves and Reserve Funds

## 2024 - 2033 Capital Budget and Plan

## **Program Specific Reserve / Reserve Funds**

N/A

## **Corporate Reserve / Reserve Funds**

Reserve / Reserve	eserve / Reserve				Contributions / (Withdrawals)						
Fund Name	-	2024	2025	2026	2027 ∞	2028 ∞	2029 ∞	2030 ∞	2031 ∞	2032 ∞	2033 ∞
XR1724	Beginning Balance	9,082	8,133	6,866	5,890	5,934	5,978	6,023	6,068	6,114	6,160
Local Improvement											
Charge Energy Works	Withdrawals (-)										
	Environment & Climate ~ Withdrawals - Operating 1	-650	-650	-650	0	0	0	0	0	0	0
	Other Program ~ Withdrawals - Operating 🏚	-363	-373	-373	0	0	0	0	0	0	0
	Environment & Climate ~ Withdrawals - Capital	0	-300	0	0	0	0	0	0	0	0
	Total Withdrawals	-1,013	-1,323	-1,023	0	0	0	0	0	0	0
	Contributions (+)										
	Total Contributions	0	0	0	0	0	0	0	0	0	0
	Net Contributions	-1,013	-1,323	-1,023	0	0	0	0	0	0	0
	Interest Income	64	56	48	44	45	45	45	46	46	46
	Balance at Year-End	8,133	6,866	5,890	5,934	5,978	6,023	6,068	6,114	6,160	6,206

## Glossary

**Approved Position:** Total approved permanent or temporary positions that support the delivery of City services and service levels in the annual budget.

Actuals: An actual financial amount paid (or received) for the delivery of City services (these exclude any commitments to be paid in the future).

**Capacity to Spend:** Ability to spend money along with the capacity to deliver projects as demonstrated by historic spending patterns and approved contractual obligations.

**Capital Budget and Plan:** A Capital Budget and Plan is the City's 10-year strategy to acquire/build assets or extend the useful life of existing assets. The Capital Budget is the first year of approved cash flows and future year's commitments and the remaining nine years include project estimates.

**Capital Needs Constraints:** The capital needs that cannot be accommodated within the capital plan that the Division or Agency have the capacity to deliver.

Efficiencies: Reductions in the cost of delivering a service without a reduction in service level.

**New / Enhanced Service Priorities:** New and enhanced service changes resulting in an increase in service levels from what was previously approved by Council.

**Operating Budget:** An Operating Budget is the City's annual plan to provide services to the residents of Toronto that includes all revenues and expenses needed to provide services.

**Operating Impact of Completed Capital Projects:** The change in operating expenditure and/or revenue which is projected to occur during the implementation of a capital project and/or when a capital project is completed.

**Rate Supported Budget:** Budget fully funded by user fees such as Solid Waste, Toronto Water and Toronto Parking Authority

**Staff Complement:** The operating and capital positions that support the delivery of City services and service levels in the annual budget (see Approved Positions).

State of Good Repair (SOGR): The cost of maintaining assets to ensure they can support the delivery of City services and meet service outcomes.

Tax Supported Budget: Budget funded by property taxes.