

# **CITY OF TORONTO**

# **Functional Design Report (Draft)**

Stotts Bridge (No. 803) on Twyn Rivers Drive Rouge Park Bridges Transportation Master Plan



February 2025 - 19-1924

# **Table of Contents**

1.0	Introdu	uction	1
	1.1	Project Description	1
	1.2	Project Location	2
2.0	Availab	ble Information	3
	2.1	Drawings	3
	2.2	Reports	3
3.0	Existing	g Site Conditions	5
	3.1	Roadway Features & Geometry	5
	3.2	Traffic	5
	3.3	Roadside Safety	5
	3.4	Property	6
	3.5	Utilities	6
	3.6	Water and Sewer	6
	3.7	Posted Signage	6
	3.8	Survey	6
4.0	Existing	g Bridge	7
	4.1	Superstructure	7
	4.2	Substructure	7
	4.3	Maintenance and Repair History	7
	4.4	Condition of Structure	8
5.0	Heritag	ge Evaluation	9
	5.1	Heritage Guideline Options	9



(				
6.0	Identifica	ation of Alternative SolutionsAlternative Solutions	10	
	6.1	Alternative 1: Retain Bridge	10	
	6.2	Alternative 2: Rehabilitate Bridge	10	
	6.3	Alternative 3: Replace Bridge	11	
7.0	Evaluatio	on of Alternative SolutionsAlternative Solutions	13	
	7.1	Alternative 1: Retain Bridge	13	
	7.2	Alternative 2: Rehabilitate Bridge	15	
	7.3	Alternative 3: Replace Bridge	17	
	7.4	Recommended Alternative	18	
	7.5	Heritage Conservation Options Review	18	
8.0	Function	al Design of Recommended Alternative	20	
	8.1	Functional Design of Replacement Structure	20	
9.0 Other Considerations				
	9.1	Hydraulics and Hydrology	22	
	9.2	Navigability	22	
	9.3	Access to Site	22	
	9.4	Environmental Considerations	22	
	9.5	Hazardous Materials	23	
10.0	Closure		24	
	Figures			
	Figure 1:	Site location	2	
Appendices				
	A	Drawing of Existing Bridge		

B Site Photograp	hs
------------------	----

- C General Arrangement Drawing for the Recommended Alternative
- D Cost Estimate

## **CITY OF TORONTO**



# 1.0 Introduction

# **1.1 Project Description**

The City of Toronto (City) has retained Dillon Consulting Limited (Dillon) to complete a Transportation Master Plan (TMP) focused on the development of renewal strategies for the following five municipal bridges located on City rights-of-way within the Rouge National Urban Park (RNUP):

- Maxwell Bridge on Twyn Rivers Drive (No. 802)
- Stotts Bridge on Twyn Rivers Drive (No. 803)
- Hillside Bridge on Meadowvale Road (No. 806)
- Sewell's (Suspension) Bridge on Sewell's Road (No. 812)
- Milne (Bailey) Bridge on Old Finch Avenue (No. 813).

These bridges have been designated under *The Ontario Heritage Act, R.S.O. 1990, c. O.18* as amended, with the exception of the Milne Bridge, which was listed by the City in 2006 and has not yet been designated.

The Rouge Park Bridges TMP will be completed in accordance with the provisions of the Municipal Class Environmental Assessment (EA) process, Approach #2. The purpose of the TMP is to undertake a comprehensive review, develop and evaluate Alternative Solutions for each of the bridges, including the retention, rehabilitation, or replacement of each, and prioritize the implementation of the recommended solutions.

This Functional Design Report is focussed on bridge engineering factors, with reference to roadway geometrics and other factors as appropriate. This report provides input to the "Rouge Park Bridges Transportation Master Plan Report", which documents the evaluation of alternative solutions from a comprehensive, multi-factored perspective, and identifies a recommended solution, and is supported by other technical and professional studies and reports.

This report summarizes the existing conditions and provides an assessment of alternative solutions for retaining, rehabilitating, or replacing the **Stotts Bridge on Twyn Rivers Drive (No. 803)** from a bridge engineering perspective. It also provides functional design recommendations for the recommended alternative.

Note: On July 5<sup>th</sup>, 2024 the Stotts Bridge was closed to all traffic due to the advanced state of deterioration and associated structural concerns. At the time of this report, it is understood that the intent is to remove the existing bridge and erect a temporary single lane panel bridge at the site as an interim measure.

## **CITY OF TORONTO**



# 1.2 **Project Location**

Stotts Bridge is located on Twyn Rivers Drive between Sheppard Avenue East and the City limits adjoining the City of Pickering, crossing over the Rouge River.

The Rouge River flows southward at the bridge. For reporting purposes the bridge spans in an east-west direction.

S.A.R. CP Rail Bridge over Meadowvale Road CP Rail Bridge over Sewells Road **Sewells Road Bridge** Load Limit: 5t B Milne's Bridge on Old Finch Road Hillside Bridge on Load Limit: 5t **Meadowvale Road** Load Limit: 15t Milcar Dr Trumpeter Dr F Stott's Bridge on Twyn Rivers Drive Maxwell's Bridge on Load Limit: 3t **Twyn Rivers Drive** Load Limit: 3t Study Area **Figure 1: Site location** 

This site location is labelled as site "E" in Figure 1.





# 2.0 Available Information

# 2.1 Drawings

The following historical drawings are available for reference:

- Drawings 803-S5003-11 to 803-S5003-12, "Twyn Rivers Drive over Rouge River, Bridge Repairs", Associated Engineering, 2013.
- Drawings 803-S5003-14 to 803-S5003-16, "Twyn Rivers Drive over Rouge River Bridge, Bridge Repairs", Associated Engineering, 2020.
- Drawings 803-S5003-14 to 803-S5003-16, "Twyn River Drive over Rouge River, Emergency Repair", Doug Dixon & Associates, 2020.

# 2.2 Reports

The following documents are available for reference:

- City of Toronto, Bridge Inspection Form, Structure No. 803, Structure Name: Twyn Rivers Drive over Rouge River, 2021.
- Multiple bridge Inspection and rehabilitation in North-East Scarborough, Twyn Rivers Drive Bridge over Rouge River (Bridge No. 803), Associated Engineering, 2013.
- Corporation of the City of Scarborough By-Law Number 25154 to designate the Stotts Bridge part
  of original road allowance between Concession 2 and 3, in front of Lot 2 now designated as Part
  1 on Plan 64R-15230 as being of historical and architectural value, 1997.
- "Rouge Park Bridges TMP: Traffic Analysis Memo", Dillon Consulting, April 2021.
- Transportation Assessment Memo, Rouge Park Bridges TMP, Dillon Consulting, May 2021.
- "Hydraulic Report Rouge Park Bridges Transportation Master Plan", Dillon Consulting, November 2020.
- "Desktop Study Geotechnical and Hydrogeological Assessment. Rouge Park Bridges Transportation Master Plan EA, Toronto, Ontario", Thurber Engineering Ltd, November 2020.



# 2.3 Relevant Design Guidelines

References for the assessment of feasible alternative solutions for retention, rehabilitation or replacement of the bridge structures included, but was not limited to the following:

- MTO Structural Planning Guideline
- MTO Structural Manual
- Canadian Highway Bridge Design Code (CHBDC)
- MTO Structural Financial Manual
- MTO Design Supplement for TAC Geometric Design Guide for Canadian Roads
- MTO Roadside Safety Manual
- City of Toronto Road Engineering Design Guidelines
- Accessibility for Ontarions with Disabilities Act (AODA)



# 3.0 **Existing Site Conditions**

# 3.1 Roadway Features & Geometry

Twyn Rivers Drive has a two-lane rural cross-section with no paved shoulder, bike lanes or sidewalks. The road is posted with "no trucks" signage at entry points.

Twyn Rivers Drive is classified as collector with a rural cross-section. The roadway has a posted speed of 50 km/h, except near the bridges, where the posted speed is 40 km/h. Within the structure limits the existing horizontal alignment is straight. The bridge has no skew angle and no crown on the deck. See **Appendix A** for the General Arrangement drawing of the bridge. The bridge width (approximately 4.1 m between guide rails), allows only one lane of traffic on the bridge at a time, with alternating direction traffic.

Twyn Rivers Drive has an elevation drop of approximately 40 m heading eastbound on approach to the bridge, with a sustained roadway grade of approximately 20% over a distance of approximately 120 m, making travel and sight lines hazardous. (Posted signage indicates 30% grade.) The roadway grade becomes approximately level about 150 m west of the bridge, and has a slight sag curve (Minimum K=3.2) at the bridge.

Twyn Rivers Drive is identified as an evacuation route in the event of a Pickering nuclear station evacuation event. Its effectiveness for use as an evacuation route is hampered by the low load limits at Maxwell Bridge and Stotts Bridge, the single-lane width of Stotts Bridge and the extremely steep roadway grade climbing to the west.

The bridge crosses the Rouge River approximately 0.58 km east of the Twyn Rivers Drive and Sheppard Avenue East intersection.

There are no trail heads or crossing points near the structure.

# 3.2 Traffic

A Traffic Analysis Memo was prepared as part of the Rouge Park Bridges TMP, which provided an analysis and overview of the existing and future traffic conditions within the RNUP. The reported 2021 Annual Average Daily Traffic (AADT) at the structure is 8,000 vehicles per day and the forecasted 2041 AADT is 11,300 vehicles per day. The road is posted with "no trucks" signage at entry points.

The bridge width of approximately 4.1 m restricts traffic to a single-lane, alternating direction configuration.

# 3.3 Roadside Safety

There is guide rail approaching the bridge and anchored into the thrie beam in all four quadrants of the structure. The guide rail is in good condition. A detailed road safety audit was not completed.

# CITY OF TORONTO



3.4	Property
	The bridge is located on City property, within an approximate 20 m right-of-way. Beyond the 20 m right- of-way limit most of the property is owned by Parks Canada. Additional property owners exist within the boundaries of the park and the extents of these should be determined in preliminary design.
3.5	Utilities
	Overhead utility lines run parallel to Twyn River Drive at the structure along the south side, at an approximate offset of 2 to 3 m from existing structure.
3.6	Water and Sewer
	Water and sewer information was not available at this time.
3.7	Posted Signage
	The following posted signage was observed at the bridge:
	<ul> <li>The bridge has a load posting sign of a maximum load limit of 3 tonnes.</li> <li>On Twyn Rivers Drive, a regulatory Heavy Vehicle Prohibition sign is posted at entry points. Yield signs are posted at the approaches of the bridge to alternate traffic.</li> <li>A sign for cyclists is posted at both ends to ensure they dismount before crossing the bridge to avoid injury from falling on deck.</li> <li>Along Twyn Rivers Drive warning signs about curves and pedestrian crossing are posted.</li> </ul>
3.8	Survey
	Existing topographic survey information was obtained from the City. Hydraulic models for the Rouge River at the location of the bridge were provided by the Toronto and Region Conservation Authority.



# Existing Bridge Stotts Bridge, constructed in 1915, is a 22.1 m single-span steel pony truss bridge with an open grating deck carrying Twyn Rivers Drive Road over the Rouge River. The bridge clear width of approximately 4.1 m restricts traffic to a single-lane, alternating direction configuration. The bridge has a load posting of 3 tonnes. General Arrangement Drawings are provided in Appendix A, and site photographs are included in Appendix B. Superstructure

The superstructure is a steel warren pony truss with longitudinal stringers and transverse floor beams and cross bracing. The bridge has a single span of 22.1 m and trusses spaced at 4.7 m, resulting in a clear width of approximately 4.1 m.

The trusses were fabricated from rolled steel channel and angle sections, with cover plates and steel lacing, riveted together. The trusses are connected with four steel floor beams along the span, and are anchored at the abutment.

The bridge deck is comprised of galvanized open grating on steel stringers installed during the 1997 rehabilitation.

Attached to the inside of the truss on each side is a galvanized guide rail beam and railing.

# 4.2 Substructure

The substructure is constructed of conventional concrete abutments founded on spread footings.

# 4.3 Maintenance and Repair History

Since the original bridge construction, the Stotts Bridge was rehabilitated or repaired in 1997, and 2013, and 2020.

In 1997, the following rehabilitation work was completed:

- The bottom chord stringer replacement,
- Deck replacement with new thrie beam guide rail,
- Structural steel repairs,
- Clean and paint steel,
- Concrete patch repair of the abutments and wingwalls,
- Replacement of the abutment bearings, and
- Replacement of slope protection.



In 2013, the following repair work was completed:

- Repair perforated and cracked floor beam,
- Repair broken sway bracing,
- Replace deteriorated lacing, and
- Wingwall repair.

In 2020, the following repair work was completed:

- Repairs to sway bracing, and
- Replace tie plates.

Again in 2020, the bridge was closed for the following emergency repairs:

- Repairs to stringers splice connections at the floorbeams,
- Repairs to open steel grating.

See **Appendix A** for Rehabilitation General Arrangement drawings from 2013 and 2020.

# 4.4 Condition of Structure

The condition of the structure was determined from a review of available documentation, visual site walk-through surveys of the structure in November 2019 and October 2020, and interviews with City staff.

The 2021 biennial bridge inspection assigned a Bridge Condition Index (BCI) of 57.5, which relates to a bridge in fair condition. The abutments were in generally good condition. It should be noted that these inspections are intended to identify repairs required in the next two years and do not address functional obsolescence or long-term considerations.

The structural steel inspection and evaluation completed in 2013 confirmed the 3 tonne load posting.

In 2020, the bridge was closed to accommodate repairs to sway bracing, tie plates, stringers, and open grate decking.

In general, the bridge is nearing the end of its service life.



# 5.0 Heritage Evaluation

In 1997, the City of Scarborough designated Stotts Bridge as being of historical and architectural value or interest under *The Ontario Heritage Act, R.S.O. 1990, Chapter O.18*.

The reasons for designation were given in Schedule B to By-Law Number 25154, as follows:

"The Stotts Bridge is recommended for designation for historical and structural reasons. The bridge, built in 1915, is technically described as a Pony Warren Truss Bridge. Pony Warren Truss bridges do not require cross bracing, thereby eliminating height restrictions. The bridge's name was once associated with William Stotts' family who owned adjacent property and did repair work on the steep hill road which approaches the bridge from the west."

Heritage conservation is an important consideration in the assessment of bridge alternative solutions, and in the overall evaluation of alternative solutions in the TMP, which are addressed in the "Cultural Heritage Resource Assessment Report" and a "Scoped Heritage Impact Assessment Report" by ASI, to assess the recommended alternative solutions from a heritage perspective.

# 5.1 Heritage Guideline Options

The "Ontario Heritage Bridge Guidelines" (Ontario Ministry of Transportation, 2008) has been used as a supplementary reference to the primary heritage guide used by the City, "Conservation of Historic Places in Canada" (Parks Canada, 2010). The former guide articulates a series of heritage treatment options to be considered in rank order (from most desirable to least) as follows:

- 1. Retention of existing bridge with no major modifications;
- 2. Retention with restoration of missing or deteriorated elements;
- 3. Retention of bridge with sympathetic modification;
- 4. Retention of bridge with sympathetically designed new structure nearby;
- 5. Retention of bridge adapted for alternative use;
- 6. Retention of bridge as heritage monument for viewing purposes;
- 7. Relocation of bridge applicable for smaller, lighter structures; and
- 8. Bridge removal and replacement with sympathetically designed structure.

Reference will be made to these options in the remainder throughout this report.



# 6.0 Identification of Alternative Solutions

### **Need for a Crossing**

At the onset of the project, the need for a bridge crossing at the site was evaluated based on traffic needs, detour route availability, and other factors. It was concluded that the crossing could not be closed and decommissioned permanently. Therefore, **all alternative solutions to be considered require a bridge crossing to be in service for the next 20 years**, representing the study period for the TMP.

Three Alternative Solutions for the bridge crossing have been identified:

- Alternative 1: Retain Bridge
- Alternative 2: Rehabilitate Bridge
- Alternative 3: Replace Bridge

Each alternative is described below, for clarity.

# 6.1 Alternative 1: Retain Bridge

Retention of the existing bridge means keeping the bridge in its existing configuration with minimal changes, if any. It may include maintenance repairs, or improvements to roadway approaches, sign lines, signage or other ancillary features. However, functional improvements that change the cross-section of the bridge, or strengthening that substantially alters the form and appearance of the structure are not considered in this alternative.

This alternative involves continued operation of the bridge with minimal modifications at the start and no planned repairs in the next 20 years. Normal maintenance and inspections are anticipated. No improvement to functional adequacy would be achieved. Roadside safety would typically not be improved.

This alternative would only be feasible if the level of risk, safety and reliability of continued operations is deemed acceptable.

## 6.2 Alternative 2: Rehabilitate Bridge

Rehabilitation means strengthening and altering the existing bridge to address deficiencies, and the process may allow improvements to its functional adequacy. This may include adding structural components to supplement the existing ones, replacing components of the structure or other similar improvements. However, significant alterations in form and appearance may occur.

Rehabilitation is defined in the Canadian Highway Bridge Design Code (CHBDC) as a modification, alteration, or improvement of the condition of a structure or bridge subsystem that is designed to correct deficiencies in order to achieve a particular design life and live load level. Functional adequacy



may be viewed as encompassing not only design life and live load levels, but also operational risk, maintenance requirements, geometric constraints, and other factors.

A minor rehabilitation may focus solely on correcting deficiencies without any improvement in functional adequacy. However, corrective actions that require more extensive modifications are considered major rehabilitations.

Major rehabilitations provide the opportunity (and often the obligation) to achieve an acceptable level of functional adequacy. For example, the CHBDC indicates that consideration shall be given to closing bridges that would be posted for a load limit below 7 tonnes. For older bridges, it is often not feasible to strengthen bridges to load levels comparable to a new bridge, thus lower load levels would be targeted. Table 15.1 of the CHBDC provides guidance on target load levels for bridges to be rehabilitated for restricted normal traffic. In this case, bridges carrying emergency vehicles, single unit trucks, school buses and maintenance vehicles should be capable of supporting a CL3-ONT design live load, which relates to a posted load limit of 25 tonnes. (For comparison, a bridge that can support unrestricted normal traffic would be comparable at 63 tonnes.)

Rehabilitation typically extends the service life of a bridge for 25 to 35 years, which would correlate to no planned repairs during the 20-year planning horizon for this study. Normal maintenance and inspections are anticipated. Roadside safety (e.g. barriers) could be improved in some cases, but it may not be possible to achieve the level of performance possible with new construction.

The benefits of rehabilitation should be evaluated against associated costs, risks and consequences.

Risks may include increasing loads to the substructure (e.g., abutments) beyond acceptable levels, the potential to uncover problems during construction that are much worse than could be known at the beginning, hazards to worker or public safety during the rehabilitation, and other issues.

Consequences include potential impacts to the heritage value and aesthetic appearance of the bridge, and these should be minimized or avoided where feasible. Rehabilitation may involve adding structural components to supplement the existing ones, replacing components of the structure or other significant modifications. Such significant alterations in form, proportion, massing, or materials may be so extensive that the heritage value cannot be appropriately preserved, in which case rehabilitation would not be recommended.

Widening of this bridge through a major rehabilitation would require such an extensive dismantling and replacement of the original structure and abutments that it is not considered feasible.

### **Alternative 3: Replace Bridge** 6.3

Replacement of the existing bridge means complete removal of the existing bridge, and replacement with a new structure. This allows the greatest improvement in the functional adequacy of the bridge such as load-carrying capacity, width, and service life. For replacement of heritage bridges, it must be demonstrated that the other alternative solutions are not suitable before replacement is considered.



Replacement would remove constraints such as load limits, span limits, bridge clearance for hydraulics, bridge width, number of lanes, shoulder widths, roadside safety barriers, bicycle lanes, and pedestrian accommodation. It also provides the opportunity to use new materials and structure forms to improve durability and potential environmental impacts, as a closed deck system will result in a reduction in the amount of contaminated run-off containing de-icing salts entering the river below. Typically, the design life for a new bridge designed according to the CHBDC is 75 years. Minimal maintenance would be required for the first 20 years after construction.

Replacement would include a grade raise as necessary to accommodate hydraulic clearance requirements and improve the existing vertical profile.

Replacement would involve removal of the existing bridge span and its abutments, affecting the heritage characteristics of the bridge and its surrounding area. However, the existing bridge superstructure could be removed carefully and adapted for alternate use away from its current location, potentially elsewhere in the RNUP or in the City, providing a degree of heritage conservation.

In many cases the original bridge could be adapted for a new use such as a pedestrian crossing, cycle path or scenic viewing, or retained as a heritage monument for viewing purposes only. The bridge could be relocated to a new site for these purposes.

Retention of the existing bridge on the current site is not considered feasible at this site, due to limitations in right-of-way and span limitations to achieve appropriate hydraulic clearance.

The use of the existing bridge for a single lane of traffic while providing a replacement bridge for the opposing direction would cause undesirable roadside safety characteristics by requiring significant horizontal curves for the roadway and separated bridge lanes and create collision hazards at the median location. This approach also creates future issues when the existing bridge is removed, because the replacement bridge would require significant rework, widening or removal and replacement to remedy geometric concerns.

The Ontario Heritage Bridge Guidelines (MTO, 2008) recommends the heritage impact of a bridge replacement could be mitigated using sympathetic design which means making the new structure physically and visually compatible with the heritage attributes of the original. It would be compatible in terms of the massing, size, scale, and architectural features to protect the cultural heritage value of the bridge and its environment.

A commemorative monument, plaque or sign could be erected at the site to recognize the history of the original bridge.

A heritage bridge often has contextual value attached to its cultural heritage value, requiring the scenic characteristics of the river crossing, the roadway alignment, and natural setting be taken into account for any replacement structure that may be considered.



# 7.0 **Evaluation of Alternative Solutions**

As part of the broader Transportation Master Plan, alternative solutions are being evaluated against the following six factors:

- Bridge Condition and Function;
- Transportation;
- Heritage and Archaeology;
- Natural Environment & Hydraulics;
- Public Uses in Rouge National Urban Park; and
- Implementation.

This report focuses on the 'Bridge Condition and Function' for each alternative, and the review has been supported by other technical and professional studies. The evaluation of alternative solutions is described in the following sections.

# 7.1 Alternative 1: Retain Bridge

The existing bridge has known deficiencies in geometry, such as single lane width, alternating direction traffic directions, poor sight lines and no accommodation for cyclists. These are significant to the multi-factored evaluation of alternative solutions at the TMP level and are relevant to the 'Bridge Condition and Function' evaluation as well.

Typically bridges should not have alternating traffic directions by yielding to oncoming traffic, and there are side clearance requirements to separate travelled lanes from the structure itself. The bridge does not have suitable barriers to protect the bridge from damage arising from a collision These deficiencies exist in the current configuration and would remain under this alternative.

Hydraulic clearance vertically and horizontally would not be improved at the bridge for the 20-year horizon. The existing soffit elevation does not meet current hydraulic clearance requirements for conveyance. There is evidence of stream bank erosion along the watercourse on the east bank, upstream.

The durability and reliability of the existing bridge is an area of concern. The bridge had to be closed for emergency repairs in 2020 to correct severe localized corrosion, loss of section, and perforations in plates. The observed corrosion and loss of section is expected to continue, requiring several future repairs to allow the bridge to remain open during the 20-year study horizon. This requires closure of road and detouring off site. This uncertainty and unreliability of the bridge cannot be corrected without a significant rehabilitation or replacement.

The 2013 Inspection identified a cracked floor beam and broken sway brace. Dillon understands that these members were repaired during a 2013 rehabilitation and we understand that additional repairs were completed in 2020 to repair another sway brace and multiple fractured stringers.

## CITY OF TORONTO



Grating repairs were completed in 2020 and the remaining grating is approximately 25 years old and may be nearing the end of its expected service life. Replacement of the decking may be required during the 20 year study period.

A regular monitoring and maintenance program would be required for the remainder of the service life to address ongoing deterioration at critical locations. A fatigue inspection and evaluation would be required during subsequent design phases to review the ongoing cracking issues.

In 2020, the bridge was closed to repair stringers that had fractured and the 2013 Inspection and Rehabilitation Report indicates that the capacity of the stringers in flexure is governing the current load posting. Significant strengthening and improvements to the fatigue performance is expected to require stringer replacement. The bottom chord and diagonals are also reported to have live load capacity factors less than 1 under CL3-625-ONT loading and will require strengthening.

The primary truss gusset plate connections are severely corroded and require repair. Depending on the extent of section loss, jacking of the structure may be required to repair the severe deterioration of the gusset plates, shoe plates, and bottom chord.

The bridge has been observed to have rust jacking between members which is difficult to remedy without disassembly in a major rehabilitation context.

The steel used in the original design has experienced a long service life to date and may be experiencing fatigue stress. Metal fatigue depends on the level of stress and the number of cycles of loading a member experiences. As the range of stresses and number of cycles increases, the metal can experience strain hardening that can lead a sudden brittle failure of a member or connection. To retain the structure with limited modification would require more frequent inspection and monitoring be undertaken, as a minimum. If the bridge is retained, it would be prudent to undertake additional analysis and non-destructive testing to understand the potential vulnerabilities that may be present.

The bridge has significant structural deficiencies that prevent usage by emergency vehicles due to load limits (in this case, 3 tonnes). The deficiencies affect several structural members and would require extensive modifications to correct. It is not considered feasible to remedy the structural deficiencies with simple measures like addition of thickening plates, without extensive rehabilitation.

Truck traffic would continue to be required to use an alternate route, which limits nearby residents' access to fire and other emergency services as well as access for service vehicles, and deliveries such as home heating oil.

Maintaining the single lane, alternating direction configuration would continue to pose a collision risk to all users. Cyclists would continue to share the road with vehicular traffic and would need to dismount to safely cross the open grate decking.

Retention of the existing bridge is not recommended due to concerns about frequent repairs, reliability, structural condition, geometric deficiencies, and associated safety hazards.



# 7.2 Alternative 2: Rehabilitate Bridge

Rehabilitation requires consideration of the extent of modifications, the consequences for the result, and whether these works provide sufficient improvement in the functional adequacy of the bridge.

The size of several structural members is inadequate to support the rehabilitation loads, and these members would have to be increased in size with the addition of cover plates or bolted-on attachments to increase the member cross-section. To strengthen the chords may require complete replacement of the member, the member connections, or both. In addition, the connections in the truss would have to be increased in strength to suit the enlarged members and this would require disassembly, replacement of existing connection plates with larger ones and redesign of the joints.

The floor beam connection to the vertical members (including diagonals) is a critical aspect of pony truss design. The stiffness of the connection provides the required lateral support to the top chord in for the pony truss, to avoid buckling. The rehabilitation would increase the loads in the top chord and may require a stiffer and stronger connection between the strengthened floor beams and vertical. It may not be possible to strengthen these connections without extensive shoring and potentially complete dismantling and reassembling of the bridge.

Any areas of dismantling and reassembly will require the rivets to be removed, causing a loss of that heritage feature. This can be partially mitigated with button-headed bolts or the use of new hot rivets, but the latter is extremely rare, difficult to achieve and carries added risk due to contractor unfamiliarity with the means and methods of carrying this out with the quality and reliability that is required for bridge construction. Riveting in bridge construction is a specialization that is rarely used, and especially rare in a field setting, typically requiring training from experts outside Canada.

The ability to upgrade the traffic barrier on the bridge is limited by the lack of supporting steel framing. The current steel guide rail that is mounted on the trusses offers negligible protection to the structure from a vehicle collision. A direct collision could damage the truss to an irreparable state and may cause collapse and injury or loss of life. This condition has existed for the entire service life of the bridge, so it represents a case of ongoing risk acceptance in the rehabilitation.

The steel used in the original design has experienced a long service life to date and may be experiencing fatigue stress. Metal fatigue is a property that depends on the level of stress and the number of cycles of loading a member experiences. As the range of stresses and number of cycles increases, the metal can experience strain hardening that can lead a sudden brittle failure of a member or connection. The existing structure would require a thorough inspection, analysis, and review for fatigue stresses. Any members that are nearing or exceeding their fatigue life would have to be replaced.

The rehabilitation of the bridge would also require evaluation of the foundations for added loading due to the rehabilitation. In general (as described in an MTO Bridge Office Bulletin), foundations cannot be assumed to support more than 10% additional load without an extensive foundation investigation and analysis. There is limited information about the foundation for this bridge, making any prediction of its suitability for larger than 10% additional load difficult to determine at this stage. However, it is



anticipated that the strengthening of the bridge will add a significant amount of dead load and could exceed the 10% load increase. If the foundation investigation was unable to achieve an appropriate load resistance, then the abutments would have to be strengthened or replaced, adding cost, environmental impacts and a need for temporary support or removal of the superstructure during construction.

The north abutment bearing pedestals supporting the primary truss members (not the stringers) should be reconstructed, as they are currently severely disintegrated and undermining the bearings. The abutments themselves do not have any known distinctive features that would make them important from a historical point of view in terms of materials, form, or construction methods.

To achieve hydraulic clearance, the bridge would have to be raised, adding height to the abutments which may have to be retrofitted to resist the added load from earth pressures. This increases cost and risk for the rehabilitation. Rehabilitation would not allow lengthening of the span which may be required to accommodate bank erosion and meander effects.

The rehabilitation would be of high complexity. The severe corrosion on the below deck elements is expected to be concealing perforations and areas of severe section loss that would be difficult to quantify during design. Impacts to aesthetics and loss of heritage value would result from the rehabilitation design and additional impacts should be anticipated as a result of repair work identified during construction of the rehabilitation. Above-average contingency allowances would be required to cover the risk of additional work.

Overall, the massing and proportions of the bridge would be significantly altered, and most riveted connections would be lost. Many members would either be strengthened by adding large steel plates and shapes, or replaced entirely with larger modern steel members that would alter the appearance and authenticity of any heritage conservation efforts in the design. Consideration should be given to strategies that preserve the heritage value of the truss bridge by relocating it for an adaptive use that requires less alteration than required under a rehabilitation.

If a successful rehabilitation were undertaken, there would remain several aspects of the bridge that could not be corrected and remain deficient. These include the narrow width of the bridge, allowing one lane only at a time with signage to drivers to yield to oncoming traffic, the lack of appropriate traffic barriers, the lack of cyclist or pedestrian accommodation, the continued use of the open steel grating deck which is expensive to maintain and leads to accelerated deterioration of deck truss components below, among other items.

It should be noted that the rehabilitated bridge would still require a posting load limit sign and the road still may require a 'no trucks' signage, depending on the load limit achieved in the rehabilitation.

Maintaining the single lane, alternating direction traffic configuration would continue to pose a collision risk to users, including cyclists who share the road with vehicular traffic. Open grate decking can be hazardous to cyclists, so signage directing them to dismount to safely cross the structure would remain in place.



Rehabilitation of the bridge is not recommended due to the limited improvement that is possible from a structural strength perspective, no improvement to the width and span, and the loss of heritage and aesthetic character that would arise from the extensive modifications.

# 7.3 Alternative 3: Replace Bridge

Bridge replacement provides the most improvements to the safety and overall function of the crossing. The replacement structure would be designed in accordance with current standards and would provide access for truck traffic, including emergency vehicles and large service trucks. However, the existing Maxwell Bridge would continue to form a constraint on truck traffic and would still require a "no truck" restriction for the Twyn Rivers Drive evacuation route, until that structure is also replaced.

A new two-lane configuration would reduce collision risk and improve access for commuter cyclists. A concrete deck and asphalt wearing surface could be provided to improve the rideability for users and help protect the primary structural members from corrosion, reducing maintenance requirements. Minimal maintenance would be expected for the first 20 years. Modern structural configurations and materials could be used, resulting in a more durable structure with lower ongoing maintenance requirements.

Provision of a longer span replacement bridge structure would improve the hydraulic opening and provide increased conveyance. The span could be increased to include an allowance for spanning the meander belt or erosion limits of the river. The roadway profile could also be improved along the approaches to improve sight lines and meet City geometric design criteria.

Replacement of the bridge would represent Option 8 in the rank order of heritage options (removal and replacement due to functional obsolescence). The Guidelines recommend "sympathetic design", which means making new work physically and visually compatible with heritage attributes for the replacement, using similar materials and design elements where possible. This perspective would suggest the construction of a modern bridge of a similar type to the original (i.e. a modern pony truss bridge). Conventional two lane pony truss bridges are fairly common and are typically used for spans of up to 30 m. However, two lane pony truss bridges have been constructed in spans up to 81 m but longer spans typically feature lightweight deck systems and narrower lane widths and represent less conventional and more costly design approaches.

Consideration could be given to rehabilitating (and potential narrowing) of the existing bridge after removal for re-use as a pedestrian or cycling bridge at another site. It would require a suitable relocation site be determined. This approach would provide conservation through adaptive reuse and may reduce the need for the replacement vehicular structure to consider sympathetic design for the bridge replacement. The identification of a suitable relocation site and function has not been established, so this approach is referred for future consideration.

A commemorative monument could be erected at the site to recognize the history of the original structure.

## **CITY OF TORONTO**



# 7.4 Recommended Alternative

Bridge replacement is the recommended alternative for this site (Alternative 3). Retaining the original structure (Alternative 1) is not feasible based on its current condition. The existing design is functionally obsolete, and rehabilitation (Alternative 2) cannot address all of the safety concerns and functional deficiencies of the single lane crossing and would require major modifications, essentially removing the bridge's heritage value.

This Functional Design Report is focused on bridge engineering, with reference to roadway geometrics and other factors as appropriate. The evaluation of alternative solutions, from this perspective, is summarized in **Table 1**. A more comprehensive multi-factor evaluation of alternative solutions is included in the TMP report.

Criteria	Alternative 1: Retain			
Bridge Condition and Function	Capacity, durability, reliability, risk, and high repair frequency.	Service life extended, but bridge would remain one lane with load posting.	New bridge would meet current bridge and geometric standards.	
Heritage	Cultural heritage value	Rehabilitation would	Sympathetic design and	
	would be maintained for	deter from the heritage	adaptive reuse may	
	study period.	conservation.	mitigate impacts.	
Implementation	Significant ongoing	Cannot strengthen to	Normal bridge and	
	repairs and monitoring	current standards or	roadway design and	
	for study period.	widen to two lanes.	construction	

## Table 1 – Summary of Evaluation of Alternative Solutions

For the purposes of this report, a modern panel bridge has been recommended as the replacement structure type with a focus on sympathetic design, given the uncertainty of other heritage mitigations.

# 7.5 Heritage Conservation Options Review

Heritage conservation options are based on the 'Conservation of Historic Places in Canada;' (Parks Canada, 2010) which provides principles for infrastructure conservation and references the Ontario Heritage Bridge Guidelines (MTO, 2008) for the specific case of bridges. This provides a rank-order approach to heritage bridge conservation options, ranging from least to most heritage impact. The rank-order approach requires each option to be evaluated and found to be non-viable before the subsequent option is considered. The rank-order options that were considered are listed in **Table 2** below.



Conservation Option	Evaluation Summary
<ol> <li>Retain existing bridge with no major modifications</li> </ol>	Not viable due to the poor condition of the bridge.
<ol> <li>Retain &amp; restore missing or deteriorated elements</li> </ol>	Not viable because localized repairs will not achieve the required structura capacity and durability.
<ol> <li>Retain bridge with sympathetic modification</li> </ol>	Not viable because sympathetic modification would require strengthening of all members and connections to an impractical size and scale, obscuring the original bridge from sight and destroying any residual heritage appearance or value.
<ol> <li>Retain with sympathetically designed new structure nearby</li> </ol>	Not viable to retain the bridge on its current alignment because it cannot be rehabilitated for the required loads, and changing the roadway alignment to bypass the bridge would create road safety concerns. This option would also not be feasible within the roadway right-of-way allowance.
<ol> <li>Retain &amp; adapt for alternative use</li> </ol>	Not viable to retain the bridge in-place for alternative use because a vehicular crossing is required at this location.
<ol> <li>Retain as heritage monument for viewing purposes</li> </ol>	Not viable to retain the bridge in-place as a monument because a vehicular crossing is required at this location.
<ol> <li>Relocate – applicable for smaller, lighter structures</li> </ol>	Relocation of the steel pony truss is a viable option, requiring strengthening for an alternative use (e.g. pedestrian crossing on a trail). This option may be considered if a suitable site can be determined, and it should be recognized the rehabilitation will be extensive for any use and may involve modifying the bridge to make it narrower and reduce the load demands.
	This option could be applied in conjunction with a replacement bridge (option 8) to address the need for a vehicular crossing.
<ol> <li>Remove &amp; replace – consider sympathetic details</li> </ol>	For sympathetic details, the replacement bridge could be constructed using a modern type of pony truss bridge. The span lengths would be modified to suit the site.
	Removal of the existing bridge may also include relocation for alternative use as outlined under option 7.
Recommendation:	Remove and replace bridge (option #8, perhaps with option #7).

## **Table 2: Heritage Options Review**

Heritage conservation is an important consideration in the assessment of bridge alternative solutions, and in the overall evaluation of alternative solutions in the TMP, which will be addressed in the "Cultural Heritage Resource Assessment Report" and a "Heritage Impact Assessment Report" by ASI, to assess the recommended alternative solutions from a heritage perspective.



# **8.0** Functional Design (Recommended Alternative)

The layout of the recommended alternative has been advanced to an approximate 10% level of design development. Future preliminary and detailed engineering studies will be required to refine the design.

# *8.1* **Functional Design of Replacement Structure**

Based on the existing profile and stream alignment, it is anticipated that a single span of approximately 30 m. Hydraulic conveyance and fluvial geomorphology investigations during preliminary or detailed design may indicate changing the span length. Other factor, such as roadway profile and management of abutment height may also modify the layout from the concept provided here. The vertical profile may be raised to meet hydraulic conveyance and geometric design requirements.

The new structure is expected to remain on the existing (straight) alignment and include two traffic lanes with shoulders. The roadway width on the bridge is anticipated to be 11.6 m wide from face-to-face of curbs, with a bridge layout as described below:

- Two 3.3 m wide traffic lanes;
- Two 2.5 m wide raised concrete shoulders separated from the main lanes by a mountable concrete curb ;
- Two bicycle-height four tube combination TL-4 (SS110-34) traffic railings mounted on concrete curbs; and
- Pony truss members located outside of the bridge railings.

A sympathetically designed panel bridge is recommended given the uncertainty of the other heritage mitigations. A detailed analysis is recommended as part of the preliminary design to assess the relative advantages of the proposed deck width versus optimization of the structure load carrying components, particularly with respect to the unbraced top chord and the U-Frames providing the necessary stiffness to prevent buckling of the top chord.

The test level requirements of the barrier system are based on the approach roadway/structure geometry, traffic volumes and barrier side clearance. A TL-4 four tube combination traffic/bicycle railing is recommended to both satisfy the test level requirements and provide protection to above deck truss components with respect to potential vehicle impact loads as the railing is offset from the structure itself. An alternate parapet wall or parapet wall/railing system could also be considered to provide better protection from de-icing chemicals to truss components within the splash zone. However, this type of system would add additional weight, be less aesthetically pleasing and will be less sympathetic to the existing structure from a heritage perspective.

No sidewalk facility is included. In the future, if pedestrian accommodation is needed within the City right-of-way, a separate pedestrian bridge could be added adjacent to the crossing.



A functional design general arrangement drawing of the proposed bridge is provided in **Appendix C**, and a cost estimate is provided in **Appendix D**.

Under current load restrictions, truck traffic cannot cross Stotts Bridge or Maxwell Bridge which restricts access to Twyn River Drive between the two structures. A temporary bridge is expected to be required near Stotts Bridge for construction access.

Also given the load limitations (3 tonne posting) at Maxwell Bridge, it is assumed that a temporary construction vehicle access bridge will need to be constructed adjacent to the existing/new bridge alignment, to provide access to the east end of the structure and facilitate removal and replacement of the existing structure on its current alignment. It may also be feasible to provide the necessary construction access using a crane and long booms for concrete placement without constructing a temporary bridge.

Note: On July 5<sup>th</sup>, 2024 the Stotts Bridge was closed to all traffic due to the advanced state of deterioration and associated structural concerns. At the time of this report, it is understood that the intent is to remove the existing bridge and erect a temporary single lane panel bridge at the site as an interim measure.



# 9.0 Other Considerations

# 9.1 Hydraulics and Hydrology

A Hydraulic Report was provided under separate cover. The key hydraulic design criteria for Stotts Bridge are summarized as follows:

High water level based on 1:50 year design flow is estimated to be 87.58 m. Existing freeboard and clearance are estimated to be 1.49 m and 0.7 m, respectively. The minimum requirements for freeboard and clearance are 1.0 m. The existing structure has substandard hydraulic clearance and a grade raise is therefore proposed as part of the structure replacement. The check flow, which is 115% of the 1:100 year design flow, has not been estimated at this stage but should be assessed as part of preliminary design.

# 9.2 Navigability

The Rouge River is not included on the List of Scheduled Waters under the *Canadian Navigable Waters Act*.

## 9.3 Access to Site

The site is readily accessible from Twyn Rivers Drive. However, the current load postings on this structure and Maxwell Bridge restricts access for construction equipment to the east side of Rouge River at the site. It is expected that a temporary access structure will be required during construction.

Based on discussions with the City, full closure of the road during bridge construction is feasible. Further development of closure details or alternate staged construction recommendations should be investigated as part of the (future) preliminary design.

# 9.4 Environmental Considerations

This Transportation Master Plan is being completed in accordance with the Municipal Class Environmental Assessment process, using Approach #2, where the level of investigation, consultation and documentation shall fulfil the requirements for Schedule B projects, as a minimum. This includes completion of Phase 1 (problem/opportunity definition) and Phase 2 (evaluation and selection of a recommended solution) of the Class EA process.

Identification of environmental factors (e.g., natural habitat, archaeology, cultural heritage, hydrology and hydraulic conveyance, fluvial geomorphology, geotechnical and foundation conditions, traffic, etc.) will need to be completed as part of the Preliminary Design for the recommended alternative following completion of the Rouge Park Bridges TMP.



# 9.5 Hazardous Materials

Based on the age of the structure, the presence of lead paint is possible and should be assumed present, or tested to determine its presence.

# 9.6 Future Study Requirements

Additional studies that should be undertaken as part of preliminary design of the recommended alternative include, but are not limited to:

- Geotechnical Investigation to determine subsurface conditions at proposed bridge foundations.
- Natural Habitat Studies to determine potential environmental impacts of replacement alternatives and alternate alignments (including SAR, tree inventory, etc).
- Archealogical Study
- Cultural Heritage Study
- Hydrology, Hydraulic Conveyance and Fluvial Geomorphology Study including a detailed hydraulic model to confirm hydraulic requirements and determine bank erosion limits.
- Traffic Study to better determine proposed construction staging impacts.
- Survey to confirm roadway geometry and provide detailed basemapping.



# 10.0 Closure

The foregoing summarizes the structural existing conditions at **Stotts Bridge on Twyn Rivers Drive (No. 803)**. Alternative Solutions for retaining, rehabilitating, and replacing the structure are presented and assessed and a recommended solution is recommended for this bridge project site, one of five bridge project sites considered under the Rouge Park Bridges Transportation Master Plan.

## **DILLON CONSULTING LIMITED**

Reviewed by:

Reviewed by:



Janette McCann, M. Eng, P.Eng. Associate, Structural Engineer



Chris Haines, P.Eng. Project Manager, Structural Engineer

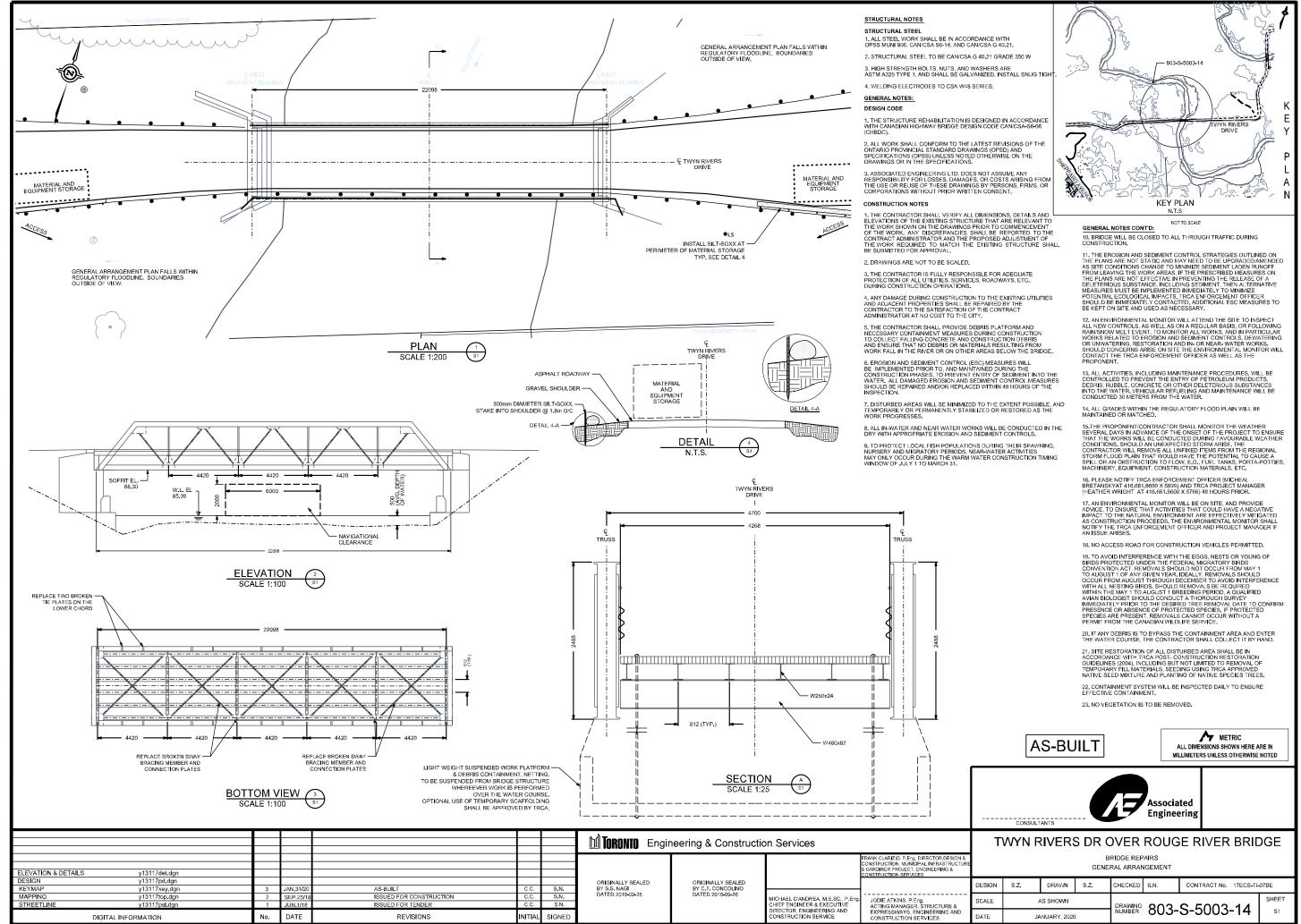


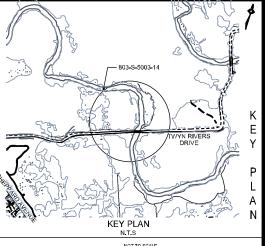
# **Appendix A**

Drawing of Existing Bridge









# **Appendix B**

Site Photographs







North Side of Bridge

## CITY OF TORONTO

Functional Design Report - Stotts Bridge (No. 803) on Twyn Rivers Drive Rouge Park Bridges Transportation Master Plan 19-1924





South Side of Bridge

## CITY OF TORONTO

Functional Design Report - Stotts Bridge (No. 803) on Twyn Rivers Drive Rouge Park Bridges Transportation Master Plan 19-1924





South Side of Bridge Looking West



Underside of Bridge

# CITY OF TORONTO

Functional Design Report - Stotts Bridge (No. 803) on Twyn Rivers Drive Rouge Park Bridges Transportation Master Plan 19-1924

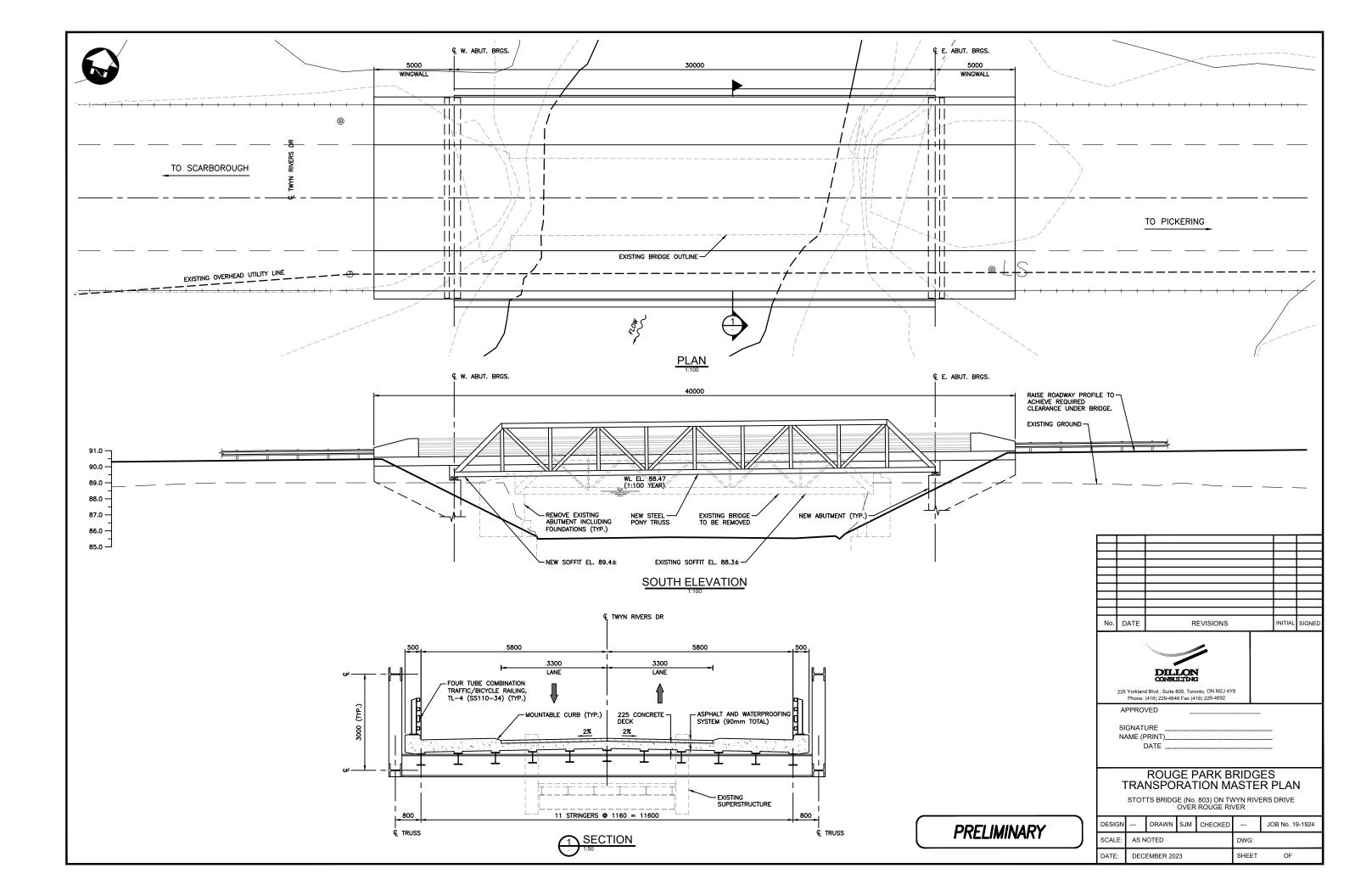


# **Appendix C**

*General Arrangement Drawing for the Recommended Alternative* 







# **Appendix D**

Cost Estimate





Rouge Park Bridges Transportation Master Plan Stotts Bridge (Site ID 803) Recommended Alternative (Replace Bridge)							
No.	Item Description	Unit	Quantity	Unit Price		ce Total	
			•				
1	Removal of existing span (disassemble, catalog, deliver)	lump sum	1	\$	200,000	\$	200,000
2	Removal of existing aburments	lump sum	2	\$	25,000	\$	50,000
3	Abutments (incl. joints & approach slabs)	lump sum	2	\$	250,000	\$	500,000
4	Steel pony truss (fabrication, coating, delivery, erection)	m2	378	\$	8,000	\$	3,020,000
5	Concrete deck and curbs (incl. reinforcing)	m3	125	\$	2,000	\$	250,000
6	Asphalt and waterproofing	m2	284	\$	150	\$	45,000
7	Traffic railing (bicycle height)	m	85	\$	1,000	\$	85,000
8	Approach road improvements (grade raise, paving, railings)	lump sum	1	\$	600,000	\$	600,000
9	Bank stabilization at abutments (riprap, topsoil, sod, etc.)	lump sum	1	\$	150,000	\$	150,000
10	Commemorative monument	lump sum	1	\$	15,000	\$	15,000
11	Temporary construction access bridge and lane	lump sum	1	\$	400,000	\$	400,000
12	Contingency allowance (25%)					\$	1,330,000
				Co	actruction	¢	6,650,000
Construction:							0,000,000
Environmental & Preliminary Design (5%):							330,000
Detailed Design (10%):							670,000
Contract Administration (10%):						\$	670,000
TOTAL:						\$	8,320,000

Notes:

1. Costs in 2023 dollars. Taxes and permits additional.