

Hostile Vehicle Mitigation Grant Guidelines

Contents

About the Grant	2
Who is Eligible for Funding?	2
Funding Timelines	3
What is the Funding Amount?	4
Application Process	4
City Permits	6
Information Sessions	7
Application Deadline	8
City Standards and Requirements for HVM Measures	8
Eligible Expenses	8
Reporting Requirements	10
Grant Review Process	10
Accessibility Supports	11
Application Support and Staff Contacts	11

About the Grant

The City of Toronto's Hostile Vehicle Mitigation (HVM) Grant provides funding to not-for-profit/charitable organizations which serve communities at risk of hate-motivated incidents or crimes. Funds may be used to assess, design, and install hostile vehicle mitigation measures. These measures must be deemed necessary based on a Threat, Vulnerability, and Risk Assessment conducted by a Qualified Security Consultant.

This grant, as directed by Toronto City Council, is specific to HVM and cannot support security measures that do not protect against hostile vehicle attacks (e.g., security personnel, cybersecurity measures, intrusion detection systems, etc.).

A **hate-motivated crime** is an unlawful activity committed to cause damage, harm, fear, intimidate, or threaten the security and property, of an identifiable individual/group, where motivation for the crime is based solely, or in part, on race, religion, nationality, ethnic origin, sexual orientation, language, gender, gender identity, or physical or mental disability.

A **hate-motivated incident** is an activity with the same harmful intent as defined under "hate-motivated crime", but which do not meet the threshold of a criminal offence.

A **Threat, Vulnerability, and Risk Assessment (TVRA)** is a formal security assessment that identifies risks at a specific site and evaluates the need for mitigation measures.

A **Qualified Security Consultant** preparing a TVRA should have *at least five years of professional experience* conducting security assessments or designing HVM using ISO 31000, or hold designation as a Physical Security Professional, Certified Protection Professional, or Licensed Professional Engineer.

The Hostile Vehicle Mitigation Grant was directed by Toronto City Council on December 17, 2024, and is one initiative the City of Toronto is implementing as part of the [Keeping Toronto Safe from Hate](#) Action Plan.

Who is Eligible for Funding?

Applicants must meet the following criteria:

- Applicants must be an incorporated non-profit, or charitable organization.
- Applicants *must own* the property they intend to protect with hostile vehicle mitigation measures *or* demonstrate both long-term occupancy *and* support from the property owner.
- Applicants must be serve communities at risk of hate-related incidents/crimes.

- Applicant organizations and proposed projects must comply with the [City of Toronto Grants Policy](#).
- Applicants must be in good standing with the City of Toronto.
Good standing is defined as having met all terms and conditions of any prior grant agreement with the City; and not being in debt or default of any other agreements with the City of Toronto.

Please note: For organizations that share space(s) with other organizations, a maximum of one grant is available per address.

Examples of private, incorporated or charitable organizations eligible to receive funding:

- Places of worship
- Community organizations with activities that primarily support an identifiable community at risk of hate-motivated crimes/incidents
- Educational institutions which serve a specific cultural, spiritual or religious community at risk of hate-motivated crime/incidents
- Childcare Centre's which identify with a specific cultural, spiritual or religious community at risk of hate-motivated crime/incidents

Ineligible applicants include:

- Organizations that are not based within the city of Toronto
- Individuals
- For-profit businesses
- Political parties
- Grant-making organizations
- Industry or trade associations
- Publicly funded institutions (e.g., public schools, hospitals, universities, Business Improvement Areas)
- Crown corporations and government bodies
- Landlord/tenant and condominium corporations

Please note: For projects that have already started, the city can only support unfunded elements of the design or installation of a project.

Funding Timelines

The HVM grant will support eligible organizations at various stages of the HVM planning and implementation process. **Organizations may apply at the start of their HVM process or for the reimbursement of eligible expenses incurred after December 17, 2024.**

Eligible Organizations that are not approved for funding may be placed on a waiting list that will be activated should additional funds become available.

Organizations will have one-year (1) to complete their projects after the receipt of funding. Extensions due to implementation delays may be negotiated.

Please note: Submitting an application does not guarantee funding for or reimbursement of eligible expenses.

What is the Funding Amount?

Applicants can apply up to a one-time maximum of \$100,000. The total amount available through the Hostile Vehicle Mitigation Grant is \$2,500,000.

Application Process

Applications will be accepted through the [Toronto Grants, Rebates and Incentives Portal](#) (TGRIP). *Organizations must complete an organizational profile before the grant application may be submitted.*

The HVM grant will support eligible organizations at various stages of the HVM planning and implementation process. Organizations that have already started their HVM work may submit applications for reimbursement of expenses incurred after December 17, 2024, and/or for new expenses to be incurred along the HVM Grant program timeline described below.

Securing a Threat, Vulnerability and Risk Assessment (TVRA) from a Qualified Security Consultant is required for any new projects and is an eligible expense. Applicants that have completed projects initiated after December 17, 2024, may be considered without this Assessment.

All applicants are required to complete a Phase One Application. City staff will review the application and determine which step your organization qualifies for. If the TVRA and all other Phase One requirements have been completed, your organization may be approved to proceed directly to another step; the Phase Two Application will be made available for completion at this stage.

All applicants are required to begin at Step 1.

Step 1: Check Eligibility

- Does your organization meet the requirements to apply?
- Is your organization at risk of hate-motivated crimes and incidents and believe that HVM measures are needed?

Step 2: Submit Phase One Application

- Create your Organization Profile in the [Toronto Grants, Rebates and Incentives Portal](#) (TGRIP) if your organization is not already registered.
- Submit a Phase One application in TGRIP. This application will ask you to:
 - Demonstrate eligibility for the grant
 - Demonstrate and attest to your organization’s risk of hate-motivated crimes/incidents
 - Provide details regarding the property the HVM measures are to be installed upon (e.g., location, ownership or support from landlord)
 - Tell us about any HVM work your organization has started to date (if applicable). If your organization has already secured a Threat, Vulnerability, and Risk Assessment, submit this as part of your Phase One application.

Step 3: City Staff Review & Approvals

- City staff will review Phase One applications. Approved applicants may proceed to further steps, based on the amount of HVM work completed to date.

Funding Release #1 – Threat, Vulnerability and Risk Assessment (TVRA)

- The HVM Grant provides funding to eligible organizations for planning, design, installation, or equipment costs related to Hostile Vehicle Mitigation (HVM) measures, provided the need for HVM interventions is confirmed through a Threat, Vulnerability, and Risk Assessment (TVRA). A TVRA is a formal security assessment that identifies risks at a specific site and evaluates the need for mitigation measures.
- Organizations that have not yet completed a site-specific TVRA may receive funding to hire a Qualified Security Consultant to conduct one.
- *Organizations that have already completed a TVRA must submit this as part of their Phase One application, to be reviewed by City Staff.*

Step 4: Complete a Threat, Vulnerability, and Risk Assessment

- Use your organization’s procurement process to secure a Threat, Vulnerability, and Risk Assessment (TVRA) prepared by a Qualified Security Consultant. The City’s [Hostile Vehicle Mitigation on City Streets: Guidelines for Private Property Owners](#) identify qualifications for Qualified Security Consultants. *It is the applicant’s responsibility to verify the consultant’s qualifications.*

Step 5: City Staff Review & Approvals

- If HVM is recommended by a Qualified Security Consultant, submit your TVRA for review. City staff will assess the TVRA recommendations and if approved, you will be requested to submit a Phase Two application. This will detail the remainder of the project (design, permitting, and installation) and include a work plan and budget.

Step 6: Submit Phase Two Application

- Use your organization's procurement process to secure the necessary quotes for the remainder of the project. Submit these quotes with your Phase Two application.
- City staff will assess Phase Two applications and will advise on required permits.

Funding Release #2 – Design, Permitting and Installation

- The City will release up to the maximum funding amount of \$100,000 minus the funds already provided for the procurement of the Threat, Vulnerability and Risk Assessment.
- If HVM is not recommended by a Qualified Security Consultant, submit a final report to the City of Toronto to account for the funding provided in Phase One.

City Permits

Various permits may be required to proceed through the design and implementation phase. Funding is conditional pending the applicant securing the necessary permits and approvals, as required by existing City -by-laws.

Depending on existing site conditions and proposed HVM designs, permits and approvals may be required from the following City services and agencies:

- Toronto Fire Services – If the proposed HVM affects fire routes, hydrants, or fire department connections contact tfsinspections@toronto.ca for guidance
- Toronto Public Utilities Coordinating Committee – If HVM installation may impact existing utilities (see [Municipal Consent Requirements](#)).
- Toronto Transit Commission (TTC) – If the proposed HVM is located near transit shelters, tracks, tunnels, or other TTC infrastructure (see [TTC Developer's Guide](#)).
- Heritage Planning – If the site or adjacent property is listed in the City's Heritage Register or designated under Parts IV or V of the Ontario Heritage Act (see [Heritage Permit Guide](#)).
- Urban Forestry – If work occurs within a tree protection zone (see [Tree Permit Guide](#)).
- Transportation Services – If the proposed HVM cannot be sited on private property and encroaches onto the public right-of-way (see [HVM on City Streets Guidelines](#)) and/or if the installation requires construction activity within the public right-of-way (see [Construction Permit Guide](#)).
- Toronto Building – if the proposed HVM is located on private property and includes changes to the existing landscaping, a zoning review is recommended prior to installation to ensure compliance with the applicable zoning regulations and the potential need for a site plan approval (see [Apply for a Zoning Review](#)). A building permit may also be required

if the proposed HVM on private property includes alterations to a building (see [When Do I Need a Building Permit](#)).

Step 7: Installations

- Once all the necessary permits are secured, submitted, reviewed, and approved, proceed with the installation of HVM measures.

Step 8: Final Report

- Once implementation is complete, submit a final report to the City of Toronto as per the requirements in your funding agreement. This will include photographs of HVM measures that have been installed and a full financial report for all grant funds received. Unused funds must be returned to the City of Toronto.

Please note: The maximum amount of funding per organization is \$100,000. Should the HVM Measures cost more than the maximum amount, organizations will be responsible for securing funds to cover the remaining costs.

Information Sessions

Optional information sessions will be held for all interested applicants to learn more about the grant requirements and eligibility:

Information Session Date & Time	Virtual Link to Join Information Session(s)
December 17, 2025 12:00PM to 1:00PM	<u>HVM Grant Information Session #1</u> Meeting ID: 272 624 857 789 3 Passcode: Kg2XA22P Dial in by phone 647-749-7152 Phone conference ID: 162 769 522#
January 21, 2026 12:00PM to 1:00PM	<u>HVM Grant Information Session #2</u> Meeting ID: 230 667 241 772 21 Passcode: MG7GL79c Dial in by phone 647-749-7152 Phone conference ID: 595 494 277#

Application Deadline

Applications for the City of Toronto's Hostile Vehicle Mitigation Grant
Open on December 9, 2025, and close on March 2, 2026, at 12PM (noon).

Late applications will not be accepted.

City Standards and Requirements for HVM Measures

Each HVM planning, design, and implementation process will be unique to the applicant organization and their property. As you plan your project, it is important to consider that:

- Where feasible, HVM must be located on private property.
- Use of public right-of-way will only be considered where a credible threat exists and the security need cannot be met without encroaching onto public space, as demonstrated through a site-specific Threat, Vulnerability, and Risk Assessment conducted by a Qualified Security Consultant.
- HVM installations may be subject to necessary approvals and permits related to the building code; tree, heritage, encroachments, construction activity; and accessibility policies and requirements.

The City of Toronto has established guidelines to assist organizations in the implementation of hostile vehicle mitigation measures on city streets. Based on industry best practices, these guidelines may also support applicants planning hostile vehicle mitigation measures on private property by clarifying key concepts, outlining the planning and design process, and describing various HVM product types. Please review the [Hostile Vehicle Mitigation on City Streets: Guidelines for Private Property Owners](#) before submitting your application.

Eligible Expenses

The HVM grant will support the following project costs only if recommended by a Qualified Security Consultant and approved by city staff:

- **Physical Barriers and Infrastructure**
 - Permanent crash-rated bollards (fixed or retractable), fencing, or gates
 - Reinforced and crash-rated street furniture (e.g. benches, planters, and other amenities specifically designed to stop vehicles)
 - Upgrades to existing infrastructure to meet current crash-rating standards

- In some circumstances, surveillance systems and other security-related costs may be eligible if they are included as part of an HVM system and recommended by a security assessment
- **Planning and Assessment**
 - Threat, Risk, and Vulnerability Assessments (TVRA) specific to vehicle-borne threats
 - Site surveys and engineering studies to determine optimal mitigation strategies
- **Design and Installation**
 - Architectural and engineering design services for an HVM system
 - Construction and installation for HVM systems
- **Permit costs** – Please see a list of permits your project may require in Step 6 of the HVM timeline (refer to City Permits section on page 6).

The City of Toronto Hostile Vehicle Mitigation Grant may be combined with funding from other sources (e.g., the [Canada Community Security Program](#), the [Ontario Anti-hate Security and Prevention Grant](#), and/or funds raised through other sources). *City funding will only support costs not already funded by other sources.*

The following expenses are ineligible under the HVM grant:

- Physical barriers and bollards that are not crash-rated or designed to mitigate impacts of intentional vehicle attacks
- Ongoing personnel costs (e.g. security staff)
- Costs associated with routine and ongoing maintenance of existing barriers and systems (including surveillance systems)
- Salaries, wages and benefits for organizational staff overseeing the HVM process
- Core or ongoing organizational operating expenses
- Any security measures that do not respond to specific hostile vehicle mitigation measures identified in the TVRA. Applicants that have already completed a project started after December 17, 2024, may receive an exemption to the TVRA requirement.
- Projects that do not meet City construction requirements and approvals (see Step 6: City Permits)

Please Note: All project expenses eligible for funding or reimbursement must be pre-approved by the City of Toronto.

Reporting Requirements

All successful applicants will be expected to submit a final report for the project within 2 months of completion. The final report will include photographs of HVM measures installed and a financial report on all grant funds received. Site visits may be conducted to confirm installation.

Grant Review Process

Information Sessions

Information sessions are optional opportunities for applicants to ask questions and seek clarification about grant requirements. Information shared by applicants during these sessions may be documented by city staff and may inform eligibility assessments, particularly when clarification on an applicant's status or activities is required. Applicants will be informed of the purpose of these sessions, the potential impact of information shared, and their option to decline participation without penalty.

Eligibility Review

All applications will undergo a pre-screening process by city staff to confirm that the organization is eligible for the HVM Grant. Organizations must meet all mandatory criteria before their application is forwarded to the Application Review Panel. City staff document the basis for the screening decisions and ensure they are aligned with the eligibility requirements published in these guidelines

Use of publicly available information in Eligibility Screening

In addition to documents submitted through the application portal, staff may consult publicly available and reputable sources (e.g., organization websites, corporate registries, public filings, government records, etc) to verify application information or assess eligibility. Applicants will be informed that publicly available information may be used as part of due diligence practices.

Managing Conflict of Interest

The City of Toronto requires all Panel Review Members to sign a Conflict-of-Interest form that ensures that any conflicts of interest or perceived conflicts of interest are known. This means that any relationships between the funding decision-makers and those requesting funding are publicly documented. It also ensures that panel members with conflicts don't take part in deciding whether the group with whom they share an interest, gets funded. Funding decisions must remain fair and perceived to be made without favouritism, are equitable and in the best interests of the City of Toronto.

Application (Panel) Review

A Panel of Subject Matter Experts and City staff will review the application and assessment of their eligibility for the HVM Grant to make recommendations for the final decision-making of successful applicants. Panel Members are required to sign a Confidentiality Agreement, which includes, but is not limited to, receiving and reviewing privileged information, publicly available information, personal

information, technical, financial or scientific information and any other records that must or may be kept confidential under the Municipal Freedom of Information or Privacy Act. All discussions, deliberations and recommendations for approval for the Hostile Vehicle Mitigation Grant must be kept confidential until city staff communicate approved recommended groups publicly.

Final Decision-making

The Executive Director (or designate decision-maker) will consider multiple sources of information when making final funding decisions, which may include: the submitted application and required documents, Review Panel Assessment results, staff verification notes, research memos, or due diligence findings through publicly available information relevant to eligibility or risk assessment. Applicants will be informed of the decision-making framework and the types of information that may contribute to final decisions.

Accessibility Supports

Supports are available (e.g., documents in alternate formats, sign-language interpreters, off-hour meetings) to ensure that groups can fully participate in the funding process. For accessibility requests, please contact Linda Ho, A/Manager, Community Funding by email at Linda.Ho@toronto.ca

Application Support and Staff Contacts

If you have questions about the HVM Application, please reach out to the following contacts (*please add HVM Grant to the subject line*):

Area of Support	Contact Information
Project Criteria	Communityfunding@toronto.ca
Application Support	Communityfunding@toronto.ca
Toronto Grants, Rebates and Incentives (TGRIP) Technical Support	TGRIP@toronto.ca
Accessibility Requests	Linda.Ho@toronto.ca